

Chapter 6

Consultation and Coordination with Others



Public Involvement

The *Rosie the Riveter/World War II Home Front National Historical Park General Management Plan / Environmental Assessment* represents the contributions from cooperating park partners; participants in local community workshops, public meetings and other organized forums; government agencies that are local, regional, and national; and public comments gathered at public workshops and through newsletters that included e-mails, letters, and response cards. More than 300 different types of consultation, coordination, informational meetings among the community, agencies, and the public were vitally important throughout the planning process in the development of this new national historical park.

COOPERATING PARTNERS

Rosie the Riveter/World War II Home Front National Historical Park is conceived as a collaboration between public and private entities to preserve and share the sites, structures, and stories of the World War II home front. The cooperating partners are working to establish this national historical park, to achieve success and mutual benefit, and to carry out the park's legislated mandates. Throughout the planning process, the cooperating partners have evolved to include citizens, communities, private entities, governmental entities, and nonprofit organizations that share common goals in the effort to pursue, secure, and interpret the resources of the national historical park. This collaborative nature has required a commitment of all the partners to building and sustaining relationships. The continuous and dynamic conversations that have resulted have truly fostered a partnership park that includes individuals and groups who are able to tell their own stories at park sites and to encourage others throughout the greater Richmond and Bay Area communities to do so, too.

The National Park Service hosted or participated in more than 240 meetings with officials, decision-makers, and committees. Most of these meetings involved the participation of members and staff of the National Park Service; the City of Richmond; the

Mayor's office; the Port of Richmond; Richmond Community and Economic Development; and other city departments, committees, and commissions. Other local cooperating partners include Contra Costa County, the Richmond Museum Association, Rosie the Riveter Trust, Levin Shipping, the Council of Industries, and the owner of the Ford Assembly Building.

In addition to the above meetings, the superintendent of Rosie the Riveter/World War II Home Front National Historical Park and staff organized more than 25 planning and informational meetings with citizens associated with local business and nonprofit organizations such as the Council of Industries, the Richmond Chamber of Commerce, the Richmond Convention and Visitors Bureau, the Western County Business and Professional Association, the Point Richmond Businessmen's Association, Atchison Village, and the League of Women Voters. The National Park Service also coordinated meetings with the managers or staff of county and regional governments including Contra Costa County, the San Francisco Bay Conservation and Development Commission, the California Coastal Commission, the San Francisco Bay Area Water Transit Authority, and the San Francisco Bay Trail.

During the planning process, a total of nine workshops were organized with cooperating partners and other subject-matter experts. The following workshops were instrumental in building a vision for the national historical park: (1) a workshop on preparing for the general management planning process; (2) a workshop on defining the park's foundation; (3) a visioning charrette for Richmond Shipyard No. 3; (4) three workshops in developing alternative visions for the new park; (5) a visioning charrette for the World War II Home Front Visitor / Education Center; and (6) a workshop on developing interpretive themes for Shipyard No. 3.

PUBLIC MEETINGS AND NEWSLETTERS

Public meetings and newsletters were used to involve the public in the planning for Rosie the Riveter/World War II Home Front National Historical Park. A “Notice of Intent” to prepare the environmental impact statement for *Rosie the Riveter/World War II Home Front National Historical Park General Management Plan* was published the March 26, 2002, *Federal Register* (page 13801). A “Notice of Intent” is the first announcement that the public is invited to participate in planning for a national park system unit.

In July 2002, a press release and other announcements were distributed inviting the public to participate in the first public meeting for developing the general management plan. To support the meetings, the first planning newsletter was prepared, with input from cooperating partners, and distributed throughout the San Francisco Bay Area. The National Park Service held 8 public meetings throughout the San Francisco Bay area in the cities of Richmond, Oakland, San Francisco, Vallejo, and Palo Alto. More than 2,300 newsletters were mailed to individuals on the park mailing list and distributed at the public meetings and at other community events. Participants at each of these first public scoping meetings provided the planning team with their thoughts for the new park, concerns that should be addressed, and ideas for interpretive themes. The public meetings also provided the public with an opportunity to begin sharing their Rosie the Riveter and World War II home front stories and experiences.

A second planning newsletter was prepared and distributed in November 2003. This newsletter provided the public with the opportunity to comment on the park foundation that the planning team and cooperating partners had developed. A park foundation defines the park purpose, describes the park significance, identifies mandates and constraints, lists the primary interpretive themes, and includes the issues that the general management plan would address. A total of 3,000 newsletters were printed, mailed, and distributed at various park events. Comment cards were included to encourage public comments.

In October, 2004, a third newsletter was printed and 11,100 copies were distributed by mail; another 900 were distributed at public meetings and other community events. This newsletter presented the public with four alternative visions for the new park and invited interested individuals to attend the two public meetings in Oakland and three in Richmond during November 2004. Comment cards were included in each newsletter. The planning team received 232 letters by mail and e-mail.

A total of 103 people participated in the five public meetings held in California. Public feedback on the alternatives included likes and dislikes associated with each potential park vision. Feedback from these public involvement activities affirmed that alternatives A, B, and C provided an appropriate range of future park visions. A fourth alternative, alternative D, proposed to preserve the structures and sites through adaptive use; visitors would be exposed to the historic settings through involvement in a high density of contemporary activities relating to commerce, culture, arts, education, and community services. Generally, this alternative required actions that were beyond the control of the National Park Service. Park and planning staff also believed that alternative D strayed outside the boundaries of the park purpose and significance, as well. Therefore it was dismissed from further consideration. The tone of the public meetings and comments were very supportive of establishing the national historical park and the level of interest in making the park succeed continues to rise.

Following the initial environmental analysis on May 7, 2007, the National Park Service published in the *Federal Register* a “Notice of Termination” of the Environmental Impact Statement (EIS) for the General Management Plan, Rosie the Riveter/World War II Home Front National Historical Park, Richmond, California. As the general management plan evolved, the National Park Service had determined that an environmental assessment rather than an environmental impact statement would be the appropriate environmental documentation for this plan.

Consultation with Other Agencies, Officials and Organizations

During the preparation of this plan, the various superintendents and members of the planning team met and consulted with various entities regarding the general management plan, as follows:

CITY OF RICHMOND, CALIFORNIA

Mayor's Office

Mayor Gayle McLaughlin
Mayor Irma Anderson (former)
Mayor Rosemary Corbin (former)

Richmond City Council Members

Nathaniel Bates
Charles Belcher (former)
Gary Bell (former)
Thomas K. Butt
Richard Griffin (former)
Ludmyrna Lopez
John E. Marquez, Vice Mayor
Mindell L. Penn (former)
Jim Rogers
Tony Thurmond
Harpreet S. Sandhu
Maria Viramontes

City Manager's Office

City Manager Bill Lindsay
City Manager Isiah Turner (former)
Acting City Manager and Assistant City Manager
Jay Corey (former)
Assistant City Manager Leslie Knight
Deputy City Manager Leveron Bryant (former)

Art and Culture Commission

Community and Economic Development

Redevelopment Agency
Housing Authority

Historic Preservation Advisory Committee

Neighborhood Councils

Parks and Landscaping Division

Planning and Building Services

Port of Richmond

Recreation and Parks Commission

Richmond General Plan Advisory Committee

**OTHER AGENCIES, ORGANIZATIONS,
AND INDIVIDUALS**

**Association of Bay Area Governments
(ABAG) – San Francisco Bay Area Trail
Project**

Atchison Village (Board Representatives)

California Coastal Conservancy

**California State Historic
Preservation Office**

**Canada Mortgage and Housing
Corporation – Granville Island**

Contra Costa County

Council of Industries

East Bay Regional Park District

Greater Richmond Interfaith Program

Kaiser Permanente

Levin Shipping

National Park Foundation

National Trust for Historic Preservation

Northern California Muslim Association

**Nystrom Urban Revitalization Effort
(NURVE)**

Orton Development, Inc

Point Richmond Business Association

Richmond Museum of History
Richmond Museum Association
SS Red Oak Victory Executive Committee

Rosie the Riveter Trust (Board Members)

**San Francisco Bay Area Water Transit
Authority**

**San Francisco Bay Conservation and
Development Commission**

**Trails for Richmond Action Committee
(Trac)**

West County Council of Industries

**West County Contra Costa County Unified
School District**

**West County Business and Professional
Association**

SECTION 7 CONSULTATION WITH U.S. FISH AND WILDLIFE SERVICE

During the preparation of the general management plan, NPS staff contacted the Sacramento, California, office of the U.S. Fish and Wildlife Service to begin the consultation process and obtain a list of threatened and endangered species. A consultation letter and list of threatened and endangered species and species of concern was received from the U.S. Fish and Wildlife Service on May 16, 2003 (see appendix D).

In accordance with the Endangered Species Act and relevant regulations at 50 CFR Part 402, the National Park Service determined that this general management plan is not likely to adversely affect any federally listed threatened or endangered species and will send a copy of this draft management plan to the U.S. Fish and Wildlife Service with a request for written concurrence with this determination.

In addition, the National Park Service has committed to consult on future actions conducted under the framework described in this management plan to ensure that such actions are not likely to adversely affect threatened or endangered species or species of concern.

SECTION 106 CONSULTATION WITH STATE HISTORIC PRESERVATION OFFICE

Agencies that have direct or indirect jurisdiction over historic properties are required by Section 106 of the National Historic Preservation Act of 1966, as amended, to take into account the effect of any undertaking on properties eligible for listing in the National Register of Historic Places. To meet the requirements of 36 CFR 800, the National Park Service has sent a letter to the California state historic preservation officer, and the Advisory Council on Historic Preservation on June 2, 2003, inviting their participation in the planning process. Newsletters associated with this plan were sent to each of these offices. On November 18, 2004, the National Park Service sent a letter to the California state historic preservation officer offering to

schedule a meeting with his staff and inviting participation in public meetings that were held in Oakland and Richmond on November 30–December 2, 2004.

Under the terms of 1995 programmatic agreement among the National Park Service, the Advisory Council on Historic Preservation, and the National Conference of State Historic Preservation Officers, the National Park Service, in consultation with the state historic preservation office, will make a determination about which undertakings are programmatic exclusions and which require further compliance (see table 24).

CONSULTATION WITH NATIVE AMERICANS

Letters were sent to the following Native American groups on October 10, 2003, inviting their participation in the general management plan planning process: Muwekma Ohlone Indian Tribe, Costanoan-Rumsen Carmel Tribe, The Ohone Indian Tribe, Costanoan Ohlone-Rumsem-Mutsun Tribe, Ohlone/Costanoan-Esselen Nation, Indian Canyon Band of Costanoan/Mutsun, and Amah/Mutsun Band of Ohlone/Costanoan Indians.

Subsequently, newsletters associated with this plan were sent to these groups. In addition, letters were sent to the following Native American Indian groups on June 17, 2005, inviting their participation in the planning process: Scotts Valley Band of Pomo Indians, Guidiville Rancheria.

FUTURE COMPLIANCE REQUIREMENTS

The National Park Service will submit to the California state historic preservation office for review, any federal actions or financial support associated with the following undertakings affecting historic resources at Rosie the Riveter/World War II Home Front National Historical Park:

- ◆ ground disturbing activities resulting from development of facilities to support visitor

- access, services, and interpretation
 - ◆ rehabilitation of exteriors of historic structures or buildings
 - ◆ rehabilitation of portions of interiors of historic structures or buildings
 - ◆ adaptive use of interiors of historic structures or buildings for park administration or operations and nonpark-related purposes
 - ◆ potential changes to land use, circulation, and building patterns and overall spatial organization resulting from development of facilities to support visitor access, services, and interpretation
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Agencies, Organizations, and Individuals Receiving A Copy of this Document

CITY AND COUNTY GOVERNMENTS

City of Richmond

Gayle McLaughlin, Mayor
Nathaniel Bates, Vice Mayor
Thomas K. Butt, Councilmember
Ludmyrna Lopez, Councilmember
John E. Marquez, Councilmember
Jim Rogers, Councilmember
Tony Thurmond, Councilmember
Harpreet S. Sandhu, Councilmember
Maria Viramontes, Councilmember

Richmond Boards and Commissions

Art and Culture Commission
Historic Preservation Advisory Committee
Recreation and Parks Commission
General Plan Advisory Committee

Richmond Neighborhood Councils

Richmond Neighborhood Coordinating Committee
Atchison Village Neighborhood Council
Coronado Neighborhood Council
Cortez/Stege Neighborhood Council
East Richmond Neighborhood Council
Eastshore Neighborhood Council
Fairmede Hilltop Neighborhood Council
Greenbriar Neighborhood Council
Iron Triangle Neighborhood Council
Hilltop Neighborhood Council
Laurel Park Neighborhood Council
Marina Bay Neighborhood Council
May Valley Neighborhood Council
North & East Neighborhood Council
Panhandle Annex Neighborhood Council
Parchester Village Neighborhood Council
Park Plaza Neighborhood Council
Parkview Neighborhood Council
Point Richmond Neighborhood Council
Pullman Neighborhood Council
Quail Hill Neighborhood Council
Richmond Annex Neighborhood Council
Richmond Heights Neighborhood Council
Richmore Village Neighborhood Council
Santa Fe Neighborhood Council

Shields-Reid Neighborhood Council
SW Richmond Annex Neighborhood Council
Richmond City Departments

City Manager
Administrative Chief
Assistant City Manager/Human Resources Management Director
Building Regulations
City Attorney
City Clerk
City Engineer
Economic Development
Confidential Investigative and Appeals Officer
Economic Development
Engineering
Finance
Fire Department
Housing Authority
Housing and Community Development
Library and Community Services
Operations and Maintenance
Parks and Public Facilities
Planning and Building Services
Police Commission
Police Department
Port Operations
Public Works
Recreation Commission
Recreation Division
Redevelopment Agency
Richmond Memorial Convention Center

Board of Supervisors, Contra Costa County, California

John M. Gioia, District I
Gayle B. Uilkema, District II
Mary N. Piepho, Chair, District III
Susan Bonilla, District IV
Federal D. Glover, District V

Contra Costa County Departments

John Cullen, County Administrator
Administration
Administrative Services Officer
Assistant County Administrator

Building Inspection Department
Capital Facilities and Debt Management
Capital Projects Management
Community Development Department
Community Services
Facilities Maintenance
General Services Department
Health & Welfare, Special Districts & General
Government
Office of Communications & Media
Public Safety & Finance

U.S. SENATORS AND REPRESENTATIVES

Honorable Barbara Boxer, U.S. Senator
Honorable Diane Feinstein, U.S. Senator
Honorable George Miller, U.S. House of
Representatives

FEDERAL AGENCIES

Advisory Council on Historic Preservation
U.S. Department of the Interior
Bureau of Indian Affairs
National Park Service
Golden Gate National Recreation Area
San Francisco Maritime National
Historical Park
U.S. Fish and Wildlife Service
Sacramento Office
U.S. Environmental Protection Agency

STATE OFFICIALS

Arnold Schwarzenegger, Governor of California
Don Perata, State Senator
Tom Torlakson, State Senator
Loni Hancock, Assembly Member

STATE AGENCIES

Air Resources Board
California Coastal Conservancy
California Environmental Protection Agency
California State Historic Preservation Officer
California Department of Transportation District 4
Office of Historic Preservation
Department of Conservation, Office of Land
Conservation
Resources Agency
Department of Fish and Game

Department of Parks and Recreation
Department of Forestry and Fire Protection
Department of Water Resources
State Water Resources Control Board
California State Parks, Sacramento Headquarters

AMERICAN INDIAN GROUPS

Amah/Mutsun Band of Ohlone/Costanoan Indians
Costanoan Ohlone-Rumsem-Mutsun Tribe
Costanoan-Rumsen Carmel Tribe
Indian Canyon Band of Costanoan/Mutsun
Muwekma Ohlone Indian Tribe
Ohlone Indian Tribe
Ohlone/Costanoan-Esselen Nation
Scotts Valley Band of Pomo Indians, Guidiville
Rancheria

ORGANIZATIONS AND BUSINESSES

Association of Bay Area Government
Atchison Village
Council of Industries
East Bay Regional Parks District
Greater Richmond Interfaith Program
Historian Donna Graves
Historian Steve Gilford
Kaiser Permanente
Levin Shipping
National Park Foundation
National Parks Conservation Association
National Trust for Historic Preservation
Northern California Muslim Association
Nystrom Urban Revitalization Effort
Orton Development, Inc
Point Richmond Business Association
Richmond Chamber of Commerce
Richmond Museum Association
Richmond Museum of History
Rosie the Riveter Trust
San Francisco Bay Area Water Transit Authority
San Francisco Bay Conservation and
Development Commission
The Sierra Club, San Francisco Bay Chapter
TRAC – Trails for Richmond Action Committee
West County Business and Professional Association

INDIVIDUALS

The list of individuals is available from park
headquarters.