

## FINDING AID

# **Bear Management Records**

1922-Present (bulk dates: 1940-2008)

Prepared by Megan Epperson, July 13, 2017

National Park Service
YELLOWSTONE NATIONAL
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YELLOWSTONE NAT'L PARK, WY 82190-0168

Collection Number: RG 01-BEAR

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#### HISTORY

During its first century, Yellowstone National Park was known as the place to see and interact with bears. Hundreds of people gathered nightly to watch bears feed on garbage in the park's dumps. Enthusiastic visitors fed bears along the roads and behaved recklessly to take photographs.

Beginning in 1931, park managers recorded an average of 48 bear-inflicted human injuries and more than 100 incidents of property damage each year in Yellowstone. In 1960, the park implemented a bear management program directed primarily at black bears and designed to reduce the number of bear-caused human injuries and property damages and to re-establish bears in a natural state. In 1970, Yellowstone initiated a more intensive program that included eliminating open-pit garbage dumps inside the park with the intention of returning bears to a natural diet of plant and animal foods.

In 1983, the park implemented a new grizzly bear management program that emphasized habitat protection in backcountry areas. The park established "bear management areas" that restricted recreational use where grizzly bears were known to concentrate. The goals were to minimize bear-human interactions that might lead to habituation of bears to people, to prevent human-caused displacement of bears from prime food sources, and to decrease the risk of bear-caused human injury in areas with high levels of bear activity. This program continues today.

Late 1880s: Bears begin gathering at night to feed on garbage behind park hotels.

- 1910: First incidents of bears seeking human food along park roads.
- 1916: First confirmed bear-caused human fatality.
- 1931: Park begins keeping detailed records of bear-inflicted human injuries, property damage, and bear control actions.
- 1931–1969: average of 48 bear-inflicted human injuries and more than 100 incidents of property damage occur annually.
- 1970: New bear management program implemented to restore bears to a diet of natural foods and to reduce property damage and human injuries, including strict enforcement of regulations prohibiting the feeding of bears, requiring proper storage of human food and garbage, all garbage cans in the park converted to a bear-proof design, and garbage dumps closed within and adjacent to the park.
- 1975: The grizzly bear listed as a threatened species under the Endangered Species Act, which required recovering the species to a self-sustaining population.
- 1983: New grizzly bear management program implemented that emphasized habitat protection in backcountry areas.
- 1993: Recovery plan implemented with three specific recovery goals to be met for six consecutive years.
- 2000: *Draft Conservation Strategy for the Grizzly Bear in the Greater Yellowstone* Ecosystem is completed.
- 2002: *Conservation Strategy* is approved with implementation planned for when the grizzly is removed from the threatened species list.
- 2003: Recovery goals are met for the sixth year in a row.
- 2005: U.S. Fish & Wildlife Service proposes removing the grizzly bear from the threatened species list.

- 2006: The Grizzly Bear Recovery Plan is modified to update methods of estimating population size and sustainable mortality.
- 2007: The Greater Yellowstone Ecosystem distinct population segment of grizzly bear population is removed from the threatened species list. Conservation Strategy is implemented. Several groups file lawsuits challenging the decision.
- 2009: A federal district judge overturned the delisting ruling, placing grizzly bears back on the threatened species list citing: (1) the Conservation Strategy was unenforceable, and (2) that the U.S. Fish & Wildlife Service did not adequately consider the impacts of the potential loss of whitebark pine nuts, a grizzly bear food source.
- 2010: The U.S. Fish & Wildlife Service appeals the decision to keep the grizzly bear on the threatened species list.
- 2011: An appeals court rules the grizzly bear should remain on the threatened species list. The court determined that the Conservation Strategy did provide adequate regulatory mechanisms, but upheld the lower court ruling that the U.S. Fish & Wildlife Service did not sufficiently address the potential impacts from reduction of whitebark pine and other foods.
- 2013: Yellowstone Ecosystem Subcommittee, the Interagency Grizzly Bear Committee, and Interagency Grizzly Bear Study Team recommend that grizzly bears be removed from the threatened species list because alternative foods are available and the reduction of whitebark pine is not having a significant impact on bears at this time.
- 2017: U.S. Fish & Wildlife Service removes the Yellowstone population of grizzly bears from the threatened species list.
- 2018: A U.S. District Judge restored protections for the Yellowstone-area population of grizzly bears under the Endangered Species Act.

### SCOPE AND CONTENT

BEAR MANAGEMENT RECORDS 1922-Present (bulk dates: 19xx-20XX)

CATALOG NUMBER RG01-BEAR (YELL 69700)

*VOLUME* 59 Linear Feet

DESCRIPTION This collection contains administrative records pertaining to the management of bears

in Yellowstone National Park under the administration of the National Park Service. The records consist of reports, policies, correspondence, and project files and document both scientific research and administrative management of bears.

The largest amount of material, by volume, is comprised of field data documenting bear sightings and incidents involving bears. Both series contain a relatively complete set of information over significant lengths of time. Although the information recorded varied somewhat over time and by reporter/recorder, the data provides a key source of information regarding bears in the Yellowstone ecosystem over much of the 20<sup>th</sup> century and into the 21<sup>st</sup>. Of special note: the information is recorded both well before and long after the major change to bear management policy in 1970.

The files relating to the Interagency Grizzly Bear Study Team (IGBST) and the Interagency Grizzly Bear Committee (IGBC) are included in this collection, dating back to the establishment of the IGBST in 1973. These include reports, minutes, some research, radio tracking data, and task force actions and decisions. Task forces cover everything from bear closures to investigations into fatalities.

Management files and correspondence along with research reports demonstrate what changes Bear Management practices have undergone since their inception in Yellowstone National Park. They also address the questions of grizzly bear status as threatened over the past several decades and public response to management actions.

The wide array of documents offers grounding for research regarding the management of bears in Yellowstone National Park, public response, and the trends of bear activity and sightings for approximately sixty years.

ORGANIZATION: Documents are arranged chronologically within five series: Series I: Bear Sightings,

Series II: Bear Incidents and Dead Bear Reports, Series III: Interagency Grizzly Bear Study Team, Series IV: Bear Management Correspondence and General Files, Series

V: Bear Management Activities.

PROVENANCE Transferred to the archives by various park offices and staff, particularly the offices

involved in bear management.

Yes. Some bear incident reports include medical information restricted by RESTRICTIONS

federal HIPAA law.

Incident Reports, Protection and Safety Records (RG 02), Yellowstone National Park Combined Archives **ASSOCIATED** 

**MATERIALS** 

### SERIES DESCRIPTIONS

#### Bear Sightings, 1940-2008

This series contains bear logs, individual reports of bear sightings, and weekly or bi-weekly sighting summary reports. Sightings by rangers, visitors, and researchers are documented. Information recorded includes date, location, and type of bear. This appears to be a complete, or nearly complete, set of data points maintained for a significant length of time.

The sightings are compiled by district or sub-district, depending upon the year, with later years more often organized by district. The series is arranged chronologically and then alphabetically by location.

#### Bear Incidents and Dead Bear Reports, 1938-2006

The contents of this series include individual reports regarding injuries and property damage caused by bears. Also included in this series are reports regarding dead bears and the likely cause behind the death such as control, natural causes, or human-caused accident. Property damage and bear-caused injury reports include a brief description of the bear (if known) and a short description of the damage caused. Annual incident summaries are often not limited to the year in question, but instead add annual updates to a comprehensive list of incidents.

Some documents in this series are restricted due to HIPAA-covered medical information. Bear incidents may also be found in Record Group 02: Protection and Safety. The series is arranged chronologically.

#### Interagency Grizzly Bear Study Team, 1973-2008

This series contains files of the Interagency Grizzly Bear Study Team (IGBST), the Interagency Grizzly Bear Committee (IGBC), and task forces thereof which related to Yellowstone National Park. These files include meeting minutes, correspondence, reports, and bear tracking data. The tracking data covers both flight reports and radio tracking, including frequencies. This series provides a solid look at the history and trends of activity within IGBST and IGBC as well as patterns and trends of the collared and radioed bears.

#### Bear Management Correspondence and General Files, 1929-2001

This series consists of correspondence and files of the bear management office. The correspondence covers topics varying from general inquiries to complaints or protests over management actions taken, there are even a couple of letters in this series addressed to "Yogi Bear."

## SERIES DESCRIPTIONS (cont'd)

Bear Management Activities, 1922-2004

This series includes records detailing actions taken in the course of bear management, research regarding bears, reports, presentations, public meetings, and specimen and bear requests. This series taken as a whole gives a look at how bear management operated in Yellowstone National Park over the course of the twentieth century. It also includes area management files (including reports of bear jams and bear closures) which can be used to examine trends and practices in concert with the Bear Sightings data in Series I.

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01 Bear Sightings, 1940-2008

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01.01	Bear Statistics and Reports, 1940-1941
01.02	Lake Ranger Station Bear Log, 1955
01.03	Bear Census, 1962
01.04	Bear Census, 1963
01.05	Bear Census, 1964
01.06	Bear Census, 1962-1964
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01.08	Bear Census, 1966
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Box 02	Bear Census, 1907
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02.01	Tower Sub-District Bear Census, 1961-1967
02.02	Bear Census, 1968
02.02	Madison Bear Logbook 1970-1971
02.03	Old Faithful Bear Logs, 1970-1971
02.05	Lake Bear Logs, 1966-1972
02.06	Canyon Bear Logbook, 1968-1972
02.00	Canyon Bear Logs, 1968-1972
02.07	Tower Bear Log, 1970-1974
02.08	South District Bear Logbook, 1973-1974
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02.10	Daily and Weekly Bear Reports, 1974
02.11	Daily and weekly bear Reports, 1974
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39.12	Canyon Bear Sightings, 1998
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40.04	Mammoth Bear Sightings, 1998 [1 of 2]
40.05	Mammoth Bear Sightings, 1998 [2 of 2]
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40.07	Old Faithful Bear Sightings, 1998
40.08	Snake River Bear Sightings, 1998
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51.03	Tower Bear Sightings, 2004 [4 of 5]
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> 62.01 Tower Bear Log, 1970-1974 [quarantine box-use photocopy in box 2]

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02 Bear Incidents and Dead Bear Reports, 1938-2006

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02.02 Bear Damage Reports, 1950-1951 [2 of 2] Individual Report of Dead Bear, 1950-1951 02.03

02.04 Bear Injury and Damage Reports, 1952 RESTRICTED

02.05 Individual Report of Dead Bear, 1952

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06.04	Bear Injury Reports, 1960 RESTRICTED
06.05	Individual Report of Dead Bear, 1960
06.06	Individual Report of Dead Bear, 1959-1960
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07.01	Bear Damage Reports, 1961 [1 of 2]
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#### Series Nbr Series Title

03 Interagency Grizzly Bear Study Team, 1973-2008

#### Box 01

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                IGBC Files 1974
       01.01
                IGBC - Grizzly Bear Study - Wyoming Game and Fish Department - Progress
       01.02
                  Reports, 1975-1979
       01.03
                Interagency Grizzly Bear Study Team Files, 1973-1980
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01.05	Interagency Grizzly Bear Study Team Steering Committee Minutes, 1981-1982
01.06	Interagency Grizzly Bear Study Team Correspondence, 1981-1982
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01.08	Files Addressing the Establishment of the IGBC, 1983
01.09	Interagency Grizzly Bear Committee Population Ad Hoc Committee, 1983
01.10	Interagency Grizzly Bear Study Team Operational Plan Report, 1983
01.11	Roger May Fatality Final Report, 1983 RESTRICTED
01.12	IGBC - Grizzly Bear Study Progress Reports Wyoming Game and Fish Department, 1980-1983
01.13	Interagency Grizzly Bear Study Team Steering Committee, 1981-1983
01.14	Interagency Grizzly Bear Committee Files, 1984
01.15	IGBC Task Force - Brigitta Fredenhagen Fatality, 1984 RESTRICTED
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02.01	Interagency Grizzly Bear Committee Meetings, 1984
02.02	Interagency Grizzly Bear Committee Yellowstone Ecosystem Subcommittee, 1984
02.03	Movements and Habitat of the Yellowstone Grizzly Bear Reports, 1984
02.04	Flight Reports, 1984
02.05	IGBC Symms Briefing, 1985
02.06	Flight Reports, 1985
02.07	Interagency Grizzly Bear Committee Files, 1984-1985
02.08	IGBC Task Force Temporary Baiting in Yellowstone, 1984-1985
02.09	Interagency Grizzly Bear Committee Task Forces: Grizzly Bear Closures
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93.01 03.02 03.03 03.04 03.05 03.06 03.07 03.08 03.09 03.10 03.11 Box 04	Flight Reports and Radio Tracking, 1986 Interagency Grizzly Bear Study Team Trapping Effort, 1986 IGBC Research Subcommittee Proposals, 1986 IGBC Task Forces Grizzly Bear Closures Roger May Fatality, 1983-1986 RESTRICTED Interagency Grizzly Bear Committee Meetings, 1983-1986 IGBC Grizzly Bear Recovery Notes, 1983-1986 IGBC Nuisance Bear Guidelines, 1985-1986 IGBC Research Subcommittee Reports, 1987 IGBC Research Subcommittee Proposals, 1987 Flight Reports and Radio Tracking, 1987 IGBC Yellowstone Grizzly Foods Task Force, 1983-1987
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93.01 93.02 93.03 93.04 93.05 93.06 93.07 93.08 93.10 93.11  93.11  Box 04  File Unit Nbr  94.01 94.02 94.03 94.04 94.05 94.06 94.07  Box 05	Flight Reports and Radio Tracking, 1986 Interagency Grizzly Bear Study Team Trapping Effort, 1986 IGBC Research Subcommittee Proposals, 1986 IGBC Task Forces Grizzly Bear Closures Roger May Fatality, 1983-1986 RESTRICTED Interagency Grizzly Bear Committee Meetings, 1983-1986 IGBC Grizzly Bear Recovery Notes, 1983-1986 IGBC Nuisance Bear Guidelines, 1985-1986 IGBC Research Subcommittee Reports, 1987 IGBC Research Subcommittee Proposals, 1987 Flight Reports and Radio Tracking, 1987 IGBC Yellowstone Grizzly Foods Task Force, 1983-1987  Title Interagency Grizzly Bear Study Team Files, 1981-1987 May vs. United States Lawsuit Document List, 1987 May vs. United States Lawsuit Documents 1-11, 1987 May vs. United States Lawsuit Documents 14-24, 1987 May vs. United States Lawsuit Documents 25-35, 1987 May vs. United States Lawsuit Documents 36-41, 1987
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03 Interagency Grizzly Bear Study Team, 1973-2008 (cont.)

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05.06	Flight Reports and Radio Tracking, 1988
05.07	IGBC Research Subcommittee Meetings, 1988
05.08	IGBC Yellowstone Grizzly Bear Recovery Task Force, 1988
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06.01	IGBC Research Subcommittee Proposals, 1988
06.02	Ecosystem Monitoring - Females and Young, 1988
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06.05	IGBC Population Review Task Force, 1984-1988
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07.01	IGBC Feedsite and Habitat Analysis, 1989
07.02	IGBST Bibliography, 1989
07.03	Interagency Grizzly Bear Study Team Files, 1980-1989
07.04	IGBC Yellowstone Grizzly Bear Subcommittee, 1980-1989
07.05	IGBC Files, 1986-1989
07.06	IGBC Grizzly Tracks, 1986-1989
07.07	National Wildlife Federation Challenges to Bear Closures, 1986-1989
07.08	IGBC Research Subcommittee Priorities, 1986-1989
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08.01	Special Bear Observation Reports, 1984
08.02	Special Bear Observation Reports, 1985
08.03	Special Bear Observation Reports, 1986
08.04	Special Bear Observation Reports, 1988
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08.08	Special Bear Observation Reports, 1990
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09.01	IGBC Yellowstone Grizzly Bear Subcommittee Meetings, 1988-1990
09.02	IGBST "Keys to Graminoids of the Yellowstone Area" Mattson, David, 1991
09.03	Flight Reports and Radio Tracking, 1991
09.04	IGBC Meetings, 1988-1991
09.05	Flight Reports and Radio Tracking, 1992
09.06	IGBC Cumulative Effects Model, 1984-1992
09.07	Interagency Grizzly Bear Study Team, 1991-1992
09.08	Flight Reports and Radio Tracking, 1993
09.09	IGBC Research Subcommittee Meetings, 1983-1993
09.10	IGBC Meetings, 1987-1993
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10.01	IGBC Yellowstone Conservation Strategy Task Force, 1994
10.02	Flight Reports and Radio Tracking, 1994
10.03	IGBC Information and Education Subcommittee, 1986-1994
10.04	Interagency Grizzly Bear Study Team Files, 1988-1994

03 Interagency Grizzly Bear Study Team, 1973-2008 (cont.)

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         10.06
                 IGBC Grizzly Bear Recovery Plan Comments, 1992-1994
                 IGBC Yellowstone Grizzly Bear Subcommittee Grizzly-Human Conflict Report, 1995
         10.07
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                 IGBST Yellowstone Grizzly Bear Investigations Report, 1998
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Box 15
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04 Bear Management Correspondence and General Files, 1929-2001

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	Bear Management Files, 1929-1933 Bear Management Files, 1930-1939
01.02	
01.03	Bear Management Files, 1934-1941
01.04	General Files, 1940-1943 [1 of 2]
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01.07	General Files, 1939-1947 [2 of 3]
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02.01	General Files, 1939-1947 [3 of 3]
02.02	General Files, 1944-1947
02.03	Bear Management Files, 1939-1950
02.04	General Files, 1948-1952 [1 of 2]
02.05	General Files, 1948-1952 [2 of 2]
02.06	Bear Management Files, 1948-1953 [1 of 2]
02.07	Bear Management Files, 1948-1953 [2 of 2]
02.08	Correspondence, 1954-1957
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03.01	Correspondence and Press Releases, 1958-1960
03.02	Bear Management Files, 1954-1961 [1 of 2]
03.03	Bear Management Files, 1954-1961 [2 of 2]
03.04	Complaints, 1960-1961
03.05	General Files, 1952-1962 [1 of 2]
03.06	General Files, 1952-1962 [2 of 2]
03.07	Correspondence, 1961-1962
03.08	Correspondence and Files, 1962-1964
03.08	General Files, 1962-1965 [1 of 2]
Box 04	General Files, 1902-1905 [1 01 2]
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04.01	General Files, 1962-1965 [2 of 2] BearCorrespondence, 1963-1965
04.02	
04.03	Bear Management Files, 1957-1967
04.03 04.04	Bear Management Files, 1957-1967 Correspondence and Clippings, 1966-1967
04.03 04.04 04.05	Bear Management Files, 1957-1967 Correspondence and Clippings, 1966-1967 Correspondence, 1968
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04.03 04.04 04.05 04.06 04.07 04.08 <b>Box 05</b>	Bear Management Files, 1957-1967 Correspondence and Clippings, 1966-1967 Correspondence, 1968 Files and Correspondence, 1969 Bear Management Files, 1958?-1970 Bear Management Files, 1969-1970
04.03 04.04 04.05 04.06 04.07 04.08 Box 05 File Unit Nbr	Bear Management Files, 1957-1967 Correspondence and Clippings, 1966-1967 Correspondence, 1968 Files and Correspondence, 1969 Bear Management Files, 1958?-1970 Bear Management Files, 1969-1970
04.03 04.04 04.05 04.06 04.07 04.08 <b>Box 05</b> <b>File Unit Nbr</b> 05.01	Bear Management Files, 1957-1967 Correspondence and Clippings, 1966-1967 Correspondence, 1968 Files and Correspondence, 1969 Bear Management Files, 1958?-1970 Bear Management Files, 1969-1970  Title Correspondence, 1969-1970
04.03 04.04 04.05 04.06 04.07 04.08 <b>Box 05</b> <b>File Unit Nbr</b> 05.01 05.02	Bear Management Files, 1957-1967 Correspondence and Clippings, 1966-1967 Correspondence, 1968 Files and Correspondence, 1969 Bear Management Files, 1958?-1970 Bear Management Files, 1969-1970  Title Correspondence, 1969-1970 Correspondence, 1971
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04.03 04.04 04.05 04.06 04.07 04.08 <b>Box 05</b> <b>File Unit Nbr</b> 05.01 05.02 05.03 05.04 05.05	Bear Management Files, 1957-1967 Correspondence and Clippings, 1966-1967 Correspondence, 1968 Files and Correspondence, 1969 Bear Management Files, 1958?-1970 Bear Management Files, 1969-1970  Title Correspondence, 1969-1970 Correspondence, 1971 Correspondence, 1972
04.03 04.04 04.05 04.06 04.07 04.08 <b>Box 05</b> <b>File Unit Nbr</b> 05.01 05.02 05.03 05.04 05.05 <b>Box 06</b>	Bear Management Files, 1957-1967 Correspondence and Clippings, 1966-1967 Correspondence, 1968 Files and Correspondence, 1969 Bear Management Files, 1958?-1970 Bear Management Files, 1969-1970  Title Correspondence, 1969-1970 Correspondence, 1971 Correspondence, 1972 Bear Management Files, 1971-1972 Bear Management Files, 1971-1972
04.03 04.04 04.05 04.06 04.07 04.08 <b>Box 05</b> <b>File Unit Nbr</b> 05.01 05.02 05.03 05.04 05.05	Bear Management Files, 1957-1967 Correspondence and Clippings, 1966-1967 Correspondence, 1968 Files and Correspondence, 1969 Bear Management Files, 1958?-1970 Bear Management Files, 1969-1970  Title Correspondence, 1969-1970 Correspondence, 1971 Correspondence, 1972 Bear Management Files, 1971-1972 Bear Management Files, 1971-1972 Title
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04.03 04.04 04.05 04.06 04.07 04.08 <b>Box 05</b> <b>File Unit Nbr</b> 05.01 05.02 05.03 05.04 05.05 <b>Box 06</b> <b>File Unit Nbr</b> 06.01 06.02	Bear Management Files, 1957-1967 Correspondence and Clippings, 1966-1967 Correspondence, 1968 Files and Correspondence, 1969 Bear Management Files, 1958?-1970 Bear Management Files, 1969-1970  Title Correspondence, 1969-1970 Correspondence, 1972 Bear Management Files, 1971-1972 Bear Management Files, 1971-1972  Title Correspondence, 1973 [1 of 3] Correspondence, 1973 [2 of 3] Correspondence, 1973 [3 of 3] Bear Management Files, 1973
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04 Bear Management Correspondence and General Files, 1929-2001 (cont.)

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07.02	Correspondence, 1974 [3 of 4]
07.03	Correspondence, 1974 [4 of 4]
07.04	Bear Management Files, 1973-1974
07.05	Bear Management Files, 1973-1974 [1 of 2]
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08.01	Correspondence, 1975
08.02	Correspondence, 1976
08.03	Bear Management Files, 1975-1977
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08.06	Correspondence, 1979-1980
08.07	Bear Management Files, 1971-1980 [1 of 3]
08.08	Bear Management Files, 1971-1980 [2 of 3]
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File Unit Nbr	Title
09.01	Bear Management Files, 1971-1980 [3 of 3]
09.02	Correspondence, 1980-1981
09.03	Correspondence, 1982
09.04	Bear Management Files, 1978-1982
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09.07	Correspondence, 1984 [1 of 2]
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10.01	Correspondence, 1984 [2 of 2]
10.02	Bear Management Files, 1980-1984
10.03	Correspondence, 1985
10.04	Bear Management Files, 1983-1985 [1 of 2]
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11.01	
11.02 11.03	Bear Management Files, 1987 Correspondence, 1987
11.03	Alston Chase Correspondence, 1983-1987 [1 of 2]
11.05	Alston Chase Correspondence, 1983-1987 [2 of 2]
11.06	Bear Management Files, 1988
11.07	Bear Management Files, 1985-1988
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