

From: [Shirwin Smith](#)
To: [Daphne Hatch](#); [Bill Merkle](#); [Kim Coast](#)
Cc: [Chris Powell](#)
Subject: Re: Coyote.Dog issues in Oakwood Valley
Date: 08/21/2009 09:11 AM

Hi all - George Su has located and printed out the educational version of the coyote warning posters we've used (as opposed to the simple do not feed message posters), and SPUG is laminating and setting them up on message boards (no windmasters avail). I will put them out at the start of the Oakwood Valley Trail and Fire Road (1 in each place) this weekend.

Shirwin

Shirwin Smith
Management Assistant
Golden Gate National Recreation Area
Ft. Mason, Building 201
San Francisco, CA 94123
415-561-4947 (o)
415-716-9999 (c)

▼ [Daphne Hatch](#)

**Daphne
Hatch**

08/18/2009
10:20 AM
PDT

To: Shirwin Smith/GOGA/NPS@NPS, John
Furtado/GOGA/NPS@NPS
cc: Chris Powell/GOGA/NPS@NPS
Subject: Re: Coyote.Dog issues in Oakwood Valley 

Sorry but I don't have time to deal with this. Maybe Patrick Furtado, Bill's intern, could pull together 1-2 of the windmasters with the coyote signs we've been using in Marin Headlands. I'll copy Patrick on this email. You might be able to reach him at 331-0729.

Daphne

▼ [Shirwin Smith/GOGA/NPS](#)

**Shirwin
Smith/GOGA/NPS**

08/17/2009 12:28 PM

To: Daphne Hatch/GOGA/NPS@NPS
cc: Chris Powell/GOGA/NPS@NPS
Subject: Coyote.Dog issues in Oakwood Valley

Daphne, in Bill's absence, is there someone who could more forward on placing a coyote warning sign up in Oakwood Valley. The message below is from a good friend of mine who walks her dog there regularly. I've already sent her request for

litter pick up signs to maintenance, but the coyote request I thought came from NR. Per Kellee, they have been seeing coyotes more and more, all the way down into the bottom meadow area, and a number of people have had coyote/dog interactions. Unfortunately, some of the reactions by others has been to suggest throwing rocks at the coyotes to scare them. Kellee was thinking some education as to how to act if a coyote is encountered would be very helpful.

Shirwin

Shirwin Smith
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----- Forwarded by Shirwin Smith/GOGA/NPS on 08/17/2009 12:22 PM -----

Kellee Adams McDonald
<kelleeam@
EXEMPTION 6

To: Shirwin_smith@nps.gov
cc:
Subject: Oakwood Valley trail

08/17/2009 11:57 AM MST

Hello GGNRA,

First of all, I would like to thank you for permitting dogs on the Oakwood Valley trail. Many people with dogs count on this trail for their daily ritual.

As a group of responsible dog people, we would like to request a new sign to put on the box of bags for dog poop "Pet Litter Pick-up Required." Many of us pick up other dog's poop especially after the weekend. I believe the dog walkers that don't pick up the dog poop need a bit more education, maybe just a new sign.

There has been a lot of coyote activity on this trail recently. My dog tangled with a coyote in July. I am now walking her on leash. Could we have a coyote sign to educate people on the correct way to manage a coyote sighting.

Thank you very much,
Kellee Adams-Mcdonald



Coyote Advisory



Coyotes Seen in Golden Gate

You are entering a wildlife area where many animals including coyotes may live. This flier is provided to help you avoid conflicts, and inform you on how to respond if you do encounter an aggressive coyote.

Do Not Approach or Feed Coyotes

Avoid hiking or running alone or after dark. Discourage coyotes from getting close to you.

If you encounter a coyote at close range:

- Keep children close to you
- Make loud noises, throw rocks
- Stand upright, avoid eye contact, back away slowly; do not run
- If attacked, fight back aggressively

Pet Owners Beware

Coyotes are native to the park and are commonly seen. Coyotes have recently been observed in this area following or approaching hikers, particularly those with pets. Pets should be left at home or leashed.

Report aggressive behavior and attacks immediately to U.S. Park Police Dispatch at (415) 561-5510. Leave your name and phone number.

In an emergency call 9-1-1.

COMPENDIUM AMENDMENT
EMERGENCY REGULATORY PROVISION
Golden Gate National Recreation Area
Resource Protection Measures
36 C.F.R. Section 1.5 (a)(2)

Compendium of designations closures, public use limits, and other restrictions are imposed under discretionary authority by the General Superintendent, Golden Gate National Recreation Area.

In accordance with the delegated authority provided in Section 1.5 of Title 36 of the Code of Federal Regulations, as authorized by Section 3 of Title 16 of the United States Code, the following emergency regulatory provision is established for the proper management, protection, and public use of the portion of Crissy Field, Golden Gate National Recreation Area that is under the jurisdiction of the National Park Service. The public has been notified of this restriction in accordance with the requirements of Section 1.7 of Title 36 of the Code of Federal Regulations.

Under authority of Title 36, Code of Federal Regulations, Section 1.5 (a)(2) the following restriction is established:

- **Dogwalking is restricted to on-leash only in the Crissy Field Wildlife Protection Area** which encompasses: from the west, starting at Fort Point Mine Depot (a.k.a. Torpedo Wharf) eastward to concrete riprap, which lies approximately 700 feet east of former Coast Guard Station, and includes all uplands and all tidelands and extends from the high-water mark to 100 yards off shore (as depicted in Figure 1). The definition of on-leash use requires that dogs must be restrained on a leash which shall not exceed six feet in length.

The activity restriction is necessary to provide an area of reduced disturbance for resting and feeding by the Western Snowy Plover (*Charadrius alexandrinus nivosus*), a species listed as “threatened” under the federal Endangered Species Act. This activity restriction requiring pets on-leash in the Wildlife Protection Area is effective immediately. This seasonal restriction will remain in effect for this overwintering season until monitoring determines the species is no longer present, as announced by the General Superintendent. Public notice of the revocation of this restriction will be made in accordance with Section 1.7 of Title 36 of the Code of Federal Regulations.

Approved by: _____
/s/ Brian O’Neill
(signed copy on file)
Brian O’Neill
General Superintendent
Golden Gate National Recreation Area

11/02/06

Date

W48 (GOGA-VRPCR)

DRAFT --- November 2, 2006

Memorandum

To: Brian O'Neill, General Superintendent

From: Daphne Hatch, Chief of Natural Resource Management & Science
Yvette Ruan, Chief Ranger

Subject: Emergency Restrictions to Protect Western Snowy Plovers in the
Crissy Field Wildlife Protection Area and in the Ocean Beach Snowy
Plover Protection Area

Summary:

We recommend that you exercise the discretionary authority delegated to you under 36 C.F.R. Section 1.5 to adopt emergency regulatory provisions in the park's Compendium that would require all pets to be on leash in designated portions of Crissy Field and Ocean Beach. These restrictions are needed to protect the Western Snowy Plover, a species listed as threatened under the federal Endangered Species Act. This recommendation is based on newly available data demonstrating that off-leash dogs in the two subject areas are detrimentally affecting the Western Snowy Plover. This behavior by off-leash dogs poses a serious threat to the Western Snowy Plovers that overwinter in these two areas.

Recommended Regulatory Actions:

We recommend that you approve two Compendium Amendments specifically designed to protect the Western Snowy Plovers that overwinter in the Ocean Beach Snowy Plover Protection Area and the Crissy Field Wildlife Protection Area. The proposed text of the Compendium amendments is as follows:

- **Ocean Beach:** Dogwalking is restricted to on-leash only at Ocean Beach, Stairwell 21 to Sloat Boulevard, including all tidelands. The definition of on-leash use requires that dogs must be restrained on a leash which shall not exceed six feet in length.
- **Crissy Field:** Dogwalking is restricted to on-leash only in the Crissy Field Wildlife Protection Area which encompasses: from the west, starting at Fort Point Mine Depot (a.k.a. Torpedo Wharf) eastward to concrete riprap, which lies approximately 700 feet

[PAGE]

east of former Coast Guard Station, and includes all uplands and all tidelands and extends from the high-water mark to 100 yards off shore. The definition of on-leash use requires that dogs must be restrained on a leash which shall not exceed six feet in length.

If approved, these Compendium Amendments will remain in effect through this overwintering season until monitoring determines the species is no longer present.

For the next few overwintering seasons, we also recommend that you direct the park staff to initiate a rulemaking process (including public comment) to address Snowy Plover protection in the Crissy Field Wildlife Protection Area and Ocean Beach Snowy Plover Protection Area.

We further recommend that the long-term dog management options for these two areas be addressed in the Dog Management Plan/EIS and rule that the park is actively engaged in. The park is working with a Negotiated Rulemaking Committee, established by the Secretary of Interior, to reach consensus on dog management. The process will be accompanied by a Dog Management Plan/EIS and its accompanying rule in 2008. Addressing the Crissy Field Wildlife Protection Area and Ocean Beach Plover Protection Area in the EIS will allow for all options to be investigated and may result in the retention of the leash requirement or may result in the adoption of a different option.

Existence of Emergency:

The effect of the rulings in U.S. vs. Barley, CR-04-00408-WHA (N.D. Cal.), was to allow off-leash dog walking in several areas of GGNRA, including Ocean Beach and Crissy Field. Since the issuance of the Barley rulings, the GGNRA has continued to monitor Western Snowy Plovers at Ocean Beach and Crissy Field. It has been approximately 18 months since the final ruling in U.S. v. Barley. The park has accumulated sufficient data to analyze whether off-leash dog use in these areas has increased since the Barley rulings, and if so, whether that increase poses a threat to the Western Snowy Plover.

The data accumulated by the park is presented in the attached *Status Report: Western Snowy Plovers – Recent Changes in Human and Dog Use within the Snowy Plover Protection Area at Ocean Beach and the Wildlife Protection Area at Crissy Field* (“Report”). As detailed in the Report, monitoring data from the Ocean Beach Snowy Plover Protection Area and the Crissy Field Wildlife Protection Area document an increase in the number of off-leash dogs using the Ocean Beach SPPA and the Crissy Field WPA. Along with this increase in the number of off-leash dogs, there has been an increase in the number of instances of dogs chasing or flushing Western Snowy Plovers or other shorebirds. In February and March of 2006, dogs were observed chasing or flushing Western Snowy Plovers on four occasions, disturbing a total of 22 plovers, in the Ocean Beach SPPA. In the Crissy Field WPA, dogs were observed chasing or flushing more than 6 plovers over the course of four surveys in July and August of this year.

The Report describes the adverse biological effects plovers experience when flushed or chased. These effects present a serious threat to the Western Snowy Plover and

immediate action, in the form of the proposed Compendium amendments, is needed to minimize further disturbance or harassment of plovers by off-leash dogs.

Applicable Law and Policy:

The Western Snowy Plover is protected under the federal Endangered Species Act. 16 U.S.C. Section 1531 *et seq.* The 2006 National Park Service Management Policies provide guidance to the NPS for the management of threatened and endangered species. Section 4.4.2.3. of the Management Policies states that the NPS “will fully meet its obligations under the NPS Organic Act and the Endangered Species Act to both proactively conserve listed species and prevent detrimental effects on these species.” Among the specific actions that the NPS can take to fulfill this obligation is to “manage detrimental visitor access” that is negatively effecting listed species.

The June 2005 ruling of the U.S. District Court in U.S. v. Barley did not eliminate the park’s ability to exercise its authority to protect park resources. The ruling states that it “...in no way restricts the authority of the superintendent or the NPS to protect the resources, including protection of threatened and endangered species.”

In our view, off-leash dog use documented in these two areas is detrimentally affecting the Western Snowy Plover. There is nothing in the Barley ruling that prohibits the park from taking action to prevent detrimental impacts to park resources. Therefore, we have determined that the subject Compendium amendments are consistent with applicable law and policy.

Process for Adopting Emergency Compendium Restrictions:

Under 36 C.F.R. Section 1.5, superintendents are authorized to take emergency action to protect park resources. In both emergency and non-emergency situations, park superintendents may adopt compendium provisions that restrict visitor activities. Public notice and comment is not required in emergency situations. Even though this is an emergency situation, the park is prepared to provide public notice as described in 36 C.F.R. Section 1.7.

The proposed regulatory provisions are the minimum level acceptable to meet our management obligations with regard to the protection of park resources. Under the proposed restrictions, pets will still be allowed in the Crissy Field Wildlife Protection Area and the Ocean Beach Plover area provided that they are leashed. Thus, park visitors with dogs may continue to enjoy these areas, provided that their dogs are kept on-leash. Off-leash dog walking opportunities are currently available in adjacent portions of Crissy Field and Ocean Beach, and in other portions of the park.

Crissy Field dogwalking options allow for .99 miles of dogwalking off-leash and .32 miles of dogwalking on-leash. Ocean Beach and the beach at Fort Funston, which lies just to the south, allows for 2.4 miles of off-leash dogwalking and 2.2 miles of on-leash dogwalking.

NEPA Compliance:

The Handbook for NPS Director's Order 12 contains a listing of Categorical Exclusions. Section 3.4 D(2) of the Director's Order 12 Handbook provides that "minor changes in programs and regulations pertaining to visitor activities" may be categorically excluded under NEPA. The proposed restrictions at Ocean Beach and Crissy Field are actions that would result in minor changes to regulated visitor activities in these areas (transitioning seasonally from unleashed to leashed pet recreation). The park has prepared all the appropriate Categorical Exclusion screening forms, which are attached for your review. These forms disclose that the actions would result in no measurable adverse environmental effects. Furthermore, no exceptional circumstances or conditions exist that would make use of a Categorical Exclusion inappropriate. As such, we believe that a Categorical Exclusion under NEPA is the appropriate form of NEPA compliance for these regulatory provisions.

Public Notice:

The NPS will notify the public through posted signs, brochures and the Park's website. An informational brochure has been developed. It explains the reason for this action and it includes a description of the affected areas. The brochure will be provided to visitors on site, at park visitor information areas, and via the Park's website. Additionally, park staff will be on-site as often as possible to inform the public of the restriction, to educate them about the Western Snowy Plover, and to enforce the Compendium amendments. Members of the Negotiated Rulemaking Committee for Dog Management at Golden Gate National Recreation Area were briefed of this proposed action on September 21, 2006

Attachments:

Compendium Amendments
NEPA Categorical Exclusion Documentation
Western Snowy Plovers and Recent Changes in Human and Dog Use Within the Snowy Plover Management Area at Ocean Beach and the Wildlife Protection Area at Crissy Field

I concur: _____
General Superintendent

Date: _____

From: [Bill Merkle](#)
To: [Marybeth McFarland](#)
Cc: [Shirwin Smith](#)
Subject: add'l dog compliance info
Date: 08/20/2007 12:36 PM

Marybeth,

Thanks for the information on the implementation of leash restrictions at Ocean Beach.

What is interesting is that we had improved compliance with leash laws from 1996-2000 and 2001 then the situation got progressively worse from 2001 through 2005. Do you have any explanation from the enforcement side of the issue?

Thanks,
Bill

Bill Merkle
Wildlife Ecologist
Golden Gate National Recreation Area
415-331-2894
415-331-0851 (fax)

From: [Bill Merkle](#)
To: [Thomas Flanagan](#)
Cc: [Sarah Bransom](#); [Shirwin Smith](#)
Subject: background for leash compliance
Date: 08/20/2007 12:04 PM

Tom,

I am attaching some background information on when leash restrictions/signage/enforcement took place for Ocean Beach. I clipped relevant pages from our Draft Snowy Plover Management Plan for Ocean Beach, as well attached information from Marybeth McFarland on le efforts. I need to follow up with Marybeth on le efforts from around 2000-2004 as it looks like compliance with leash restrictions slipped in this timeframe. I also attached the ANPR notice, but that doesn't deal with Ocean Beach much.

-Bill

[attachment "ANPR Fed Register notice 011102.doc" deleted by Bill Merkle/GOGA/NPS] [attachment "PloverPlan_dogs.doc" deleted by Bill Merkle/GOGA/NPS] [attachment "Responses to Merkle RE OB Plover protection 08-07.doc" deleted by Bill Merkle/GOGA/NPS]

Bill Merkle
Wildlife Ecologist
Golden Gate National Recreation Area
415-331-2894
415-331-0851 (fax)

From: [Sarah Bransom](#)
To: [Daphne Hatch](#)
Cc: [Bill Merkle](#); [Chris Powell](#); gbourne@ccp.csus.edu; [jmhart@hartyconflictconsulting.com](mailto:jmharty@hartyconflictconsulting.com); [Mai-Liis Bartling](#); [Marybeth McFarland](#); [Sandra Hamilton](#); [Shirwin Smith](#); [Yvette Ruan](#)
Subject: Re: Additional input re. Ocean Beach shorebird protection
Date: 05/15/2007 09:44 AM

Sarah Bransom
Conservation Planning and Environmental Impact Analysis
Environmental Quality Division
Natural Resources Program Center
303 987-6926

Hi,

We do have at least one alternative that looks at the "long beach" that is considered, based on some of the research, a reasonable NEPA alternative. The additional data analysis will be very helpful.

Thanks,

Sarah

▼ [Daphne Hatch](#)

Daphne Hatch

05/14/2007
12:12 PM
EDT

To: [Chris Powell/GOGA/NPS@NPS](#), [Bill Merkle/GOGA/NPS@NPS](#), gbourne@ccp.csus.edu, [jmhart@hartyconflictconsulting.com](mailto:jmharty@hartyconflictconsulting.com), [Mai-Liis Bartling/GOGA/NPS@NPS](#), [Marybeth McFarland/GOGA/NPS@NPS](#), [Shirwin Smith/GOGA/NPS@NPS](#), [Yvette Ruan/GOGA/NPS@NPS](#), [Sarah Bransom/DENVER/NPS@NPS](#), [Sandra Hamilton/DENVER/NPS@NPS](#)
cc:
Subject: Additional input re. Ocean Beach shorebird protection



Hi All-

After Friday's meeting I had an additional thought that did not occur to me until later. I just want to be sure that everyone realizes that although the birds/km may be higher at Ocean Beach South than at Ocean Beach Central, the length of Ocean Beach Central is 1.99 miles vs. 0.5 miles for Ocean Beach South. Obviously the actual number of shorebirds that would be protected by a potential no-dog area in Ocean Beach Central would far exceed the number that would be protected in the much shorter Ocean Beach S segment. The fact that it also overlaps with the snowy plover area makes additional protection in Ocean Beach Central that much more appealing, along with the lack of parking lots for access. Just my extra 2 cents. I have some additional thoughts I can share with the NEPA team as we are re-shaping the park's alternatives.

I will also talk with Bill about whether we might be able to run some quick queries regarding numbers of dogs and people on different sections of the beach, as well as numbers and % of dogs chasing birds

that we could provide to the RegNeg committee for Ocean Beach.

All for now.

Daphne

Chief of Natural Resource Management & Science
Golden Gate National Recreation Area
Fort Mason, Building 201
San Francisco, CA 94123
(415) 331-0744
(415) 331-0851 fax
daphne_hatch@nps.gov

From: [Daphne Hatch](#)
To: [Chris Powell](#); [Dan Collman](#)
Cc: [Bill Merkle](#); [Mai-Liis Bartling](#); [Shirwin Smith](#)
Subject: Re: Another approach to post and cable fence at Crissy.
Date: 04/27/2007 10:33 AM

I actually agree with Dan. The area we are talking about fencing really does nothing to protect the plovers, which are almost (Bill - is this true?) always EAST of the Coast Guard pier which is a pretty good divider and a long ways from the picnic area. To me, post and cable fencing there is more symbolic but would probably help to keep dogs out of the Wildlife Protection Area.

Daphne

▼ [Chris Powell](#)

**Chris
Powell**

04/26/2007
10:22 AM
EDT

To: [Shirwin Smith/GOGA/NPS@NPS](#), [Daphne Hatch/GOGA/NPS@NPS](#), [Bill Merkle/GOGA/NPS@NPS](#)
cc: [Mai-Liis Bartling/GOGA/NPS@NPS](#)
Subject: Re: Another approach to post and cable fence at Crissy. 

Dan,

I think your comments are valid but I think we need to take full measures to protect this species. The enviros and dogwalkera alike have urged us to do so and a letter from the Suptd's office has already gone out saying we're working on the fencing per the direction of senior staff.

Chris.

Christine Powell
Public Affairs Specialist
Golden Gate National Recreation Area
National Park Service
(o)(415) 561-4732
(f) (415) 561-4353
(c) (415) 559-8596

▼ [Shirwin Smith](#)

----- Original Message -----

From: Shirwin Smith
Sent: 04/25/2007 01:28 PM PDT
To: [Chris Powell](#); [Daphne Hatch](#); [Bill Merkle](#)
Cc: [Mai-Liis Bartling](#)
Subject: Another approach to post and cable fence at Crissy.

This project will go to Project Review, but I thought Dan's comments were worth consideration right up front.

Your thoughts?

Shirwin

Shirwin Smith
Management Assistant
Golden Gate National Recreation Area
Ft. Mason, Building 201
San Francisco, CA 94123
415-561-4947

----- Forwarded by Shirwin Smith/GOGA/NPS on 04/25/2007 01:26 PM -----

**Dan
Collman**

To: Shirwin Smith/GOGA/NPS@NPS

cc:

Subject: Re: Post and cable at West Crissy 

04/25/2007
01:08 PM
PDT

Shirwin,

As always, it's a pleasure to work with you. I have to ask, has there been alternatives considered besides the post & cable fencing? My two cents worth. I think that we should install a few posts along the same line as the fence and place signs on them. If the additional posts and signs don't work, then we could just add the remaining posts and install the cable. My concern is, the visual effects of the P & C fencing along this area. I should also note, there are a lot of elderly people that enjoy sitting on those benches and it would be a shame to force them around the fence to sit.

Thanks again,
Dan Collman

From: [Daphne Hatch](#)
To: [Shirwin Smith](#)
Cc: [Bill Merkle](#); juanitabarboa@msn.com; [Michael B Edwards](#); [Michael Chasse](#); sboltz@eaest.com; [Sue Fritzke](#); tlayfield@eaest.com
Subject: Re: Battery Crosby alternative maps final questions
Date: 06/30/2010 05:03 PM

That makes sense to me, or **EXEMPTION 5 DELIBERATIVE**

EXEMPTION 5 DELIBERATIVE

EXEMPTION 5 DELIBERATIVE I actually think that makes good sense. Not sure if there is anyone else we should run this by - Marybeth, Kim Coast and USPP?

Daphne

▼ [Shirwin Smith/GOGA/NPS](#)

**Shirwin
Smith/GOGA/NPS**

06/30/2010 10:08 AM

To: Daphne Hatch/GOGA/NPS@NPS
cc: Bill Merkle/GOGA/NPS@NPS, Michael Chasse/GOGA/NPS@NPS, Sue Fritzke/GOGA/NPS@NPS, juanitabarboa@msn.com, Michael B Edwards/WASO/NPS@NPS, sboltz@eaest.com, tlayfield@eaest.com

Subject: Battery Crosby alternative maps final questions

Daphne et al - Thanks for all the feedback. Need to specify whether dogs allowed on this trail for all alternatives. Marybeth is checking to see how it is signed now, but for alts B-E, how do you want to treat it? Perhaps closed to dogs except in Alt E where on leash allowed?

Shirwin

Shirwin Smith
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▼ [Daphne Hatch](#)

**Daphne
Hatch**

06/29/2010
07:19 PM
PDT

To: Bill Merkle/GOGA/NPS@NPS
cc: Shirwin Smith/GOGA/NPS@NPS, Michael Chasse/GOGA/NPS@NPS, Sue Fritzke/GOGA/NPS@NPS
Subject: Re: Fw: Battery Crosby for dogs

I agree that there are reasons but this is about what is existing, which would be the default dogs allowed on leash unless specifically prohibited as we did on Batteries to Bluffs Trail.

EXEMPTION 5 DELIBERATIVE

EXEMPTION 5 DELIBERATIVE

Michael- is there post and cable fence along this road or not?

Shirwin, can you confirm with Marybeth and Kim that this would be their assumption about the current condition? Someone should check out the signs and see what they say. I won't be able to do that this week and I'm off next week.

Daphne

▼ [Bill Merkle/GOGA/NPS](#)

**Bill
Merkle/GOGA/NPS**

To: Shirwin Smith/GOGA/NPS@NPS, Daphne
Hatch/GOGA/NPS@NPS

06/29/2010 05:59 PM

cc

Subject: Fw: Battery Crosby for dogs

Below is feedback from Michael Chasse and Sue.

Seems like there are reasons to not allow dogs on leash to the Battery.

-Bill

Bill Merkle
Wildlife Ecologist
Golden Gate National Recreation Area
415-331-2894
415-331-0851 (fax)
<http://www.nps.gov/goga/>

----- Forwarded by Bill Merkle/GOGA/NPS on 06/29/2010 05:58 PM -----

**Michael
Chasse**

To: Bill Merkle/GOGA/NPS@NPS
cc: Sue Fritzke/GOGA/NPS@NPS
Subject: Re: Battery Crosby for dogs

06/29/2010
12:44 PM
PDT

Bill,

There is a dirt road that connects the Coastal Trail to Battery Crosby. The road ends at the Battery.

This is a highly diverse area. There are four rare plant species immediately along the trail: *Lessingia germanorum*, *Gilia capitata* ssp. *chamissonis*, *Chorizanthe cuspidata* var. *cuspidata*, and *Erysimum franciscanum*. Within a short distance of the trail there are an additional four rare plants.

EXEMPTION 5 DELIBERATIVE

-Michael

▼ [Bill Merkle](#)

**Bill
Merkle**

To: Michael Chasse/GOGA/NPS@NPS
cc: Sue Fritzke/GOGA/NPS@NPS
Subject: Battery Crosby for dogs

06/29/2010
11:43 AM
PDT

Michael,

We are trying to figure out if dogs should be allowed on-leash on trail to Battery Crosby from Coastal Trail. Dogs would not be allowed on the Batteries to Bluffs.

Map is on the FOMA common at:
S:\RegNeg\Maps\Baker_shading_trail_add.pdf

Sue indicated that there are sensitive rare plants directly adjacent to the trail, including *lessingia*, and that dogs should not be allowed.

What is the nature of that path? Is it a road?

Thanks,
Bill

Bill Merkle
Wildlife Ecologist
Golden Gate National Recreation Area
415-331-2894
415-331-0851 (fax)
<http://www.nps.gov/goga/>

From: Bill Merkle
To: Michael_B.Edwards@nps.gov; Boltz, Suzanne; Shirwin_Smith@nps.gov; Koser, Sarah; Layfield, Tracy
Subject: comment # 246 FOFU closure
Date: 01/12/2010 01:41 PM

Original text:

Fort Funston: Alternative A currently allows dogs on the beach at Fort Funston under voice control. The beach at Fort Funston is a high visitor and dog use area, and is also used by shorebirds, gulls and terns. A seasonal restriction (April 1- August 15) prohibiting dogs at the north end of the beach continues to be in place to protect a colony of bank swallows nesting in the sand bluffs. Currently, some dogs have accessed the bluff from the beach, resulting in disturbance to the bank swallow colony (Park - need reference). Birds using beach and sand bluff habitat at Fort Funston continue to be disturbed by running, barking, dogs and their owners/walkers, resulting in long-term, minor adverse impacts.

Park compendium 2009 p. 19:

36 CFR §2.15 – PETS

(a)(1) The following structures and/or areas are closed to the possession of pets:

All park buildings and facilities, including outdoor restrooms and public showers.

ALCATRAZ ISLAND

CRISSY FIELD

- Crissy Field Tidal Marsh and Lagoon

FORT BAKER

- Chapel Trail
- Fort Baker Pier

FORT FUNSTON

- Fort Funston Habitat Protection Area (Attachment)
- Bank Swallow site 50' from the foot of northernmost cliffs on beach seasonally (April 1st to August 15th)

FORT POINT

- Fort Point (inside historic fort)
- Fort Point pier (Torpedo Wharf)

MARIN HEADLANDS

- Fort Baker Pier
- Kirby Cove
- Lower Fisherman Trail & Beach
- Rodeo Beach lagoon
- Rodeo Lake
- Tennessee Valley Trail from parking lot to beach

[attachment "Site Closures Fort Funston.pdf" deleted by Bill Merkle/GOGA/NPS]

My comment was meant to indicate that the closure to dogs should be 50 feet out from edge of bluffs.

Exemp. 5 Atty-Client - discussing legal advice

As for impacts:

[attachment "BANS_StatusReport_Final_03_23_07.doc" deleted by Bill Merkle/GOGA/NPS] [attachment "fofu_doc.doc" deleted by Bill Merkle/GOGA/NPS]

Bill Merkle
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Golden Gate National Recreation Area
415-331-2894
415-331-0851 (fax)
<http://www.nps.gov/goga/>

From: [Bill Merkle](#)
To: [Kathryn Jane Williams](#)
Subject: RE: Request for article
Date: 05/06/2009 10:13 AM

Kath,

Thank you for forwarding on the article. It seems to confirm some of the things we see and hear from the beaches, and also in our approach to managing dog/visitor/shorebird issues on our beaches.

Some of our problems stem from having changing regulations over time: our park wasn't established until 1972, and later for some properties. We initially had some informal policies that allowed dogs off-leash under voice control in certain areas. In 1993, the western snowy plover was listed as a federally threatened species under our Endangered Species Act. In 1997, we implemented dog leash restrictions along the one beach where we have a consistent overwintering (non-breeding) population of plovers. In 2005 a judge struck down our leash law because the park had not followed the proper rulemaking procedure. We reinstated a seasonal leash restriction on two beaches through proper rulemaking. We also went through a 2+ year negotiated rulemaking process with over 20 stakeholders to try and reach consensus on on-leash dog walking in the park--with little in the way of real results. We are currently in the process of working through a parkwide dog management plan that will go through extensive analysis and public review.

General approaches:

For a while our law enforcement was not doing much in the way of leash enforcement b/c it was contentious and they were not getting support from our senior park mgt., now they have clearer direction to enforce dog regulations in our 2 beaches where dogs must be seasonally on-leash.

We have been working on improving signage at these sites, and increasing availability of brochures.

b/c we deal with multiple entry points to these beaches reaching everyone at one or two points of entry does not work. We are evaluating better signage, such as running symbolic fencing on the beach and gates that indicate a change in regulation, with signage on them.

We also have started a shorebird docent program to out reach to dog walkers and other park visitors.

We have tried to enlist the support of local dogwalking groups in promoting responsible dogwalking but that has not gone too far.

-Bill

Bill Merkle
Wildlife Ecologist
Golden Gate National Recreation Area
415-331-2894
415-331-0851 (fax)
<http://www.nps.gov/goga/>

▼ [Kathryn Jane Williams <kjhw@unimelb.edu.au>](mailto:kjhw@unimelb.edu.au)

Kathryn Jane Williams
<kjhw@unimelb.edu.au>

To: Bill_Merkle@nps.gov
CC:
Subject: RE: Request for article

04/29/2009 08:52 AM ZE10

Certainly - attached. Thanks for your interest.
Grainne Maguire is a wildlife ecologist and continues to work
with Birds
Australia on this issue, and we are beginning to plan further
research -
so we'd be interested to hear about your management approaches.

Kath

-----Original Message-----

From: Bill_Merkle@nps.gov [mailto:Bill_Merkle@nps.gov]
Sent: Wednesday, 29 April 2009 6:56 AM
To: Kathryn Jane Williams
Subject: Request for article

Dear Dr. Williams,

I just saw your article on Birds and Beaches, Dogs and Leashes
in the
Human
Dimensions of Wildlife Journal.

I am wondering if it would be possible to get an electronic copy
of the
article? We are dealing with a lot of dog and shorebird issues
here on
National Park Service beaches around the San Francisco Bay Area
(California).

Thank you,
Bill Merkle

Bill Merkle
Wildlife Ecologist
Golden Gate National Recreation Area
415-331-2894
415-331-0851 (fax)
<http://www.nps.gov/goga/>

[attachment "williams weston henry macguire 2009 birds and
beaches.pdf" deleted by Bill Merkle/GOGA/NPS]

From: [Tom Gardali](mailto:Tom.Gardali)
To: 'Sharon Farrell'
Cc: Bill_Merkle@nps.gov
Subject: RE: dogs and birds
Date: 09/10/2007 01:54 PM

I have access to the UC Davis Library and retrieved it for you. Attached.

Tom

Thomas Gardali
PRBO Conservation Science
Palomarin Field Station
999 Mesa Road
P.O.Box 1157
Bolinas, CA 94924
415.868.0655 x381

From: Sharon Farrell [<mailto:SFarrell@ParksConservancy.org>]
Sent: Monday, September 10, 2007 1:34 PM
To: Tom Gardali
Cc: Bill_Merkle@nps.gov
Subject: RE: dogs and birds

Do you have a copy of the entire article or do I need to buy it on line? Sharon

From: Tom Gardali [<mailto:tgardali@prbo.org>]
Sent: Wednesday, September 05, 2007 9:20 AM
To: Bill_Merkle@nps.gov; 'jules evens'; Daphne Hatch; Sarah_Allen@nps.gov;
Sharon Farrell; Natalie_Gates@nps.gov; Dave_Press@nps.gov
Subject: dogs and birds
From a recent article in *Biology Letters* as summarized in *Conservation Magazine* online

Conservation managers are right to ban dog walkers from sensitive areas

Waggy tails, slobbery jowls and boundless enthusiasm for life might endear dogs to their human owners, but [Australia's native wildlife isn't so keen](#). University of New

South Wales biologists Peter Banks and Jessica Bryant carried out the first systematic study of the impact of dog walking on woodland birds, publishing their findings in *Biology Letters*. A series of carefully controlled walkies along a range of woodland trails measured the effect Rover, Fido and Lassie have: dog-walked areas have 41% fewer birds and 35% fewer bird species – a figure rising to 50% of ground dwelling species – than uninterrupted control areas. Man's best friend is, after all, just a predator on a string. **Source:** Banks PB & Bryant JV (2007) Four-legged friend or foe? Dog walking displaces native birds from natural areas. *Biology Letters* DOI: [10.1098/rsbl.2007.0374](https://doi.org/10.1098/rsbl.2007.0374)

Thomas Gardali
PRBO Conservation Science
Palomarin Field Station
999 Mesa Road
P.O.Box 1157
Bolinas, CA 94924
415.868.0655 x381

[attachment "BiologyLetters_dogs.pdf" deleted by Bill Merkle/GOGA/NPS]

From: [Parker, Diana](#)
To: [Raffa, Damien](#); [Kaye, Pat](#); [Thomas, Terri](#); [Sanford, Jody](#); [Rosen, Alfred](#)
Cc: [Lombardi, Tia](#); Bill_Merkle@nps.gov; [Nichols, Judith](#); [Polk, Dana](#); Chris_Powell@nps.gov
Subject: RE: DogExclusionSignDraft5.16.ppt
Date: 05/16/2008 04:31 PM

Damien,

I concur with Jody that the map is unclear and needs more landmark labeling, including more readable street names...so folks can orient themselves, in order to figure out alternate routes.

Diana

From: Raffa, Damien
Sent: Friday, May 16, 2008 4:17 PM
To: Kaye, Pat; Thomas, Terri; Sanford, Jody; Parker, Diana; Rosen, Alfred
Cc: Lombardi, Tia; 'Bill_Merkle@nps.gov'; Nichols, Judith; Polk, Dana; 'Chris_Powell@nps.gov'
Subject: DogExclusionSignDraft5.16.ppt
Importance: High

Hi all,

Here's a draft of the dog exclusion signs (Approx. 14" x 28": Pat might be able to slim it down). These will be attached to a single post at seven locations on the periphery of the exclusion zone.

Al: what is the appropriate CFR we should cite on the sign?

Judy has ordered the flyer boxes on rush order. It's my understanding that Pat will try to get these installed on Monday. I am leaving for the day so we'll have to finalize on Monday morning.

Thanks all for the teamwork.

Damien

From: [Raffa, Damien](#)
To: [Parker, Diana](#); [Kaye, Pat](#); [Thomas, Terri](#); [Sanford, Jody](#); [Rosen, Alfred](#)
Cc: [Lombardi, Tia](#); Bill_Merkle@nps.gov; [Nichols, Judith](#); [Polk, Dana](#); Chris_Powell@nps.gov
Subject: RE: DogExclusionSignDraft5.16.ppt
Date: 05/16/2008 04:31 PM

Great suggestion. Will do on Monday a.m.

DR

Damien Raffa
Education/Volunteer Program Manager
The Presidio Trust
(415) 561-4449

From: Parker, Diana
Sent: Friday, May 16, 2008 4:27 PM
To: Raffa, Damien; Kaye, Pat; Thomas, Terri; Sanford, Jody; Rosen, Alfred
Cc: Lombardi, Tia; 'Bill_Merkle@nps.gov'; Nichols, Judith; Polk, Dana; 'Chris_Powell@nps.gov'
Subject: RE: DogExclusionSignDraft5.16.ppt

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Sent: Friday, May 16, 2008 4:17 PM
To: Kaye, Pat; Thomas, Terri; Sanford, Jody; Parker, Diana; Rosen, Alfred
Cc: Lombardi, Tia; 'Bill_Merkle@nps.gov'; Nichols, Judith; Polk, Dana; 'Chris_Powell@nps.gov'
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Damien

From: [Rosen, Alfred](#)
To: [Raffa, Damien](#); [Kaye, Pat](#); [Thomas, Terri](#); [Sanford, Jody](#); [Parker, Diana](#)
Cc: [Lombardi, Tia](#); Bill_Merkle@nps.gov; [Nichols, Judith](#); [Polk, Dana](#); Chris_Powell@nps.gov
Subject: RE: DogExclusionSignDraft5.16.ppt
Date: 05/16/2008 04:21 PM

36 C.F.R. Section 1001.5

Al Rosen
Deputy General Counsel
The Presidio Trust
P.O. Box 29052
34 Graham Street
San Francisco, CA 94129-0052
415 561 5419 (phone)
415 561 5308 (fax)

From: Raffa, Damien
Sent: Friday, May 16, 2008 4:17 PM
To: [Kaye, Pat](#); [Thomas, Terri](#); [Sanford, Jody](#); [Parker, Diana](#); [Rosen, Alfred](#)
Cc: [Lombardi, Tia](#); Bill_Merkle@nps.gov; [Nichols, Judith](#); [Polk, Dana](#); Chris_Powell@nps.gov
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From: [Kaye, Pat](#)
To: [Raffa, Damien](#); [Thomas, Terri](#); [Sanford, Jody](#); [Parker, Diana](#); [Rosen, Alfred](#)
Cc: [Lombardi, Tia](#); Bill_Merkle@nps.gov; [Nichols, Judith](#); [Polk, Dana](#); Chris_Powell@nps.gov
Subject: RE: DogExclusionSignDraft5.16.ppt
Date: 05/16/2008 05:23 PM

Note: this is not the Hunt Graphics design platform. Michael Boland insists that we have consistency in our signage presentations in the field. I can take the info and translate it into the HG template style for reproduction.

From: Raffa, Damien
Sent: Friday, May 16, 2008 4:17 PM
To: Kaye, Pat; Thomas, Terri; Sanford, Jody; Parker, Diana; Rosen, Alfred
Cc: Lombardi, Tia; 'Bill_Merkle@nps.gov'; Nichols, Judith; Polk, Dana; 'Chris_Powell@nps.gov'
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Thanks all for the teamwork.

Damien

From: Layfield_Tracy
To: Bill_Merkle@nps.gov
Subject: RE: GGNRA Dog plan/EIS Ch4 comments _send back by Friday Jan 15
Date: 01/15/2010 01:11 PM

Thanks Bill

From: Bill_Merkle@nps.gov [mailto:Bill_Merkle@nps.gov]
Sent: Thursday, January 14, 2010 7:51 PM
To: Layfield, Tracy
Cc: Bill_Merkle@nps.gov; Michael_B_Edwards@nps.gov; Boltz, Suzanne
Subject: Re: GGNRA Dog plan/EIS Ch4 comments _send back by Friday Jan 15

Somehow the version that I was editing has some slight differences in the page number, may be due to track changes. I attached below for reference.

Cumulative Impacts Related to Dog Walking on Adjacent Recreational Lands

Some alternatives include restricting dog walking throughout the site. In these cases, there is potential for the current dog walkers at the park to move to a different location within the park or outside of the park so that they can continue to exercise their pets. Impacts to the adjacent parks would be analyzed in the cumulative impacts. In Marin County, dogs must be kept on leash in all areas except McInnis Park, Upton Beach, Remington Dog Park, and on maintained and designated fire roads. Leashes are required within San Francisco city limits, although many city parks allow off-leash dogs in designated areas. The San Mateo County Parks and Recreation Division prohibits dogs from all recreational lands. The East Bay Regional Park District allows dogs in many areas except for swimming beaches and wetlands.

Comment 404 was in relation to the highlighted sentence:

In Marin County, dogs must be kept on leash in all areas except McInnis Park, Upton Beach, Remington Dog Park, and on maintained and designated fire roads. Leashes are required within San Francisco city limits, although many city parks allow off-leash dogs in designated areas.

Should clarify that this is just for parklands, not all of Marin County.

Comments 405 and 406 refer to Stinson Beach

Impact Analysis for All Alternatives

Marin County Sites

Stinson Beach

Alternative A- No Action Alternative: Currently leashed dogs are allowed in the parking lot and picnic areas, but are not allowed on Stinson Beach since it is a designated swimming beach. Visitor use at the beach including the parking lot and picnic area is high during the summer months and has a moderate to high use by dog walkers. There are no recent dog related case reports on file for this site except for three case reports related to the beach which is closed to dogs (Table 3-?).

Impacts to visitors who want dogs at this park site would continue to be long-term, minor, and beneficial since visitors could continue to bring their dogs to the picnic area at Stinson Beach.

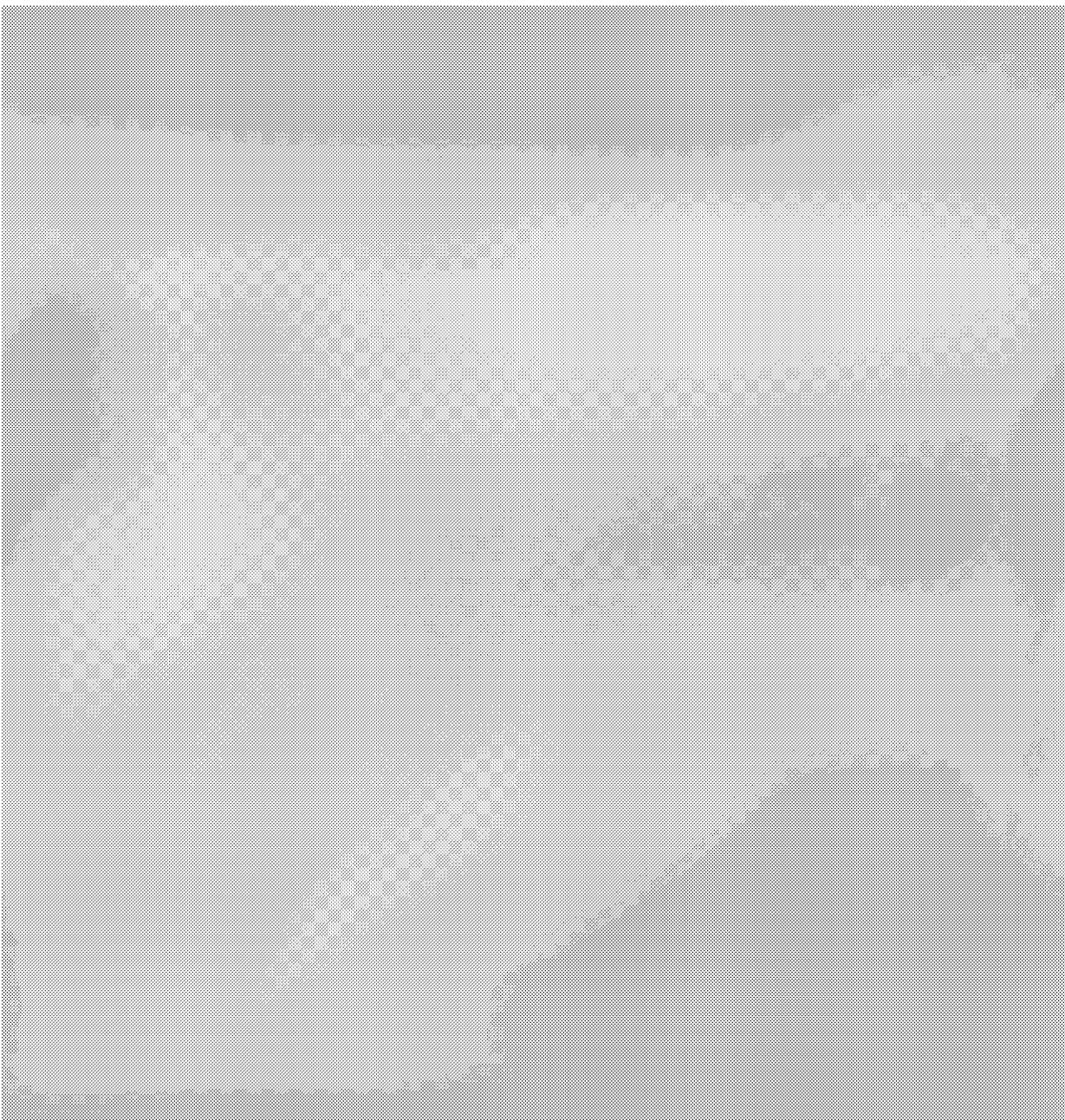
Impacts to visitors who do not want dogs at this park site would continue to be long-term, minor, and adverse since dogs would still be allowed throughout the picnic areas on a leash. Some visitors find that dogs can be

a nuisance within the picnic areas because they will sniff your food (Social Research Laboratory 2002b). Some visitors may even avoid the picnic areas because of the high number of dogs during the summer months. However, visitors would be able to experience the beach area without the presence of dogs.

Bill Merkle
Wildlife Ecologist
Golden Gate National Recreation Area
415-331-2894
415-331-0851 (fax)
<http://www.nps.gov/goga/>

-----"Layfield, Tracy" <tlayfield@eaest.com> wrote: -----

To: "Bill_Merkle@nps.gov" <Bill_Merkle@nps.gov>
From: "Layfield, Tracy" <tlayfield@eaest.com>
Date: 01/14/2010 07:13AM
cc: "Michael_B_Edwards@nps.gov" <Michael_B_Edwards@nps.gov>, "Boltz, Suzanne" <sboltz@eaest.com>
Subject: GGNRA Dog plan/EIS Ch4 comments _send back by Friday Jan 15



Bill,

Can you check the page numbers and line numbers for the following comments. They do not match up with the Ch 4 document.

Thanks, Tracy

<u>Comment #</u>	<u>Page No.</u>	<u>Line No.</u>	<u>Name</u>	<u>Comment</u>
404	214	35	Merkle	Clarify that the statement about Marin is just about parklands.
405	215	28	Merkle	I don't think that people really want to have their dogs in the parking lot and picnic areas—if they want to bring their dog I am guessing they would want to bring the dog to the beach.
406	215	30	Merkle	Again, I think that the real Stinson experience is the beach—so not having dogs on beach would be beneficial to those not wanting dogs.

TracyJ Layfield
EnvironmentalScientist
EAEngineering, Science, and Technology, Inc.
15Loveton Circle
Sparks,MD 21152
tlayfield@eaest.com
410-771-4950ext. 5402

From: Boltz, Suzanne
To: Shirwin_Smith@nps.gov; Layfield, Tracy; Daphne_Hatch@nps.gov; Bill_Merkle@nps.gov
Subject: RE: Lenth et al. Effects of Dogs on Wildlife Communities.pdf
Date: 08/15/2008 04:40 PM

Thanks Shirwin!

From: Shirwin_Smith@nps.gov [mailto:Shirwin_Smith@nps.gov]
Sent: Fri 8/15/2008 7:11 PM
To: Boltz, Suzanne; Layfield, Tracy; Daphne_Hatch@nps.gov; Bill_Merkle@nps.gov
Subject: Fw: Lenth et al. Effects of Dogs on Wildlife Communities.pdf

FYI - study of effects of off leash dogs, done in Boulder parks/open space.

Shirwin

----- Forwarded by Shirwin Smith/GOGA/NPS on 08/15/2008 04:05 PM -----

Chris Powell

To: shirwin smith, Michael B Edwards/DENVER/NPS@NPS
08/15/2008 06:17 PM EDT cc:
Subject: Fw: Emailing: Lenth et al. Effects of Dogs on
Wildlife Communities.pdf

FYI--this just came from one of our former Committee members. I haven't read it yet.

Chris

Christine Powell
Public Affairs Specialist
Golden Gate National Recreation Area
National Park Service
(o)(415) 561-4732
(f) (415) 561-4353
(c) (415) 559-8596

----- Forwarded by Chris Powell/GOGA/NPS on 08/15/2008 03:10 PM -----

"Prohaska, Holly"
<holly.prohaska@tet
ratech.com> To: "Judith L. Teichman" <judy@california.com>,
<Chris_Powell@nps.gov>
cc:
08/15/2008 11:35 AM Subject: Emailing: Lenth et al. Effects of Dogs on
MST Wildlife Communities.pdf

FYI, Recently published document on the effects of dogs on wildlife communities, Holly

The message is ready to be sent with the following file or link attachments:

Lenth et al. Effects of Dogs on Wildlife Communities.pdf

Note: To protect against computer viruses, e-mail programs may prevent sending or receiving certain types of file attachments. Check your e-mail security settings to determine how attachments are handled.

<<Lenth et al. Effects of Dogs on Wildlife Communities.pdf>>
(See attached file: Lenth et al. Effects of Dogs on Wildlife Communities.pdf)

From: [Darren Fong](#)
To: [Koser, Sarah](#)
Cc: [Bill Merkle](#)
Subject: RE: List of Ch 3 items for GGNRA park to provide and/or review for Plan/EIS
Date: 01/08/2010 10:58 AM
Attachments: [Comment Response Matrix GOGA Dog EIS Ch3 0809 bm NEEDS.docx](#)

Sarah, I've tried to insert the appropriate references

Tidewater goby (*Eucyclogobius newberryi*). The tidewater goby is listed as federally endangered. This species is a small benthic fish that occurs in California coastal lagoons in salinities less than 10 parts per thousand (USFWS 2004). While generally found in coastal embayments, gobies are also known to occur in streams. The tidewater goby is present in GGNRA's Rodeo Lagoon. The tidewater goby burrows in the Rodeo lagoon's soft shoreline sediment and completes its entire life cycle within the lagoon habitat. Males dig breeding burrows and then females aggressively spar with each other for access to males with burrows (Swenson 1995). The males care for the embryos for nine to eleven days until they hatch, rarely if ever emerging from the burrows to feed (USFWS 2005). Because the fish do not enter the ocean, each population of the tidewater goby is isolated from the others (USFWS 2005?-- presumed that this is the source). Various genetic markers demonstrate that pronounced differences in the genetic structure of tidewater gobies exist, and that tidewater gobies in some locations are genetically distinct (USFWS 2004).

Literature Cited:

Swenson, R. 1995. The reproductive behavior and ecology of the tidewater goby *Eucyclogobius newberryi* (Pisces: Gobiidae). PhD dissertation. Univer. of California, Berkeley. 230 pp.
U.S. Fish and Wildlife Service. 2005. Recovery plan for the tidewater goby (*Eucyclogobius newberryi*). U.S. Fish and Wildlife Service. Portland, Oregon. vi+199 pp.

Coho salmon (*Oncorhynchus kisutch*). The Central California coast coho salmon ESU is listed as federally endangered as well as state endangered (CDFG 2004). The ESU includes all naturally spawned populations of coho salmon from Punta Gorda in northern California south to and including the San Lorenzo River in central California, as well as populations in tributaries to San Francisco Bay, including Redwood Creek at Muir Beach in GGNRA. This species occurs in several creeks within the planning area, as well as the nearshore waters of the Pacific Ocean and estuarine sites such as Bolinas Lagoon and San Francisco Bay. A single cohort of coho salmon was found in Easkoot Creek (Marin County) (CDFG 2004). Designated critical habitat for coho in GGNRA includes some estuarine and stream areas in the coastal watersheds of Marin County, including Redwood Creek that are accessible to coho salmon (NOAA 1999). The park has closed the Redwood Creek area to dogs, including the trail along Redwood Creek and at the creek crossing near Muir Beach. However, these closures have been violated and a pet citation was issued for a dog in the creek in 2006 (Table 3-3).

Literature Cited:

California Department of Fish and Game. 2004. Recovery strategy for California coho salmon. report to the California Fish and Game Commission. np.

National Oceanic and Atmospheric Administration (NOAA). May 5, 1999. Designated critical habitat; central California coast and southern Oregon/northern California coasts coho salmon. Federal Register. 64 (86):24049-24062.

Darren Fong
Aquatic Ecologist
Golden Gate National Recreation Area
Bldg 1061, Fort Cronkhite
Sausalito, California 94965
415-331-8716 (phone), -0851 (fax)
▼ "Koser, Sarah" <skoser@eaest.com>

"Koser, Sarah"
<skoser@eaest.com>

01/07/2010 04:24 PM
EST

To: "Bill_Merkle@nps.gov"
<Bill_Merkle@nps.gov>, "Darren_Fong@nps.gov"
<Darren_Fong@nps.gov>
cc: "Boltz, Suzanne" <sboltz@eaest.com>,
"Michael_B_Edwards@nps.gov"
<Michael_B_Edwards@nps.gov>,
"Shirwin_Smith@nps.gov" <Shirwin_Smith@nps.gov>,
"Daphne_Hatch@nps.gov" <Daphne_Hatch@nps.gov>,
"Layfield, Tracy" <tlayfield@eaest.com>, "Koeneker,
Mary-Alice" <makoeneke@eaest.com>, "Matkowski,
Jeannette" <jematkowski@eaest.com>
Subject: RE: List of Ch 3 items for GGNRA park to
provide and/or review for Plan/EIS

Bill and Darren -

Attached is a comment response matrix for the GGNRA Plan/EIS that includes documents/items/statements that the original reviewer (column 4) should provide to EA for us to continue to move forward with the Plan/EIS. We would like to receive these requests from you by early next week.

The comment numbers are originals in case the reviewers want to go back to their original document. Please note that this comment response is only for Ch 3. Darren – see two comments in yellow highlight.

Thanks,
Sarah

Sarah T. Koser

Environmental Scientist
EA Engineering, Science, and Technology, Inc.
Sparks, MD 21152
phone: 410-771-4950 x 5601

fax: 410-771-4204
skoser@eaest.com



Comment Response Matrix GOGA Dog EIS_Ch3_0809_bm_NEEDS.docx

**Comment Response Matrix for Internal Draft Dog Management Plan/EIS, Chapter 3
Golden Gate National Recreation Area**

[AUGUST 2009]

Comment #	Page No.	Line No.	Name	Comment	Comment Response
4	4	244	Merkle	Need to check on whether the presence of serpentine soils is within project area at Muir Beach and Crissy Field.	Park please provide data layer or map for serpentine soils since we do not have this information in house.
18	9	446-7	Merkle	Cite Vegetation Mapping Report	Park please provide full citation for this report.
23	10	496	Merkle	Only coastal dunes support vegetation that is impacted by dogs—these other communities have plants.	Park please clarify- comment is unclear. If dogs only impact dune vegetation, then why are other vegetation inputs included in the Chapter 4 analysis?
26	11	530	Merkle	Ocean Beach has dune vegetation. NEED REFERENCE AND INFO.	Park please provide details.
32	12	581	Merkle	We should discuss how to include and reference SOMC information—and see p. 13 line 593.	Park please provide a better way to discuss SOMC.
35	13	603	Merkle	Cite Big Lagoon small mammal report	Park please provide full citation.
44	16	688-89	Merkle	Again, check locations of serpentine sites, and make sure they are within project area.	Park please provide this data- we have no serpentine soils maps.
46	18	Table 3-1	Merkle	I don't think this table is ready for inclusion in the document.	This is from the park- see reference. Please provide updated table if necessary.
48	20	762-66	Merkle	Cite Semenoff-Irving, M. and J. A. Howell. 2005 for terrestrial vertebrates.	Completed- Park please provide full citation and electronic copy of report for Administrative Record

49	20	768-779	Merkle	Cite information.	Park please provide detail of species.
50	20	776	Merkle	List out thrushes?	Park please provide detail of species.
58	22	855-56	Merkle	SOMC not ready for this much detail—let’s talk about how to present.	Park please provide a suggestion as to how to present SOMC.
60	22	871	Merkle	Wetland map would be nice.	Park please provide map- name requested.
62	23	904	Merkle	Suggest Federally Endangered CA seablite—and check current status—I am not sure it survived	Park please provide survival information.
66	23	917	Merkle	What about pond at Milagra Ridge? Wetlands at Sweeney Ridge? I don’t think this section is complete.	Park please provide this wetland information along with full citation and electronic copy of report for Administrative Record
76	25	986	Merkle	What about riparian habitat in Rodeo Valley and surrounding Rodeo Lagoon? What about Oakwood Valley?	Park please provide these data along with full citation and electronic copy of report for Administrative Record
77	27	1039	Merkle	What about Easkoot Creek at Stinson?	Park please provide statement of what you want added here.
81	27	1057-1072	Merkle	Provide information related to landbirds.	Park please provide these data along with full citation and electronic copy of report for Administrative Record
88	33	Table 3-2	Merkle	Numbers from table don’t correspond with numbers in the text on p. 30 line 1177-78	Reworded text to make clearer and corrected numbers. Park please review table to ensure all relevant listed species are included in take 3-2.
90	35	1311	Merkle	Fort Baker population is referenced in Recovery Plan and FEIS. MBB were observed in Tennessee Valley, and presence confirmed in Oakwood Valley. NEED REFERENCES	Park please provide full citation and references.

91	36	1342-43	Merkle	NEED information on Oakwood and the Knoll	Park please provide full citation and references electronically.
92	36	1350	Merkle	We have a BO from USFWS guiding the SCA/Coastal trail decisions.	Park please provide this information.
93	37	1355	Merkle	Check on Milagra fire 2004?	Park please provide information.
94	37	1358	Merkle	Cite Goby reports. Darren Fong can provide.	Park please provide information and full citation.
96	39		Merkle	Need to cite fish reports. Darren Fong will provide.	Park please provide information and full citation.
98	40	1452	Merkle	Not sure why Wolfback Ridge is a site for CRLF enhancement?	Park please let us know if this is an untrue statement.
100	41	1476	Merkle	Should cite Karen Swaim's reports on SFGS.	Park please provide full reference and electronic version.
101	41	1490	Merkle	Need pelican citations. Should cite 1999 RMP and Deborah Jacques report(1983 or 1987)	Park please provide full references and electronic versions.
108	44	1597-98	Merkle	Not sure what Josiah Clark statement means? As written it is not accurate.	Park please rewrite an accurate statement and provide a full citation.
111	45	1639	Merkle	Need current bank swallow numbers.	Park please provide numbers and full citation.

From: [Shirwin Smith](#)
To: [Koser, Sarah](#)
Cc: [Bill_Merkle@nps.gov](#); [Michael B Edwards@nps.gov](#); [Boltz, Suzanne](#); [Layfield, Tracy](#)
Subject: RE: Oakwood/Alta MBB
Date: 01/19/2010 08:57 AM

exempt 5

TO:

Shirwin

Shirwin Smith
Management Assistant
Golden Gate National Recreation Area
Ft. Mason, Building 201
San Francisco, CA 94123
415-561-4947 (o)
415-716-9999 (c)

▼ "[Koser, Sarah](#)" <skoser@eaest.com>

"Koser, Sarah"
<skoser@eaest.com>

01/18/2010 02:41 PM
EST

To: "Bill_Merkle@nps.gov"
<Bill_Merkle@nps.gov>, "[Layfield, Tracy](#)"
<tlayfield@eaest.com>, "[Boltz, Suzanne](#)"
<sboltz@eaest.com>, "Michael_B_Edwards@nps.gov"
<Michael_B_Edwards@nps.gov>,
"Shirwin_Smith@nps.gov" <Shirwin_Smith@nps.gov>
cc:
Subject: RE: Oakwood/Alta MBB

Bill -

Thanks for your response below. Is the map of the area and mapped lupine host plants in the attachment referred to as the "knoll?"

exempt 5

Thanks again,

Sarah T. Koser

Environmental Scientist
EA Engineering, Science, and Technology, Inc.
Sparks, MD 21152
phone: 410-771-4950 x 5601
fax: 410-771-4204
skoser@eaest.com

-----Original Message-----

From: Bill_Merkle@nps.gov [mailto:Bill_Merkle@nps.gov]
Sent: Friday, January 15, 2010 2:55 PM
To: [Layfield, Tracy](#); [Boltz, Suzanne](#); [Koser, Sarah](#);

Michael_B_Edwards@nps.gov; Shirwin_Smith@nps.gov
Subject: Oakwood/Alta MBB

Hi,

I am working on getting a map sent to me based on fencing that was put in. Should be coming but haven't heard back on it yet. Attached is a map of the area and mapped lupine host plants.

(See attached file: OakwoodAlta.jpg)

This file shows butterfly habitat in relation to trails. There is no habitat directly along the Alta Fire Rd. or Oakwood Valley Fire Rd. so dogs on leash on the trail would not

exempt 54 usc

Mission blue butterfly - Impact Analysis for Alternative A
(on leash and voice control)

exempt 54 usc

Bill Merkle
Wildlife Ecologist
Golden Gate National Recreation Area
415-331-2894
415-331-0851 (fax)
<http://www.nps.gov/goga/>

From: [Kristen Ward](#)
To: [Bill Merkle](#)
Subject: disturbance to snowy plovers in WPA
Date: 09/05/2006 03:04 PM

August 22, 2006 Beach Survey:

4 snowy plovers total seen, 2 of them banded

From Comments Field:

dogs in WPA, Leashed:0, Unleashed:9, banded snowy plovers: OG:YO, BY:WV.
Plovers were feeding by the water until a dog and a person flushed them back into the dunes.

From: [Bill Merkle](#)
To: BrodieE@TMMC.org
Subject: documentation of dogs affecting stranded marine mammals
Date: 01/12/2010 12:53 PM

Erin,

Can you or someone from your staff help with providing documentation of dogs harassing stranded marine mammals? This for the Dog Management Plan EIS we are currently working on.

Excerpt of text from Draft Dog Management EIS:

Marine mammal strandings have been documented on beaches within GGNRA. Marine mammals that strand on beaches are often injured or ill and additional stress from disturbance due to unleashed dogs can occur. Generally, the presence of stranded marine mammals is a rare occurrence but if dogs are allowed unleashed when and where stranding occurs, dogs can disturb the stranded animal by biting, barking, and/or clambering on the animal (Park - is there any documentation of dogs harassing stranded mammals?). It can be assumed, that strandings, though rare, could potentially occur at any beach within GGNRA. Impacts to these marine mammals from unleashed and voice controlled dogs are considered in the analyses below.

Thanks,
Bill

Bill Merkle
Wildlife Ecologist
Golden Gate National Recreation Area
415-331-2894
415-331-0851 (fax)
<http://www.nps.gov/goga/>

From: [GOGA Superintendent](#)
Sent By: [Lori Furtado](#)
To: [Don Mannel](#); [Bill Merkle](#); [Daphne Hatch](#); [Marybeth McFarland](#); [Matthew Ehmann](#); [Chris Powell](#); [Abby Sue Fisher](#); [Constance Leonard](#); [Howard Levitt](#); [Craig Kenkel](#); [Frank Dean](#)
Cc: [Shirwin Smith](#)
Subject: REMINDER: ACTION NEEDED on Dog Management DEIS
Date: 03/01/2010 11:38 AM
Attachments: [Shortcut to 1st Internal DEIS Jan2010.Ink](#)
[Shortcut to DogMan Park Ops Costs per Alt.Ink](#)

This is a reminder of the actions needed from each division for the dog management plan. The timing is critical to provide this info to the NEPA contractors so that the selection of the preferred alternative can go forward as scheduled in April. The goal of the park, and of the WASO Env. Quality Division which is managing this project, is to have a draft EIS out to the public in the fall. To do that, we have to meet these deadlines.

Due March 12:

Comments on sections of Chapters 3 and 4 of the internal draft EIS corresponding to each division's area of responsibility. The draft EIS and a comment template for your use are on the FOMA Common Drive.



[Shortcut to 1st Internal DEIS_Jan2010.Ink](#)

Suggested approach:

- Scan Chapter 2 to understand the actions proposed if you are not familiar with the alternatives
- Review the sections of Chapter 3 corresponding to your area of responsibility
- Review the sections of Chapter 4 corresponding to your area of responsibility to ensure that the impacts are captured correctly. Refer to impact thresholds section in the section you are reviewing to see the definitions of levels of impact, to confirm that the impacts for your area of responsibility are accurate. A quick way to review impact analysis is to look at the separate chart on the Common Drive "Impact Summary - all sites".

The focus for review for each division:

LE/USPP and Public Affairs - sections in Chapters 3 and 4 on Visitor Experience, Park Operations and Health and Safety

Maintenance - sections in Chapters 3 and 4 on Park Operations and Health and Safety

Interpretation - sections in Chapters 3 and 4 Visitor Experience and Park Operations

NR and CR - already discussed areas of review

Due March 19:

Estimates from each park division and from USPP for the operational costs associated the division's responsibilities under each of the 5 alternatives. A number of documents are on the FOMA Common Drive (S) to assist you in developing your costs:

- a chart showing elements of each alternative that require action from park staff, with instructions and cost templates attached
- background documents: alternative maps and a detailed chart of the preliminary alternatives, as well as a summary of the alternatives



Shortcut to DogMan Park Ops Costs per Alt.Ink

Both Michael Edwards, the EQD Project Manager (by phone), and I can meet with each division at your convenience to provide further explanation and answer any questions.

Shirwin

Shirwin Smith
Management Assistant
Golden Gate National Recreation Area
Ft. Mason, Building 201
San Francisco, CA 94123
415-561-4947 (o)
415-716-9999 (c)

From: Shirwin Smith
To: Yvette Ruan; Jeff Wasserman; Constance Leonard; Daphne Hatch; Bill Merkle; Maria Banuelos Connell
Cc: Chris.Powell@nps.gov; Ozola Cody; Sarah Bransom; Sandra Hamilton
Subject: REMINDER: Info Requested by Dog Manage NEPA team
Date: 07/17/2007 05:32 PM
Importance: High
Attachments: LE Staff info requested 0407.doc
2007 Draft Commercial Dog policy.doc
Professional Dog Walkers GGNRA Guidelines.doc

Just wanted to remind you that our NEPA team has asked that we send them the baseline information (requested in email below) by the end of this week. **Please send the information to me by Friday, 7/20, to compile, and I will forward to Sarah and Sandy.**

Thanks!

Shirwin

----- Forwarded by Shirwin Smith/GOGA/NPS on 07/17/2007 05:28 PM -----

**Shirwin
Smith**

07/03/2007
02:07 PM
PDT

To: Yvette Ruan/GOGA/NPS@NPS, Jeff Wasserman/USPP/NPS@NPS, Constance Leonard/USPP/NPS@NPS, Daphne Hatch/GOGA/NPS@NPS, Bill Merkle/GOGA/NPS@NPS, Maria Banuelos Connell/GOGA/NPS@NPS
cc: Chris.Powell@nps.gov, Ozola Cody/GOGA/NPS@NPS, Sarah Bransom/DENVER/NPS@NPS, Sandra Hamilton/DENVER/NPS@NPS
Subject: Info Requested by Dog Manage NEPA team

Hi all - As a follow up to our meeting last Thursday morning with Sarah Bransom and Sandy Hamilton, here is a reminder of the **4 areas** of information needed for the Dog Management NEPA process. **Please respond by Friday, July 20; send it to me for compilation and forwarding to Sarah and Sandy.**

1. From LE/USPP

- Summary of staffing/coverage numbers, including information on priorities and overall context affecting staffing decisions
- Estimate of cost of enforcement of dog regulations - for details of this request, refer to the 8 questions in attached document



LE Staff info requested 0407.doc

2. From NR

- Compliance percentages in plover areas
- Baseline staffing info for NR (whole program, and est. percentage of that which would relate to issues affected by dog management)

3. From All

- Feedback on the two proposed approaches (attached below) for Commercial Dogwalking CUAs - one provided by the commercial dogwalking rep on the RegNeg Committee, one from the Business Management Division



2007 Draft Commercial Dog policy.doc Professional Dog Walkers GGNRA Guidelines.doc

3. From Business Management

- Baseline of costs of administering permits

Any questions, let me know - or, if it's between 7/5 and 7/11 when I'll be on leave, please call Sarah with your questions, at 303-987-6926.

Happy 4th!

Shirwin

Shirwin Smith
Management Assistant
Golden Gate National Recreation Area
Ft. Mason, Building 201
San Francisco, CA 94123
415-561-4947

From: Chris Powell
To: arthurfeinstein@Exemption 6; ACFarrow@Exemption 6; betseycut@Exemption 6; bplater@biologicaldiversity.org; brainz_ca@Exemption 6; brodiee@tmmc.org; Bruce@SeniorActionNetwork.org; catgirl101@Exemption 6; cmachado@marinhumanesociety.org; crosenblat@sfsppca.org; CArnold192@Exemption 6; CCopsey@gordonrees.com; CDAdam@Exemption 6; drinsf@Exemption 6; emurdock@goldengateaudubon.org; gbourne@ccp.csus.edu; gratefldog@Exemption 6; GBatMuirB@Exemption 6; GFergus@ferguslegal.com; heathman@jubata.com; holy.prohaska@tetratech.com; howard_levitt@nps.gov; jakesiqq@Exemption 6; jespe@stanfordalumni.org; jmiller@biologicaldiversity.org; jmohr@farallones.org; johnflinn@Exemption 6; jones.paul@epa.gov; Judy@California.com; keithzmca@Exemption 6; lmckay@Exemption 6; marybeth@wallaceremodeling.com; n.laforce@Exemption 6; political_bob@Exemption 6; rosewalt@Exemption 6; shill@marinhumanesociety.org; skrefting@igc.org; GregBourne@ccp.csus.edu; jmhart@hartyconflictconsulting.com; cmmediation@Exemption 6; Shirwin Smith; Yvette Ruan; Marybeth McFarland; Daphne Hatch; Bill Merkle; Mai-Liis Bartling; Lori Furtado; Ozola Cody
Subject: REVISED REG-NEG SITE VISIT 9/12/06
Date: 09/11/2006 10:11 AM

We are revising the agenda for the San Francisco site tour for Tuesday, 1-6 p.m.
The new agenda is below:

Tues., 9/12, 1-6 p.m.

Ft. Funston 1:00-2:00:

- Stop 1. Main parking area
- Stop 2. Drive to Overlook #2 at the Great Hwy south of Sloat and walk down to the beach to view the Bank Swallow nest sites

Ocean Beach 2:20-3:20p.m.

Park at Old Great Hwy @ Noriega and walk across street to Ocean Beach to view Snowy Plover area.

Crissy Field 4:00-5:30

- Stop 1: Park at West Bluff Picnic Area and walk to Wildlife Protection Area. We are going to set up spotting scopes to view the Snowy Plovers.
- Stop 2. East Beach Parking Lot

Christine Powell
Public Affairs Specialist
Golden Gate National Recreation Area
National Park Service
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(f) (415) 561-4353
(c) (415) 559-8596

Yeah, I haven't seen them swimming out to the islands in the middle, but I have seen them run along the marsh edge chasing birds around almost a third of its perimeter. Also, a former interpretive ranger actually witnessed a dog near the mouth in front of the footbridge catch and kill a western grebe in its jaws.

Aleutia Scott
Presidio and Golden Gate NRA Natural Resources
National Park Service
415-561-2859
FAX 441-0122
Presidio Bldg. 1216
San Francisco, CA 94129

Bill Merkle/GOGA/NPS
01/14/2010 04:59 PM

To
kristen_ward@nps.gov, michael_chasse@nps.gov, aleutia_scott@nps.gov
cc

Subject
dogs in Crissy Marsh

Hi,

Do we have any idea/observations when dogs enter Crissy Marsh how far out they go?

I made a comment on the draft EIS that I thought the dogs would mainly affect birds at the edge of the marsh, and not as much those resting on the shoals.

Any thoughts from actual observations?

I have a tight turnaround trying to get information back to the consultants.

-Bill
Bill Merkle

Wildlife Ecologist
Golden Gate National Recreation Area
415-331-2894
415-331-0851 (fax)
<http://www.nps.gov/goga/>

From: Chris Powell
To: CDAdam@Exemption 6; C.Arnold@rcn.com; ccopsey@gordonrees.com; GBatMuirB@Exemption 6; brodiee@tmmc.org; betseycut@Exemption 6; ACFarrow@Exemption 6; arthurfeinstein@Exemption 6; G.Fergus@ferguslegal.com; gratefldog@Exemption 6; heathman@Exemption 6; shill@marinhumanesociety.org; brainz_ca@Exemption 6; iespe@stanfordalumni.org; paulgingert@Exemption 6; skrefting@iqc.org; lrouthier@sfsfpc.org; n.laforce@Exemption 6; howard_levitt@nps.gov; BruceL@marininstitute.org; cmachado@marinhumanesociety.org; keithzmca@Exemption 6; lmckay@Exemption 6; jmiller@biologicaldiversity.org; jmohr@farallones.org; emurdock@goldengateaudubon.org; political_bob@Exemption 6; bplater@ggu.edu; chris_powell@nps.gov; holly.prohaska@tetrattech.com; drinsf@Exemption 6; crosenblat@sfsfpc.org; jakesigg@Exemption 6; levonatty@Exemption 6; catgirl101@Exemption 6; Judy@California.com; marybeth@wallaceremodeling.com; rosewalt@Exemption 6; woodbaumer@baumer.us; Tuckzap@Exemption 6;
Cc: gbourne@ccp.csus.edu; imhart@hartyconflictconsulting.com; Ozola Cody; shirwin smith; cmmediation@Exemption 6; Howard Levitt; Bill Merkle; Daphne Hatch; Marybeth Mcfarland; yvette_ruan@nps.gov
Subject: Plover Protection Measure In Place 7/1/07
Date: 06/29/2007 03:48 PM

Negotiated Rulemaking Committee Members,

I'm writing to let you know that the emergency regulatory provisions to protect the federally threatened Western Snowy Plover on portions of Crissy Field and Ocean Beach will become effective on July 1, 2007. In both emergency and non-emergency situations, park superintendents may adopt compendium provisions that restrict visitor activities. These seasonal use restrictions are necessary to provide an area of reduced disturbance for resting and feeding by the Western Snowy Plover, a species listed as "threatened" under the federal Endangered Species Act. These restrictions require that pets be on-leash during the time the plovers overwinter on the aforementioned beaches (July-May or until monitoring determines the species is no longer present).

Park visitors with dogs may continue to enjoy these areas, provided that their dogs are kept on-leash: we have placed signs in both locations to clarify that. Off-leash dogwalking opportunities continue to be available in adjacent portions of Crissy Field and Ocean Beach and other portions of the park.

Background information will be posted on the website on Monday at: <http://www.nps.gov/goga/planyourvisit/pets.htm>.

Snowy Plover Protection Areas:

Ocean Beach Snowy Plover Protection Area: Stairwell 21 to Sloat Boulevard, including all tidelands. The definition of on-leash use requires that dogs must be restrained on a leash which shall not exceed six feet in length.

Crissy Field Wildlife Protection Area: Starting at Fort Point Mine Depot a.k.a Torpedo Wharf) eastward to concrete riprap, which lies approximately 700 feet east of former Coast Guard Station, and includes all uplands and all tidelands and extends from the high-water mark to 100 yards off shore. The definition of on-leash use is that dogs must be restrained on a leash which shall not exceed six feet in length.

Plover Protection Measures in Future Overwintering Seasons: Park staff have initiated a rulemaking process (including public comment) to address Snowy Plover protection in the Crissy Field Wildlife Protection Area and Ocean Beach Snowy Plover Protection Area, however, the park has not yet received approval to publish the draft rule in the Federal Register. In the absence of a final rule, off-leash dog use would be permitted in these areas as a result of the U.S. v. Barley ruling. Therefore, an emergency exists necessitating the adoption of these restrictions for a second season to allow time for the Federal Register process to conclude.

We will notify you when the draft rule is posted in the Federal Register so you will be able to comment on it. Long-term dog management options for these two areas will be addressed in the Dog Management Plan/EIS and rule that the park is actively engaged in.

We are taking numerous steps to inform the public about the provisions, including placing additional signs on the beaches, distributing brochures on protection of the Snowy Plover, providing updated information on the website and having staff and volunteers on the beaches as often as possible to educate the public about the snowy plover.

We also ask that you inform your constituents about this provision and thank those of you who have expressed an interest in soliciting volunteers to help disseminate information--Golden Gate Audubon and Crissy Field Dog Group.

If you have a question, please feel free to call or email me. If your constituents have a question, please ask them to leave a message on the Dog Management Information line at (415) 561-4728.

Christine Powell
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Golden Gate National Recreation Area
National Park Service
(o)(415) 561-4732
(f) (415) 561-4353
(c) (415) 559-8596

From: [Chris Powell](#)
To: [Bill Merkle](#)
Subject: Pls. Review Response Today Re: USFWS Recovery Plan
Date: 03/24/2008 11:11 AM
Importance: High

Bill,

One of the categories in public comments is noted below. Can you please read and make sure you are comfortable with the citation of the USFWS Final Recovery Plan?

**Thanks,
Chris**

1. Concerns Regarding Harassment and Impacts to Plovers

Harassment and flushing

Respondents stated that they had seen dogs chasing plovers and were concerned about the effects on the species, including behavioral changes and breeding success.

Conversely, respondents also stated that they had seen no evidence of dogs impacting the plovers and that the proposed rule was not based on sound science, but rather was being used by the park to arbitrarily place limits on dogs and their owners.

NPS Response: The USFWS Snowy Plover Recovery Plan documents impacts to snowy plovers. “Dogs on beaches can pose a serious threat to western snowy plovers during both the breeding and nonbreeding seasons. Unleashed pets, primarily dogs, sometimes chase western snowy plovers and destroy nests. Repeated disturbances by dogs can interrupt brooding, incubating, and foraging behavior of adult western snowy plovers and cause chicks to become separated from their parents. At wintering sites such as Ocean Beach in San Francisco, California, off-leash dogs have caused frequent disturbance and flushing of western snowy plovers and other shorebirds. Off-leash dogs chase wintering western snowy plovers at this beach and have been observed to regularly disturb and harass birds (P. Baye, U.S. Fish and Wildlife Service, pers. comm. 1997). When shorebirds are flushed, they must spend more energy on vigilance and avoidance behaviors at the expense of foraging and resting activity (Burger 1993, Hatch 1997). Disruption of foraging and roosting may result in decreased accumulation of energy reserves necessary for shorebirds to complete the migration cycle and successfully breed (Burger 1986, Pfister *et al.* 1992). Dog disturbance at wintering and staging sites, therefore, may adversely affect individual survivorship and fecundity, thereby affecting the species at the population level (U.S. Fish and Wildlife Service. 2007. Recovery Plan for the Pacific Coast Population of the Western Snowy Plover (*Charadrius alexandrinus nivosus*). In 2 volumes. Sacramento, California. xiv + 751 pages).

A summary of park monitoring data from the 2007 overwintering season to date indicated a slight improvement in the percentage of off-leash dogs in the Plover Protection Area at Ocean Beach compared to 2006. At Crissy Field, it appears that compliance with the leash restriction is considerably better than observed in 2006. However, the summary

conclusion was that high numbers of off-leash dogs at both sites still remain a threat to snowy plovers.

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(c) (415) 559-8596

From: Chris Powell
To: Rich Weikeman; Howard Levitt; Lee Shenk; Don Mannel; Yvette Ruan; Kim Coast; Nancy Horner; Leo Guillory; Rudy Evenson; Alex Naar; Daphne Hatz; Bill Merkle; Tamara Williams; Michael J Savidge; Robert Goulet; Nancy Fischer; Lance Ludwick
Subject: Public Notice on Neutral Team Chosen for Reg-Neg
Date: 04/13/2004 04:52 PM

Senior Staff (and other interested staff): I mentioned yesterday at Senior Staff that the Neutral Team was chosen to begin the Assessment Phase for Reg-Neg, which entails them talking with the public about their willingness to enter into a collaborative process. I have passed on the notice sent out to the stakeholders by Mike Eng, U.S. Institute for Environmental Conflict Resolution. Feel free to pass this on as needed and let me know if you have questions.

Chris

Dear interested stakeholder in the GGNRA dog management issue,

The U.S. Institute is very pleased to announce that a team has been selected to conduct a neutral assessment of conditions for a possible GGNRA dog management Negotiated Rulemaking process. The team will be co-lead by [Greg Bourne](#) of [The Center for Collaborative Policy](#) and [J. Michael Harty](#) of [CDR Associates](#). (Hopefully, you will be able to click on the embedded hyperlinks to obtain more information about Mike and Greg and their two organizations.)

J. Michael Harty and Greg Bourne bring a wealth of experience and sophisticated expertise in assessing, designing, and facilitating collaborative efforts to develop agreements on implementable solutions to very challenging environmental and public policy issues. I am confident that as you get to know them, you will be impressed by their competence and integrity as professional mediators.

The next steps in the process are for the U.S. Institute to establish contractual arrangements with the two organizations for whom Greg and Mike work. The assessment team will then begin to design the specific procedures to be used for the assessment process. You may recall, the overall purpose of the assessment process is to evaluate the feasibility of successfully convening a Negotiated Rulemaking process and, if a favorable determination is made, to also propose a more specific design of the negotiation process for GGNRA and stakeholders to consider. I am now even more hopeful that the assessment process itself can begin by mid-May or sooner. Over the coming weeks, the assessment team will be contacting a broad range of stakeholder representatives to schedule interviews to gain a better understanding of their constituency's perspective on the dog management issues and how they would like to see their interests represented in a negotiated rulemaking process.

Now that an assessment team has been selected, my role will be changing. I will soon be primarily providing project management and contract oversight on behalf of the U.S. Institute, while also consulting regularly with the assessment team and coordinating with GGNRA staff. Soon, the assessment team members themselves will begin communicating directly with stakeholders and I will step out of that role. At the same time, however, I also remain available to respond to any concerns you may have about the proposed collaborative process or the performance of the assessment team.

I want to again thank those of you who assisted with the neutral selection process. Some of you contributed considerable time in helping us identify and select the most qualified practitioners for the GGNRA situation. I greatly appreciate your assistance in building a good foundation for a successful process. Let me assure you, you now have a great team to work with.

I do hope that at some point during the process, I'll have the opportunity to meet you in person. If you have any questions or concerns about the process, please feel free to call or email me. Thanks again. Take care.

Michael Eng
Senior Program Manager
U.S. Institute for Environmental Conflict Resolution
130 South Scott Avenue, Tucson, Arizona 85701
Telephone: 520.670.5299 x14 Fax: 520.670.5530
Email: eng@ecr.gov Website: www.ecr.gov

From: Bill Merkle
To: Layfield, Tracy; Boltz, Suzanne; Koser, Sarah; Michael.B.Edwards@nps.gov; Shirwin Smith
Subject: Oakwood/Alta MBB
Date: 01/15/2010 11:54 AM

Hi,

I am working on getting a map sent to me based on fencing that was put in. Should be coming but haven't heard back on it yet. Attached is a map of the area and mapped lupine host plants.

[attachment "OakwoodAlta.jpg" deleted by Bill Merkle/GOGA/NPS]

This file shows butterfly habitat in relation to trails. There is no habitat directly along the Alta Fire Rd. or Oakwood Valley Fire Rd. so dogs on leash on the trail would not impact MBB habitat. The social trail running from Alta to Oakwood Valley is well developed and gets a good deal of use by people and dogs now. Some of the lupine host plants have been fenced, but not all. Closing the social trail(s) would be the best protection for MBB in this area, but I don't think we have committed to doing that.

Our general management principles have been to allow dogs on leash only in fire roads through MBB habitat, and to prohibit dogs on non-Fire Rd. trails that go through habitat (at least prior to the lawsuit).

Mission blue butterfly - Impact Analysis for Alternative A (on leash and voice control)

Oakwood Valley - Dogs are allowed under voice control on the Oakwood Valley Fire Road, Oakwood Valley Trail, portions of the Alta Avenue Fire Road, and the Orchard Fire Road. These areas experience moderate to high use by dogwalkers (Park - need reference). MBB habitat has been identified in the [54 USC Section 100707] area, both in areas where dogs are currently allowed and where dogs are restricted (Park - need reference). The "knoll" (butterfly habitat) is a favorite use area for dogs and fencing to exclude dogs in this butterfly habitat is currently under consideration (Park - need more info on knoll and if the MBB occurs here, details about fencing, and a reference). [54 USC Section 100707] and some side trails that are open to voice-controlled dogs within MBB habitat are potentially susceptible to physical disturbance by dogs (Park - need reference). In [54 USC Section 100707] Alternative A would continue to result in a long-term, minor, adverse impact to the MBB through damages to habitat along the trails and roads where dogs are allowed. Therefore, dogs under voice control could affect a maximum six-foot LOD of adjacent vegetation (including the MBB host plants) on either side of the roads or trails.

Bill Merkle
Wildlife Ecologist
Golden Gate National Recreation Area
415-331-2894
415-331-0851 (fax)
<http://www.nps.gov/goga/>

Lafferty, K.D. 2001; Birds at a Southern California Beach: seasonality, habitat use and disturbance by human activity. Biodiversity and Conservation. 1949-1962.

On average, there were 11 dogs to every 100 people, for an average density of 2 dogs per km. Due to the increased amount of human activity on the weekends, dog abundance was more than twice as high on weekends (8) as on weekdays (3) (*t*-test, $P < 0.005$). Thirty-nine percent of dogs observed disturbed 22 birds each, 75% of which flew (Table 4). Leashing reduced both the probability that a dog disturbed birds ($2 \times 2 \chi^2 = 5.1$, Fisher's exact test, (1 tailed) $P = 0.018$) and the number of birds per disturbance (Table 4). However, only 7% of pets were leashed. About 9% of dogs chased birds during the brief observation period. Not surprisingly, dogs that chased birds were significantly more likely to disturb birds than were unleashed dogs that did not chase birds ($2 \times 2 \chi^2 = 41, P < 0.0001$). Although dogs that chased birds disturbed a greater number of birds per event than unleashed dogs that did not chase, this difference was not statistically significant.

California Research Bureau. 2006; Dogs on the Beach: A Review of Regulations and Issues affecting Dog Beaches in California.

The State Parks system is concerned about the impact of both humans and domestic animals on this shore bird. Because the birds blend in with their surroundings and are hard to see, park visitors may inadvertently disturb them or their nests. Unleashed dogs may chase or catch birds and destroy nests. State Parks literature points out that even leashed dogs that are nearby may frighten plovers off their nests. A frightened plover may abandon its nest or chicks, or may crush its own eggs while running off a nest, or may use up its small reserves of energy fleeing instead of gathering food – which can be enough to kill the bird.

Lenth et al. 2008; The Effects of Dogs on Wildlife Communities. Natural Areas Journal (28): 218-227.

Because of this depth of edge effect associated with dogs along recreational trails, for every protected area that allows dogs off leash, there is a certain percentage of that area that is unsuitable for certain species of wildlife, even though the habitat may be perfectly suitable otherwise.

Lafferty et al. 2006; Restoration of Breeding by Snowy Plovers Following Protection from Disturbance. Biodiversity and Conservation (15): 2217-2230

Disturbance rates fell dramatically following protection (Figure 1). Of those recreational disturbances that remained, most were by humans (92%), followed by dogs (8%). In most of the disturbance by dogs, the dog was unleashed (64%), which was higher than expected, given that 55% of dogs were leashed during management. All leashed dogs that disturbed snowy plovers were outside of the protected area and two out of the 47 unleashed dogs that disturbed snowy plovers were within the protected area.

GGNRA Snowy Plover Management Plan

Unleashed pets represent the greatest recreational threat to snowy plovers and migratory shorebirds on Ocean Beach because dogs instinctively chase birds and, unlike all other activities that occur on the beach, the dogs that do chase birds specifically focus and direct their actions and attention toward snowy plovers and the other shorebirds that live on the beach. Beaches are the natural habitat or home for these birds. Disturbance associated with dogs can be prolonged and difficult for birds to avoid without repeated escape maneuvers, often requiring flight and increased energy expenditure, or fleeing entirely from the area. Dogs appear and behave similarly to natural shorebird predators like foxes and can elicit instinctive flight or fright reactions by birds [ADDIN ENRef].

	A	B	C
1	OCEAN BEACH SNPL SUMMARY DATA: JULY AND AUGUST 2007		
2			
3		TOTAL	
4	NO SURVEYS	8	
5	DC EVENTS	3	
6	DP EVENTS	1	
7	DOGS	290	
8	DUNL	227	
9			
10		MEAN	MEDIAN
11	HPH	351.87	273.07
12	DOGSPH	40.31	22.18
13	PRDUNL	0.6	0.59
14	DOGS/HMAN	0.11	0.08
15	DC	1	0
16	DP	0	0

	A	B	C	D	E	F	G	H	I	J	K	L	M	N	O	P	Q	R	S	T	U	V	W	X	Y
1	SVYEAR	DATE	DW	WD	DayType	HMAN	DL	DU	DR	DC	DP	DUNL	DOGS	HPH	DLPH	DUPH	DRPH	DCPH	DPPH	DUNLPH	DOGSPH	PRDL	PRDUNL	DOGS/HMAN	NO
2	2007	07/07/07	7	Saturday	Weekend	303	11	3	8	3	0	14.00	25.00	318.13	11.96	3.20	8.67	3.20	0.00	15.07	27.03	0.44	0.56	0.08	0
3	2007	07/11/07	4	Wednesday	Weekday	171	6	7	0	0	0	7.00	13.00	228.00	8.00	9.33	0.00	0.00	0.00	9.33	17.33	0.46	0.54	0.08	0
4	2007	07/21/07	7	Saturday	Weekend	662	9	8	10	0	0	18.00	27.00	797.98	10.85	9.72	12.00	0.00	0.00	21.72	32.57	0.33	0.67	0.04	0
5	2007	07/26/07	5	Thursday	Weekday	62	3	0	4	0	1	5.00	8.00	67.23	3.21	0.00	4.34	0.00	1.07	5.42	8.63	0.38	0.63	0.13	2
6	2007	08/04/07	7	Saturday	Weekend	395	8	3	3	0	0	6.00	14.00	417.50	8.47	3.30	3.40	0.00	0.00	6.69	15.17	0.57	0.43	0.04	0
7	2007	08/08/07	4	Wednesday	Weekday	110	2	0	7	0	0	7.00	9.00	117.18	2.00	0.00	7.45	0.00	0.00	7.45	9.45	0.22	0.78	0.08	0
8	2007	08/18/07	7	Saturday	Weekend	612	3	133	30	1	0	164.00	167.00	713.10	3.29	138.92	34.64	1.03	0.00	174.60	177.89	0.02	0.98	0.27	0
9	2007	08/22/07	4	Wednesday	Weekday	138	21	5	0	1	0	6.00	27.00	155.84	28.00	5.08	0.00	1.33	0.00	6.42	34.42	0.78	0.22	0.20	0

	Z	AA	AB	AC	AD
1	HR	VH	AP	HC	SEASON
2	1	1	0	0	FALL
3	0	2	0	0	FALL
4	0	3	0	0	FALL
5	0	2	0	0	FALL
6	3	1	0	0	FALL
7	0	1	0	0	FALL
8	0	1	0	0	FALL
9	0	2	0	0	FALL

	A	B	C
1	CRISSY FIELD SNPL SUMMARY DATA: JULY AND AUGUST 2007		
2			
3		TOTAL	
4	NO SURVEYS	8	
5	DC EVENTS	0	
6	DP EVENTS	0	
7	DOGS	11	
8	DUNL	15	
9			
10		MEAN	MEDIAN
11	HPH	48.36	32.12
12	DOGSPH	5.34	5.36
13	PRDUNL	0.64	0.67
14	DOGS/HMAN	0.15	0.16
15	DC	0	0
16	DP	0	0

	A	B	C	D	E	F	G	H	I	J	K	L	M	N	O	P	Q	R	S	T	U	V	W	X	Y	Z	AA
1	SVYEAR	DATE	DW	WD	DayType	HMAN	DL	DU	DR	DC	DP	DUNL	DOGS	HPH	DLPH	DUPH	DRPH	DCPH	DPPH	DUNLPH	DOGSPH	PRDL	PRDUNL	DOGS/HMAN	NO	HR	VH
2	2007	07/05/07	5	Thursday	Weekday	12	0	0	0	0	0	0.00	0.00	72.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00			0.00	0	0	0
3	2007	07/11/07	4	Wednesday	Weekday	8	0	0	0	0	0	0.00	0.00	28.24	0.00	0.00	0.00	0.00	0.00	0.00	0.00			0.00	0	0	0
4	2007	07/18/07	4	Wednesday	Weekday	7	1	0	1	0	0	1.00	2.00	23.33	3.33	0.00	3.33	0.00	0.00	3.33	6.67	0.50	0.50	0.29	0	0	0
5	2007	07/26/07	5	Thursday	Weekday	7	0	0	2	0	0	2.00	2.00	17.50	0.00	0.00	5.00	0.00	0.00	5.00	5.00	0.00	1.00	0.29	0	0	0
6	2007	08/02/07	5	Thursday	Weekday	12	0	0	2	0	0	2.00	2.00	36.00	0.00	0.00	6.00	0.00	0.00	6.00	6.00	0.00	1.00	0.17	0	0	0
7	2007	08/08/07	4	Wednesday	Weekday	4	1	0	0	0	0	0.00	1.00	12.00	3.00	0.00	0.00	0.00	0.00	0.00	3.00	1.00	0.00	0.25	0	0	0
8	2007	08/18/07	7	Saturday	Weekend	32	1	0	1	0	0	1.00	2.00	91.43	2.86	0.00	2.86	0.00	0.00	2.86	5.71	0.50	0.50	0.06	0	0	0
9	2007	08/21/07	3	Tuesday	Weekday	39	1	2	3	0	0	5.00	6.00	106.36	2.73	5.45	8.18	0.00	0.00	13.64	16.36	0.17	0.83	0.15	0	0	0

	AB	AC	AD
1	AP	HC	SEASON
2	0	0	FALL
3	0	0	FALL
4	0	0	FALL
5	0	0	FALL
6	0	0	FALL
7	0	0	FALL
8	0	0	FALL
9	0	0	FALL

From: Brian O'Neill
To: GOGA All Employees
Subject: Negotiated Rulemaking Committee for Dog Management Mtgs.
Date: 03/02/2006 08:19 AM

After years of preparation, the Negotiated Rulemaking Committee for Dog Management at Golden Gate National Recreation Area will begin their negotiations to decide how to best manage dogwalking in the park. The Committee has been chartered by Interior Secretary Gale Norton and representatives have been appointed. Concurrently, a NEPA process will assess a range of alternatives that will provide clear, enforceable guidelines to determine the manner and extent of dogwalking in appropriate areas.

The Committee will hold their first meeting on Monday, March 6, in the Golden Gate Room, Building A, Fort Mason Center, from 4-7 p.m. The meetings are open to the public to listen to proceedings and to address comments on topics discussed by the Committee. You are welcome to attend on your own time, but please wear civilian clothes and address any comments as your personal remarks and not on behalf of NPS.

The NEPA Public Scoping Open Houses will be held on April 4 and 5. Meeting times and locations will be announced.

If you would like more information, you can check the PEPC site online at <http://parkplanning.nps.gov/goga> (Negotiated Rulemaking for Dog Management at GGNRA), or you can call Chris Powell at (415) 561-4732 or Shirwin Smith at (415) 561-4947.

From: [Brian O'Neill](#)
To: [GOGA All Employees](#)
Subject: Negotiated Rulemaking for Dog Management -- Update
Date: 11/18/2005 11:34 AM

Many of you have asked for an update on our Negotiated Rulemaking process. Here is a brief update.

Update on GGNRA Negotiated Rulemaking for Dog Management

The Notice of Establishment of a Negotiated Rulemaking Committee for Dog Management at Golden Gate National Recreation Area (GGNRA) was forwarded to Washington for review and approval in October. This Committee will negotiate and possibly develop a special regulation for dog management at GGNRA.

The Notice of Intent to Establish the Committee was published in the Federal Register on June 28, 2005 for a 30 day public comment period: 353 responses were received. These were reviewed by the National Park Service prior to developing a final list of proposed committee members.

The next step will be to publish a Notice of Establishment for the Committee, which will be published in the Federal Register (and posted here on this website). The notice will include a summary of comments received during the comment period and the list of committee members. Following the Federal Register posting, letters will be sent to Committee members from the Secretary of the Interior formally appointing them to the Committee.

There is also a National Environmental Policy Act (NEPA) process that will begin concurrent with the Negotiated Rulemaking process that will produce a dog management plan and Environmental Impact Statement (EIS). Because the NEPA and Negotiated Rulemaking processes are interrelated, the negotiations of the Committee will be informed by the analysis resulting from the NEPA process and any consensus reached by the negotiated rulemaking committee will be incorporated in the dog management plan and at least one of the alternatives in the EIS.

We plan to announce the beginning of the concurrent NEPA process at the same time as the establishment of the Negotiated Rulemaking committee. Both processes include many opportunities for public involvement. During the NEPA process there will be public meetings and comment periods, and all meetings of the Negotiated Rulemaking Committee are open to the public. At this time, we anticipate that both processes will begin in early 2006.

For more information on the negotiated rulemaking process, go to GGNRA
webpage: <http://www.nps.gov/goga/pets/regneg/index.htm> If you have additional questions,
you can contact Chris Powell, Chris_Powell@nps.gov or (415) 561-4732; or Shirwin
Smith, Shirwin_Smith@nps.gov or (415) 561-4947

From: Ozola Cody
To: Marybeth McFarland; Yvette Ruan; Daphne Hatch; Bill Merkle; Howard Levitt; Nancy Hornor; Maria Banuelos Connell; Chris Powell; Shirwin Smith
Subject: New March IDT dates please respond ASAP
Date: 01/10/2008 08:05 AM

Dear NPS Staff,

Please let me know your availability ASAP for the week of March 17 (2 days between Monday the 17th and Wednesday the 19th) for an IDT meeting. The February dates will not work. This is the farthest that we will be able to push this meeting back. It is critical that we confirm these dates by the end of this week.

This will be a two day meeting with the NEPA contractor and the full IDT for a final alternatives review to confirm the range of alternatives for the Dog Management EIS and to build the Adaptive Management portion of the alternatives. Chris and Shirwin will meet with Divisions prior to this date to discuss the results of the preliminary work they have done with EQD to fold the RegNeg Committee's consensus into the range of alternatives.

Thanks
Ozola L. Cody
NPS, GGNRA
Project Assistant
415-561-4734
415-559-9586 cell
415-561-4737 fax

From: Ozola Cody
To: Yvette Ruan; Shirwin Smith; Chris Powell; Bill Merkle; Howard Levitt; Maria Banuelos Connell; Nancy Hornor
Subject: IDT MTG. Mid December-Please Respond
Date: 11/07/2007 10:05 AM

Dear Park Staff,

The previous November dates for internal team after action meeting will not work. Please respond with your availability for 12/12 (12:00pm-4:30pm) & 12/14 (9:00am-1:00pm).

I will try to approach many of you during GMP this week. If I do check your availability at the GMP disregard this email.

During this meeting we will look at: committee agreements; revision of alternatives matrix to have one alternative encompass the committee's recommendations, and organize the other two alternatives so that their elements support a common theme. We'll also have information on possible barriers for use in dogwalking areas.

	12/12 12:00-4:30pm	12/14 9am-1pm
Mai-Liis Bartling	x	x
Daphne Hatch		
Marybeth McFarland		
Yvette Ruan		
Shirwin Smith		
Chris Powell	x	x
Bill Merkle		
Howard Levitt		
Maria Banuelos Connell		
Nancy Hornor		

X-Available

Blank Space-Not Available

Ozola L. Cody
NPS, GGNRA
Project Assistant
415-561-4734
415-559-9586 cell
415-561-4737 fax

From: Ozola Cody
To: [Lori Furtado](#); [Daphne Hatch](#); [Marybeth McFarland](#); [Yvette Ruan](#); [Shirwin Smith](#); [Chris Powell](#); [Bill Merkle](#); [Howard Levitt](#); [Maria Banuelos Connell](#); [Nancy Hornor](#)
Subject: IDT Meeting/ Last Week in Nov.
Date: 11/01/2007 08:27 AM

Dear NPS Staff,

There will be an internal team after action meeting from the last 10/27 Reg. Neg. Mtg.

During this meeting we will look at: committee agreements; revision of alternatives matrix to have one alternative encompass the committee's recommendations, and organize the other two alternatives so that their elements support a common theme. We'll also have information on possible barriers for use in dogwalking areas.

Please let me know which dates work for you. All of the meetings times will be 9am-4pm.

*Lori Can you please highlight Mai-Liis availability

	11/26 9am-4pm	11/27 9am-4pm	11/28 9am-4pm	11/29 9am-4pm	11/30 9am-4pm
Mai-Liis Bartling					
Daphne Hatch					
Marybeth McFarland					
Yvette Ruan					
Shirwin Smith	x	x	x	x	x
Chris Powell					
Bill Merkle					
Howard Levitt					
Maria Banuelos Connell					
Nancy Hornor					

Thank You
Ozola L. Cody
NPS, GGNRA
Project Assistant
415-561-4734
415-559-9586 cell
415-561-4737 fax

From: [Shirwin Smith](#)
To: [Bill Merkle](#)
Cc: Chris.Powell@nps.gov
Subject: Issue and Impact topics?
Date: 12/20/2007 01:08 PM
Attachments: [NRReviewCommentForm DRAFT Affected Env. 070706.doc](#)
[Shortcut \(2\) to DRAFT EIS sections and GOGA comments.lnk](#)
[Shortcut to May and Assoc Species list.lnk](#)
[Shortcut to Internal Scoping Report.lnk](#)

Would it be possible, in the couple of hours left today, that you could respond to our contractor's request about Issues and Impact topics? "Review and confirm issues and impact topics as called out in the Int. Scoping Report (pp 41-50)".

Had a conf. call with them this morning, and they asked that if NR could just let them know if the Issues and Impact topics noted in the Int. Scoping Report were sufficient, it would allow them to get a start on Chapter 3 work in the next couple of weeks.

Thanks, Bill -

Shirwin

Shirwin Smith
Management Assistant
Golden Gate National Recreation Area
Ft. Mason, Building 201
San Francisco, CA 94123
415-561-4947 (o)
415-716-9999 (c)

----- Forwarded by Shirwin Smith/GOGA/NPS on 12/20/2007 01:04 PM -----

**Shirwin
Smith**

To: Sue Fritzke/GOGA/NPS@NPS, Bill Merkle/GOGA/NPS@NPS
cc: Daphne Hatch/GOGA/NPS@NPS, Chris.Powell@nps.gov, sboltz@eaest.com, tlayfield@eaest.com,
Michael B Edwards/DENVER/NPS@NPS
Subject: Dog Management NEPA doc review request

12/04/2007
01:36 PM
EST

Per our conversation yesterday afternoon, Sue, we have the answer (below) that our NEPA contractors would like to have the input from NR on the Affected Env. Chapter and the Issues and Impact topics in the Internal Scoping report this month, if at all possible.

The specific requests resulting from the contractor's meeting with Daphne this fall were:

- review Affect. Env. chapter to see if new/updated data is needed (review of original comments may help with that)
- review and confirm issues and impact topics as called out in the Int. Scoping Report (pp 41-50)

The docs referenced are attached or on the G Common drive as noted below:

- **NR comments on the Affected Env**



[NRReviewCommentForm DRAFT Affected Env. 070706.doc](#)

On the GCommon:

- **Affected Environment**



[Shortcut \(2\) to DRAFT EIS sections and GOGA comments.lnk](#)

- **May and Assoc. species table**



[Shortcut to May and Assoc Species list.lnk](#)

- **Internal Scoping report** (for pages 41-50, Issues and Impact topics)



[Shortcut to Internal Scoping Report.lnk](#)

Shirwin Smith
Management Assistant
Golden Gate National Recreation Area
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415-561-4947 (o)
415-716-9999 (c)

----- Forwarded by Shirwin Smith/GOGA/NPS on 12/04/2007 10:20 AM -----

"Boltz, Suzanne"
<sboltz@eaest.com>

To: <Shirwin_Smith@nps.gov>, <Michael_B_Edwards@nps.gov>
cc: "Layfield, Tracy" <tlayfield@eaest.com>
Subject: RE: Status of EIS Outline review

12/04/2007 01:01 PM
EST

Shirwin,

Thanks for the clarification, I'd like to get the reviews of Ch 3 & Issues & Impacts in Dec if possible, otherwise it will start to really affect schedule.

Outline review by Chris as soon as possible would also be helpful. I doubt she'll change much in Ch 1, so we can probably start that, but it would be good to get comments finalized sooner than later.

Thanks!

Suzie

EA Engineering, Science, & Technology, Inc.
Suzanne Boltz ~ Project Manager
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410.458.8272 (Cell)
sboltz@eaest.com

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-----Original Message-----

From: Shirwin_Smith@nps.gov [mailto:Shirwin_Smith@nps.gov]
Sent: Tuesday, December 04, 2007 12:58 PM
To: Michael B Edwards@nps.gov
Cc: Boltz, Suzanne; Layfield, Tracy
Subject: RE: Status of EIS Outline review

Just to clarify - the piece I was asking re: timeline and how critical is Suzie's request:

I was wondering if Bill might be able to help Daphne with her review of the Draft Ch 3 & Issues and Impact Topics from the internal scoping report? She was going to re-confirm the Issues and Impact Topics for us, and let us know her thoughts on Ch 3.

Re: the outline - my comments have been added to Michael's, and our idea was to have Chris take a look then run it by NR. I'm checking to see what the status of those last two steps is.

Shirwin Smith
Management Assistant
Golden Gate National Recreation Area
Ft. Mason, Building 201
San Francisco, CA 94123
415-561-4947 (o)
415-716-9999 (c)

Michael B Edwards

<sboltz@eaest.com>
12/04/2007 10:49
Shirwin_Smith@nps.gov, "Layfield, Tracy"
AM MST

To: "Boltz, Suzanne"
cc: <tlayfield@eaest.com>
Subject: RE: Status of

EIS Outline review(Document link:

Shirwin Smith)

Hey Suzie, et al:

I don't know that it's critical that natural resources folks review the outline in its entirety, perhaps just the affected environment and enviro consequences section where there are references listed, in order to see if we are missing anything - seems like that was what you were asking for anyway though. I don't think Ch. 1 is dependent on their review of the outline, so perhaps you could begin that now.

Michael B. Edwards
National Park Service
WASO-EQD
PO Box 25287
Denver, CO 80225
PHONE: 303-987-6953
FAX: 303-987-6782

"Boltz, Suzanne"
<sboltz@eaest.com> To:
<Shirwin_Smith@nps.gov> cc: "Layfield,
Tracy" <tlayfield@eaest.com>,
<Michael_B_Edwards@nps.gov>
12/04/2007 09:43 Subject: RE: Status of
EIS Outline review AM EST

Shirwin,

That's a tough question, as the schedule is really the Park's and EQD's, and we're here to help you.

I asked for review of the outline because I had been told during negotiations that people had concerns with the previous outline. Unfortunately it wasn't clear who had concerns or what the concerns were, hence my request for the review.

Michael has reviewed and offered his comments, we could move forward with his edits, but I'd like to know this is ok with both the Park & EQD before we do.

Our primary focus at this time:
1) finalize the annotated outline (dependent on review of outline),
2) develop preliminary adaptive management strategies for alternatives (not dependent on actions by park at this time)
3) write Chapter 1 (dependent on review of outline).

Another factor in answering your question is to understand how critical the schedule for the Dog Mgmt EIS is for the park, given other commitments. If the schedule is critical, we should move forward as soon as possible.

I hope this helps, please call me with any questions, I am not in the office after 1:30 eastern (10:30 pacific), but will be available by cell most of the afternoon & evening if you want to talk about this.

Thanks for your help,

Suzie

EA Engineering, Science, & Technology, Inc.
Suzanne Boltz ~ Project Manager
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410.458.8272 (Cell)
sboltz@eaest.com

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-----Original Message-----
From: Shirwin_Smith@nps.gov [mailto:Shirwin_Smith@nps.gov]
Sent: Monday, December 03, 2007 8:41 PM
To: Boltz, Suzanne

GGNRA194523

Cc: Layfield, Tracy
Subject: RE: Status of EIS Outline review

We're working to sort out staff availability for anything other than oil spill related work..to help with that, could you let me what your timeline is on the input you requested (as noted in your message below) from NR, and how critical? That will help prioritize requests to the NR Div. - once I hear from you I'll push it forward as needed.

Thanks -

Shirwin

Shirwin Smith
Management Assistant
Golden Gate National Recreation Area
Ft. Mason, Building 201
San Francisco, CA 94123
415-561-4947 (o)
415-716-9999 (c)

"Boltz, Suzanne"

<Shirwin_Smith@nps.gov>, "Layfield, Tracy" <sboltz@eaest.com> To: <tlayfield@eaest.com>
<Michael_B_Edwards@nps.gov>, 11/29/2007 02:49 cc: <Chris_Powell@nps.gov>
PM EST Subject: RE: Status of
EIS Outline review

Shirwin,

We should be ok with that. We have Michael's edits and will wait to hear back from you.

I was wondering if Bill might be able to help Daphne with her review of the Draft Ch 3 & Issues and Impact Topics from the internal scoping report? She was going to re-confirm the Issues and Impact Topics for us, and let us know her thoughts on Ch 3. I know she is very busy with the oil spill and other responsibilities, just a thought.

Thanks for the update.

Suzie

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410.458.8272 (Cell)
sboltz@eaest.com

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-----Original Message-----

From: Shirwin_Smith@nps.gov [mailto:Shirwin_Smith@nps.gov]
Sent: Thursday, November 29, 2007 2:36 PM
To: Boltz, Suzanne; Layfield, Tracy
Cc: Michael_B_Edwards@nps.gov; Chris_Powell@nps.gov
Subject: Status of EIS Outline review

FYI - Michael and I have reviewed this, and just sent it to Chris Powell. From there, we'll run it by Bill M. in Nat'l Res., who said he can probably turn in around in a week (oil spill workload has not let up..).

That OK for your timeline?

Shirwin

Shirwin Smith
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415-716-9999 (c)

REVIEW COMMENTS

DATE: 07/07/06

DIVISION: Natural Resources

PROJECT: **Dog Management Plan Working DRAFT Affected Environment**

REVIEWER(S): Bill Merkle, Daphne Hatch (needs Fritzke, Fong, Williams review)

No.	Page Number /Section	Reviewer Initials	COMMENT/PROPOSED REVISION	STATUS
1.	General	DH	Our review of this section was not a thorough word by word or even paragraph by paragraph review but more a general overview of content and organization. Be sure info is pertinent to dog issue and overly general text is either tailored more to the park and issue or deleted. Be sensitive to the staff and public interests and time constraints- make it shorter where possible.	
2.	General	DH	Delete Figures 8-16. Delete all non-essential graphics (mainly photos) from draft documents to keep the files small.	
3.	General	DH	Section needs an Introduction with general description of park and organization and objectives of the chapter.	
4.	General	DH	Suggest putting maps of specific park sites up front for reference if they are used but not under each section. North, South maps are fine and probably adequate for most topics. Be careful about putting more detailed Presidio maps in than we have for other areas of the park (e.g. Presidio AB Hydrologic Elements map doesn't seem very useful). Do we need watershed maps? I like them but they should serve a purpose.	
5.	General	DH	We will need more discussion about which specific sites need to be included in the affected environment and analysis as we further refine the parameters and where dog use might	

			actually be changing, or affected by off-leash dogs. I think we will be able to pare the list of specific areas down.	
6.	General	DH	GOGA does not manage SF Watershed lands, Edgewood Park and many other areas within our boundary. Even though we have a scenic and recreation easement over SF Watershed lands we will not affect dog management there. Please exclude reference to areas we do not manage. Many of the T&E species only occur on non-NPS managed lands. We can help with this.	
7.	P. 7/soils	BM	Should also include brief paragraph on host plants (3 species of lupine) for Mission blue butterflies that grow in thin, rocky soils that may be affected by nutrient inputs. (Could possibly be addressed in vegetation section or under TE species)	
8.	P. 9/Ocean Beach	BM	There is an ongoing study of the coastal processes at Ocean Beach that may be relevant here.	
9.	P. 11/Water resources	BM	Suggest calling out seep and springs	
10.	P. 11/ last paragraph	BM	Note that wildlife waste deposition is a natural process, though.	
11.	P. 19/Rodeo	BM	UC Berkeley researchers are currently examining factors affecting algal blooms in Rodeo Lagoon—check with Darren.	
12.	P. 20/Crissy	BM	Note that there are plans to restore portions of Tennessee Hollow watershed and daylight some buried sections of the creek.	
13.	P. 23/Mori	BM	2 ponds were created to enhance habitat for SF garter snakes and CA red-legged frogs.	
14.	P. 31 Coastal Scrub	BM	Silver-leaf lupine is the primary host plant for MBB.	

13	P. 32	BM	Several of the vegetation communities were not discussed (????).	
16	P. 33/Muir Beach	BM	Call out as the Redwood Creek Watershed.	
17	P. 33/Homestead	BM	Has some redwood patches where the spotted owls nest and roost.	
18	P. 37/ Land's End	BM	Parks Conservancy should have a great deal of information on hydrology, vegetation, and wildlife at Land's End for their ongoing restoration project—possibly even on use.	
19	P. 37/Ocean Beach	BM	Not much in the way of vegetation. European beach grass and some patches of beach rocket. We could easily put together a short write up.	
20	P. 37/FOFU	BM	Other areas at FOFU besides 12-acre closure have been restored.	
21	P. 38/Crissy	BM	There should be information from Crissy vegetation monitoring program and a recent report.	
22	P. 39/Wildlife	BM	We could update species number from some of the certified lists from the NPSpecies program—data manager is out until next week.	
23	P. 39/Wildlife	DH	Number of bat species and locations can probably be updated with inventory program data from several locations, although unlikely to be affected by dogs. There have also been bat surveys on PRES.	
24	P. 41/Amphibians	BM	SF garter snakes are known from recent and ongoing inventory work at Mori Point.	

24	P. 42/Nonative	BM	List sci. name for opossum.	
24	P. 43/Wildlife by site	BM	It is really challenging and lengthy to describe wildlife by park site—much easier to do by habitat type. Also, many of our studies only covered certain areas of the park. Are we going to address all these species in the impacts section? I see similar problems describing vegetation by site.	
24	p. 45	DH	Did the Trail Use Plan 1991 actually propose design of Special Ecological Areas? I think it actually recognized those that had been “designated” (proposed is probably more accurate) in the park’s Natural Resource Management Plan. I don’t know the 1 st year these were included in the plan (which is used to guide management but has no public process).	
24	P. 46/SF sites	BM	May also call out that several species that are relatively common in Marin and San Mateo are rare in SF because of the extent of habitat conversion (e.g. CA quail, wrentits, etc.)	
24	P. 39/Wildlife	DH	Add Marine Mammals since they are protected under MMPA. Move harbor seals to here but also include species that live strand on beaches.	
30	P. 49/ Sp. Of spec. concern	BM	We have 34 species listed under our TE reporting—also edit details. [See my note above about NPS managed lands. The 34 species includes SF Watershed and other lands in our boundary so is not appropriate for this document. DH]	
30	P. 49/ Sp. Of spec. concern	BM	Suggest only calling out species that will be addressed under impacts. List all species in a table similar to FMP—see comment under No Action. Need to describe which species were included for discussion.	
30	P. 49/ Sp. Of	DH	Delete pages 75-90 re. species of concern. Include ALL	

	spec. concern		T&E, rare and sensitive species in a table (including those on lands we do NOT manage and note in table why they are/are not included in the analysis. State-listed Black rail should also only be in the table since it is unlikely to be affected by our actions, while Bank Swallow should probably stay in the discussion.	
32	P. 49/ Sp. Of spec. concern	DH	Since many of the species of concern won't be affected by dogs, they could be included in the general wildlife (or plant) discussions under the specific areas where they occur (e.g. Ocean Beach, Rodeo Beach roosting areas for Elegant terns...) Much of the discussion is extraneous.	
34	P. 49/ Sp. Of spec. concern	DH	There are a few species and/or areas for which it would be useful to include discussion of critical habitat or recovery plan recommended actions/goals/objectives.	
35	P. 49/ Sp. Of spec. concern	DH	Special Status Plant Species should be broken into T&E and Species of Concern (in table only).	
36	P. 53	BM	We have some data from monitoring San Bruno elfin at Milagra.	
37	P. 56/MBB	BM	MBB also found at Sweeney Ridge in San Mateo, and at Oakwood Valley/Alta Ave. in Marin.	
38	P. 56/MBB	BM	Spelling of L. varicolor	
39	P. 63/Goby	BM	Another concern is that people or dogs may crush gobies in their burrows when they enter the lagoon.	
40	P. 63/Coho	BM	Should separate coho and steelhead into own sections.	
41	P. 65/SNPL	BM	Note that there is no critical habitat for plovers in the project area.	

4	P. 68/SNPL	BM	Need summary of snowy plover monitoring.	
4	P. 71/SPOW	BM	Monitoring of spotted owls is currently done on an annual basis. PRBO Conservation Science also cooperates in the monitoring.	
4	P. 75/BANS	BM	We can provide data for current bank swallow burrow numbers.	
4	P. 113/ after table 4	BM	East Bay regional parks are completely outside GGNRA.	
4	P. 119/NR operations	BM	NR budget seems way off. That sounds more like the annual budget for the Network Inventory and Monitoring program.	
4				
4				

From: [Daphne Hatch](#)
To: chris_powell@nps.gov; bill_merkle@nps.gov
Subject: Leash Law Enforcement (again)
Date: 01/08/2008 01:08 PM

FYI. Not exactly all accurate but... Notice that I was bcc'ed on this so don't know who else might have been as well.
Daphne

To: Austin King/USPP/NPS@NPS, David E Williams/USPP/NPS@NPS, Jon Schneider/USPP/NPS@NPS, Kenneth Blaire/USPP/NPS@NPS, Louis Torche/USPP/NPS@NPS, Michael Falzone/USPP/NPS@NPS, Robert Jansing/USPP/NPS@NPS, Thomas Hart/USPP/NPS@NPS, Todd Roth/USPP/NPS@NPS
cc: Jerry McCarthy/USPP/NPS@NPS, Jason Wu/USPP/NPS@NPS, Constance Leonard/USPP/NPS@NPS
bcc: Daphne Hatch/GOGA/NPS
Subject: Leash Law Enforcement (again)
Jeff Wasserman

01/08/2008 12:03 PM

SFFO Sgts,

We're continuing to receive feedback from the GGNRA that leash law enforcement in the Wildlife Protection Areas (WPAs) is a high priority. I recognize many officers are reluctant to proactively enforce the leash law requirement in the WPAs due to the hostility of some dog owners, and the increased potential for personnel complaints. For this reason, I've been going out myself to address leash law violations in the WPAs to see what approaches seem to work with violators. In the last few months I've written more than three dozen warnings and two dozen cites. While I have certainly dealt with a number of hostile dog walkers, I haven't received

any personnel complaints (yet). I've found that explaining some or all of the following information to leash law violators during a contact seems to help moderate their hostility towards us. Your officers may want to try to explain some of the following information during their contacts:

- Less than 5% of the park's lands are designated as WPAs. Another 5% is closed to off-leash dogs under other regulations. Currently, dogs can be walked off-leash on 90% of GGNRA park lands.
- The two WPAs were established to protect the Western Snowy Plover, a species designated as Threatened under the Endangered Species Act.
- As a Federal Agency, the GGNRA is required by law to enforce the Endangered Species Act.
- Park biologists (ornithologists) have done studies that concluded that unleashed dogs scare the Snowy Plovers.
- As a result of their running to avoid unleashed dogs, Snowy Plovers burn more calories, diminishing the fat reserves they need to insulate themselves during colder winter months, and die.
- The GGNRA is being sued by Audobon and other environmental groups due to our non-enforcement of the WPAs
- Audobon and other groups sends monitors to the beaches to document the number of unleashed dogs, and lack of leash enforcement
- Park management has specifically requested that law enforcement focus on the issue of unleashed dogs in the WPAs, and to cite violators.

If violators continue to complain, I explain that that the police were not responsible for designating the Snowy Plover as Threatened, for writing GGNRA's policy regarding leash laws, or for designing or installing regulatory signage. I suggest they direct their complaints regarding park policy or signage to the Superintendent's Office at Fort Mason. When they ask, I provide the address (Bldg 201, FOMA 94123).

I'm the worst kind of role model for how to avoid getting personnel complaints, but on this one issue, explaining the background to our enforcement of the leash laws in the GGNRA WPAs seems to have helped.

Thank you for continuing to stress with your officers the importance of leash law enforcement in the WPAs.

- Jeff

Lt. Jeff Wasserman
Commander, Operations
United States Park Police
San Francisco Field Office
(415) 561-5181 (o)
(415) 561-5165 (f)

From: [Tamara Williams](#)
To: [Bill Merkle](#)
Subject:
Date: 01/29/2008 04:47 PM

From the PWR current literature list:

Banks, Peter B., and Jessica V. Bryant. 2007. **Four-legged friend or foe? Dog walking displaces native birds from natural areas.** *Biology Letters* 3(6):611-613.

Abstract: Dog walking is among the world's most popular recreational activities, attracting millions of people to natural areas each year with diverse benefits to human and canine health. But conservation managers often ban dog walking from natural areas fearing that wildlife will see dogs as potential predators and abandon their natural habitats, resulting in outcry at the restricted access to public land. Arguments are passionate on both sides and debate has remained subjective and unresolved because experimental evidence of the ecological impacts of dog walking has been lacking.

In this article, the authors showed that dog walking in woodland led to a 35% reduction in bird diversity and 41% reduction in abundance, both in areas where dog walking is common and where dogs are prohibited. These results argue against access by dog walkers to sensitive conservation areas.

From: [Thomas Flanagan](#)
To: [Bill Merkle](#)
Cc: [Sarah Bransom](#)
Subject: Fw: snpl compliance data and help for the statistically challenged!
Date: 07/26/2007 08:06 AM

Hi, Bill,

Sarah has asked me to contact you regarding some further data needs on dog compliance for Ocean Beach.

In the forwarded email below, Sarah mentions a number of specific questions that she is hoping to answer. The way I'm reading it, we would need the following pieces of data in order to "fill in the blanks."

- 1) Total number of dogs observed in the PPA by month, survey year
- 2) Total number of off-leash dogs observed in the PPA by month, survey year
- 3) Total number of dogs observed outside the PPA by month, survey year
- 4) Total number of off-leash dogs observed outside the PPA by month, survey year
- 5) Total number of dogs chasing plovers in the PPA by month, survey year
- 6) Total number of dogs chasing other birds in the PPA by month, survey year
- 7) Total number of dogs chasing plovers outside the PPA by month, survey year
- 8) Total number of dogs chasing other birds outside the PPA by month, survey year
- 9) Dates during which the leash law was being enforced in the PPA

I realize this is a pretty big laundry list of data needs. However, if someone could provide us with the data it would be most appreciated. I would be happy to summarize it in the form that Sarah has suggested, so even just a spreadsheet of raw data would work. Thanks for your help on this, Bill. Please contact me if you've got any questions.

Thanks,
Tom

Tom Flanagan
National Park Service - Environmental Quality Division
P.O. Box 25287
Denver, CO 80225-0287
303.969.2691

----- Forwarded by Thomas Flanagan/DENVER/NPS on 07/26/2007 08:45 AM -----

**Sarah
Bransom**

To: Thomas Flanagan/DENVER/NPS@NPS
cc: Shirwin Smith/GOGA/NPS@NPS, Sandra
Hamilton/DENVER/NPS@NPS

Subject: Fw: snpl compliance data and help for the statistically challenged!

07/25/2007
10:37 AM
MDT

Sarah Bransom
Conservation Planning and Environmental Impact Analysis
Environmental Quality Division
Natural Resources Program Center
303 987-6926

Hi Tom,

Here's something we could use your help with. The memo and spreadsheet seem to imply that 60% of all dogs observed during the monitoring periods were "not in compliance" with the leash law. But, I'm not seeing that number in the spreadsheet and graph Bill prepared. Could you do a layman's summary that fills in the blanks below? This is an important piece for the LE strategy.

At Ocean Beach (Plover Protection Area, also known as "Central Beach") from the years x to x , the total number of dogs observed was x . Of this number observed, $x\#$ were on leash and $x\#$ were off-leash, equating to $x\%$ on leash and $x\%$ off leash. During this time period, the leash law was in effect from x to x years (or from x (month) to x month) when the area was seasonally closed due to plover protection restrictions.

In addition, during the periods when dogs were observed off leash, out of x dogs off leash, the number of dogs observed chasing wildlife was x . This equates to $x\%$ of dogs observed off leash, $x\%$ were chasing wildlife.

That should give us something to start with, but if you can think of any other tools to help "user friendly" (that's a highly technical planning term!), go for it. Please give Bill a call directly if you need to clarify these attachments.

Eventually, we'll need the park to summarize its monitoring protocol for Ocean Beach. In other words, number of monitors they have out there, generally when and where they go. There probably is a summary of that somewhere, maybe even on line. If you have the time and want to take a shot at it, that would be very helpful as well because I know the park is very overloaded.

Thanks Again,

Sarah

----- Forwarded by Sarah Bransom/DENVER/NPS on 07/25/2007 10:22 AM -----

**Bill
Merkle**

To: sarah_bransom@nps.gov, shirwin_smith@nps.gov,
daphne_hatch@nps.gov

cc:
Subject: snpl compliance data

07/20/2007
11:47 AM
PDT

Sarah,

Attached is a spreadsheet and brief descriptive info for you. Let's talk about the data and the format of an analysis that you need for NEPA.

-Bill

Bill Merkle

Wildlife Ecologist

Golden Gate National Recreation Area

415-331-2894

415-331-0851 (fax)[attachment "snpl_compliance_071907.xls" deleted by Thomas Flanagan/DENVER/NPS] [attachment "EQD_write up.doc" deleted by Thomas Flanagan/DENVER/NPS]

From: [Michael B Edwards](#)
To: [Shirwin Smith](#); [Chris Powell](#); [Marybeth McFarland](#); [Kevin Cochary](#); [Bill Merkle](#); [Daphne Hatch](#); [Sue Fritzke](#); [Tamara Williams](#); [Frank Dean](#); [Craig Kenkel](#); [Howard Levitt](#); [Aaron Roth](#); [Steve Ortega](#); [Nancy Hornor](#)
Cc: [Michael B Edwards](#); [Patrick Walsh](#); sboltz@eaest.com; [Tammy Whittington](#)
Subject: GGNRA 1st internal draft dog management plan/EIS schedule update
Date: 01/07/2010 12:26 PM
Importance: High

Hi folks,

We are anticipating sending you the 1st internal draft dog management plan/EIS on January 29. Some of you have been receiving multiple follow-up emails clarifying earlier park comments for specific resource areas. We greatly appreciate your continued help quickly addressing these comments.

The draft EIS will contain some placeholders, most notably, the specific trigger percentages for the adaptive management strategy, which cannot be developed until after our 1st draft impacts analysis, contained in the DEIS.

We ask your continued help with the plan/EIS in the coming months, especially your careful and timely review of the first draft EIS. We are striving to meet the following dates:

- park comments due on first internal DEIS: February 26 (4 week comment period)
- CBA selection of preferred alternative: tentatively last week of March, first week of April
- 2nd internal DEIS delivered to park: early May
- park comments received on 2nd internal DEIS: late May
- ****Camera-ready DEIS released to public: July - August 2010 ****

Please mark your calendars accordingly. This schedule is tight and we appreciate your continued hard work meeting these deadlines.

Sincerely,

Michael B. Edwards
Environmental Protection Specialist
Environmental Quality Division, Planning & Compliance Branch
WASO-NRPC
303.969.2694

From: [Michael B Edwards](#)
To: [Chris Powell](#); [Shirwin Smith](#); [Daphne Hatch](#); [Bill Merkle](#)
Cc: [Patrick Walsh](#)
Subject: GGNRA Dog Mgmt. Plan/EIS Adaptive Mgmt. Meeting - Dec. 7 & 8; DEIS schedule
Date: 11/06/2009 09:08 AM
Importance: High

Hi folks,

We're set for an adaptive management meeting for the dog mgmt plan on Dec. 7 & 8th. I anticipate meeting all day both days. Daphne, we'd like to invite FWS on the afternoon of Dec. 8 to get their informal feedback, prior to the Biological Assessment. Would that be possible? Chris, we'd also like Barbara Goodyear to participate on Dec. 8 in the afternoon if she is available. I'll be sending out an agenda and other preparatory materials on Nov. 30.

Schedule: we are on track to deliver a first draft internal DEIS to you by the 2nd week of January, provided we are able to finalize an adaptive mgmt strategy at the December meeting and pending some Ch. 4 comments. Camera-ready (public) DEIS will not immediately follow assuming need for formal FWS consultation, however, quick turnaround on the internal DEIS will allow us to begin formal Section 7 consultation by March and get a public DEIS by late summer/early fall 2010.

Michael B. Edwards
Environmental Protection Specialist
Environmental Quality Division, Planning & Compliance Branch
WASO-NRPC
303.969.2694

From: Layfield, Tracy
To: Bill_Merkle@nps.gov
Cc: Michael B. Edwards@nps.gov; Boltz, Suzanne
Subject: GGNRA Dog plan/EIS Ch4 comments _send back by Friday Jan 15
Date: 01/14/2010 07:18 AM

Bill,
 Can you check the page numbers and line numbers for the following comments. They do not match up with the Ch 4 document.
 Thanks, Tracy

Comment #	Page No.	Line No.	Name	Comment
404	214	35	Merkle	Clarify that the statement about Marin is just about parklands.
405	215	28	Merkle	I don't think that people really want to have their dogs in the parking lot and picnic areas —if they want to bring their dog I am guessing they would want to bring the dog to the beach.
406	215	30	Merkle	Again, I think that the real Stinson experience is the beach—so not having dogs on beach would be beneficial to those not wanting dogs.

Tracy J Layfield
 Environmental Scientist
 EA Engineering, Science, and Technology, Inc.
 15 Loveton Circle
 Sparks, MD 21152
 tlayfield@eaest.com
 410-771-4950 ext. 5402

From: [Peter Brastow](#)
To: letters@sfchronicle.com
Cc: forum@sfchronicle.com
Bcc: [Bill Merkle](#)
Subject: GGNRA and the dogs
Date: 02/16/2007 04:16 PM

Hello editor,

Please consider including the following in your pages:

Dear Editor,

The GGNRA is the crown jewel of urban parks in the United States of America. Regarding "the 1 percent solution" in the 2/16/07 edition, I want to point out that the 1% of the GGNRA being requested for off-leash dog recreation (on-leash recreation is permitted on virtually every trail in the entire County) happens to be in and around sensitive habitat for the federally-threatened western snowy plover at Ocean Beach. The 1% is also in and around the rare cliff habitat for bank swallows at Fort Funston. The GGNRA is currently pursuing a public process (termed "negotiated rulemaking") by which diverse stakeholders and the park can find a consensus solution for off-leash recreation, one form among an increasingly diverse landscape of public recreational uses of the GGNRA, including ecological community stewardship. While off-leash dog advocates incorrectly report that the GGNRA has been decreasing all public recreational opportunities, Fort Funston, besides the hang-gliding launch site, has literally gone to the dogs. People do not go to Fort Funston to do anything other than run their dogs off-leash. I question how much the "1% solution" will be "shared with other park users."

Thank you,

Peter Brastow
Founding Director, Nature in the City
San Francisco
415-564-4107
peter@natureinthecity.org
<http://www.natureinthecity.org>
Click on JOIN and become a member.

**GGNRA Dog Management Plan/EIS and Negotiated Rulemaking
Call Agenda**

May 23, 2006

1. EQD role
 - a. Overall
 - b. Administration of contracts
 - c. Goal of calls and standing call time every other week, plus call two weeks and one week prior to reg-neg meetings
2. Project Agreement
3. June reg-neg meeting?
 - a. regular committee & subcommittees (need list of participants)
 - b. park issues and interests (by geographical area) – due June 9
4. Data Needs list (see attached) and To Do list
 - a. Review and identify responsible party/due date for each item on Data Needs list
 - b. Review and identify responsible party/due date for each item on To Do list
 - c. ***Protocol for updating list: provide Shirwin or Michael with updates, she and EQD will combine into an overall updated list before each call.
5. Agency scoping
 - a. FWS & NOAA
 - i. meet both agencies at same time?
 - b. Set up time to have them give presentation to reg-neg committee?
6. Status of the Presidio Trust as a cooperating agency
 - a. Additional NOI and public scoping meetings
7. GIS Funding
8. Next Steps for NEPA Process
 - a. review of no action
 - b. affected environment
 - c. alternatives
9. Admin Record Database (1 for NEPA, 1 for reg-neg)
 - a. Protocol
 - i. copies
 - b. regular GGNRA files
 - c. docs on PEPC
 - d. docs from CBD

10. Next call tentatively set for June 6, 2006 at 1pm Pacific time

From: [Shirwin Smith](#)
To: [Daphne Hatch](#); [Bill Merkle](#); [Sue Fritzke](#); [Darren Fong](#); [Karen Cantwell](#); [Marybeth McFarland](#); [Yvette Ruan](#)
Cc: [Chris Powell](#)
Subject: GOGA Dog Management Bibliography
Date: 08/17/2005 10:57 AM
Attachments: [bib - dog management, categorized, cc to source.doc](#)
[bib - dog management, categorized, cc to binders.doc](#)

Hi all - Alan Zarychta has completed his internship and is on his way to Denmark for the first semester of his junior year at Northwestern.

In his 7 weeks here, he produced both the attached annotated bibliography (which is available in a number of different formats - I've sent you only 2) of resource material relating to dog management/regneg, and a library (17 binders worth) of the hard copies that will be stored at FOMA 201.

Thanks to all of you for the time, advice and direction you provided to Alan - very much appreciated!

Shirwin

Bibliography color coded by document source:



[bib - dog management, categorized, cc to source.doc](#)

Bibliography color coded by binder:



[bib - dog management, categorized, cc to binders.doc](#)

Shirwin Smith
Golden Gate National Recreation Area
Management Assistant
Ft. Mason, Building 201
San Francisco, CA 94123
415-561-4947
shirwin_smith@nps.gov

Draft Summary of Homestead Valley Site Tour and Recommendation for Dog Mangement

4/17/07

Present:

Shirwin Smith, Daphne Hatch, Bill Merkle, Marybeth McFarland

Characteristics of Homestead Valley:

- Federally threatened Northern Spotted Owl habitat in the evergreen trees in the northern portion of the site. A pair of Spotted Owls was detected in 1997 and 2006, with nesting reported in 2006. There is only enough habitat area at this site to support a single pair of Spotted Owls. Six other Spotted Owl territories are known to occur within a 2 mile radius of the site.
- Native Plants
- Native grasslands above near ridge
- Coyotes and Mountain Lions use habitat (we observed a coyote during our site visit, in the same location where we later observed the commercial dogwalker with several off-leash dogs)

Law Enforcement Issues:

- Mostly local use—not a destination site
- Don't get many calls in the area
- Not heavy use by commercial dogwalkers (altho there was a commercial dogwalker with dogs off-leash and he was throwing a ball into the native habitat and the dogs were chasing it)

Recommendation:

- The Homestead Fire Road, which runs from the subdivision at Lattie Lane in a west direction up to Panoramic, would be considered for on-leash dog use. The well defined social trail from Four Corners that runs in a southeast direction and intersects with the Homestead Trail then heads south to connect with the Homestead Fire Road could also be considered for on-leash use. The Homestead Trail from the intersection with the social trail from Four Corners heading to the east would either be no dogs, or dogs allowed on-leash seasonally, outside of the spotted owl breeding season (February1-July31).
- Trail corridor for on-leash dogs should be fenced (post and cable fencing) to confine use
- Off-leash use is not appropriate in this area due to native vegetation, much of which is relatively undisturbed away from the trail corridor (there are significant patches of invasive plants in the area that are actively being removed by the Fire program and park stewardship efforts)
- Mill Valley has relatively large off-leash area to provide for activity
- Work with Wildland Fire Crew to remove non-native removal vegetation along trail corridor and remove social trails

Comment [ses1]: Do you mean the trail/road running from Lattie Lane at bottom of site up to Panoramic? If so, this description is confusing

Comment [ses2]: The area is not close by to Homestead – it takes 10 to 12 min -- to get here.

- Dias Ridge Trail (State Parks property), which has a trailhead across Panoramic Highway, does not allow dogs, and we should not create a destination area for dogwalking that will result in dogs on the Dias Ridge Trail (which is why dogwalking is limited to one on-leash trail corridor, which will have predominately local use)
- There are trails in owl habitat in Homestead Valley, but the trailheads are on private property and have local use.

(cpowell 5/15/07)

From: [Bill Merkle](#)
To: [Chris Powell](#)
Cc: [Shirwin Smith](#); [Daphne Hatch](#)
Subject: Homestead Valley
Date: 06/07/2007 07:40 PM

Chris,

After conferring with Shirwin and Daphne after the meeting this pm, and looking at the map Craig produced for Sarah, we reached the following conclusions.

The Homestead Fire Road, which runs from the subdivision at Lattie Lane in a west direction up to Panoramic, would be considered for on-leash dog use. The well defined social trail from Four Corners that runs in a southeast direction and intersects with the Homestead Trail then heads south to connect with the Homestead Fire Road could also be considered for on-leash use. The Homestead Trail from the intersection with the social trail from Four Corners heading to the east would either be no dogs, or dogs allowed on-leash seasonally, outside of the spotted owl breeding season (February 1-July 31).

We may need to word smith the above, but it at leasts provides trail and road names as well as directions.

-Bill

Bill Merkle
Wildlife Ecologist
Golden Gate National Recreation Area
415-331-2894
415-331-0851 (fax)

From: [Shirwin Smith](#)
To: Chris.Powell@nps.gov; [Brian O'Neill](#); [Mai-Liis Bartling](#); [Yvette Ruan](#); [Daphne Hatch](#); [Bill Merkle](#); [Jeff Wasserman](#); [Marybeth McFarland](#); [Jerry McCarthy](#); [Constance Leonard](#)
Subject: Fw: "Press Release: Dogs on National Seashore Must Be Leashed"
Date: 04/26/2007 10:44 AM
Attachments: 042607CAHA DogsOffLeash.doc

FYI -

Shirwin Smith
Management Assistant
Golden Gate National Recreation Area
Ft. Mason, Building 201
San Francisco, CA 94123
415-561-4947

----- Forwarded by Shirwin Smith/GOGA/NPS on 04/26/2007 10:42 AM -----

Sarah Bransom To: "Shirwin Smith" <Shirwin_Smith@nps.gov>, "Thomas Flanagan" <Thomas_Flanagan@nps.gov>
cc:
Subject: Fw: "Press Release: Dogs on National Seashore Must Be Leashed"
04/26/2007
01:24 PM
EDT

Please circulate to folks as appropriate

▼ [Sandra Hamilton](#)

----- Original Message -----

From: Sandra Hamilton
Sent: 04/26/2007 09:49 AM MDT
To: Sarah Bransom; Thomas Flanagan; Tim Burchard
Subject: Fw: "Press Release: Dogs on National Seashore Must Be Leashed"

FYI

Sandy Hamilton
National Park Service - Environmental Quality Division
Academy Place
P.O. Box 25287
Denver CO 80225
PH: (303) 969-2068
FAX: (303) 987-6782

----- Forwarded by Sandra Hamilton/DENVER/NPS on 04/26/2007 09:48 AM -----

Cyndy Holda To:
cc: (bcc: Sandra Hamilton/DENVER/NPS)
Subject: "Press Release: Dogs on National Seashore Must Be Leashed"
04/26/2007
11:29 AM
EDT



042607CAHA DogsOffLeash.doc

National Park Service News Release

FOR IMMEDIATE RELEASE: **April 26, 2007**
CONTACT: 252-473-2111

DOGS ON NATIONAL SEASHORE MUST BE LEASHED

Superintendent Mike Murray announced today that there will be a focused effort this season to inform visitors of concerns over the number of dogs that are observed off leash at Cape Hatteras National Seashore, and the negative impact that unleashed dogs can have on the wildlife that rely on the seashore beaches for survival.

Seashore personnel continue to regularly observe pets off leash near resource protection areas that have been established to prevent disturbance or harm to nesting or foraging protected wildlife species. While some visitors may think that 64 miles of ocean shoreline is the perfect place to let their pets roam, doing so can seriously impact wildlife. The national seashore serves as breeding habitat for many coastal and migrant bird species in North Carolina, and nesting habitat for several species of sea turtles. Coastal birds nest on bare sandy beaches, and nests are often not readily apparent to park visitors. Loose dogs can interrupt breeding behaviors, chase birds off of their nests and expose the nest to predators. Once disturbed, birds may abandon nesting at those locations altogether.

The effort will be to educate the public and dog owners on the federal regulation that requires all pets to be on a leash and to target enforcement of the regulation, particularly in wildlife areas. Park Rangers and Beach Ambassador Volunteers will provide information to pet owners and encourage voluntary compliance. Park Rangers can issue violation notices carrying a \$125.00 fine to any pet owners who do not comply with the leash requirement.

“Beautiful beaches, great fishing, and opportunities for wildlife viewing are some of the experiences that have brought people to the seashore for generations,” states Superintendent Murray. “Together with the public, we have a duty to protect these resources and experiences at America’s first national seashore for the benefit of present and future generations.”

Tampering with threatened and endangered species or their habitat requires a mandatory appearance in federal court with possible fines of \$25,000 and incarceration of five years. Threatened and endangered species at Cape Hatteras include both the piping plover and sea turtles.

--NPS--

From: [Daphne Hatch](#)
To: [Shirwin Smith](#); [Chris Powell](#); [Bill Merkle](#)
Subject: Fw: banks paper DOGS
Date: 09/06/2007 10:40 AM
Attachments: [banks&Bryant 2007.pdf](#)

Here is the actual paper on dog impacts on birds.

Daphne

----- Forwarded by Daphne Hatch/GOGA/NPS on 09/06/2007 10:39 AM -----

"Ben Becker"
<bbecker@nature.berkeley.edu>

To: daphne_hatch@nps.gov
cc:
Subject: banks paper

09/06/2007 08:46 AM MST

Hi Daphne,
see attached,
-ben

--
Ben Becker
Pacific Coast Science and Learning Center
Point Reyes National Seashore

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fax: 415-868-1202



www.nps.gov/pore/science.htm [banks&Bryant 2007.pdf](#)

Four-legged friend or foe? Dog walking displaces native birds from natural areas

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Dog walking is among the world's most popular recreational activities, attracting millions of people to natural areas each year with diverse benefits to human and canine health. But conservation managers often ban dog walking from natural areas fearing that wildlife will see dogs as potential predators and abandon their natural habitats, resulting in outcry at the restricted access to public land. Arguments are passionate on both sides and debate has remained subjective and unresolved because experimental evidence of the ecological impacts of dog walking has been lacking. Here we show that dog walking in woodland leads to a 35% reduction in bird diversity and 41% reduction in abundance, both in areas where dog walking is common and where dogs are prohibited. These results argue against access by dog walkers to sensitive conservation areas.

Keywords: habituation; human disturbance; ecotourism; predation risk; domestic dog

1. INTRODUCTION

For thousands of years, dogs (*Canis lupus familiaris*) have been a favoured pet of human societies around the world (Serpell 1996). In the twenty-first century, dog ownership is as popular as ever, and dog walking is a major motivator for outdoor recreational activity (Wood *et al.* 2005) with diverse benefits to human and canine health (Bauman *et al.* 2001): it is even a legal requirement for animal welfare in some European cities. Dogs, or their close ancestors, have also evolved as top predators in many ecosystems and hunt a wide range of fauna (Macdonald & Sillero-Zubiri 2004). It is poorly known whether wildlife perceives domestic dogs as a predation risk and they may even habituate to such risk if threats are frequent and not realized (Lima & Bednekoff 1999). Recent extensive research has shown that human walkers (without dogs) can induce anti-predator responses in birds including vigilance and early flight, which may lead to a cascade of related responses that negatively affect birds (Blumstein & Daniel 2005). Off-lead dog walking can also disturb some species of breeding shorebirds from their nests (Lord *et al.* 2001). Cautious conservation managers and government legislation therefore typically ban domestic dogs from sensitive areas such as

national parks and reserves. However, these bans induce strong protest from dog-walking lobbyists who cite a lack of evidence because multispecies responses of wildlife to dog walking are unknown.

In this study we experimentally manipulated dog walking at 90 sites in woodland on the urban fringe of Sydney, Australia and monitored the responses of multispecies bird assemblages, one of the key fauna groups at risk from disturbance (Hill *et al.* 1997). We used three treatments; walkers with dogs, walkers without dogs and a control (no walkers or dogs), and then counted birds seen and heard along 250 m transects for 10 min after treatments were applied. To test whether habituation to dog walking may occur, we surveyed in sites where dog walking was permitted and frequent, and in national park sites where dog walking was prohibited. To control for variation in dog behaviour, we also used a range of dog sizes and breeds and a range of different walkers, and dogs were kept on leads.

2. MATERIAL AND METHODS

The study was conducted at 90 sites located on urban fringe woodland of the Hornsby-Berowra-Cowan region, approximately 35 km north of Sydney. The vegetation is classified broadly as (Hawkesbury) sandstone woodland with Sydney sandstone gully and Sydney sandstone ridge top. In these types of habitat in eastern Australia, birds occur in 9.5% of scats of wild dogs, which include hybrids of domestic dogs and dingoes (*Canis lupus dingo*), Australia's native dog (Mitchell & Banks 2005). This area was chosen because it contains large remnants of woodland with trails that are either frequently dog walked or where dog walking is prohibited, and the use of the area is coming under increased pressure from residents of neighbouring suburbs. Frequently dog-walked sites ($n=45$) occurred on Crown land, council land and regional parkland around three suburbs where off-the-lead dog walking was prohibited. Infrequently dog-walked sites ($n=45$) occurred in two national parks. Dog-walking activity at frequented sites was on average 10 dog walkers and 12 walkers per hour in the morning (07.30–09.30 hours) and 6 dog walkers and 7 walkers in the afternoon (14.30–16.30 hours). Only two walkers in total were seen during all surveys of unfrequented sites and no dog walking was observed.

Native birds were surveyed along 250 m transects along well-established fire trails (width 3–5 m) randomly chosen from 1 : 25 000 maps of the area, allowing at least 150 m from forest edge to prevent edge effects. Each site received only one of the three treatments randomly allocated and no sites within 1 km of another were surveyed on any one day.

The dog-walking treatment involved a person walking a domestic dog on lead along the trail; the human-walking treatment was a procedural control in which a person alone walked along the trail; and the control treatment was where no treatment was imposed upon the site. The dogs were from a variety of breeds (and therefore temperaments, sizes and shapes) and ages, and each dog was used only a maximum of four times randomly allocated to treatments. A variety of walkers of various heights were also used, allocated at random to replicate surveys.

Dog walker and walker subjects walked at the pace at which they would normally walk a dog and moved beyond the transect end to prevent concentration of the treatment effect. Immediately following the 'treatment' (commencing 20 s after the walker/dog walker had set off), the transect was surveyed for birds over 10 min by a single observer (JB). All birds seen or heard within 50 m of the trail were included as the maximum likely zone of influence of a dog; birds flying overhead were excluded. We recorded the position in the strata (canopy, understorey or ground) and distance from trail (0–10, 10–20 and 20–50 m) ensuring that double counts were minimized. Surveying was confined to fine weather (no rain and wind less than 10 km h⁻¹), and we also recorded temperature (°C) and wind speed (km h⁻¹) and scored cloud cover on a 1–10 scale. Surveys were conducted in the periods around dawn and dusk, between 07.30 and 10.00 hours, and then 14.00 and 16.30 hours when birds are generally most active.

A priori power analysis from pilot study samples indicated that at least 13 replicates would be required to detect an effect size of 20% between treatment and control, deemed a reasonably subtle effect of dog walking likely to be of concern to land managers. This sample size was increased to 15 replicate surveys of each treatment.

Because walkers alone induced an effect on birds intermediate to that caused by the addition of dogs, we then tested whether two persons walking would also cause a greater response in birds compared with one person walking alone (Beale & Monaghan 2004). This experiment used identical protocols to those described above using only two treatments; one walker or two walkers, of a range of sizes and body shapes and randomly allocated to surveys. We surveyed 30 sites in frequently dog-walked areas and 30 sites in infrequently dog-walked areas; 15 sites for each treatment.

In the tests for dog-walking effects, neither temperature nor cloud cover showed a relationship to the number of bird species (diversity) or individuals (abundance) observed ($p > 0.25$) and so were excluded from analyses. As expected, diversity and abundance showed a negative relationship with wind speed (km h^{-1}), and wind speed was included as a covariate in an ANCOVA for treatment and history effects. Normality was confirmed by visual analysis of distributions and normal quantile plots and homogeneity of variances confirmed using Levene's test in JMP (v. 6; SAS Institute, Inc., Cary, NC, 1989–2005). Homogeneity of slopes was confirmed by initially running models with all possible interactions between the covariate and main effects, and any terms with $p > 0.25$ were dropped from the model.

Changes in the distribution of birds in the forest due to treatment effects were examined in two ways: first, using the proportion of the total number of bird individuals observed (seen and heard), detected at a distance of 0–10 m from the trail, and second, by the proportion of the total number of bird individuals detected in the canopy layer. This approach was used to avoid problems of independence associated with multiple categories in proportional data, but targeted the key predictions of a response to dog threat. Single linear regressions confirmed that the distribution variable was not related to any of the weather covariates. The test for multiple walker effects followed the same protocols except that no weather covariates were associated with bird diversity or abundance, so ANOVA's were used.

3. RESULTS

Dog walking caused a 41% reduction in the numbers of bird individuals detected ($F_{2,83} = 14.73$, $p < 0.001$) and a 35% reduction in species richness ($F_{2,83} = 10.76$, $p < 0.001$) compared with untreated controls (figure 1). Humans walking alone also induced some disturbance but typically less than half that induced by dogs (Tukey's *post hoc* test: dog walking < walking < control for diversity and abundance). Notably, there was no interaction between dog-walking treatments and prior access by dog walkers. Ground dwelling birds appeared most affected; 50% of the species recorded in control sites were absent from dog-walked sites. For birds which did not flee the site, there were 76% fewer individuals within 10 m of the trail ($F_{2,83} = 13.72$, $p < 0.001$) when dog walking occurred compared with control sites, suggesting that birds were seeking refuge away from the immediate vicinity of the threat. In the experiment testing bird responses to single and multiple walkers without dogs, bird abundance ($F_{1,56} = 0.04$, $p = 0.83$) and diversity ($F_{1,56} = 0.14$, $p = 0.70$) did not change with the addition of another human. This confirms that birds responded uniquely and additively when dogs accompany walkers.

4. DISCUSSION

These results reveal that even dogs restrained on leads can disturb birds sufficiently to induce displacement and cause a depauperate local bird fauna. These effects were in excess of significant impacts caused by human disturbance, which also caused to decline in diversity and abundance. Responses to transient human disturbance are well known

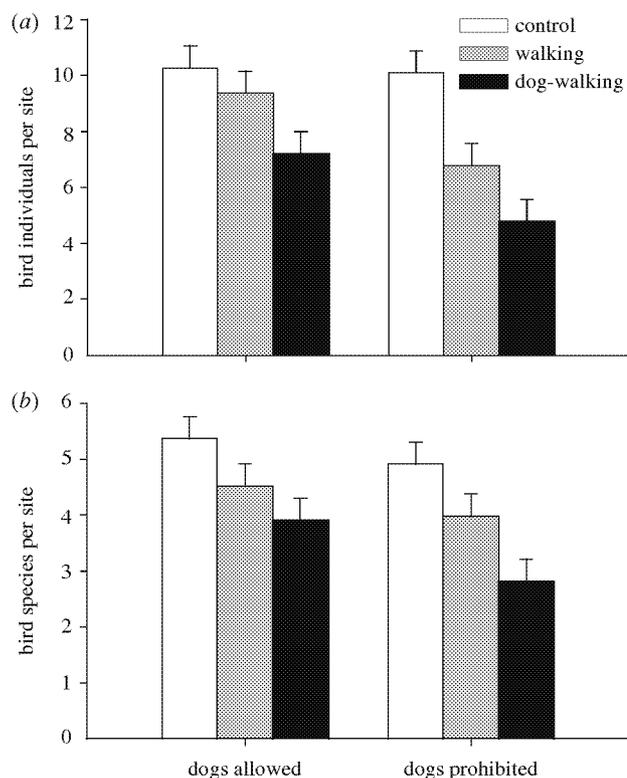


Figure 1. Dog walking in natural areas reduces (a) bird abundance and (b) bird diversity. Ninety sites were treated with either walkers with dogs on leads (black bars), walkers alone (grey bars) or no treatment (white bars). Half the sites were in areas where dog walking was permitted and the other where dogs were prohibited. Values represent least-squared means \pm s.e. from an ANCOVA which included significant wind effects.

(Blumstein *et al.* 2005) and predicted to lead to population-level impacts on some birds species (Hill *et al.* 1997). We found no net difference in bird diversity or abundance between areas with and without regular dog walking receiving the same treatment, suggesting that long-term impacts in this area may be small.

That the effects of dogs occurred even where dog walking was frequent suggests further that local wildlife does not become habituated to continued disturbance. Foraging theory predicts that risk-averse behaviour will be lost if cues to predation risk are not spatially or temporally variable, or if they are not reinforced (Blumstein & Daniel 2005; but see Blumstein 2006; Blumstein *et al.* 2006). Factors inducing habituation to predation risk in wild animals are relatively understudied, but there is evidence that some birds in urban areas habituate to disturbance by humans when risk is not realized (Keller 1989). In our study areas, it is unlikely that predation risk from dog walking is frequently realized because off-the-lead dog walking is not allowed, although it did occur occasionally. It is probable though that roaming domestic dogs maintain predation pressure on birds, even though their numbers would be very low compared with the intensity of use by dog walkers.

The dramatic reduction in bird diversity and abundance in response to dog walking has immediate implications for other popular recreational activities

pursued by humans. This includes bird watching and ecotourism where visitor satisfaction shows a strong relationship to numbers of species seen (Naidoo & Adamowicz 2005). Wildlife surveys, which are used throughout the world to map bird distributions and factors affecting spatial patterns (e.g. Blackburn *et al.* 1999), could also be compromised if conducted when and where dog walking had recently occurred. It is also possible that the particular sensitivity of ground dwelling birds to dog walking (Blumstein *et al.* 2005) may lead to a cascade of potential behavioural changes in birds with implications for their local conservation (Hill *et al.* 1997). Our results therefore support the long-term prohibition of dog walking from sensitive conservation areas.

Surveys were conducted with approval from the UNSW Animal Care and Ethics Committee.

We thank NSW NPWS and Ken Blade for access to conservation areas and the many volunteer dogs and walkers, particularly Glenice and Robert Bryant.

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REVIEW COMMENTS

DATE: 07/07/2006

DIVISION: Natural Resources

PROJECT: **Dog Management Plan Working DRAFT No Action**

REVIEWER(S): Kristen Ward, Bill Merkle (need others later)

No.	Page Number /Section	Reviewer Initials	COMMENT/PROPOSED REVISION	STATUS
1.	None	KW	The description of various regulations/policies and court decisions is helpful, but it still isn't clear to me what trumps what.	
2.	P. 3/Line 7	BM	Consider separating first sentence on creation of park and Citizen's Advisory Committee. Possibly include major purposes of the park.	
3.	P. 3/ line 15	BM	How was appropriateness of different areas assessed?	
4.	P. 3/ line 15	BM	Was "voice control" defined?	
5.	P. 3/ line 18	BM	Are the several trails for off-leash identified?	
6.	P. 3/ line 28	BM	Clarify new species→ Presence of TE/sensitive species discovered in the park or in new areas within the park, or change in the status of species after 1979.	
7.	P. 3/line 34	BM	California state threatened bank swallow. Clarify sentence, bank swallows breed in the cliffs, but the bluff tops were closed for protection to prevent disturbance and erosion/crushing.	
8.	P. 4/ line 8	BM	Identify the Citizen's Advisory Commission—suggest providing CAC acronym parenthetically after first use on p. 3.	

9.	P. 4/ line 11	BM	I think the sentence should indicate that other methods were tried PRIOR TO issuance of citations.	
10.	P. 4/ line 14	BM	Write out ANPR then put acronym in parentheses.	
11.	P. 4 line 20-23	BM	Would be nice to have a sentence or two explaining these results. Also, check percentages: 4,222 out of 8,000 is not 88%.	
12.	P. 6/ line 17	BM	Is reg-neg committee really restricted to just off-leash dog use? I thought they may venture into on-leash.	
13.	P. 6	BM	Was 1979 Pet Policy subject to any sort of impact analysis?	
14.	P. 7/ line 2	BM	May want to call restrictions through Consultations with USFWS under the ESA. The restrictions would not be found in the ESA.	
15.	P. 8/ Col. 4	BM	Change Currents to Current	
16.	P. 11/FOF U	BM	For current policy at FOFU, it is my understanding that only the 12 acre habitat protection closure is currently being recognized.	
17.	P. 13/ line 15	BM	Stinson Beach closed to dogs per the compendium.	
18.	p. 14/line 30	BM	No spotted owl habitat in Tennessee Valley.	
19.	p. 16/ lines 6-8	BM	These trails closed for FE Mission blue butterfly habitat	
20.	P. 16/ line 24	BM	Coyotes also frequently observed around FOBA. Many kids at Bay Area Discovery Museum.	

21.	p. 17/line 20	KW	Dog conflicts can also include conflicts that do not involve physical contact (e.g., dog/visitor competition for space, and intimidation)	
22.	p. 17/description of Crissy	KW	This section should include mention of the “wildlife protection area” at Crissy Field and its use by snowy plovers	
23.	P. 17/line 32	BM	Lobos Creek is a drinking water source for the City of San Francisco.	
24.	P. 18/line 15	BM	I’ve seen a lot of off-leash dogs when out at Land’s End.	
25.	P. 18/line 33	BM	Check date on when leash regulations started to be enforced at Ocean Beach in plover protection area—think it was 1997.	
26.	General	BM	May want to identify status of listed/sensitive species, then could abbreviate throughout.	
27.	P. 24	BM	For Ocean Beach make sure plover dates are consistent with what is written in text (July to April here and Aug.-May somewhere else). July through May includes the time plovers tend to be observed on the beach.	
28.	p. 29/line 9	BM	Has law enforcement effort been consistent across the years shown in the table? I am guessing that you have differences in staffing level and possibly different priorities assigned to resource protection after 9/11.	
29.	P. 30/soils	BM	We should have a soil map and may want cite relevant information on soils from NPS Mgt. Policies 2001.	
30.	P. 31/line 6	BM	Planning for the restoration of Big Lagoon.	

31.	p. 31/line1 1-21	KW	In addition to the water quality monitoring mentioned here, the City and County of SF do weekly monitoring of several beach sites for bacteria (total coliforms, e. coli and enterococcus). This includes sampling locations at Crissy Field, Baker Beach, China Beach and Ocean Beach. Similar monitoring is done at some beaches in Marin County. (I think NPS collects the samples, and Marin DPH tests).	
32.	P. 32/ line 18	BM	Suggest using a table to list all sensitive species with potential to occur, then only put detailed information for the species that are likely to be impacted by dogs—similar to the approach for the FMP. We did go over a lot of the species that we felt would be impacted at Workshops and subsequent follow ups.	
33.	P. 32/ lin 18	BM	Suggest using consistent labeling of status and abbreviations across all spp.	
34.	p. 35/line 1	KW	“Morrow” should be spelled “Morro”	
35.	P. 35/line 23	BM	Check spelling for spathulifolium	
36.	P. 35/line 31	BM	Dogs are only allowed on-leash at Milagra Ridge.	
37.	P. 36/ lin 4	BM	Mission blues NOT at Tennessee Valley, ADD Fort Baker and Oakwood/Alta to where they are known to occur.	
38.	p. 36/ line 30- 31	BM	Fencing was installed by site stewardship program at Alta in some areas to protect MBB habitat.	
39.	P.	BM	Considering adding Trail Forever Coastal Trail work in Marin	

	36/line 9		to restoration list—many of the projects they are taking on adjacent to trails will benefit MBB.	
40.	P. 38/Coho	BM	May want to mention Big Lagoon project—primary objective of the restoration is to benefit coho.	
41.	P. 39./line 3	BM	Also found in Easkoot.	
42.	P. 39/line 22	BM	Put date/citation for recovery plan.	
43.	P. 40/line 23	BM	To date just have a Draft recovery plan.	
44.	P. 41/line 3-6	BM	Monitoring is conducted Wednesdays and Saturdays bi-weekly (4 surveys per month) from about mid-July through the end of May to document number of birds and what areas they are using, and number of people and dogs (on and off leash, chasing shorebirds and plovers)—that is the current extent of the disturbance study.	
45.	P. 41/line 15	BM	Pelicans tend to be observed from April-December.	
46.	P. 41/line 17	BM	Crissy Marsh (not Field Lagoon)	
47.	P. 42/line 5	BM	We do have data on recent number of burrows observed and adult birds seen flying.	
48.				
49.				
50.				
51.				

From: [Chris Powell](#)
To: [Daphne Hatch](#); [Sarah Bransom](#); [shirwin smith](#); [Bill Merkle](#); [Ozola Cody](#)
Subject: Fw: Study documents dog impacts on birds
Date: 09/05/2007 09:02 AM

Sarah or Shirwin,

Can this be added to our bibliography?

Ozola: Can you print this out for the Tech. Subcommittee meeting?

Chris

Christine Powell
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----- Forwarded by Chris Powell/GOGA/NPS on 09/05/2007 08:59 AM -----

"Elizabeth Murdock"
<emurdock@goldengateaudubon.org>

09/05/2007 08:50 AM MST

To: <Chris_Powell@nps.gov>, "Greg Bourne" <gbourne@ccp.csus.edu>, "Michael Harty" <jmharty@hartyconflictconsulting.com>, <bill_merkle@nps.gov>, <daphne_hatch@nps.gov>
cc: "ES" <ESADDLER@GOLDENGATEAUDUBON.ORG>
Subject: Study documents dog impacts on birds

Hi, Chris, Greg, et al:

I thought you would be interested to see this article about a recent study in Australia documenting the impact of (leashed) dog-walking on birds.

** Dog walks 'prompting bird flight' **
Dog-walking could be having a dramatic impact on local bird life, a study suggests.
< <http://news.bbc.co.uk/go/em/fr/-/2/hi/science/nature/6978272.stm> >

Full text is included below.

Chris and Greg, I know I owe you both a call back and will try to reach you later this afternoon or tomorrow. I apologize for not being able to get back to you last week.

Thanks so much!
Elizabeth

Dog walks 'prompting bird flight'

Taking your dog for a walk could be having an impact on local birdlife, a study suggests.

An Australian team found dog-walking was prompting birds to take flight, causing numbers to plummet by 41%.

The researchers, writing in the Royal Society journal *Biology Letters*, said the birds were fleeing because they viewed the dogs as potential predators.

Charity Birdlife International said the longer-term effects of the dogs' presence now needed to be looked at.

Peter Banks, the lead author of the paper from the University of New South Wales, said: "There is an obvious link between people wanting to walk their dogs and the potential disturbance effect on wildlife, and there has been a lot of debate around this, so we wanted to resolve this issue."

Surprising magnitude

The researchers looked at 90 woodland trails a few kilometres north of Sydney, half regularly used by dog-walkers and half where the animals were prohibited.

Dogs were walked, on leads, along the 250m-long (820ft) trails, followed 20 seconds later by an observer who counted the birds seen and heard. The experiment was repeated for walkers without dogs and for a control scenario where there were neither walkers nor dogs.

Dr Banks said: "The key finding is that dog-walking certainly does have an impact on birds - and we were quite surprised by the magnitude of the impact."

The team found that dog-walking was causing bird numbers to drop by an average of 41% at each site and the numbers of species counted fell by 35%.

The results were similar in sites often frequented by dog-walkers and those where the practice was prohibited, suggesting that birds did not get used to the dogs' presence, despite frequent encounters.

'Clear aversion'

Humans walking alone also caused a disturbance to bird numbers, but on average less than half of that caused by dog-walking.

The team also found that two humans walking together without a dog had no more impact on the birds than a lone walker without a dog, suggesting that birds were responding uniquely to the presence of dogs.

This is not a surprising result; there is already evidence that dogs can disturb birdlife

Martin Fowlie

Dr Banks said: "The birds were clearly showing an aversion to dogs - they clearly perceived dogs as a potential predator."

The team is now planning to look at how long the birds stay away for, but Dr Banks said that even if it was a short period of time this could have a potential impact on nesting and feeding.

The researcher added that the results of the study could be useful for conservation and wildlife management, and although the work was carried out in Australia, the results were applicable to other areas around the world.

Future study

He said: "We hope that this information will be useful when people are weighing up decisions about access by people and by people with their dogs.

"For example, in places where there is a very high value conservation area, perhaps dogs really shouldn't be allowed there; but there may be other areas where those conservation issues are not as great and maybe those are where dog-walking can be allowed."

Martin Fowlie, a spokesman for Birdlife International, said the study confirmed what conservationists already suspected.

He said: "This is not a surprising result; there is already evidence that dogs can disturb birdlife, but it is interesting that someone has now quantified it.

"It would now be really interesting to see how long those reductions in bird numbers last, to see whether it is a few minutes, hours or days."

What do you think of the findings of the study? Can dog-walking have an adverse impact on local birdlife? Send us your comments and experiences using the form below.

Name

Your E-mail address

Town & Country

Phone number (optional):

Comments

Story from BBC NEWS:

<http://news.bbc.co.uk/go/pr/fr/-/2/hi/science/nature/6978272.stm>

Published: 2007/09/04 23:08:50 GMT

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Tel: 510-843-9912
Fax: 510-843-5351
www.goldengateaudubon.org

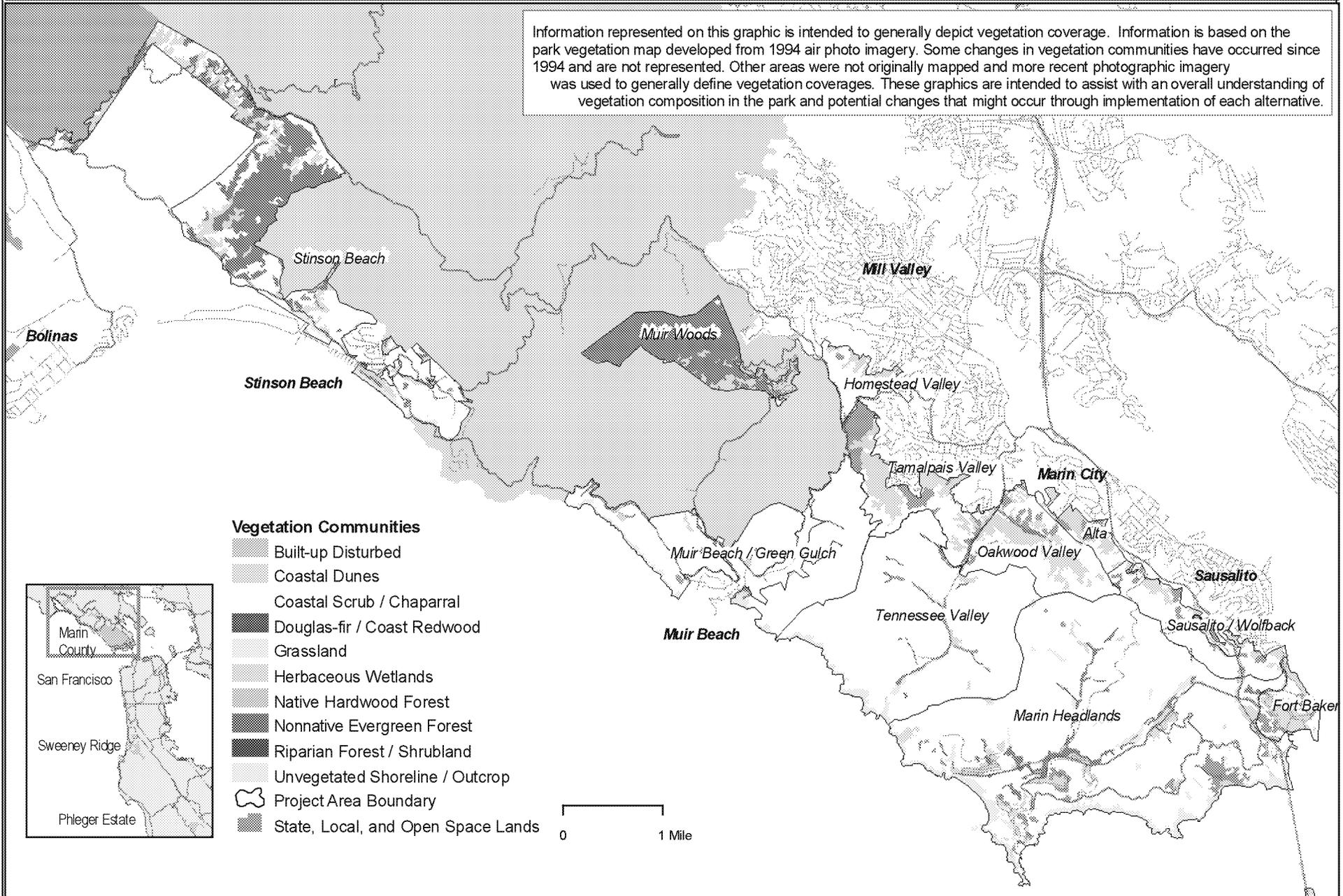
Dog Management Project Areas and Vegetation Types

Marin County

National Park Service
 U.S. Department of the Interior
 Golden Gate National Recreation Area



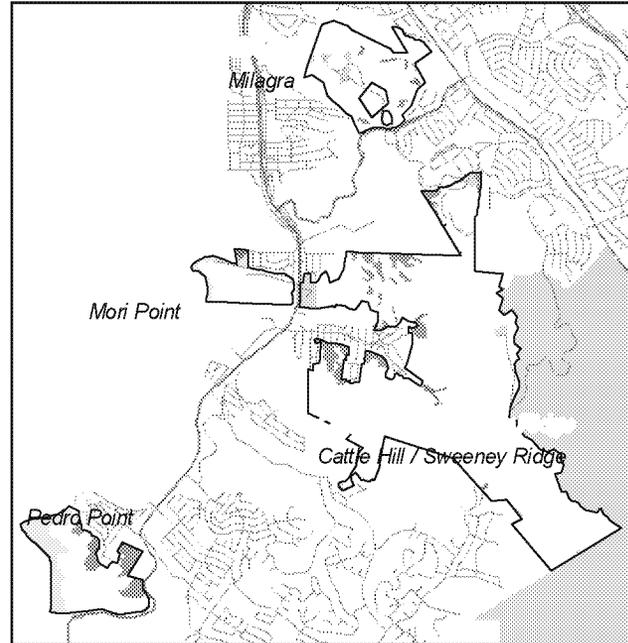
Information represented on this graphic is intended to generally depict vegetation coverage. Information is based on the park vegetation map developed from 1994 air photo imagery. Some changes in vegetation communities have occurred since 1994 and are not represented. Other areas were not originally mapped and more recent photographic imagery was used to generally define vegetation coverages. These graphics are intended to assist with an overall understanding of vegetation composition in the park and potential changes that might occur through implementation of each alternative.



Dog Management Project Areas and Vegetation Types

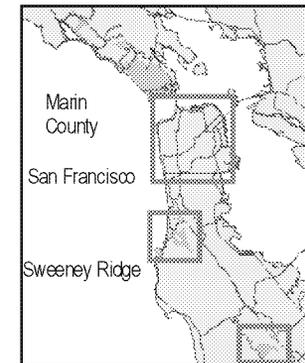
San Francisco and San Mateo County

National Park Service
 U.S. Department of the Interior
 Golden Gate National Recreation Area



Figures 4 and 5.
Vegetation

- Vegetation Communities
- Built-up Disturbed
 - Coastal Dunes
 - Coastal Scrub / Chaparral
 - Douglas-fir / Coast Redwood
 - Grassland
 - Herbaceous Wetlands
 - Native Hardwood Forest
 - Nonnative Evergreen Forest
 - Riparian Forest / Shrubland
 - Unvegetated Shoreline / Outcrop
 - Project Area Boundary
 - State, Local, and Open Space Lands



From: Daphne Hatch
To: Chris Powell; Mai-Liis Bartling; Brian O'Neill; Yvette Ruan; Jeff Wasserman; Don Mannel; Shirwin Smith; Bill Merkle
Subject: Fw: Wildlife and dogs on Crissy Field Beach
Date: 01/25/2009 06:19 PM
Attachments: maryjane_schramm.vcf

FYI. I replied to Mary Jane thanking her for sending this info, and let her know we are working on improved signage and enforcement. Nice to know they see LE out there all the time.

Daphne

-----Forwarded by Daphne Hatch/GOGA/NPS on 01/25/2009 06:12PM -----

To: daphne_hatch@nps.gov
From: Mary Jane Schramm <MaryJane.Schramm@noaa.gov>
Date: 01/23/2009 02:54PM
Subject: Wildlife and dogs on Crissy Field Beach

Hi, Daphne,

Maria Brown suggested that I alert you to the fact that in the past three days we have had two injured Western Grebes brought to us, which we boxed up and had Bruce Badzic pick up. One of them was seen by staff being harassed by a dog right outside our office, on the high beach. The other had a seriously injured leg. Whether it was injured by a dog or was sick and then injured by a dog, we don't know.

Please be aware how serious the dog-off-leash situation is, despite the very laudable efforts of the Park Police. They're here constantly, writing tickets. I think short of having one literally camp out, we're going to continue to have serious disturbance ... and just about 10 days ago I saw 4 Snowy Plovers in the very spot where one of these incidents occurred.

The existing signage is woefully inadequate to warn people. The message is buried. And even those who know there is a "seasonal" closure for plovers assume that it's shorter than 11 months. Even if a plover isn't around in June (or is it July?), other wildlife falls victim to being chased or kept from resting habitat by off-leash dogs.

Why no clear "circle-bar-running-dog" signs that anyone can read, regardless of language skills? And making it a year-round closure would keep the message simple. The one month exception is confusing.

I hope we can find a solution somehow.

Cheers,

MJ

~~~~~  
~~~~~

--

MARY JANE SCHRAMM
Media/Outreach Specialist
Gulf of the Farallones National Marine Sanctuary
991 Marine Drive, Presidio of San Francisco
San Francisco CA 94129
415/ 561-6622 ext 205

From: [Daphne Hatch](#)
To: [Sue Fritzsche](#); [Bill Merkle](#); [Darren Fong](#); [Tamara Williams](#); [Kristen Ward](#)
Subject: Fw: Reminder - Dog Management Doc Review Coming Up!
Date: 06/08/2006 06:02 PM

We should pow-wow next week and see what this looks like and who needs to review what. The Affected Environ will include veg now. See Shirwin's comments about the kind of review they are looking for. This way pre-Admin draft stage. Bill and I have not seen any of this yet. I assume Bill will take lead in compiling comments for which there will be a comment matrix.

I plan to be on AL on Monday and Tuesday.

Daphne

----- Forwarded by Daphne Hatch/GOGA/NPS on 06/08/2006 05:59 PM -----

**Shirwin
Smith**

06/08/2006
05:27 PM
PDT

To: Daphne Hatch/GOGA/NPS@NPS, Howard Levitt/GOGA/NPS@NPS, Marybeth McFarland/GOGA/NPS@NPS, Bill Merkle/GOGA/NPS@NPS, Steve Ortega/GOGA/NPS@NPS
cc: Chris Powell/GOGA/NPS@NPS, Mai-Liis Bartling/GOGA/NPS@NPS, Sarah Bransom/DENVER/NPS@NPS, Michael B Edwards/DENVER/NPS@NPS
Subject: Reminder - Dog Management Doc Review Coming Up!

Hi all, just another reminder that 3 draft sections of the Dog Manage. EIS will be out on **Monday, June 12** for review. The sections are:

- No Action alternative (an expanded, updated narrative version of the Power Point presented at the last reg neg meeting);
- Affected Environment
- Impact Thresholds

These are working drafts, and the goal is to both generally review content and to get info back from park staff as to availability of data still needed. **Comments are due back by July 7.**

Once I have the docs, they'll go up on the GCommon drive for review; and I'll send out a message with a link to their location.

Thanks!

Shirwin

Shirwin Smith
Golden Gate National Recreation Area
Management Assistant
Ft. Mason, Building 201
San Francisco, CA 94123
415-561-4947
shirwin_smith@nps.gov

----- Forwarded by Shirwin Smith/GOGA/NPS on 06/08/2006 03:19 PM -----

Shirwin

To: Daphne Hatch/GOGA/NPS@NPS, Howard

Smith

Levitt/GOGA/NPS@NPS, Marybeth McFarland/GOGA/NPS@NPS, Bill Merkle/GOGA/NPS@NPS, Chris Powell/GOGA/NPS@NPS
cc: Sarah Bransom/DENVER/NPS@NPS, Michael B Edwards/DENVER/NPS@NPS
Subject: Dog Man. NEPA Doc Review Heads Up

05/31/2006
09:43 AM
PDT

Hi all - Sarah Bransom let me know that three draft sections of the Dog Management EIS will be ready for park review shortly:

- No Action alternative (an expanded, updated narrative version of the Power Point presented at the last reg neg meeting);
- Affected Environment
- Impact Thresholds

The proposal is that these pieces will go up on the GCommon drive for review on June 12, and that each division (NR, LE and Interp) then send their consolidated comments (using a comment matrix form that will also be provided) to me by July 7th for final consolidation and forwarding to EQD.

If this proposed schedule will not work for your division, please let me know asap and we can discuss how best to schedule your review.

Thanks -

Shirwin

Shirwin Smith
Golden Gate National Recreation Area
Management Assistant
Ft. Mason, Building 201
San Francisco, CA 94123
415-561-4947
shirwin_smith@nps.gov

From: Brian O'Neill
To: GOGA All Employees; Bill Jones; Janet Takashiro; Lori Furtado; nhaynes@parksconservancy.org
Subject: Use restriction lifted at Ocean Beach Snowy Plover Protection Area
Date: 05/17/2007 05:00 PM

OFFICIAL ELECTRONIC MAIL – NO HARD COPY TO FOLLOW

United States Department of the Interior

NATIONAL PARK SERVICE
Golden Gate National Recreation Area
Fort Mason, Building 201
San Francisco, California 94123

W34 (GOGA-SUPT)

May 17, 2007

To: All Employees, Golden Gate NRA

From: General Superintendent, Golden Gate NRA

Subject: Seasonal Public Use Restriction Lifted at Ocean Beach Snowy Plover Protection Area

Effective today, the public use restriction requiring dogs to be on-leash in the Ocean Beach Snowy Plover Protection Area - between Stairwell 21 and Sloat Blvd.- is no longer in effect. The park has determined that the Western Snowy Plover (*Charadrius alexandrinus nivosus*) are no longer present in the Ocean Beach Snowy Plover Protection Area, having migrated to breeding areas. The leash restriction was necessary to provide an area of reduced disturbance for resting and feeding by the Snowy Plover, a species listed as “threatened” under the federal Endangered Species Act.

Lifting of the seasonal restriction allows for off-leash dogwalking while the Snowy Plovers are not present in the Ocean Beach Snowy Plover Protection Area; for details - <http://www.nps.gov/goga/planyourvisit/pets.htm>

An effort to educate the public and dog owners on the seasonal activity restriction requiring dogs on-leash from July until May - or until monitoring shows that plovers are no longer present - in the Snowy Plover Protection Area on Ocean Beach and in the Crissy Field Wildlife Protection Area will continue during the off-season. The restriction will be put back in place when the plovers return in July. Long-term dog management options for these two areas will be resolved through the Dog Management Plan/EIS and rule that the park is actively engaged in.

We will notify the public of the lifting of the Ocean Beach Snowy Plover Protection Area public use restriction through emails to park partners and groups taking part in the negotiated rulemaking process, as well as putting the current status on our web site and on the project information line number (415-561-4728) which is printed on all of our plover protection area signs.

/s/ Brian O'Neill
(hard copy on file)

From: [Chris Powell](#)
To: [Mai-Liis Bartling](#); [Daphne Hatch](#); 716856Z; [Marybeth Mcfarland](#); [Bill Merkle](#); [Sarah Bransom](#); [Sandy Hamilton](#); [goodrosen@](#) **Ex 6**
Subject: Fw: GGNRA Dog Management Negotiated Rulemaking
Date: 03/02/2007 03:27 PM

Please see below for synopsis of the last Technical Subcommittee and the future meetings.

Christine Powell
Public Affairs Specialist
Golden Gate National Recreation Area
National Park Service
(o)(415) 561-4732
(f) (415) 561-4353
(c) (415) 559-8596

----- Forwarded by Chris Powell/GOGA/NPS on 03/02/2007 03:17 PM -----

"Greg Bourne"
<GBourne@ccp.csus.edu>

03/01/2007 08:46 AM PST

To: <Chris.Powell@nps.gov>
cc: <Shirwin_Smith@nps.gov>, <Sarah_Bransom@nps.gov>, <jmharty@hartyconflictconsulting.com>, "Catherine McCracken" <cmmediation@ **Ex 6**>, <Ozola_Cody@nps.gov>
Subject: GGNRA Dog Management Negotiated Rulemaking

GGNRA Dog Management Negotiated Rulemaking Committee Members and Alternates:

This email is intended to provide you with several updates following from the Technical Subcommittee meeting held this past weekend (Saturday, February 17). **Please read this email in its entirety, as it contains important information pertaining to upcoming activities.**

- 1) A lot was accomplished at Saturday's Subcommittee meeting. Consensus was achieved by Subcommittee members present on "guiding principles" to help evaluate the possibilities for off-leash activities in GGNRA (which will be provided to the full Committee for adoption). A process for moving forward with identifying possible "regulated off-leash areas" (ROLA) was established. Clarity on the statutes and policies which should guide the Committee's work was provided by Barbara Goodyear, Solicitor for the Department of Interior. Next steps for developing defining characteristics of a ROLA were put in place.
- 2) The Subcommittee concurred with the approach recommended by the Facilitation Team as the next step in developing some possible options for ROLAs (Regulated Off-Leash Area) in GGNRA. The "Off-Leash Caucus" will be developing some "starting points" for discussions about possible ROLAs at the 12 units identified for potential off-leash activity by the Negotiated Rulemaking Parameters. The Caucus will then bring their suggestions to the Technical Subcommittee for discussion, and then to the full Committee.
- 3) The next meeting of the Technical Subcommittee has been set for **March 29**,

from 3:00 – 8:00. The Facilitation Team has followed up with those Subcommittee members who were not present Saturday to determine if this date was acceptable. The purpose of the next Subcommittee meeting is to review and discuss the “starting points” proposed by the Off-Leash Caucus.

4) Based on the results of the Meeting Wizard inquiry, it looks like the best date for the next full Committee meeting is **April 5, from 3:00 – 8:00.**

5) At the Technical Subcommittee meeting Saturday, GGNRA leadership shared their conclusion that the protocols are not meeting their intended purpose of having Committee members/Alternates, and their organizations, focus their energy in the Negotiated Rulemaking process rather than other venues, such as newspaper articles, websites, blogs and other forms of “external” communications. They believe these activities are acting to undermine the Negotiated Rulemaking process, and noted that existing protocols discuss the need to meet the “spirit” as well as the letter of the protocols. The protocols also provide for a review after a period of time (three months) to determine if they are adequate. GGNRA believes additional clarity is now needed on some facets of the protocols, especially related to communications and media contact. You can anticipate receiving an email from GGNRA within the next week clarifying their interpretation of the protocols as the basis for moving forward and continued participation.

If you have any questions or comments, please let us know. Be looking for several communications during the next few days to follow-up on the most recent Technical Subcommittee meeting and to prepare for upcoming meetings. Thanks.

Greg Bourne

Managing Senior Mediator
Center for Collaborative Policy
815 S Street, 1st Floor
Sacramento, CA 95814
Tel: 916.445.2079
Website: www.csus.edu/ccp

From: [Shirwin Smith](#)
To: [Mai-Liis Bartling](#); [Yvette Ruan](#); [Marybeth McFarland](#); [Daphne Hatch](#); [Bill Merkle](#)
Cc: Chris.Powell@nps.gov
Subject: Fw: GGNRA Reg Neg Committee--Boulder Voice and Sight Control Program
Date: 04/04/2007 04:15 PM
Importance: High
Attachments: [Boulder Voice Tag.pdf](#)

We thought you should see this info on the Boulder approach to off leash dogwalking that was sent to the committee members today by the facilitators for their consideration as they approach a discussion about "regulated off leash areas" at the meeting tomorrow.

Shirwin

Shirwin Smith
Management Assistant
Golden Gate National Recreation Area
Ft. Mason, Building 201
San Francisco, CA 94123
415-561-4947

-----Original Message-----

From: jmharty@hartyconflictconsulting.com
To: gbourne@ccp.csus.edu; cmmediation@sbcglobal.net
Cc: shirwin_smith@nps.gov; Sarah_Bransom@nps.gov; Chris.Powell@nps.gov
Sent: Wed, 4 Apr 2007 9:19 AM
Subject: GGNRA Reg Neg Committee--Boulder Voice and Sight Control Program

Hi Committee members: If you have a few minutes before tomorrow's meeting, I encourage you to learn about Boulder, CO's voice and sight control program for Open Space. Here is the link: blank.php?option=com_content&task=view&id=5562&Itemid=411

There is a video, along with a brochure, that were readily accessible when I looked at the site. I am attaching the brochure to this email as well.

Familiarity with this program will be useful during tomorrow's Committee discussions of approaches to ROLA and a voice control component.

See you tomorrow,

Mike Harty

J. Michael Harty

Harty Conflict Consulting & Mediation

Principal

700 Elmwood Drive
Davis, CA 95616

jmharty@hartyconflictconsulting.com
<http://hartyconflictconsulting.com>

tel: [530-350-3199](tel:530-350-3199)
fax: [530-231-2982](tel:530-231-2982)
mobile: [530-902-4322](tel:530-902-4322)



Boulder_Voice_Tag.pdf

AOL now offers free email to everyone. Find out more about what's free from AOL at AOL.com.

From: [Daphne Hatch](#)
To: [Bill Merkle](#); [Darren Fong](#); [Sue Fritzke](#)
Subject: Fw: Golden Gate National Recreation Area Dog Management Planning
Date: 07/07/2006 04:20 PM

fyi
daphne

----- Forwarded by Daphne Hatch/GOGA/NPS on 07/07/2006 04:20 PM -----

**Chris
Powell**

To: Daphne Hatch/GOGA/NPS@NPS, Shirwin
Smith/GOGA/NPS@NPS
cc:
Subject: Fw: Golden Gate National Recreation Area Dog
Management Planning

07/07/2006
01:42 PM
PDT

I received a call today from Ryan Olah, who is the Branch Chief for Endangered Species in the Bay Area. He is Cay Goude's deputy. He will probably be the one coming to Agency Scoping, although he will confirm that soon.

Daphne: When Ryan knows for sure who is coming, he will call me to set up a meeting so we can talk before or after the meeting. He says he hasn't met you and is looking forward to doing so.

Chris

Christine Powell
Public Affairs
Golden Gate National Recreation Area
National Park Service
(o)(415) 561-4732
(f) (415) 561-4353
(c) (415) 559-8596

----- Forwarded by Chris Powell/GOGA/NPS on 07/07/2006 01:38 PM -----

**Chris
Powell**

To: theresa_marino@fws.gov
cc: Daphne Hatch/GOGA/NPS@NPS
Subject: Fw: Golden Gate National Recreation Area Dog
Management Planning

07/06/2006
04:47 PM
PDT

Theresa,

Hope you had a good July 4th holiday. I'm inquiring again about Cay's availability to be at our Agency Scoping meeting on August 1 (see below)? If she can make it, we would also like to talk with her at that time before or after the meeting. If not, can we schedule a phone call on August 1 or 2nd?

Thanks,
Chris

Christine Powell
Public Affairs Specialist
Golden Gate National Recreation Area
National Park Service
(o)(415) 561-4732
(f) (415) 561-4353
(c) (415) 559-8596

----- Forwarded by Chris Powell/GOGA/NPS on 07/06/2006 04:44 PM -----

**Chris
Powell**

To: Theresa_Marino@fws.gov
CC:
Subject: Re: Golden Gate National Recreation Area Dog
Management Planning

06/29/2006
05:03 PM
PDT

Theresa,

I left a vm for you but thought I would follow up with an email. We are sending out letters to invite agency representatives to agency scoping on August 1, from 10-noon in San Francisco.

I hope that Cay can attend, and if so, then Daphne Hatch, Chief of Cultural Resources and I can meet with her after the meeting.

Chris

Christine Powell
Public Affairs Specialist
Golden Gate National Recreation Area
National Park Service
(o)(415) 561-4732
(f) (415) 561-4353
(c) (415) 559-8596
▼ Theresa_Marino@fws.gov

Theresa_Marino@fws.gov

To: Chris_Powell@nps.gov
CC:
Subject: Re: Golden Gate National Recreation
Area Dog Management Planning

06/28/2006 12:47 PM MST

Hi Chris

Per my voice message 6/28/06. I apologize for not being able to keep the July 7th date. The very best I can do is Aug 1st or 2nd..please let me know

Theresa A. Marino
Secretary
Endangered Species Program
Sacramento Fish and Wildlife Office
(916) 414-6648

Chris_Powell@nps.

GGNRA194577

gov
06/28/2006 09:05 AM
Theresa_Marino@fws.gov
To
cc
Subject
Re: Golden Gate National Recreation
Area Dog Management Planning

Thanks for setting up the call Theresa. I believe that July 7 will work up until 2p.m. However, I have also asked Daphne Hatch, our Chief of Natural Resources, to sit in on the conference call and I would like to check her schedule. I'll get back to you soon.

Chris

Christine Powell
Public Affairs Specialist
Golden Gate National Recreation Area
National Park Service
(o) (415) 561-4732
(f) (415) 561-4353
(c) (415) 559-8596

Theresa_Marino@fw
s.gov
Chris_Powell@nps.gov
To:
cc:
06/28/2006 07:11 AM MST
Subject: Re: Golden Gate
National Recreation Area Dog Management Planning

Morning Chris

sorry about the delay in getting back with you. Cay is at the Conservation Biology Conference and will not be back until next week.

She did instruct me via email to set up a time for a call. Will July 7th in the afternoon work for you?

Theresa A. Marino
Secretary
Endangered Species Program
Sacramento Fish and Wildlife Office
(916) 414-6648

Chris_Powell@nps.
gov
06/26/2006 06:03 PM
Chris_Powell@nps.gov
Theresa_Marino@fws.gov
To
cc
Subject
Re: Golden Gate National Recreation

Area Dog Management Planning

Hi Theresa,

I'm writing back because I haven't heard from Cay yet.

We now have a date for our Agency Scoping Meetings on the EIS for Dog Management. We will be meeting on August 1, from 10-noon at Fort Mason in San Francisco. We will be sending out letters this week. We hope Cay can make it as it will be important to have the input of FWS.

Thanks for passing the message on. I can be reached at the number below,
Chris

Christine Powell
Office of Public Affairs
Golden Gate National Recreation Area
National Park Service
(o) (415) 561-4732
(f) (415) 561-4353
(c) (415) 559-8596

Chris Powell

To: Theresa_Marino@fws.gov
06/21/2006 03:44
cc: PM PDT
Subject: Re: Golden Gate
National Recreation Area Dog Management Planning (Document link: Chris Powell)

Thanks Theresa....

Chris

Christine Powell
Acting Chief of Public Affairs
Golden Gate National Recreation Area
National Park Service
(o) (415) 561-4732
(f) (415) 561-4353
(c) (415) 559-8596

To: Theresa_Marino@fws.gov
Chris_Powell@nps.gov
06/20/2006 12:30
cc: PM MST
Subject: Re: Golden Gate
National Recreation Area Dog Management Planning

Hi Chris

Just a note to let you know I received this email....I will make sure Cay see it

have a great day

Theresa A. Marino
Secretary
Endangered Species Program
Sacramento Fish and Wildlife Office
(916) 414-6648

Chris_Powell@nps.
gov

06/20/2006 12:13
PM

theresa_marino@fws.gov

To

cc

Subject
Golden Gate National Recreation
Area Dog Management Planning

Theresa,

Thanks for forwarding this message to Cae Goude, who I was referred to by Susan Moore.

GGNRA is currently in the midst of a Negotiated Rulemaking process for Dog Management. We are also concurrently beginning a NEPA process to assess the use of dogs in the park. I would like to talk with Cae about giving us input in both of these processes.

NEPA Agency Scoping:

We will be sending out letter to begin agency scoping in the near future and hope that Cae can take part in that. We have had dialog with FWS on dog management issues in the park on Ocean Beach and other areas.

Negotiated Rulemaking Process:

The representatives of the interest groups that sit on our Negotiated Rulemaking Committee as determining what data they feel is valuable to reach consensus on where dogs can be in the park. I would like to talk to you about what kind of information they made need.

I can be reached at the numbers below.

Christine Powell
Chief of Public Affairs
Golden Gate National Recreation Area
National Park Service
(o) (415) 561-4732
(f) (415) 561-4353
(c) (415) 559-8596

From: [Ozola Cody](#)
To: [Howard Levitt](#); [Daphne Hatch](#); [Bill Merkle](#); [Marybeth McFarland](#); [Yvette Ruan](#); [Constance Leonard](#); [Lori Furtado](#); [Mai-Liis Bartling](#); [Nancy Horner](#)
Subject: Fw: IDT MTG Agenda 3/17, 3/18
Date: 03/13/2008 11:16 AM

For those of you who had problems opening the last attachment with the agenda for the IDT meetings next week I am pasting it in this email.

Golden Gate National Recreation Area
Dog Management Plan
Alternatives Development Meeting
March 17-18, 2008
Page 2 of 2

2



Agenda
Alternatives Development Meeting
Golden Gate National Recreation Area
**Dog Management Plan/
Environmental Impact Statement**
March 17-18, 2008

-----Monday, March 17, 2008 -----

Welcome and Introductions (Park)

Review Meeting Purpose and Objectives (EQD) 9:00 – 9:15 **am**

Review of timeline, what has been accomplished, what remains to be done (EQD) 9:15 – 9:30 **AM**

Present geographical chart and maps of on leash / ROLA / no dog areas 9:30 – 10:30 **AM**
(Shirwin S.)

---- BREAK ----- 10:30 – 10:45 am

Continued presentation of geographical chart of on leash / ROLA / no dog areas 10:45 – 12:15 **pm**
(Shirwin S.)

---- LUNCH ---- 12:15 – 1:30 pm

Presentation and Critique of other Alternative Elements 1:30 – 2:30 **pm**
- Regulated Off-Leash Area definitions (ROLA's) (Michael E.)

---- BREAK ---- 2:30 – 2:45 pm

Presentation and Critique of other Alternative Elements 2:45 – 4:30 **pm**
- TAG program (Shirwin S.)

Day 1 Recap and Plan for Day 2 (Michael E.) 4:30 – 4:45 **pm**

ADJOURN 4:45 pm

-----Tuesday, March 18 -----

1. Presentation and Critique of other Alternative Elements 8:30 – 10:00 **am**
- Commercial dogwalking (Michael E.)

---- BREAK ----- 10:00 – 10:15 am

2. Presentation and Critique of other Alternative Elements 10:15 – 11:45 **pm**
- Education/enforcement (Chris P.)

---- LUNCH ---- 11:45 – 1:00 pm

3. Presentation and Critique of other Alternative Elements 1:00 – 2:30 pm
- Adaptive Management overview (Suzie B., Tracy L.)

---- BREAK ----- 2:30 – 2:45 pm

4. Presentation and Critique of other Alternative Elements cont... 2:45 – 4:15 pm
- Adaptive Management overview (Suzie B., Tracy L.)

Meeting Review and Next Steps (EQD) 4:15 – 4:30 pm

ADJOURN 4:30 pm

Ozola L. Cody
NPS, GGNRA
Project Assistant
415-561-4734
415-559-9586 cell
415-561-4737 fax

----- Forwarded by Ozola Cody/GOGA/NPS on 03/13/2008 11:13 AM -----

**Ozola
Cody**

03/11/2008
01:00 PM
PDT

To: Howard Levitt/GOGA/NPS@NPS, Daphne Hatch/GOGA/NPS@NPS, Bill Merkle/GOGA/NPS@NPS, Marybeth McFarland/GOGA/NPS@NPS, Yvette Ruan/GOGA/NPS@NPS, Constance Leonard/USPP/NPS@NPS, Lori Furtado/GOGA/NPS@NPS, Mai-Liis Bartling/GOGA/NPS@NPS, Nancy Hornor/GOGA/NPS@NPS
cc:
Subject: IDT MTG Agenda 3/17, 3/18

Hello Everyone,

We will be meeting for the March IDT. The IDT meetings will take place this coming Monday, March 17, 2008 from 9:00am-5:00pm and Tuesday, March 18, 2008 from 8:30am-4:30pm. The Monday and Tuesday meetings will both take place in the Golden Gate Rm.

There will be an additional shorter meeting on Wednesday, March 19, 2008 from 8:00am-10:00am for the staff persons that can attend. The location of this meeting TBD.

I am attaching a copy of the agenda. Please call me if you have any questions or concerns.

Ozola L. Cody
NPS, GGNRA

Project Assistant
415-561-4734
415-559-9586 cell
415-561-4737 fax

From: [Chris Powell](#)
To: [Bill Merkle](#)
Subject: Fw: Dog walking signage
Date: 09/01/2006 08:38 AM
Importance: High

Bill--this is the mail you are looking for.

Christine Powell
Public Affairs
Golden Gate National Recreation Area
National Park Service
(o)(415) 561-4732
(f) (415) 561-4353
(c) (415) 559-8596

----- Forwarded by Chris Powell/GOGA/NPS on 09/01/2006 08:33 AM -----

**Julie
English**

To: Chris Powell/GOGA/NPS@NPS
cc: Allen Pond/GOGA/NPS@NPS, Patricia S
Reischl/GOGA/NPS@NPS
Subject: Dog walking signage

12/19/2005
08:51 AM
PST

Chris : Here is a list of what I have done so far in changing the dog regulation signs:

1. Ft Funston: I removed the entrance sign at the John Muir Gate which contained a "Leash Pet" message (it was in bad shape and needs to be replaced). I covered over the signs at the main entrance, at both trails off the main parking lot and at the north trail coming from the second overlook off the Great Hwy. I removed a small "Leash Pets" sign at a trail coming off the Great Hwy.
2. Crissy Field - I removed all the "Leash Pets" signs. These signs also contained small text about picking up dog litter so we will have to think about replacing that part of the message with a new sign.
3. Lands End - I removed signs at the bottom of the stairs at the War Memorial and at the entrance to Eagle's point. I covered over the sign at the entrance to the Camino del Mar trail.
4. Ft. Miley - I removed a sign at the top entrance behind the Vet hospital and covered over the sign at the bottom entrance.
5. Baker Beach - I covered over the sign at the south entrance at 25th ave and left all the other "Leash Pets" signs unchanged.
6. Homestead - I removed the sign at the Skyline gate and two signs at the entrances from the Panoramic Hwy.
7. Oakwood Valley - I covered over the signs at both entrances from the Tennessee Valley road.

8. Ocean Beach - I started to cover the "leash" message from stairwell 21 north but was waiting to hear back from you on this. I got your phone message so will try to get this completed today.

9. Rodeo Beach - The existing sign is an interpretive panel stating "dogs must be on leash" at the main bridge entrance to the beach. It is similar in format to signs at Muir Beach. I have not done anything to the signs in this location.

All the other locations in the park remain unchanged according to the instructions. If I missed anything let me know. Thanks. Julie

Julie English
GOGA Sign Shop
Bldg.1046 Marin Headlands
Phone : 415-331-1712
Fax: 415-331-0920

From: Bill Merkle
To: Ryan Olah; Michelle Havens
Cc: Chris Powell; Daphne Hatch; Shirwin Smith
Subject: Fw: FYI: Protecting Western Snowy Plover at GOGA: Special Regulation..includes dog to be on a leash
Date: 09/23/2008 06:02 PM

Ryan and Michelle,

A final special regulation for dogs on leash in western snowy plover areas at Ocean Beach and Crissy Field at GGNRA was just published in the Federal Register. We committed to run the slight change in the rule from our previous interim regulation (see below) through informal consultation with your office for concurrence. The full text is at the bottom of the emails. You can contact me with questions.

Changes to the Final Rule

After examining all public comments received and additional monitoring data, the NPS is amending the final rule to set firm dates for both the start and end of the annual restrictions (July 1 to May 15) to clarify the seasonal restriction and improve compliance with the regulation. In the proposed rule the annual end date would have been determined by monitoring the departure of plover from these areas. The firm ending date of May 15 replaced language that removed the restriction when monitoring determined that the species was no longer present. Long term NPS monitoring data show the last plovers having departed from both plover protection areas by May 15. Therefore, using May 15 as the date the restriction terminates will still enable the NPS to protect the plovers. The final rule will clearly state that this annual restriction starts on July 1 and ends on May 15.

PART 7--SPECIAL REGULATIONS, AREAS OF THE NATIONAL PARK SYSTEM

? 1. The authority for part 7 continues to read as follows:

Authority: 16 U.S.C. 1, 3, 9a, 460(q), 462(k); Sec. 7.96 also issued under D.C. Code 8-137 (1981) and D.C. Code 40-721 (1981).

? 2. Add new paragraph (d) to Sec. 7.97 to read as follows:

Sec. 7.97 Golden Gate National Recreation Area.

* * * * *

(d) Dogs--Crissy Field and Ocean Beach Snowy Plover Areas. (1) Dogs must be restrained on a leash not more than six feet in length starting July 1 and ending May 15, in the following areas:

(i) Crissy Field Wildlife Protection Area (WPA): Dog walking restricted to on-leash only in the area encompassing the shoreline and beach north of the Crissy Field Promenade (excluding the paved parking area, sidewalks and grass lawn of the former Coast Guard Station complex) that stretches east from the Torpedo Wharf to approximately 700 feet east of the former Coast Guard station, and all tidelands and submerged lands to 100 yards offshore.

(ii) Ocean Beach Snowy Plover Protection Area (SPPA): Dog walking restricted to on-leash only in the area which encompasses the shoreline and beach area west of the GGNRA boundary, between Stairwell 21 to Sloat Boulevard, including all tidelands and submerged lands to 1,000 feet offshore.

(2) Notice of these annual restrictions will be provided through the posting of signs at the sites, on maps identifying the restricted areas on the park's official website and through maps made available at other places convenient to the public.

Dated: September 5, 2008.

Lyle Laverty,
Assistant Secretary for Fish and Wildlife and Parks.
[FR Doc. E8-21943 Filed 9-18-08; 8:45 am]
BILLING CODE 4312-FN-P

<http://www.epa.gov/fedrgstr/EPA-SPECIES/index.html>
Comments: <http://www.epa.gov/fedrgstr/comments.htm>
Search: <http://epa.gov/fedreg/search.htm>
EPA's Federal Register: <http://epa.gov/fedreg/>

Bill Merkle
Wildlife Ecologist
Golden Gate National Recreation Area
415-331-2894
415-331-0851 (fax)
<http://www.nps.gov/goga/>

----- Forwarded by Bill Merkle/GOGA/NPS on 09/23/2008 05:49 PM -----

**Daphne
Hatch**

To: Chris Powell/GOGA/NPS@NPS, Shirwin
Smith/GOGA/NPS@NPS, Bill Merkle/GOGA/NPS@NPS, Yvette
Ruan/GOGA/NPS@NPS

cc:

Subject: Fw: FYI: Protecting Western Snowy Plover at GOGA:
Special Regulation..includes dog to be on a leash

09/19/2008
01:36 PM
PDT

----- Forwarded by Daphne Hatch/GOGA/NPS on 09/19/2008 01:35 PM -----

**Mietek
Kolipinski/OAKLAND/NPS**

To Andrea Compton/CABR/NPS@NPS, Daniel
Kawaiaea/PUHE/NPS@NPS, Daphne
Hatch/GOGA/NPS@NPS, Darcy
Hu/Honolulu/NPS@NPS, David
Larson/LABE/NPS@NPS, Deanna
Dulen/DEPO/NPS@NPS, Geri Bell/KAHO/NPS@NPS,
Guy Hughes/KALA/NPS@NPS, Kate
Faulkner/CHIS/NPS@NPS, Kent
Turner/LAME/NPS@NPS, Larry
Basch/HAVO/NPS@NPS, David Ek/DEVA/NPS@NPS,
Louise Johnson/LAVO/NPS@NPS, Mike
Wissenbach/MIIN/NPS@NPS, Paul
DePrey/JOTR/NPS@NPS, Ray
Sauvajot/SAMO/NPS@NPS, Ron
Nagata/HALE/NPS@NPS, Terry
Hofstra/REDW/NPS@NPS, Tod
Williams/GRBA/NPS@NPS, William
Shook/PORE/NPS@NPS, AMME Administration,
Barbara Alberti/WHIS/NPS@NPS, Ben
Saldua/PUHE/NPS@NPS, Charisse
Sydoriak/SEKI/NPS@NPS, David
Ek/DEVA/NPS@NPS, Debra
Hughson/MOJA/NPS@NPS, Denise
Louie/PINN/NPS@NPS, Kari
Yanskey/PARA/NPS@NPS, Mia
Monroe/GOGA/NPS@NPS, Niki
Nicholas/YOSE/NPS@NPS, Peter
Craig/NPSA/NPS@NPS, Sallie
Beavers/KAHO/NPS@NPS, Sarah
Creachbaum/WAPA/NPS@NPS, Terry
Hofstra/REDW/NPS@NPS, Tod
Williams/GRBA/NPS@NPS, Tom
Leatherman/MANZ/NPS@NPS, William
Shook/PORE/NPS@NPS

09/19/2008 11:09 AM

cc Steve Gibbons/NOCA/NPS@NPS, Kathy
Joje/Seattle/NPS@NPS, Holly
Bundock/OAKLAND/NPS@NPS, Brian
O'Neill/GOGA/NPS@NPS, Nancy
Brian/FTCOLLINS/NPS@NPS, Jay
Goldsmith/OAKLAND/NPS@NPS, Judy
Rocchio/OAKLAND/NPS@NPS

Subject FYI: Protecting Western Snowy Plover at GOGA:
Special Regulation..includes dog to be on a leash

**Greetings,
Special regulation to protect the threatened and precarious Western
Snowy Plover (below) will likely be of interest to you. Thanks to Nancy
Brian for sharing this Federal Register notice.
Mietek**

----- Forwarded by Mietek Kolipinski/OAKLAND/NPS on 09/19/2008 10:56 AM -----

**Nancy
Brian/FTCOLLINS/NPS**

To Mietek Kolipinski/OAKLAND/NPS@NPS

cc

09/19/2008 10:23 AM

Subject Fw: [epa-species] Special Regulation: Areas of the
National Park System

For you!

----- Forwarded by Nancy Brian/FTCOLLINS/NPS on 09/19/2008 11:23 AM -----

envsubset@epamail.epa.gov

To "Federal Register SPECIES documents" <epa-
species@lists.epa.gov>

cc

09/19/2008 11:36 AM AST

Please respond to
envsubset@epamail.epa.gov

Subject [epa-species] Special Regulation: Areas of the
National Park System

<http://www.epa.gov/EPA-SPECIES/2008/September/Day-19/>

=====
[Federal Register: September 19, 2008 (Volume 73, Number 183)]
[Rules and Regulations]
[Page 54317-54321]
From the Federal Register Online via GPO Access [wais.access.gpo.gov]
[DOCID:fr19se08-9]
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DEPARTMENT OF THE INTERIOR
National Park Service
36 CFR Part 7
RIN 1024-AD53

GGNRA194590

Special Regulation: Areas of the National Park System

AGENCY: National Park Service, Interior.
ACTION: Final Rule.

SUMMARY: This final rule provides for the protection of the Western Snowy Plover (*Charadrius alexandrinus nivosus*), a species listed as threatened under the Endangered Species Act. Western Snowy Plovers spend approximately 10 months of the year within Golden Gate National Recreation Area (GGNRA), both at Crissy Field and Ocean Beach. This rulemaking will provide temporary protection for plovers in those two areas until a permanent determination is made through the planning process for the entire park. The park is developing a Dog Management Plan/Environmental Impact Statement (EIS) and special regulations for dog management, which are expected to be completed by winter 2010.

DATES: This rule is effective on October 20, 2008.

FOR FURTHER INFORMATION CONTACT: Brian O'Neill, General Superintendent, Golden Gate National Recreation Area, Fort Mason, (415) 561-4728.

SUPPLEMENTARY INFORMATION:

Background

In November 2006 and July 2007, Golden Gate National Recreation Area (GGNRA) adopted emergency regulatory provisions under 36 CFR 1.5, requiring all dogs to be on-leash when plovers are present on a portion of Crissy Field designated as the Wildlife Protection Area (WPA) and on a portion of Ocean Beach designated as the Snowy Plover Protection Area (SPPA). Emergency restrictions in these two areas were established for the protection of the federally listed Western Snowy Plover. These emergency restrictions are temporary and necessary until the completion of this rulemaking.

Habitat degradation caused by human disturbance, urban development, introduced beachgrass (*Ammophila* spp.), and expanding predator populations has resulted in a decline in active nesting areas and in the size of the breeding and wintering populations. (Source: Recovery Plan for the Pacific Coast Population of the Western Snowy Plover (*Charadrius alexandrinus nivosus*), Volume 1: Recovery Plan, 8/13/2007.)

The plover's threatened status affords it protection from harassment. The regulations that implement the Act define "harass" as "an intentional or negligent act or omission which creates the likelihood of injury to wildlife by annoying it to such an extent as to significantly disrupt normal behavior patterns which include, but are not limited to, breeding, feeding, or sheltering."

On November 20, 2007, the NPS published in the Federal Register a proposed rule (72 FR 65278) to provide for the protection of the Western Snowy Plover (*Charadrius alexandrinus nivosus*), a species listed as threatened under the Endangered Species Act. A 60-day public comment period closed on January 22, 2008. The National Park Service (NPS) received 1,574 comments on the proposed rule.

Summary of Comments

Enforcement (This topic was the subject of the greatest number of comments.)

1. Comment: Stiff fines are essential and a stronger presence of park law enforcement personnel is both necessary and appropriate. Increased enforcement of current rules would be insufficient to protect the Western Snowy Plover (hereafter referred to as plover). Commenters also cited a lack of enforcement action by park rangers. Some commenters supporting the proposed rule believed that strong enforcement of a clearly understood rule would be the best protection measure for the plover.

Recommendations offered regarding improved enforcement included:

? Focusing on enforcement of existing rules for wildlife harassment rather than creating new rules,

? Developing an adequate enforcement plan and obtaining necessary funding, and

? Increasing park ranger presence at the two sites and issuing citations to those visitors whose dogs actually chase and

harass plovers.

Response: The park will implement several measures to support enforcement of regulations to protect the plovers. A Plover Docent Program for education and outreach was established in March 2008. Seasonal staff will be added to allow increased enforcement throughout the park, including plover areas. Additionally, the final rule has specific starting and ending dates for the annual restriction which will aid both public understanding and enforcement. Fines for violations of park regulations are determined by the Federal Court and are not within the purview of the NPS.

Fences/Enclosures

2. Comment: Some commenters felt fences or other enclosures were a problem and others felt they were a possible solution for accommodating off-leash dog recreation. Those who opposed fencing/enclosures either felt they would be too confining for dogs and their owners or that there were already too many fences in the park/city/world. Those who proposed the idea believed fences/enclosures would be a good compromise that would still allow dogs a space to play.

Response: This rule was developed to protect the snowy plover in the interim while the park completes the Dog Management Plan/EIS. The possibility of using fencing or barriers to separate dogs from the plover protection areas will be analyzed in the Dog Management EIS currently being developed by the NPS.

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Education

3. Comment: There is a need for more signs and education as part of the solution. Commenters stated that they believe educating visitors and dog owners about the need to protect the plover and its habitat would be sufficient to keep their dogs away from plovers.

Response: The park will implement several educational measures as well as increase enforcement of regulations to protect the plovers, as the NPS believes that enhanced education and outreach by itself would not be sufficient to protect plovers. The NPS feels that setting specific start and end dates for the restrictions in this final rule will increase public understanding and compliance of the restrictions. The park also instituted a Plover Docent Program that will provide on site education and outreach; education will be improved by the addition of interpretive signs.

Duration of Restriction

4. Comment: Seasonal closures would complicate enforcement during open periods when the plover is present. Commenters expressed concern that the proposed restriction would not be in force year-round and stated that the rule was ambiguously worded and created confusion since it identified two different dates (July 1 to May 1 or when the plover is no longer present) for lifting the seasonal restriction.

Response: To clarify the seasonal restriction, a firm ending date of May 15 replaced language that removed the restriction when monitoring determined that the species was no longer present. Long term NPS monitoring data shows the last plovers having departed from both plover protection areas by May 15. Therefore, using May 15 as the date the restriction terminates will still enable the NPS to protect the plovers. The final rule will clearly state that this annual restriction starts on July 1 and ends on May 15. All signs and public information will be updated to clearly reflect these dates.

Habitat Concerns

5. Comment: If the proposed rule were not implemented there would be a resulting loss of plover habitat. Commenters also stated that in an urban setting it was necessary to maintain spaces where a species could live in order to support its survival and to provide enjoyment for area residents. Other comments characterized the proposed rule as a response to the oil spill that took place within the San Francisco Bay several months earlier. Commenters also stated that there were plenty of locations outside of the park where the plover could live.

Response: The plover is listed as a threatened species under the Endangered Species Act (ESA), and protection for plovers is required in NPS areas used as habitat for plovers. This rule is in response to this

requirement of the ESA rather than to any particular event such as the oil spill.

Plovers continue to be threatened by degradation and loss of breeding and wintering habitat caused by expanding beachfront development, encroachment of introduced European beach grass and intense recreational use of beaches. The Ocean Beach and Crissy Field sites are areas consistently used by plovers.

Protection

6. Comment: Protection of both plover habitat and the species itself is an important consideration because dogs pose a risk to plovers and their long-term survivability. Commenters stated that it was necessary to protect or "Save the Plover." Recommendations made by those that favored increased protection for the plover included:

- ? Changing the rule from temporary to permanent,
- ? Closing the Ocean Beach Plover Protection Area (SPPA) to dogs (extending from Stairwell 21 to Sloat Boulevard),
- ? Closing the Crissy Field Wildlife Protection Area (WPA) year-round to all public access, and
- ? Establishing a permanent ban on dogs at both Ocean Beach and Crissy Field.

Response: This rulemaking will provide temporary protection for plovers in these two areas until a permanent determination is made through the Dog Management Plan/EIS and a special regulation for dog management at GGNRA, which is expected to be completed by early 2010. The EIS will analyze a range of options and some of these recommendations may be included in the EIS.

Park as Recreation Area

7. Comment: It is incumbent on GGNRA to consider human recreation needs first and foremost. GGNRA does not have designated wilderness nor is it a nature preserve and the park's enabling legislation and park purpose are aimed at meeting the recreational needs of an urban area.

Response: The park's enabling legislation (Pub. L. 92-589) states that GGNRA "shall utilize the resources in a manner which will provide for recreation and educational opportunities consistent with sound principles of land use planning and management. In carrying out the provisions of this Act, the [Secretary] shall preserve the recreation area, as far as possible, in its natural setting, and protect it from development and uses which would destroy the scenic beauty and natural character of the area." Courts have decided that the GGNRA Act, together with the National Park Service Organic Act, impose an overriding conservation mandate on the NPS. The NPS believes that this rule is in keeping with the goals of GGNRA's enabling legislation and the National Park Service Organic Act.

Inadequate Size of Closure Area

8. Comment: The proposed rule does not include the entire beach at Crissy Field and Ocean Beach. The "imaginary boundaries" developed for the closure areas do not coincide with a visitor's typical understanding of GGNRA boundaries, which would lead to confusion and a lack of compliance

Response: The areas restricted by this rule are those sites used by plovers while they are in the park. Plovers are particular in their habitat choices; within the park, they select wide, flat open beaches for foraging and resting where they can see potential predators approaching. These conditions are found in the Crissy Field Wildlife Protection Area and the Ocean Beach Plover Protection Area. In addition, the NPS will develop new signage and outreach materials to educate the public about the rule. These efforts will help to minimize any public confusion about the geographic areas in which the restriction applies.

Feces

9. Comment: The presence of feces left by dogs and the associated human health risks are a concern as well as the potential presence of pathogens, coupled with the lack of courtesy, makes the current management of dogs in the park unacceptable.

Response: This topic is not within the purview of this rule, but will be addressed in the Dog Management Plan/EIS currently being developed by NPS staff.

Off-Leash Dogs

10. Comment: Off-leash dogs and their effects on the safety of visitors, other dogs and other wildlife are a concern. Off-leash dogs should not be allowed in Golden Gate National Recreation Area without safeguards such as enclosures.

Response: This topic is not within the purview of this rule, but will be addressed in the Dog Management Plan/EIS currently being developed by the NPS.

[[Page 54319]]

Dogs Unwelcome/Uninvited Jumping on Visitors

11. Comment: Uncontrolled off-leash dogs will run at and jump on beach users. Some commenters stated they no longer go to the park because of the perceived threat of attack or being knocked down by dogs, especially older persons or the parents of young children.

Response: This rule requires dogs to be kept on a leash not exceeding six feet in length while they are in the plover protection areas between July 1 and May 15. The Dog Management Plan/EIS will address visitor safety in dogwalking areas parkwide.

Lack of Consensus

12. Comment: The science used in developing the proposed rule is inadequate. The science the NPS relied upon is flawed or simply wrong, including the studies that the NPS conducted themselves. There is a lack of consensus within the scientific community about the impacts to plovers from human activities, and in particular, off-leash dogs. Commenters identified and submitted other studies that concluded that there are no impacts to plovers from off-leash dogs.

Response: The decision to publish a final rule was guided by section 2.1.2 of the NPS Management Policies 2006: "Decision-makers and planners will use the best available scientific and technical information and scholarly analysis to identify appropriate management actions for protection and use of park resources". In addition to information provided by NPS monitoring and studies, the U.S. Fish and Wildlife Service's (FWS) 2007 final Recovery Plan for the Pacific Coast Population of the Western Snowy Plover (*Charadrius alexandrinus nivosus*) identifies disturbance from off-leash dogs as a threat to the survivorship and fecundity of individual plovers, which could affect the species at the population level. The FWS recommends that land managers should prohibit pets on beaches where plovers traditionally nest or winter because non-compliance with leash laws can cause serious adverse impacts to plovers. If pets are not prohibited, they should be leashed and under control at all times.

Laws and Regulations

13. Comment: The NPS is required to follow laws, regulations, and policies that relate to environmental protection, including the Organic Act of 1916, the Endangered Species Act, and NPS Management Policies 2006. Some commenters were confused about the jurisdiction of the subject lands and the corresponding legal and policy requirements, but expressed strong support for environmental safeguards and action.

Response: This final rule meets the requirements of the Organic Act, the Endangered Species Act, the park's enabling legislation (Pub. L. 92-589) and NPS Management Policies 2006. The final rule will augment existing regulations which prohibit the harassment of wildlife.

City-Federal Agreement

14. Comment: GGNRA is violating the terms and intent of the "City-Federal agreement". The agreement required these two sites be used for recreation and not as a nature preserve.

Response: A letter of agreement between the City and County of San Francisco and the National Park Service, dated April 29, 1975, states that "The National Park Service, acting through the General Superintendent, agrees to utilize the resources of GGNRA in a manner which will provide for recreational and educational opportunities consistent with sound principles of land use, planning and management, to preserve GGNRA in its natural setting and protect it from development and uses which would destroy the scenic beauty and natural

character of the area, and to maintain the transferred premises in a good and slightly condition; * * *'' The deed granted to the federal government stated that the NPS is ``To hold only so long as said real property is reserved and used for recreation or park purposes * * *'' The final rule is in keeping with the terms of the agreement--the area is being used for recreation purposes while protecting its natural setting and character.

Stewardship

15. Comment: As a preservation-based agency, the NPS must act as stewards of the land and resources under its management, and when faced with a decision involving recreation and preservation of resources, the NPS should err on the side of resource preservation.

Response: The final rule allows the NPS to meet its obligations under the ESA and the Organic Act of 1916. The rule also follows management direction provided in NPS Management Policies 2006, section 1.5 which states: ``When proposed park uses and the protection of park resources and values come into conflict, the protection of resources and values must be predominant.''

Harassment and Flushing

16. Comment: Dogs have been seen chasing plovers and there is concern about effects of this activity on the species, including behavioral changes and breeding success. Other commenters have stated that they have not seen evidence of dogs impacting the plovers and that the proposed rule was not based on sound science, but rather was being used by the park to arbitrarily place limits on dogs and their owners.

Response: According to the USEFWS Snowy Plover Recovery Plan dogs on beaches can pose a serious threat to western snowy plovers during both the breeding and non-breeding seasons. Unleashed pets, primarily dogs, sometimes chase plovers and destroy nests. Repeated disturbances by dogs can interrupt brooding, incubating, and foraging behavior of adult plovers and can cause chicks to become separated from their parents. At wintering sites such as Ocean Beach in San Francisco, California, off-leash dogs have caused frequent disturbance and flushing of plovers and other shorebirds. Off-leash dogs chase wintering plovers at this beach and have been observed to regularly disturb and harass birds (P. Baye, U.S. Fish and Wildlife Service, pers. comm. 1997). When shorebirds are flushed, they must spend more energy on vigilance and avoidance behaviors at the expense of foraging and resting activity (Burger 1993, Hatch 1997). Disruption of foraging and roosting may result in decreased accumulation of energy reserves necessary for shorebirds to complete the migration cycle and successfully breed (Burger 1986, Pfister et al. 1992). Dog disturbance at wintering and staging sites, therefore, may adversely affect individual survivorship and fecundity, thereby affecting the species at the population level (U.S. Fish and Wildlife Service. 2007. Recovery Plan for the Pacific Coast Population of the Western Snowy Plover (*Charadrius alexandrinus nivosus*). In 2 volumes. Sacramento, California. xiv + 751 pages). In addition, NPS monitoring data over the last several years have documented instances of dogs disturbing plovers. The NPS believes there is adequate scientific support for this final rule.

Protected Species Listing

17. Comment: GGNRA, as a federal agency, has a responsibility to protect the plover, a protected species listed under the ESA, according to the requirements of the law and for the values that protected species represent to society.

[[Page 54320]]

Response: The Western Snowy Plover's threatened status under the ESA requires the NPS to proactively conserve it and prevent detrimental effects on the species. This rulemaking will provide temporary protection for two areas until a permanent determination is made through the Dog Management/EIS for the entire park. As stated in NPS Management Policies 2006, section 4.4.2.3: ``The Service will fully meet its obligations under the NPS Organic Act and the Endangered Species Act to both proactively conserve listed species and prevent detrimental effects on these species.''

Off-Leash Exercise Opportunities

18. Comments: GGNRA is one of the few areas available to provide off-leash opportunities; dog owners need these park areas to exercise their dogs. Commenters stated that dogs had "rights" and watching them run in the surf and on the beaches give both the dogs and their owners great pleasure. Those opposed to off-leash exercising felt there are plenty of other areas for dogs to run or exercise off-leash.

Response: The final rule does not eliminate the opportunity for off-leash dog walking at Ocean Beach and Crissy Field outside of the designated plover protection areas. Outside of the protected areas 0.99 miles of beach at Crissy Field, as well as the Crissy Field airfield and promenade, are available for off-leash dog walking. At Ocean Beach and Fort Funston 2.4 miles of beach are available for off-leash dog walking. Other areas that provide additional off-leash dog opportunities also exist both within GGNRA and outside of the park.

Public Access

19. Comment: Park visitors have a right to use all recreation sites as off-leash areas. Other commenters felt that dog owners had a responsibility to keep their dogs under control and did not have special rights or access privileges.

Response: As stated in section 1.5 of the NPS Management Policies 2006: "An 'appropriate use' is a use that is suitable, proper, or fitting for a particular park, or to a particular location within a park. Not all uses are appropriate or allowable in units of the national park system, and what is appropriate may vary from one park to another and from one location to another within a park * * *. When proposed park uses and the protection of park resources and values come into conflict, the protection of resources and values must be predominant." The NPS believes that the plover protection areas are not appropriate for off-leash dog recreation when the plover is present.

Changes to the Final Rule

After examining all public comments received and additional monitoring data, the NPS is amending the final rule to set firm dates for both the start and end of the annual restrictions (July 1 to May 15) to clarify the seasonal restriction and improve compliance with the regulation. In the proposed rule the annual end date would have been determined by monitoring the departure of plover from these areas. The firm ending date of May 15 replaced language that removed the restriction when monitoring determined that the species was no longer present. Long term NPS monitoring data show the last plovers having departed from both plover protection areas by May 15. Therefore, using May 15 as the date the restriction terminates will still enable the NPS to protect the plovers. The final rule will clearly state that this annual restriction starts on July 1 and ends on May 15.

Compliance With Other Laws

Regulatory Planning and Review (Executive Order 12866)

This document is not a significant rule and is not subject to review by the Office of Management and Budget under Executive Order 12866.

(1) This rule will not have an effect of \$100 million or more on the economy. It will not adversely affect in a material way the economy, productivity, competition, jobs, the environment, public health or safety, or state, local, or tribal governments or communities. Most of the areas proposed to be restricted through this rulemaking have been closed or restricted for the same activity through the park's compendium in the past, although those closures or restrictions were not published in the Federal Register. Since this is not a new closure or restriction, and because opportunities for off-leash dogwalking still exist in these areas, the proposed rule will not significantly affect the existing patterns of park users.

(2) This rule will not create a serious inconsistency or otherwise interfere with an action taken or planned by another agency. GGNRA has received letters of concurrence for the emergency restrictions in these areas, and has begun informal consultation with U.S. Fish and Wildlife Service. This rule does not alter the budgetary effects of entitlements, grants, user fees, or loan programs or the rights or obligations of their recipients.

(3) This rule does not raise novel legal or policy issues.

Regulatory Flexibility Act

The Department of the Interior certifies that this document will not have a significant economic effect on a substantial number of small entities under the Regulatory Flexibility Act (5 U.S.C. 601 et seq.). The economic effects of this rule are local in nature and negligible in scope. The primary purpose of this rule is to provide protection for a threatened species. The rule will require dogwalkers to leash their dogs when in specified areas. There will be no economic effect of this additional required action.

Small Business Regulatory Enforcement Fairness Act (SBREFA)

This rule is not a major rule under 5 U.S.C. 804(2), the Small Business Regulatory Enforcement Fairness Act. This rule:

a. Does not have an annual effect on the economy of \$100 million or more. This rule will only affect those who choose to walk their dogs in two designated areas.

b. Will not cause a major increase in costs or prices for consumers, individual industries, federal, state, or local government agencies, or geographic regions. There will be no costs associated with the requirement to leash dogs in these two designated areas.

c. Does not have significant adverse effects on competition, employment, investment, productivity, innovation, or the ability of U.S.-based enterprises to compete with foreign-based enterprises. The primary purpose of this regulation is to provide additional protection for a threatened species. This rule will not change the ability of United States based enterprises to compete in any way.

Unfunded Mandates Reform Act

This rule does not impose an unfunded mandate on State, local, or tribal governments or the private sector of more than \$100 million per year. The rule does not have a significant or unique effect on State, local or tribal governments or the private sector. The restrictions under this regulation do not have a significant effect or impose an unfunded mandate on any agency or on the private sector. This rule applies only to Federal parkland administered by the National Park Service in GGNRA, and no costs will be incurred by any parties.

Takings (Executive Order 12630)

In accordance with Executive Order 12630, the rule does not have significant takings implications. This rule does not apply to private property, or cause a compensable taking, there are no takings implications.

[[Page 54321]]

Federalism (Executive Order 13132)

In accordance with Executive Order 13132, the rule does not have sufficient federalism implications to warrant the preparation of a Federalism Assessment. This regulation will not have a substantial direct effect on the states, or on the distribution of power and responsibilities among the various levels of government. The rule addresses dog walking in two areas of the Golden Gate National Recreation Area. The affected lands are under the administrative jurisdiction of the National Park Service.

Civil Justice Reform (Executive Order 12988)

This regulation meets the applicable standards set forth in sections 3(a) and 3(b)(2) of Executive Order 12988.

Paperwork Reduction Act

This regulation does not require an information collection from 10 or more parties and a submission under the Paperwork Reduction Act is not required. An OMB form 83-I is not required.

National Environmental Policy Act

The Handbook for NPS Director's Order 12 contains a listing of Categorical Exclusions. Section 3.4 D(2) of the Director's Order 12 Handbook provides that ``minor changes in programs and regulations

pertaining to visitor activities'' may be categorically excluded under NEPA. The proposed regulations for Ocean Beach and Crissy Field are actions that would result in minor changes to regulated visitor activities in these areas (transitioning seasonally from unleashed to leashed dog recreation). GGNRA has prepared all the appropriate Categorical Exclusion screening forms. These forms disclose that the adoption of these regulations would result in no measurable adverse environmental effects. Furthermore, no exceptional circumstances or conditions exist that would make use of a Categorical Exclusion inappropriate. As such, a Categorical Exclusion under NEPA is the appropriate form of NEPA compliance for these regulatory actions.

Government-to-Government Relationship With Tribes

In accordance with the President's memorandum of April 29, 1994, ``Government to Government Relations with Native American Tribal Governments'' (59 FR 22951) and 512 DM 2, we have evaluated potential effects on federally recognized Indian tribes and have determined that there are no potential effects.

Clarity of Rule

We are required by Executive Orders 12866 and 12988 and by the Presidential Memorandum of June 1, 1998, to write all rules in plain language. This means that each rule we publish must:

- (a) Be logically organized;
- (b) Use the active voice to address readers directly;
- (c) Use clear language rather than jargon;
- (d) Be divided into short sections and sentences; and
- (e) Use lists and tables wherever possible.

Drafting Information: The primary authors of this rule are: Marybeth McFarland, Law Enforcement Specialist; Christine Powell, Public Affairs Specialist, Shirwin Smith, Management Analyst, Barbara Goodyear, Solicitor, PWRO; and Jerry Case, Regulations Program Manager, NPS, Washington, DC.

List of Subjects in 36 CFR Part 7

National Parks, Reporting and recordkeeping requirements.

? For the reasons stated in the preamble, the National Park Service amends 36 CFR part 7 as follows:

PART 7--SPECIAL REGULATIONS, AREAS OF THE NATIONAL PARK SYSTEM

? 1. The authority for part 7 continues to read as follows:

Authority: 16 U.S.C. 1, 3, 9a, 460(q), 462(k); Sec. 7.96 also issued under D.C. Code 8-137 (1981) and D.C. Code 40-721 (1981).

? 2. Add new paragraph (d) to Sec. 7.97 to read as follows:

Sec. 7.97 Golden Gate National Recreation Area.

* * * * *

(d) Dogs--Crissy Field and Ocean Beach Snowy Plover Areas. (1) Dogs must be restrained on a leash not more than six feet in length starting July 1 and ending May 15, in the following areas:

(i) Crissy Field Wildlife Protection Area (WPA): Dog walking restricted to on-leash only in the area encompassing the shoreline and beach north of the Crissy Field Promenade (excluding the paved parking area, sidewalks and grass lawn of the former Coast Guard Station complex) that stretches east from the Torpedo Wharf to approximately 700 feet east of the former Coast Guard station, and all tidelands and submerged lands to 100 yards offshore.

(ii) Ocean Beach Snowy Plover Protection Area (SPPA): Dog walking restricted to on-leash only in the area which encompasses the shoreline and beach area west of the GGNRA boundary, between Stairwell 21 to Sloat Boulevard, including all tidelands and submerged lands to 1,000 feet offshore.

(2) Notice of these annual restrictions will be provided through the posting of signs at the sites, on maps identifying the restricted areas on the park's official website and through maps made available at other places convenient to the public.

Dated: September 5, 2008.
Lyle Laverty,
Assistant Secretary for Fish and Wildlife and Parks.
[FR Doc. E8-21943 Filed 9-18-08; 8:45 am]
BILLING CODE 4312-FN-P

<http://www.epa.gov/fedrgstr/EPA-SPECIES/index.html>
Comments: <http://www.epa.gov/fedrgstr/comments.htm>
Search: <http://epa.gov/fedreg/search.htm>
EPA's Federal Register: <http://epa.gov/fedreg/>

You are currently subscribed to epa-species as: nancy_brian@nps.gov

To unsubscribe, send a blank email to leave-826445-822281F@lists.epa.gov
OR:

Use the listserver's web interface at
https://lists.epa.gov/read/all_forums/ to manage your subscription.

For problems with this list, contact epa-species-Owner@lists.epa.gov

From: [Ozola Cody](#)
To: [Daphne Hatch](#); [Shirwin Smith](#); [Marybeth McFarland](#); [Yvette Ruan](#); [Bill Merkle](#); [Nancy Hornor](#); [Howard Levitt](#)
Cc: [Chris Powell](#)
Subject: Fw: Fort Miley Dog Park Plans
Date: 06/14/2007 10:07 AM

This is an email from Dominik Mosur. Dominik birds in the Ft. Miley area. In the email below he expresses his concerns about off-leash dogs as a threat to certain bird species. Please keep a copy for your records and bring it to the next technical subcommittee meeting for discussion.

Ozola L. Cody
NPS, GGNRA
Project Assistant
415-561-4734
415-559-9586 cell
415-561-4737 fax

----- Forwarded by Ozola Cody/GOGA/NPS on 06/14/2007 09:45 AM -----

**Chris
Powell**

To: "Ozola Cody" <Ozola_Cody@nps.gov>
cc:
Subject: Fw: Fort Miley Dog Park Plans

06/13/2007
10:43 AM
EDT

Pls. Send to other team members and cpy for Committee.

Christine Powell
Public Affairs Specialist
Golden Gate National Recreation Area
National Park Service
(o)(415) 561-4732
(f) (415) 561-4353
(c) (415) 559-8596

----- Original Message -----

From: Dominik Mosur [polskatata@exemption 6]
Sent: 06/12/2007 03:25 PM MST
To: Chris Powell
Subject: Fort Miley Dog Park Plans

Hi Chris,

I recently read on SFBirds that there is a proposal or plan to convert a part of Fort Miley into an off-leash dog area.

As a VA employee I regularly bird this area.

Since mid-April I have been doing a daily bird survey/census.

I have found that over a dozen species of birds are nesting or attempting to nest.

Of particular concern to me are the sparrow species which nest either directly on the ground (Dark-eyed Junco) or in low lying shrubs (Song and White-Crowned Sparrows, California Towhees).

A near-constant presence of off-leash dogs in this area would put these four species under tremendous pressure and risk of extirpation.

I have also found that another species, Spotted Towhee, once a widespread nester in many scrub and chaparral habitats in San Francisco has already been extirpated. In the past six months I have recorded the presence of this species only once at Fort Miley.

Once again, the presence of off-leash dogs will be very detrimental to this species ability for re-establishing itself at Fort Miley.

In addition I have observed evidence that indicates that coyotes may be establishing a den in the area of Fort Miley/Land's End.

An established family of coyotes would do a great job in helping limit the population of feral cats, raccoons and skunks in this area. This in turn would improve the reproductive success of the various birds which inhabit Fort Miley.

Coyotes also naturally control the populations of rodents such as pocket gophers, rats, squirrels etc. reducing the need for using toxic pesticides.

In addition Sutro Heights park, only a few blocks away, is already an established off-leash dog play area.

Please take these factors into consideration when making any decision regarding the use of Fort Miley as an off-leash dog area.

Thank You,

Dominik Mosur

KATHY SANTO

Dog Behaviorist

EXEMPTION 6

Secretary Gale Norton
Department of Interior
1849 C Street, NW
Washington, DC 20240

Director Fran P. Mainella
National Park Service
1849 C Street, NW
Washington, DC 20240

Regional Director Jon Jarvis
Pacific West Region
National Park Service
One Jackson Center
1111 Jackson Street
Oakland, CA 94607

Superintendent Brian O'Neill
Golden Gate National Recreation Area
Fort Mason, Building 201
San Francisco, CA 94123

Dear Secretary Norton, Director Mainella, Regional Director Jarvis, and
Superintendent O'Neill:

For over 22 years I've been training and competing with dogs all across the U.S. Recently, I've written a book ([Kathy Santo's Dog Sense](#) – Knopf), and am a monthly contributing editor for House Beautiful magazine ("Ask The Dog Shrink/Kathy Santo"), and for the American Kennel Club's Family Dog magazine ("1-2-3 Training"). In all of my endeavors, whether it's appearing on national television, radio, or teaching classes at my training facility, the biggest issue that dog owners face is keeping their dogs safe while they're outside the security of a fenced-in area. Untrained dogs can run away, giving them potential opportunities to chase and harm other people, other dogs, and surrounding wildlife. Trained dogs have potential issues, too, because no matter how well trained, they can, at a moment's notice "heed the call of the wild" and run off, hot on the heels of whatever has kicked their prey drive into gear. Dogs are, at their very

core, animals, and domesticated or not, retain some of the same qualities as their ancestors. The instincts that get them in trouble are almost always of a predatory or fear-based behavior, and without wearing a leash, they cannot be safely controlled.

Since it's been proven time and time again that even with training, the best dog can suddenly become victim of his canine nature, then it makes sense that in order to keep all creatures great and small, human and canine, *safe*, for you to support the adoption of regulations requiring dogs to be leashed while in the Golden Gate National Recreation Area, as described in the petition dated August 16, 2005 and submitted by a broad coalition of groups.

The American Pet Dog Trainers supports the enforcement of leash laws in general because such laws provide important safeguards for people, our pets, wildlife, and parks. Enforcement of the National Park System's leash law would insure dogs have reasonable access to the Park without jeopardizing the safety of dogs, wildlife, or park visitors.

The petition explains cogently why a system of voice commands has been ineffective in protecting dogs from harm. Therefore, I again urge support for the promulgation and enforcement of the National Park System's leash law at the Golden Gate National Recreation Area.

Sincerely,

Kathy Santo

From: [Shirwin Smith](#)
To: [Chris Powell](#); [Daphne Hatch](#); [Bill Merkle](#)
Subject: Fw: Crissy
Date: 03/05/2007 12:16 PM

FYI

----- Forwarded by Shirwin Smith/GOGA/NPS on 03/05/2007 12:16 PM -----

Leslie Alspach

<la@EXEMPTION 6>

To: Shirwin_Smith@nps.gov

cc:

Subject: Re: Crissy

03/05/2007 09:11 AM
PST

Dear Shirwin:

Yes, thank you ... this information does help me understand. I shall attend some of these meetings.

I only see the plovers in the early mornings when the dogs have not yet arrived.

Cheers.

LA

On Mar 5, 2007, at 9:07 AM, Shirwin_Smith@nps.gov wrote:

> Hello Leslie - we received your email (attached below) regarding your
> question as to why the restriction on dogs at the west end of
> Crissy Field
> Beach was changed. We apologize for not responding sooner.
>
> The change in availability of that section of beach for dogwalking
> is due
> to a Federal Court opinion in June 2005, whereby certain areas of
> Golden
> Gate National Recreation Area were returned to an off-leash dogwalking
> status; Crissy Field was one of those areas. However, last
> November the
> park put a leash restriction in place at the west end of Crissy Field
> beach, the area known as the Wildlife Protection Area, to protect the
> federally-listed threatened Western Snowy Plover. A detailed
> summary of
> the current status of dogwalking park-wide, including those two
> actions,
> can be found at <http://www.nps.gov/goga/planyourvisit/pets.htm>
>
> With your concerns about dogwalking and leash law enforcement, you
> may be
> interested to know that we are working to find an appropriate
> solution for
> dog management here at GGNRA through a negotiated rulemaking (reg-neg)
> process that may result in a new regulation for dogwalking for the
> park.
> Meetings of the negotiated rulemaking committee are open to the
> public, and
> information about that process, and all of the steps that led up to
> the NPS
> decision to proceed with rulemaking, can be found at:
> <http://parkplanning.nps.gov/projectHome.cfm?parkId=303&projectId=12791>
>
> I hope this information is helpful.
>
> Shirwin Smith
> Golden Gate National Recreation Area
> Management Assistant
> Ft. Mason, Building 201
> San Francisco, CA 94123
> 415-561-4947
> shirwin_smith@nps.gov

>
> Mr. O'Neill,
> I am resending my earlier e-mail (of two weeks ago) assuming that
> you did
> not receive it.
> Please let me have a response from your office.
> Thank you.
>
> Mr. Brian O'Neill,
>
> I saw in the Chronicle Watch the article about "Higgledy-
> piggledy
> fence at Crissy Beach" by Margaret Ware.
> I have been running along that beach for years, and I agree
> with Ms.
> Ward.
> But I have another question ... Why was the restriction of dogs
> retracted on the portion of beach west of that fallen fence?
> I have been nipped by dogs twice while running, and backed
> into the
> water twice more by aggressive dogs that enjoy chasing. I
> love dogs
> and it's fun watching them play, but most owners do not have
> voice
> control over their pets, and I hear lots of calling for them
> to no
> avail. That portion of beach that used to be prohibit dogs
> was a
> blessing for those of us not so crazy about poorly behaved
> dogs, plus
> a refuse for the many sea-birds that are now less common to
> see. Why
> was the ban lifted? And would you please reconsider the
> decision, so
> some part of what I consider to be one of the most picturesque
> beaches in the world, will be a place for the birds, and tax-
> paying
> citizens like me ... the dogs have plenty of Crissy Beach,
> please
> return some of it for the rest of us.
>
> Leslie Alspach
> San Francisco resident
>
>
>
>
>

From: Brian O'Neill
To: GOGA All Employees
Subject: Fw: Current Status of Dogwalking in GGNRA
Date: 04/03/2006 08:07 AM

In response to inquiries from employees and the public, here is the most current information about the status of dogwalking in the park. This information will be posted on the GGNRA website.

DOGWALKING IN GOLDEN GATE NATIONAL RECREATION AREA



As a result of a Federal District Court opinion in June 2005 (United States v. Barley, Sayad and Kieselhorst), limited areas of the park are available for voice control dogwalking per the 1979 GGNRA Advisory Commission Pet Policy.

- **One Exception to 1979 Policy:** The fenced, 12-acre closure in northwest section of Fort Funston will remain closed to dogs and visitors for resource protection and public safety.

While acknowledging the court's decision, GGNRA continues to encourage all dogwalkers to keep their pets on leash to protect natural and cultural resources, including the threatened and endangered plants and animals in the park and to ensure the safety of all visitors and pets.

In all areas of the park that allow dogs, but which were not open to voice control by the 1979 Pet Policy, the federal regulation requiring dogs to be on leash (36 CFR 2.15 (a)(2)) is still in effect and are being enforced.

GGNRA has started a planning process to decide how best to manage dog walking in the park that will result in a dog management plan/Environmental Impact Statement (EIS). A Negotiated Rulemaking Committee representing the diverse interests likely to be affected by a dog management plan has also been appointed by the Secretary of the Interior. Together, these processes will result in a dog management plan which could be the basis for a special regulation for dogwalking at GGNRA. For more

information, go to <http://parkplanning.nps.gov/goga> and click on the Negotiated Rulemaking and the EIS/Dog Management Plan project links.

Important information for dogwalkers:

- **As stated in the 1979 Pet Policy**, dogs must be under control by voice or leash at all times and must not harass any person or animal.
- **Regulations that apply in all GGNRA areas open to dogs:**
 - 36 CFR § 2.15 - All sections of the NPS pet regulation except for the section requiring pets to be on leash. These sections prohibit:
 - Failing to dispose of pet excrement
 - Leaving a pet unattended
 - Allowing a pet to make noise that is unreasonable considering the location
 - Possessing a pet at a swimming beach
 - 36 C.F.R. § 2.1 - Preservation of natural, cultural and archeological resources
 - 36 C.F.R. § 2.2 - Wildlife protection
 - 36 CFR § 2.34 (a)(4) - Disorderly Conduct (unmanaged dogs creating hazardous or physically offensive conditions)

Areas open to voice control dogwalking per the Federal Court decision (for more detail, refer to the 1979 Pet Policy at the link below):

- **San Francisco** - Fort Funston (excepting the 12-acre closure in northwest Ft. Funston), Ocean Beach, Lands End, Fort Miley, the north end of Baker Beach, Crissy Field
- **Marin County** - Rodeo Beach, Oakwood Valley Road, Muir Beach, Homestead Valley, Alta Avenue, specific trails in Marin Headlands (see 1979 Pet Policy below)

From: [Daphne Hatch](#)
To: [Bill Merkle](#)
Subject: Fw: Dog EIS - Comments on Alt A. maps
Date: 01/07/2009 04:52 PM
Attachments: [Shortcut to Alt. Maps 1208.ink](#)

Bill-

See the bottom of this email for Shirwin's edits to the maps. They are described below.

Daphne

----- Forwarded by Daphne Hatch/GOGA/NPS on 01/07/2009 04:50 PM -----

**Shirwin
Smith/GOGA/NPS** To: Daphne Hatch/GOGA/NPS@NPS
cc:
01/07/2009 12:05 PM Subject: Fw: Dog EIS - Comments on Alt A. maps

----- Forwarded by Shirwin Smith/GOGA/NPS on 01/07/2009 12:05 PM -----

**Shirwin
Smith** To: Daphne Hatch/GOGA/NPS@NPS
cc:
Subject: Fw: Dog EIS - Comments on Alt A. maps

01/07/2009
08:31 AM
PST

Daphne - As we discussed, here are map edits. I send comments separately for each alternative to keep emails of manageable length, so there'll be 4 emails to follow.

Shirwin

----- Forwarded by Shirwin Smith/GOGA/NPS on 01/07/2009 08:29 AM -----

**Shirwin
Smith** To: Marybeth McFarland/GOGA/NPS@NPS, Chris
Powell/GOGA/NPS@NPS
cc:
Subject: Fw: Dog EIS - Comments on Alt A. maps

12/22/2008
09:42 AM
PST

I just loaded the mosts current version of the alternatives matrix to the same site where the Alt. A maps are, so you have the most up to date version of alts to compare the maps to. Note a couple of comments in the matrix, pointing out a couple of things we need to resolve.

SES

Shirwin Smith
Management Assistant
Golden Gate National Recreation Area
Ft. Mason, Building 201
San Francisco, CA 94123
415-561-4947 (o)
415-716-9999 (c)

----- Forwarded by Shirwin Smith/GOGA/NPS on 12/22/2008 09:41 AM -----

**Shirwin
Smith**

To: Marybeth McFarland/GOGA/NPS@NPS,
Chris_Powell@nps.gov
cc:
Subject: Dog EIS - Comments on Alt A. maps

12/17/2008
04:53 PM
PST

MB and Chris - as I discussed this afternoon with MB, thought that the least time-intensive way for us to go over maps was for me to review and comment, then send my edits to you two. Then you could look at the maps on line to dbl check my edits. I've loaded them onto the FOMA common drive - here's the link:



Shortcut to Alt. Maps 1208.lnk

I was going to wait and send you all my comments on all the alt. maps, but given how many I have just for Alt. A, I think the more palatable way to do it is one alternative at a time. So below are my comments on the maps for Alternative A - No Action. Easiest way to for you to get comments back to me could be to print this and write in any edits to the hard copy and get it back to me that way. Or by email - whichever you prefer.

SES

Edits to Alt A maps:

Baker Beach -

EXEMPTION 5

EXEMPTION 5

Crissy Field - Wildlife Protection Area

EXEMPTION 5

EXEMPTION 5

Ft. Baker -

EXEMPTION 5

EXEMPTION 5

Ft. Funston -

EXEMPTION 5

Ft. Mason - **EXEMPTION 5**

Ft. Point - **EXEMPTION 5**

EXEMPTION 5

Homestead - **EXEMPTION 5**

EXEMPTION 5

Lands End/Ft. Miley - **EXEMPTION 5**

Marin Trails - **EXEMPTION 5**

EXEMPTION 5

Milagra - **EXEMPTION 5**

Mori Pt - **EXEMPTION 5**

EXEMPTION 5

Muir Beach - **EXEMPTION 5**

EXEMPTION 5

Alta and Oakwood - **EXEMPTION 5**

EXEMPTION 5

Ocean Beach - **EXEMPTION 5**

EXEMPTION 5

Pedro Point - **EXEMPTION 5**

EXEMPTION 5

Rodeo Beach - **EXEMPTION 5**

EXEMPTION 5

Sutro Heights - **EXEMPTION 5**

EXEMPTION 5

From: Daphne Hatch
To: Sue Fritzke; Bill Merkle; Darren Fong; Tamara Williams
Subject: Fw: Dog Management Plan EIS - Chapter 4 Review
Date: 07/10/2009 05:15 PM
Attachments: Comment Response Matrix GOGA Dog EIS.docx

Hi Gang,

Here is where the Dog Mgt files are located:

T:\Lands,Water_&_Recreation_Planning(L)\Dog Management\Dog Mgt EIS\DogEIS
DRAFTS july09

I also put the comment matrix in the folder. Thanks! August 17 deadline. I haven't looked at it yet to see how we might divide it up.

Daphne

----- Forwarded by Daphne Hatch/GOGA/NPS on 07/10/2009 05:13 PM -----

"Boltz, Suzanne"
<sboltz@eaest.com>

07/10/2009 02:41 PM

To <Shirwin_Smith@nps.gov>, <Chris_Powell@nps.gov>, <Daphne_Hatch@nps.gov>, <Bill_Merkle@nps.gov>, <darren_fong@nps.gov>, <Marybeth_McFarland@nps.gov>, <Yvette_Ruan@nps.gov>, <Constance_Leonard@nps.gov>, <steve_Haller@nps.gov>, <David_Jacob@nps.gov>

cc "Layfield, Tracy" <tlayfield@eaest.com>, "Juanita Barboa" <juanitabarboa@eaest.com>, "Koser, Sarah" <skoser@eaest.com>, "Koeneneke, Mary-Alice" <makoeneke@eaest.com>, "Dawson, Jeannette" <jdawson@eaest.com>, "Kathie Joyner" <joynermcguire@eaest.com>

Subject Dog Management Plan EIS - Chapter 4 Review

Hello,

I am sending this email on Shirwin's behalf, as she is on leave today. The first draft of Chapter 4 and the newest set of maps for the Dog Management Plan/EIS are now ready for your review. All files have been posted to the park's ftp site:

FTP Site Address: <ftp://63.220.43.40>

Username:

Password:

NR password

Files are located in the Dog EIS Draft folder, within the GOGA folder.

Comments are due back to Shirwin by August 17, using the attached comment matrix. We suggest that each division use a single matrix, after which Shirwin will merge them into a final comment matrix for the park.

A FEW NOTES:

1. As you enter comments into the matrix, please use the attached comment response matrix when making comments. Please be certain to provide page and line numbers for your comments, so we can be certain we are addressing the proper location in the text.
2. This is the first of several opportunities you will have to review this text. You will have a second chance to review chapter 4 alone, as well as opportunities to review the EIS as a complete document. For this review, we would like you to especially focus on technical accuracy and sufficiency. We are less concerned with editorial comments at this time.
3. The chapter is long and complex. We have worked to simplify and reduce text as much as possible. Specifically, resource sections are organized in the way that best reduces repetitive text, resources are not all organized the same way. For example, visitor use and experience is organized by location because visitor use varies substantially by location. Park operations and Health and Safety are organized by alternative because there is little difference amongst the locations. Organizing these topics by location would entail substantial repetition. We realize this organization is atypical, but our goal was to keep redundancy and repetition to a minimum, given the length and complexity of this document.

As a final schedule note, we will be sending the revised Chapters 2 and 3 for review at the end of this month. While those chapters are not as long as Chapter 4, they are substantial. We wanted you to know they were coming so you could plan your schedule accordingly. Comments on those chapters will be due to Shirwin September 7.

Thanks for your time

Suzie



EA Engineering, Science, & Technology, Inc.

Suzanne Boltz ~ Project Manager

15 Loveton Circle
Sparks, MD 21152
410.329.5143 (Office)
410.771.4204 (Fax)
410.458.8272 (Cell)
sboltz@eaest.com



Comment Response Matrix GOGA Dog EIS.docx

From: [Chris Powell](#)
To: [Bill Merkle](#)
Subject: Fw: Dog Signs at Crissy
Date: 09/01/2006 08:31 AM

Christine Powell
Acting Chief of Public Affairs
Golden Gate National Recreation Area
National Park Service
(o)(415) 561-4732
(f) (415) 561-4353
(c) (415) 559-8596

----- Forwarded by Chris Powell/GOGA/NPS on 09/01/2006 08:30 AM -----

**Julie
English**

To: Yvette Ruan/GOGA/NPS@NPS, Chris
Powell/GOGA/NPS@NPS, Don Mannel/GOGA/NPS@NPS
cc: Allen Pond/GOGA/NPS@NPS
Subject: Dog Signs at Crissy

08/02/2006
04:46 PM
PDT

Yvette - I installed seven dog signs in the former closer area at Crissy today. I also covered up the "NO Dog" message on the marsh gates (9 signs) since this was overlooked in the initial change of signs. It is a mute point on all the signs except those on the bridge anyway because there are "NO Hiker" logos on the signs as well as the text "No Access". We may want to consider what the new design for the access gates should be since they should be redone at some point. Julie

Julie English
GOGA Sign Shop
Bldg.1046 Marin Headlands
Phone : 415-331-1712
Fax: 415-331-0920

From: [Daphne Hatch](#)
To: [Bill Merkle](#)
Subject: Fw: Dog comments
Date: 01/28/2009 05:42 PM
Importance: High

Hi Bill,

Okay, I think Chapter 2 is done and has comments from Darren, Tamara and myself all in one file and on one comment sheet. They are in the Ch. 2 folder on the server.

Tamara is going to send both of us her comments on the Hydrology part of Ch. 3 later tonight (that's her plan at least).

I have not started on Chapter 3, but Sue and Darren are done, and Tamara almost.

I will work on it some tonight using the current file and then copy it over to the server. So that will be the most current file to use for Ch. 3. I will likely have to finish my comments over the weekend but I will send them separately to Shirwin if you were able to send her everything else. I think it would be easiest for me to work off of the most recent edited version anyway so I'm not duplicating effort.

You can try merging (COMBINE on the REVIEW tab under COMPARE menu) documents with the one on the server with yours (would be easiest for Shirwin) but be sure you save to a NEW document, otherwise it will accept a bunch of the edits and they won't show up.

Good luck! I'll be at the Climate Change workshop at the Hyatt in SF tomorrow and Friday. You can call my cell and leave a message if you need anything.

Thanks!

Daphne

----- Forwarded by Daphne Hatch/GOGA/NPS on 01/28/2009 05:35 PM -----

**Tamara
Williams/GOGA/NPS**

To: Daphne Hatch/GOGA/NPS@NPS
cc

01/28/2009 04:45 PM

Subject: Dog comments

Hi Dapne --

I've looked at Ch 3 through "Soils"

I'm taking a copy home with me, and will try to provide comments on the rest when I get home.

-Tamara

From: [Chris Powell](#)
To: [Daphne Hatch](#); [Bill Merkle](#)
Subject: Fw: Another "To Do" item
Date: 03/05/2007 07:13 AM

See email below..

Christine Powell
Public Affairs Specialist
Golden Gate National Recreation Area
National Park Service
(o)(415) 561-4732
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▼ [Shirwin Smith](#)

----- Original Message -----

From: Shirwin Smith
Sent: 03/02/2007 05:59 PM PST
To: Sarah Bransom
Cc: Chris Powell
Subject: Another "To Do" item

On our list of things to do that you sent us was a requested to: "Check EIS for Ft. Baker Conference Center to make sure the dogs on the Bay Trail are consistent."

I've gone through the FEIS chapters on Alternatives Including the Proposed Action, Affected Environment and Environmental Consequences and found no specific discussion about dogwalking use on the Bay Trail. What I did find that might be relevant are the following points:

- Dog Walking is a recreational activity listed as a "present use that would be retained" by the proposed action
- The only areas called out as used for dog walking historically are the parade ground (Chapt.4 Env conseq) and shoreline (Chap 3 Affected Env.)
- The Bay Trail is listed as having MBB habitat "sensitive areas along the proposed SF Bay trail, including MBB habitat..."(FEIS Chapter 2 - Proposed Action)

Shirwin

Shirwin Smith
Golden Gate National Recreation Area
Management Assistant
Ft. Mason, Building 201
San Francisco, CA 94123
415-561-4947

From: Brian O'Neill
To: GOGA All Employees
Subject: Fw: 2008 GGNRA Compendium provisions to protect the federally threatened Western Snowy Plover
Date: 07/07/2008 09:34 AM

MESSAGE FROM GOGA PUBLIC AFFAIRS:

The 2008 GGNRA Compendium provisions to protect the federally threatened Western Snowy Plover on portions of Crissy Field and Ocean Beach became effective on July 1, 2008. In both emergency and non-emergency situations, park superintendents may adopt compendium provisions that restrict visitor activities. These seasonal use restrictions are necessary to provide an area of reduced disturbance for resting and feeding by the Western Snowy Plover, a species listed as "threatened" under the federal Endangered Species Act.

These restrictions require that pets be on-leash during the time the plovers overwinter on the aforementioned beaches (July 1-May 15).

Park visitors with dogs may continue to enjoy these areas, provided that their dogs are kept on-leash: signs in both locations clarify the use restriction and we will be updating them shortly with the new firm ending date for the leash restriction. Off-leash dogwalking opportunities continue to be available in adjacent portions of Crissy Field and Ocean Beach and other portions of the park.

Background information will be posted on the website soon at:
<http://www.nps.gov/goga/planyourvisit/pets.htm>.

Snowy Plover Protection Areas:

Ocean Beach Snowy Plover Protection Area: Stairwell 21 to Sloat Boulevard, including all tidelands. The definition of on-leash use requires that dogs must be restrained on a leash which shall not exceed six feet in length.

Crissy Field Wildlife Protection Area: Starting at Fort Point Mine Depot (a.k.a Torpedo Wharf) eastward to concrete riprap, which lies approximately 700 feet east of former Coast Guard Station, and includes all uplands and all tidelands and extends from the high-water mark to 100 yards off shore. The definition of on-leash use is that dogs must be restrained on a leash which shall not exceed six feet in length.

Plover Protection Measures in Future Overwintering Seasons: Park staff have initiated a rulemaking process (including public comment) to address Snowy Plover protection in the Crissy Field Wildlife Protection Area and Ocean Beach Snowy Plover Protection Area. However, the final rule has not been published in the Federal Register. We will notify you when the final rule is posted in the Federal Register.

We are taking additional measures to enhance our public outreach. We have instituted a Snowy Plover Docent Program. We thank those of you who have expressed an interest in soliciting volunteers.

If visitors have questions, please ask them to leave a message on the Dog Management Information line at (415) 561-4728.

Ozola L. Cody
NPS, GGNRA
Public Affairs
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San Francisco, CA 94123
415-561-4734 (p)
415-561-4737 (f)
<http://www.doyourpartparks.org/>

From: Catherine McCracken
To: Catherine McCracken
Cc: Greg Bourne; Michael Harty; Howard Levitt; Judy Matthews; Catherine McCracken; Chris Powell; Shirwin Smith; Mai-Liis Bartling; Maria Banuelos Connell; Michael Edwards; Lori Furtado; Daphne Hatch; Marybeth McFarland; Bill Merkle; Steve Ortega; Yvette Ruan
Subject: Draft Meeting #3 Summary/Negotiated Rulemaking Advisory Committee for Dog Management at GGNRA
Date: 06/15/2006 04:01 PM

Good afternoon -- Attached for your review is the draft summary of the May 15, 2006 Negotiated Rulemaking Advisory Committee for Dog Management at GGNRA meeting. Also attached are documents referenced in the draft Meeting Summary: the Committee's final Protocols and copies of two public comment letters.

Please let me know if you have questions or problems with the attached.

Regards, Catherine

Catherine McCracken, Mediator and Facilitator

Special Consultant, Center for Collaborative Policy
California State University, Sacramento

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Website: (CCP) www.csus.edu/ccp

[attachment "GGNRAMtg3Summarydraft.doc" deleted by Bill Merkle/GOGA/NPS]

[attachment "GGNRANegRuleProt_final.doc" deleted by Bill Merkle/GOGA/NPS]

[attachment "Hanson.pdf" deleted by Bill Merkle/GOGA/NPS] [attachment

"VanDenBerg.pdf" deleted by Bill Merkle/GOGA/NPS]

October 20, 2006 version

Meeting Summary

Negotiated Rulemaking Advisory Committee for Dog Management at
Golden Gate National Recreation Area (GGNRA)

Meeting #5

Thursday, September 21, 2006

3:00 p.m. – 7:30 p.m.

Officers Club, Upper Fort Mason, San Francisco, CA

Committee Members and Alternates: Cynthia Adam, Carol Arnold, Carol Copsey, Betsey Cutler, Anne Farrow, Arthur Feinstein, Jeri Flinn, Joe Hague, Mark Heath, Michelle Jespersen, Paul Jones, Steven Krefting, Norman Laforce, Bruce Livingston, Cindy Machado, Keith McAllister, Linda McKay, Bob Planthold, Brent Plater, Christine Powell (Designated Federal Officer), Holly Prohaska, David Robinson, Christine Rosenblat, Judy Teichman, Martha Walters.

National Park Service (NPS) Staff: Mai-Liis Bartling, Sarah Bransom, Ozola Cody, Barbara Goodyear, Sandra Hamilton, Daphne Hatch, James Marks, Bill Merkle, Yvette Ruan, Shirwin Smith.

National Park Service contractors: Juanita Barboa, Lori Gutman, Heidi West (Total Quality NEPA).

Facilitation Team: Greg Bourne, Michael Harty, Catherine McCracken.

Documents distributed to Committee members and alternates on the Negotiated Rulemaking Committee for Dog Management at GGNRA (Committee) at the meeting are listed in Attachment A. Four members of the public attended all or part of the meeting. The discussion followed the issues and general timing described in the meeting agenda.

Review Meeting Agenda and Objectives

The presentation on the federal rule writing process and support for the negotiated rulemaking was removed from the proposed agenda and will be scheduled for a future Committee meeting. *Action: The Committee adopted the proposed agenda: review and adoption of July 31, 2006 meeting summary, updates since previous meeting (report on site visits, Natural Resource Protection actions, NEPA information request compilation), report on Technical Subcommittee Meeting #2, National Environmental Policy Act (NEPA) Team presentation of summary of public scoping comments, discussion of potential selection/evaluation criteria/toolbox, revisions to Key Interests compilation, next steps for Committee, and public comment.*

Approval of July 31, 2006 Meeting Summary

The purpose of meeting summaries is to provide a shared record of discussion topics, key interests, and decisions, and not a verbatim transcript of the Committee's discussions. After draft Meeting Summaries are approved by the Committee they will be made available to the public through the NPS Planning, Environment and Public Comment (PEPC) website: <http://parkplanning.nps.gov/goga>, at Negotiated Rulemaking for Dog Management at GGNRA, Document List.

A Committee member commented about the length of the summary and stated that summaries don't usually attribute comments to individuals. Another Committee member asked about the status of adding the GIS layer of trails to maps of the areas under discussion in the negotiated rulemaking process.

Action: The Committee adopted the July 31, 2006 Meeting Summary and attachments; the Facilitation Team will review the summary and address specific attribution issues for the final version. GGNRA is in the process of preparing the more detailed maps in advance of the third Technical Subcommittee meeting in October.

Updates on Activities since Previous Meeting

1. Christine Powell thanked Committee members who attended the five site visits held to date and announced that the September 23 site visit to San Mateo County GGNRA areas had been cancelled and will be re-scheduled.
2. Committee members were thanked for providing their responses to the NEPA Team's Current Conditions information request and the compilation of responses received from six Committee members was distributed. Committee members who had not responded were asked to send their responses to Catherine McCracken by September 30. It was acknowledged that there are differences of opinion regarding current conditions and level of use at different areas for dogwalking. This is the Committee's opportunity to give input on current conditions. Committee members requested that the National Park Service inform them of how information will be used in the NEPA process when information requests are made of the Committee.
3. Mai-Liis Bartling provided an update on Natural Resource Protection actions being pursued to protect Western Snowy Plovers. GGNRA is planning a Park Compendium amendment for the Plover area at Ocean Beach and the Wildlife Management Area at Crissy Field as it is the agency responsibility under the Endangered Species Act; the amendment will go into effect when signed by Superintendent Brian O'Neill. GGNRA is establishing restrictions requiring dogs on-leash (dogs will still be allowed in these areas) as a limited action at the two locations on a seasonal basis (July to early May). The Compendium amendment is in lieu of an accelerated rulemaking process and the data gathered to support this action will be released when the Compendium amendment is signed. The amendment package is currently being reviewed by the Office of the Solicitor. Protection measures beyond this season for the Western Snowy Plover will be determined in the future. Bartling thanked Committee members for their efforts to have several organizations (Golden Gate Audubon Society, Crissy Field Dog Group, and equestrian groups) assist GGNRA with

education efforts and outreach to their members and recreational users at Ocean Beach and Crissy Field regarding protection of Plovers.

Discussion, questions, and comments from the Committee:

- ❖ How is GGNRA defining disturbance to Plovers from dogwalking? Is that compared to disturbance at the locations from other recreational uses?
- ❖ Questions regarding timing of availability of information and communication to user groups and the public regarding development of the Compendium amendment.
- ❖ Questions regarding selection of the Compendium amendment option instead of the accelerated rulemaking process for protection of Plovers despite previous announcements that accelerated rulemaking would be pursued.
- ❖ Questions regarding public notice and comment requirements of the Compendium amendment process.
- ❖ Support expressed that GGNRA is taking action on this issue.

Report on Technical Subcommittee Meeting #2

Cindy Machado provided a summary of the second Technical Subcommittee held September 13, 2006. In addition to Committee members and alternates, the Technical Subcommittee also includes Levon Sagatelyan and Jane Woodman, representing Districts 4 and 3 (respectively) of Marin County. Documents provided to the Subcommittee members prior to or at their meeting included: information on Nationwide Dog Management tools, information on Dog Management tools at the local cities/parks level, updated attributes table for each of the areas under discussion for dogwalking in the negotiated rulemaking process (i.e., areas 2A and 2B in the Parameters document), and a list of definitions developed by the NPS NEPA team for terms as requested at previous Committee and Technical Subcommittee meetings, for visitor use and experience, incident and conflict.

Issues discussed at the meeting included: what constitutes voice control and how that concept is enforced and defined; enforcement situations and actions of NPS rangers (warnings, citations, etc.); recognition that many of the issues and management of the sites under discussion can change over time, and discussion of topics for joint fact finding (JFF) that would be useful to the Committee and the NEPA processes.

Six topics were discussed at the Subcommittee meeting as possible JFF areas:

1) development of information base on number of dogs and dogs/person in GGNRA areas; 2) information on professional dog walkers using GGNRA areas; 3) information on GGNRA resources; 4) information on dog waste issues in GGNRA; 5) information on quality of visitors' park experiences; and 6) information on use of GGNRA sites by children and families. Subcommittee members discussed combining the first two topics, combining the third and fourth topics, and tabling the fifth and sixth topics as a lower priority for JFF.

The following list summarizes the discussion, questions and comments from the Committee regarding JFF topics:

- ❖ What will happen to the fifth and sixth topics if they are tabled by the Committee?

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Response: Some information is available from the Northern Arizona University (NAU) telephone survey previously conducted; however the NAU survey does include data from users less than 18 years of age. It may be possible to combine the first, second, and sixth topics if JFF is pursued.

- ❖ Deterred use is difficult to quantify and a survey to attempt to do so would be time consuming and require approval of the Office of Management and Budget, which is why that concept was tabled.
- ❖ Analysis of information for the first and second topics could inform compilation of information or help assess the third and fourth topics.
- ❖ Clarification provided that the Subcommittee did not develop a specific JFF recommendation for action by the full Committee.
- ❖ Requests that a social study or cultural impact study be conducted of use of GGNRA lands for dogwalking in historical and potential dogwalking areas.
- ❖ Suggestions for an analysis of what types of regulations are enforceable and compilation of existing enforcement history information that is available, including information on the overall enforcement process and data on 1979 pet policy violations.
- ❖ Comments that if quantitative data is to be collected for the first and second topics, that study design needs to include variables such as time of day, season, demographics of users, and users at locations that are and are not dogwalking.
- ❖ Comment that if dogwalking is to be studied as a cultural value, than other recreational uses such as birdwatching, should be included to make a comprehensive study.
- ❖ Questions regarding who will decide which study or studies would be pursued and who would design study or studies.
- ❖ Questions regarding cost constraints to JFF and need to design study or studies so that they are statistically relevant and useful.
- ❖ Clarification that the 1% figure referencing amount of GGNRA land made available for offleash dogwalking by the 1979 pet policy is not accurate in that acreage managed by GGNRA is significantly less than the total acreage contained within the park's legislated boundary and request that as Committee moves forward a more accurate figure be used in discussions.
- ❖ Need for data to verify or counter assumptions and anecdotal information without suggesting specific conclusions.
- ❖ Comment that the social values study suggested may not be conducive to JFF efforts but that a Committee discussion of the importance of offleash dogwalking as a value is important (supporting JFF for first and second topics doesn't equal not supporting social value discussed by other Committee members).
- ❖ Clarification that this first step of filing a request does not guarantee funding for a JFF project.

The Committee considered five JFF options: a. Combining the first and second topics without precluding compilation of information on enforcement; b. Combining the third and fourth topics; c. Combining the fifth and sixth topics; d. Enforcement issues and information; and e. Social and cultural resources study. Committee members were then asked to indicate if they opposed pursuing each option for JFF; no opposition was expressed to pursuing option a. Combining development of an information base on number of dogs and dogs/person in GGNRA areas and information on professional dog walkers using GGNRA areas. Additional

discussion occurred after the meeting break when several Committee members noted that the decision process and options were not clear. Committee members asked for additional information from the Technical Subcommittee meeting discussion on the pros and cons of pursuing the JFF options, clarifying the context of how the information collected/compiled will be used in the Committee and NEPA processes, and questions regarding study design considerations.

Action: After clarification the Committee decided to move forward with option a. as described above as a JFF activity, with any proposals to be developed by the Technical Subcommittee for discussion and decision making by the Committee. NPS will submit a request to the Washington, DC office in order to qualify for the JFF funding process and report back to the Committee as decisions are made.

NEPA Team Presentation of Summary of Public Scoping Comments

Sarah Bransom (NPS Environmental Quality Division) referred Committee members to the summary of the Public Comment Analysis Scoping Report. During the scoping phase of the NEPA process, NPS received approximately 500 pieces of correspondence containing approximately 800 comments. The comments were entered into the NPS PEPC system and the information can be sorted in a number of ways, including by topic areas, geographic areas, and management options. The entire Report is available on the PEPC web site for the EIS/Dog Management Plan for GGNRA at the following address: [[HYPERLINK "http://parkplanning.nps.gov/document.cfm?parkID=303&projectId=11759&documentID=16832"](http://parkplanning.nps.gov/document.cfm?parkID=303&projectId=11759&documentID=16832)] .

Sarah Bransom noted that a wide variety of opinions are reflected in the report, including specific suggestions for management ideas that were used with other information submitted to NPS to develop a toolbox of ideas for dog management.

Action: Provide category and geographic areas sort of comments to Committee members.

Discuss Potential Selection/Evaluation Criteria/Toolbox

Sarah Bransom and Heidi West (of Total Quality NEPA, a contractor to NPS) presented information development of Risk Factors, Management Principles, and Criteria for the NEPA process. Seven of the 12 objectives for the Dog Management Plan were presented as examples of the development process:

1. Protect sensitive species and their habitat – including federal and state-listed, unique or rare species, from the detrimental effects associated with dog use.
2. Protect native wildlife and their habitat from detrimental effects of dogs, including harassment or disturbance by dogs.
3. Preserve opportunities for future natural and cultural resource restoration and enhancement.
4. Minimize degradation of soil and water resources by dog use.

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5. Minimize conflicts related to dog use by providing a variety of safe, high quality, visitor use experiences, including areas where dogs are allowed.
6. Maximize dog walker compliance with clear, enforceable parameters in order to improve park operations and use of staff resources in managing dog walking.
7. Ensure safe and healthy working environment for park staff.

For each objective, issues and risk factors are identified, then management principles are identified for the risk factors (for example, Endangered Species Act requirements, NPS regulations, and Recovery Plans) and then Management Criteria are developed in response to the guiding Principles and Mandates. A copy of the presentation is available on the PEPC website: <http://parkplanning.nps.gov/goga>, at Negotiated Rulemaking for Dog Management at GGNRA, Document List, Information Presented at 9/21/06 Committee Meeting. Next steps in the NEPA process include refining of risk factors and criteria by NPS, the NEPA Team working through each site and applying criteria to create a range of reasonable alternatives for analysis pursuant to NEPA.

Discussion, questions, and comments from the Committee:

- ❖ Will specific plants be identified for areas for Mission Blue Butterfly?
- ❖ Is mapping available of overlap of dog areas and sensitive vegetation areas?
- ❖ Clarification provided that Recovery Plans for plants are included under Guiding Principles and Mandates.
- ❖ Question regarding Migratory Bird Treaty Act and clarification regarding consultation requirements with other countries on GGNRA management of areas used by migratory birds.
- ❖ Comment that the Objective referencing water resources could be a serious issue in Marin County areas of the GGNRA because of existing trails' proximity to streams.
- ❖ Question asking if prevention of dog bites is included as a Management Principle and clarification that that issue would be included as part of visitor and staff safety.
- ❖ Comment that the Committee is seeking consensus on its alternatives, not on alternatives developed by the NEPA Team, and clarification provided that if the Committee develops consensus recommendations those will be integrated into the NEPA process, potentially as a separate alternative.
- ❖ Questions asking if there is an objective that incorporates dog safety, including safety issues of large and small dogs.
- ❖ Question asking if there is an objective that considers how dogs impact diversity of users coming to the GGNRA and contribute to mental health of the community.
- ❖ Comment that the diversity of users issue is important for seniors; some people are unfamiliar and may be uncomfortable around dogs.
- ❖ Comment that many people would not come to the GGNRA without their dogs and that both sides of issues of familiarity and comfort with dogs should be considered.

The facilitators noted that the Committee can develop alternatives to maximize the interests and goals identified by the Committee while acknowledging GGNRA's management

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constraints. He proposed that the Technical Subcommittee begin to synthesize information and develop proposals for Committee consideration, decisions, and seeking consensus.

One Committee member commented that developing proposals at the Technical Subcommittee level was a good idea but that there needs to be more formal communication between the Subcommittee and Committee as recommendations are sent forward. Another Committee member noted the need to receive summaries of the Technical Subcommittee discussions and recommendations well in advance of Committee meetings.

Clarification was provided by Christine Powell that Federal Register notice of Subcommittee meetings is not required and that public comment is not required on the agenda of Subcommittee meetings. Members of the public attended the first two Subcommittee meetings as observers. Draft or deliberative documents distributed at Subcommittee meetings are not available for public distribution until they are made available at Committee meetings.

Action: The Committee supported going forward with the recommendation that the Technical Subcommittee develop proposals and recommendations for Committee discussion and decisions, with the understanding that Committee members not on the Subcommittee are welcome to attend the meetings. Technical Subcommittee members' schedules will determine selection of meeting dates. Effective communication between the Committee and Subcommittee will be essential. It was determined that the public should be allowed to attend subcommittee meetings but they cannot record discussions nor will copies be distributed to other than subcommittee members.

Revisions to Key Interests Tables

The updated compilation of key interests received from Committee members (as of September 20, 2006) was distributed to Committee members. The tables are divided into three spreadsheets: 1) Areas open for discussion of dog-walking: voice control, on leash, or no dogs; 2) Areas open for discussion of dog-walking: on leash (where allowed) or no dogs; and 3) GGNRA-Wide Issues.

Next Steps

**Note: The information listed reflects scheduling changes made since September 21, 2006.*

Technical Subcommittee Meeting #3: Wednesday, November 8, 2006 from 1:00 p.m. to 7:00 p.m. at the Conference Center, Building A, Lower Fort Mason.

Committee Meeting #6: November or December 2006 (date, time, and location to be determined).

Committee Meeting #7: January 2007 (date, time, and location to be determined).

Additional Committee, Technical Subcommittee, and other Subcommittee meetings may need to be scheduled depending on outcomes of the above.

Action: Meeting Wizard availability request for scheduling Committee Meeting #7. The Facilitation Team will work with the Planning Team to develop agendas for the Technical Subcommittee meeting and the next Committee meeting.

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Public Comment

The following member of the public provided verbal comments to the Committee: Sally Stephens. Topics covered included:

- ❖ Comment that when safety issues are considered, it is important to recognize that GGNRA is adjacent to dense urban areas and problems and for many people (especially women), use of GGNRA areas with their dogs is important for safety reasons.
- ❖ Question regarding if the positive effects of dog ownership and dog walking are included in NEPA analysis, including health benefits and human community benefits.

The meeting was adjourned at 7:10 p.m.

Copies of written comments submitted to GGNRA at and after the meeting (through October XX, 2006) from _____ are attached.

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Attachment A

Documents distributed to Committee members and alternates:

- Meeting #5 agenda (DRAFT).
- Estimated Timeline - GGNRA Negotiated Rulemaking/NEPA Processes (dated August 15, 2006 version).
- GGNRA Dog Management Plan/EIS Current Conditions Table - Information Request to Negotiated Rulemaking Committee, compilation of six responses (dated September 15, 2006).
- Golden Gate National Recreation Area Dog Management Plan/EIS - Public Scoping Comment Analysis Report (summary dated August 2006).
- Compilation of Key Interests (dated September 20, 2006), Negotiated Rulemaking Advisory Committee for Dog Management at Golden Gate National Recreation Area:
1) Areas open for discussion of dog-walking: voice control, on leash, or no dogs, 2) Areas open for discussion of dog-walking: on leash (where allowed) or no dogs, 3) GGNRA-Wide Issues.

From: [Shirwin Smith](#)
To: [Bill Merkle](#); [Marybeth McFarland](#); [Yvette Ruan](#)
Cc: [Chris.Powell@nps.gov](#); [juanitabarboa@msn.com](#); [sboltz@eaest.com](#); [tlayfield@eaest.com](#); [Michael B Edwards](#)
Subject: EIS map options - input, pls!
Date: 04/02/2008 10:11 AM
Importance: High

Juanita Barboa has just forwarded us 3 examples of options for depicting on leash, off leash and no dog areas in the Dog Management EIS maps. I've loaded the examples onto the GCommon drive, under RegNeg/Maps/Map Examples.

She has asked us to review and give her feedback on which of the 3 options would provide the most info while being easily understood. Or suggest changes or other options if need be.

It would be great to get this info back by early next week.

Thanks -

Shirwin

Shirwin Smith
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415-561-4947 (o)
415-716-9999 (c)

From: Shirwin Smith
To: Don Mannel; Bill Merkle; Marybeth McFarland; Chris Powell; Constance Leonard; Aline Forbes; Aaron Roth; Daphne Hatch; Matthew Ehmann; Howard Levitt
Cc: Frank Dean; Craig Kenkel; Susan Hurst; Michael B Edwards
Subject: Division Costs/Dog EIS - Proposed mtg date
Date: 04/19/2010 04:48 PM

Following the discussion at Sr. Staff today regarding the initial feedback received from divisions on implementation costs for dog management alternatives, suggest the following possible meeting times/days for us to meet and discuss how to best apportion costs across divisions for most effective outcome.

Tuesday, April 27 - 11 a.m. or 1 p.m.
Thursday, April 29 - 11 a.m.

Please let me know by COB Wed. whether any of these days/times will work.

Thanks!

Shirwin

Shirwin Smith
Management Assistant
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415-561-4947 (o)
415-716-9999 (c)

From: [Shirwin Smith](#)
To: [Yvette Ruan](#); [Marybeth McFarland](#); [Daphne Hatch](#); [Bill Merkle](#); [Howard Levitt@nps.gov](#); [Maria Banuelos Connell](#); [Constance Leonard](#)
Cc: [Chris Powell@nps.gov](#); [Ozola Cody](#); [Nancy Hornor](#); [Steve Ortega](#); [Mai-Liis Bartling](#); [Sarah Bransom](#)
Subject: Dog Man. EIS Alternatives workshop - June 20th
Date: 05/17/2007 11:25 AM

The internal workshop for the Dog Management IDT, facilitated by Nancy Hornor, to review and further develop the preliminary alternatives for the Dog Management EIS developed by the Env. Qual. Division is:

- **Wednesday, June 20 - 9 a.m. to 4 p.m. in the Golden Gate Room, Bldg. 201**

NOTE: The previously scheduled June 7 alternatives meeting with NPS Env. Quality Div. will now be used to review the summary of site recommendation discussions that the regneg facilitators are developing for presentation to the Technical Subcommittee.

- The June 7th meeting times have changed, from 1-4:30 p.m. to 3-4:30 p.m. Location is the GG Room

Shirwin

Shirwin Smith
Management Assistant
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415-561-4947

From: [Shirwin Smith](#)
To: [Yvette Ruan](#); [Marybeth McFarland](#); [Daphne Hatch](#); [Bill Merkle](#); [Constance Leonard](#); [Steve Ortega](#); [Chris.Powell@nps.gov](#); [Jerry McCarthy](#)
Cc: [Ozola Cody](#); [Nancy Hornor](#); [Mai-Liis Bartling](#); [Sarah Bransom](#)
Subject: Dog Man. EIS Alternatives workshop August 9th
Date: 07/18/2007 12:36 PM
Importance: High
Attachments: [AltsTable input from 062007 workshop.doc](#)

The date for the second internal alternatives workshop for the Dog Management IDT, facilitated by Nancy Hornor is set for **Thursday, August 9, from 9a.m. to 4 p.m. in the 201 1st Floor conference room.**

At this session we'll review the decisions made in the June workshop and refine the preliminary alternatives for the remaining sites (see attached table with input from June workshop - sections shaded gray are areas to address in this session). Snacks will be provided!



[AltsTable input from 062007 workshop.doc](#)

Shirwin

Shirwin Smith
Management Assistant
Golden Gate National Recreation Area
Ft. Mason, Building 201
San Francisco, CA 94123
415-561-4947

From: Shirwin Smith
To: Yvette Ruan; Marybeth McFarland; Daphne Hatch; Bill Merkle; Howard Levitt@nps.gov; Maria Banuelos Connell; Constance Leonard; Steve Ortega
Cc: Chris Powell@nps.gov; Ozola Cody; Nancy Hornor; Mai-Liis Bartling; Sarah Bransom
Subject: Dog Man. EIS Alternatives workshop in August - RSVP
Date: 07/11/2007 01:56 PM
Importance: High

Although we covered alot of ground in the first internal alternatives workshop for the Dog Management IDT that Nancy Hornor facilitated last month, there are a number of sites/alternatives left to address. We'd like to schedule a second, one-day alternatives workshop in August, again led by Nancy. Please let us know your availability for a workshop from 9 a.m. to 4 p.m. on any of the following dates:

- **Tuesday, Aug. 7**
- **Wednesday, Aug. 8**
- **Thursday, August 9**
- **Friday, August 17**

Thanks!

Shirwin

Shirwin Smith
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415-561-4947

From: Shirwin Smith
To: [Yvette Ruan](#); [Marybeth McFarland](#); [Daphne Hatch](#); [Bill Merkle](#); [Howard Levitt@nps.gov](#); [Maria Banuelos Connell](#); [Constance Leonard](#)
Cc: [Chris.Powell@nps.gov](#); [Ozola Cody](#); [Nancy Hornor](#); [Steve Ortega](#)
Subject: Dog Man. EIS alternatives workshop - RSVP!
Date: 05/14/2007 10:23 AM
Importance: High

In order to help the park review and provide input on the preliminary alternatives for the Dog Management EIS developed by the Env. Qual. Division, Nancy Horner has agreed to facilitate an internal workshop for the Dog Management IDT. **Proposed dates are Wednesday, June 20th or Thursday, June 21st.**

At this time we expect that only 1 full day will be necessary; please let us know your availability for those dates.

Thanks!

Shirwin

Shirwin Smith
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From: [Shirwin Smith](#)
To: [Daphne Hatch](#); [Howard Levitt](#); [Marybeth McFarland](#); [Bill Merkle](#); [Chris Powell](#)
Cc: [Sarah Bransom](#); [Michael B Edwards](#)
Subject: Dog Man. NEPA Doc Review Heads Up
Date: 05/31/2006 09:43 AM
Importance: High

Hi all - Sarah Bransom let me know that three draft sections of the Dog Management EIS will be ready for park review shortly:

- No Action alternative (an expanded, updated narrative version of the Power Point presented at the last reg neg meeting);
- Affected Environment (less a section on vegetation)
- Impact Thresholds

The proposal is that these pieces will go up on the GCommon drive for review on June 12, and that each division (NR, LE and Interp) then send their consolidated comments (using a comment matrix form that will also be provided) to me by July 7th for final consolidation and forwarding to EQD.

If this proposed schedule will not work for your division, please let me know asap and we can discuss how best to schedule your review.

Thanks -

Shirwin

Shirwin Smith
Golden Gate National Recreation Area
Management Assistant
Ft. Mason, Building 201
San Francisco, CA 94123
415-561-4947
shirwin_smith@nps.gov

From: Boltz, Suzanne
To: Shirwin_Smith@nps.gov; Chris_Powell@nps.gov; Daphne_Hatch@nps.gov; Bill_Merkle@nps.gov; darren_fong@nps.gov; Marybeth_McFarland@nps.gov; Yvette_Ruan@nps.gov; Constance_Leonard@nps.gov; steve_Haller@nps.gov; David_Jacob@nps.gov
Cc: Layfield, Tracy; Juanita Barboa; Koser, Sarah; Koeneke, Mary-Alice; Dawson, Jeannette; Kathie Joyner
Subject: Dog Management Plan EIS - Chapter 4 Review
Date: 07/10/2009 02:45 PM
Attachments: Comment Response Matrix GOGA Dog EIS.docx

Hello,

I am sending this email on Shirwin's behalf, as she is on leave today. The first draft of Chapter 4 and the newest set of maps for the Dog Management Plan/EIS are now ready for your review. All files have been posted to the park's ftp site:

FTP Site Address: <ftp://63.220.43.40>
Username: npsftpwin
Password: [FTP04npswin](#)

Files are located in the Dog EIS Draft folder, within the GOGA folder.

Comments are due back to Shirwin by August 17, using the attached comment matrix. We suggest that each division use a single matrix, after which Shirwin will merge them into a final comment matrix for the park.

A FEW NOTES:

1. As you enter comments into the matrix, please use the attached comment response matrix when making comments. Please be certain to provide page and line numbers for your comments, so we can be certain we are addressing the proper location in the text.
2. This is the first of several opportunities you will have to review this text. You will have a second chance to review chapter 4 alone, as well as opportunities to review the EIS as a complete document.

Exemption 5
Exemption 5
3. The chapter is long and complex. We have worked to simplify and reduce text as much as possible. Specifically, resource sections are organized in the way that best reduces repetitive text, resources are not all organized the same way. For example, visitor use and experience is organized by location because visitor use varies substantially by location. Park operations and Health and Safety are organized by alternative because there is little difference amongst the locations. Organizing these topics by location would entail substantial repetition. We realize this organization is atypical, but our goal was to keep redundancy and repetition to a minimum, given the length and complexity of this document.

As a final schedule note, we will be sending the revised Chapters 2 and 3 for review at the end of this month. While those chapters are not as long as Chapter 4, they are substantial. We wanted you to know they were coming so you could plan your schedule accordingly. Comments on those chapters will be due to Shirwin September 7.

Thanks for your time

Suzie



EA Engineering, Science, & Technology, Inc.

Suzanne Boltz ~ Project Manager

15 Loveton Circle
Sparks, MD 21152
410.329.5143 (Office)
410.771.4204 (Fax)
410.458.8272 (Cell)
sboltz@eaest.com

From: [Jules Evens](#)
To: [Darren Fong@nps.gov](mailto:Darren_Fong@nps.gov)
Cc: [Bill Merkle \(\(E-mail\)\)](#); [Daphne Hatch@nps.gov](mailto:Daphne_Hatch@nps.gov)
Subject: Dog Management-fauna
Date: 01/19/2006 09:41 AM
Attachments: [GOGA-taxa-JE.xls](#)

Darren, Daphne, and Bill:

Happy New Year.

Attached is a list of the fauna (except fish) that we plan to cover in the Dog Management Plan. It was gleaned from the cull session we had in December (Darren was absent). Could you please look it over and see if there are any species we missed, or should exclude? Questionable species are in blue.

I believe Marbled Godwit was considered for inclusion, but I can't figure out why (other than as a surrogate shorebird). Long-billed Curlew was not included originally, but I have added because of its listed status with CDFG. It could be considered a surrogate for long-legged waders as well. I also included California Swainson's Thrush, a "bird species of concern" (CDFG), representative of understory vegetation, especially in riparian areas. If you think it should not be included, please advise.

Best,
Jules

Jules Evens, Principal
Avocet Research Associates
65 Third St., Suite 25
Point Reyes, California 94956-0839
415/663-1148
jevns@svn.net

From: Shirwin Smith
To: Yvette Ruan; Marybeth McFarland; Constance Leonard; Howard Levitt@nps.gov; Daphne Hatch; Bill Merkle; Maria Banuelos Connell; Jeff Wasserman; Jerry McCarthy; Bill Merkle
Cc: Chris Powell@nps.gov; Ozola Cody; Mai-Liis Bartling; Sarah Bransom; Sandra Hamilton
Subject: Dog Management/NEPA mtgs in April and June -Final Dates
Date: 04/19/2007 01:26 PM

Thanks to you all for your input re: availability for the dog management meetings requested to address LE strategy/anticipated costs for the dog management plan and to further refine the preliminary alternatives for the EIS.

Here's the final schedule for those meetings.

Internal (park) meeting prior to the LE strategy meeting to initiate discussion on LE strategy

- **Thursday April 26th**, 2-4 p.m., Bldg. 201, Golden Gate Room
- Attendees: Yvette Ruan, Kim Coast, Marybeth McFarland, Jeff Wasserman, Daphne Hatch, Chris Powell, Shirwin Smith

Meeting with NPS Env. Quality Div. to develop LE strategy/costs approach for range of alternatives for Dog Management EIS

- **Thursday, May 10th**, 1-4:30 p.m., Bldg. 201, Golden Gate Room
- Attendees: Kim Coast, Marybeth McFarland, Connie Leonard, Daphne Hatch, Chris Powell, Shirwin Smith

Meeting with NPS Env. Quality Div. to further develop range of alternatives for Dog Management EIS

- **Thursday, June 7th**, 1-4:30 p.m., Bldg. 201, Golden Gate Room
- Attendees: Yvette Ruan, Marybeth McFarland, Connie Leonard, Daphne Hatch and/or Bill Merkle, Chris Powell, Shirwin Smith

Any questions, let me know.

Shirwin

Shirwin Smith
Management Assistant
Golden Gate National Recreation Area
Ft. Mason, Building 201
San Francisco, CA 94123
415-561-4947

▼ Shirwin Smith

Shirwin Smith

04/12/2007
03:37 PM
PDT

To: Yvette Ruan/GOGA/NPS, Marybeth McFarland/GOGA/NPS, Jerry McCarthy/USPP/NPS, Constance Leonard/USPP/NPS, Howard Levitt, Daphne Hatch/GOGA/NPS, Bill Merkle/GOGA/NPS, Maria Banuelos Connell/GOGA/NPS

cc:
Subject: Dog Management/NEPA mtgs in May and June - RSVP!

Hi all - Sarah Bransom of NPS Env. Qual. Div., has requested that the park set up

two meetings: one, to develop/clarify law enforcement strategy and anticipated LE costs for the range of preliminary dog management alternatives; the second, to further develop the preliminary range of alternatives. To ensure that we have full input on both these points, the full NEPA team was asked to participate in both meetings.

Yvette/Jerry/Connie - For the LE strategy meeting, any other LE/USPP staff needed are welcome.

EQD Requested Meeting times/dates - please let us know if you can attend:

- May 10th, from 1 to 4:30, GG Room - Meeting to develop LE strategy/costs for range of alternatives
- June 7th, from 1 to 4:30, GG Room - Further alternatives development

We also propose that the park have an internal meeting prior to the LE strategy meeting to initiate discussion on LE strategy. Below are 4 options for that meeting; please let us know your preference.

- Thursday April 26th, 10:30-12:30,GG Room
- Thursday April 26th, 2-4,GG Room
- Tuesday May 1st, 10-12,GG Room
- Tuesday May 1st, 2-4,TBD

Thanks!

Shirwin

Shirwin Smith
Management Assistant
Golden Gate National Recreation Area
Ft. Mason, Building 201
San Francisco, CA 94123
415-561-4947

From: Shirwin Smith
To: Yvette Ruan; Marybeth McFarland; Jerry McCarthy; Constance Leonard; Howard Levitt@nps.gov; Daphne Hatch; Bill Merkle; Maria Banuelos Connell
Cc: Chris Powell@nps.gov; Ozola Cody; Mai-Liis Bartling; Sarah Bransom
Subject: Dog Management/NEPA mtgs in May and June - RSVP!
Date: 04/12/2007 03:37 PM

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- Tuesday May 1st, 2-4,TBD

Thanks!

Shirwin

Shirwin Smith
Management Assistant
Golden Gate National Recreation Area
Ft. Mason, Building 201
San Francisco, CA 94123
415-561-4947

From: [Bill Merkle](#)
To: [Daphne Hatch](#); [Tamara Williams](#); [Darren Fong](#); [Craig Scott](#); [Sue Fritzsche](#)
Cc: [Shirwin Smith](#)
Subject: Dog Mgt Scoping report
Date: 07/01/2005 09:55 AM

I believe that Daphne wants everyone to comment on the impacts section in the Internal Scoping Report for the Dog Mgt. Plan--Daphne will you confirm this? And do you know the new deadline date from Shirwin?

The report is on our server (download from PEPC takes a while) at:
X:\Lands,Water_&_Recreation_Planning(L)\Dog Management
then it is the EIS ISR 6-03-05 file.

Commenting in PEPC. After writing a comment with reference to page and line number, you need to click to submit the comment. ALSO NOTE THAT THERE IS A SAVE BUTTON A LITTLE FARTHER DOWN THE PAGE. Save frequently (I would recommend every one or two comments) as submitting the comments doesn't appear to save them and the server often cuts you out--so if you are not saving you are retyping the comments.

We also should be thinking about how to consolidate our comments for PEPC. The PEPC folks wanted to make sure they capture everyone's unfiltered inputs--but it leads to redundancy and some conflicting comments from our division as a whole.

-Bill

Bill Merkle
Wildlife Ecologist
Golden Gate National Recreation Area
415-331-2894
415-331-0851 (fax)

From: [John Furtado](#)
To: [Bill Merkle](#)
Subject: Crissy Field
Date: 07/28/2009 10:11 AM
Attachments: [dog leash sign from internet.jpg](#)
[P7250030.JPG](#)
[P7250031.JPG](#)
[P7250032.JPG](#)

Bill -

FYI - here are some recent pics from Crissy Field. The post and cable "gates" they've installed work great and funnel visitors right past the WPA signage. As you can see, unfortunately, the temporary plastic sign they've placed at the gates do not mention at all to please keep your dog leashed. Also, you would have to look very carefully at the permanent sign to see the leash requirement.

Is there any chance that an international please-keep-dog-on-leash sign could be placed at these gates? Or one as clear to understand as this one I found on the web:



dog leash sign from internet.jpg



P7250030.JPG P7250031.JPG P7250032.JPG

J. Patrick Furtado
Wildlife Biology Intern
Golden Gate National Recreation Area
National Park Service
(415)331-0729 office
(203)889-7784 cell
john_furtado@nps.gov

From: Brian O'Neill
To: GOGA All Employees
Subject: Dog Management in GGNRA
Date: 06/28/2005 04:45 PM

To All Employees:

We would like to keep you updated on recent developments on dogwalking in GGNRA as we know that many of you must deal with this difficult issue in your jobs and need up-to-date information. We'd like to let you know that the Notice of Intent to Establish a Negotiated Rulemaking Advisory Committee for Dog Management at Golden Gate National Recreation Area was posted in the Federal Register on Tuesday, June 28, 2005. This notifies the public that the Secretary of Interior intends to establish a Negotiated Rulemaking Committee for Dog Management at Golden Gate National Recreation Area (GGNRA) to negotiate and develop a special regulation (proposed rule) for dog management at Golden Gate National Recreation Area.

Scope of the Negotiated Rulemaking Committee's Work:

The members will negotiate to reach consensus on concepts and language to use as the basis for a special regulation for dog management at GGNRA as the NPS's existing regulation which requires dogs on-leash (36CFR 2.15) has not been effective in resolving longstanding, controversial resource management and public use conflicts and safety issues at GGNRA. With the participation of knowledgeable and affected representatives in the Negotiated Rulemaking Committee, NPS expects to develop a practical approach to resolve conflicts, safety issues and resource impacts.

The Committee will address key issues during the negotiations such as areas of the park that could be designated for off-leash dogwalking, times of day and year off-leash use may occur; use limits and conditions that would govern off-leash use; and limits of professional dogwalkers.

This announcement gives the public 30-days to comment on the following two Issues:

- A) The proposal to create the committee; and
- B) If members of the public believe they will be affected significantly by the regulation and their interests will not be represented by persons identified in the notice, they are invited to apply or nominate another person for membership.

Once the comments are collected, collated and reviewed by the park, they will be forwarded to Washington for the Secretary to make a final determination on the Committee representation. She will then formally appoint the members of the Committee and they can begin their meetings.

The Next Steps in the Negotiated Rulemaking Process:

Once the Negotiated Rulemaking Committee is formally established, the next steps are outlined below:

- 1) Our facilitators (Greg Bourne and Mike Harty from the Center for Collaborative Policy) will meet with the Negotiated Rulemaking members to determine when, where and how often to hold meetings and subcommittee meetings.
- 2) The meetings are expected to begin in the Fall and last approximately 8 months, although the Committee will determine how quickly they can work through these difficult and complex issues.

A NEPA (National Environmental Policy Act) process will take place concurrently, which is proposed to last until Spring 2007. A proposed rule is expected to be published in the Federal Register by June 2007.

3) NPS will have one representative (Chris Powell) on the Committee, although technical experts from many Divisions and the Solicitor's office will be present during each meeting to answer questions, relay pertinent data and give recommendations.

4) The meetings will be chaired by our facilitators who will impartially assist the members of the committee in conducting discussions and negotiations.

5) The Negotiated Rulemaking Committee will consider dog management in GGNRA, including the potential designation of off-leash areas, and will attempt to reach a consensus on as many topics as possible, which will be the basis for a proposed rule. If the Committee reaches consensus on most or all of the topics, they will transmit a report to the NPS, which will be used as a basis for NPS to write a new rule for dogwalking in GGNRA. If they cannot reach consensus, the NPS will begin *Agency* Rulemaking and propose a new rule using information gathered during the Committee's discussions. Either way, a proposed rule would be posted in the Federal Register for public review and comment.

6) The public and media are welcome to attend the meetings to hear the Committee discussion. There will be a short time on each agenda for citizens to comment specifically on items the Committee discussed that day. Notes of all the meetings will be posted on the park's website.

7) The concurrent NEPA process will be ongoing to determine the effects of dogwalking in GGNRA and throughout this process there will be opportunities for the public to give input into the process.

For further information: We will post updates on dog management on the park intranet site at www.goga.nps.gov. Background information on dogwalking can be accessed on www.nps.gov/goga/pets/regneg. You can also call Chris Powell at (415) 561-4732 or Shirwin Smith at (415) 561-4947.

We are proud that the vision we announced three years ago to resolve this conflict has been given approval. We think a great deal has been accomplished and I want to thank you for your hard work on this difficult conflict. We feel positive that establishing the Committee will move us on the road towards resolution and bring more clarity to the situation. We will update you on developments via email and division or all-employee meetings whenever needed and we look forward to your input.

[attachment "RegNeg NOI Fed Reg 062805.pdf" deleted by Bill Merkle/GOGA/NPS] [attachment "Negotiated Rulemaking QandA 062405.doc" deleted by Bill Merkle/GOGA/NPS]

From: Daphne Hatch
To: Bill Merkle
Subject: SFGate: SAN FRANCISCO/Off-leash dog ban urged at 2 park areas/Coalition says Ocean Beach, Crissy Field in peril
Date: 08/17/2005 11:18 AM

FYI. Park is talking about emergency rule-making. Chris Powell called. I'm trying to reach her.

This article was sent to you by someone who found it on SFGate.
The original article can be found on SFGate.com here:
<http://www.sfgate.com/cgi-bin/article.cgi?file=/c/a/2005/08/17/BAGKTE8S2R1.DTL>

Wednesday, August 17, 2005 (SF Chronicle)
SAN FRANCISCO/Off-leash dog ban urged at 2 park areas/Coalition says Ocean Beach, Crissy Field in peril
Bob Egelko, Chronicle Staff Writer

Conservation groups and some animal welfare advocates called on national park officials Tuesday to ban within 60 days off-leash dog walking at San Francisco's Crissy Field and Ocean Beach, areas that are now leash-free by court order.

The Center for Biological Diversity and other organizations, in a request for emergency action, said off-leash dogs were endangering plants and wildlife, park visitors and each other in sensitive locations in the Golden Gate National Recreation Area.

The snowy plover, a threatened bird species, is about to make its seasonal return to Ocean Beach but is menaced by off-leash dogs, said Brent Slater, a lawyer with the Center for Biological Diversity. At Crissy Field, he said, the dogs have been digging up plants, chasing wildlife and interfering with restoration.

Slater said the proposed ban, following a brief period of public notice and comment, would subject Ocean Beach and Crissy Field to the same leash requirements in effect on all other national park land in the United States and would "ensure dogs have reasonable access to the park while maintaining a safe environment."

The organizations filed their request with the National Park Service. The proposed ban would stay in effect until the Park Service adopts a leash rule after negotiations with community groups, a process scheduled to last until mid-2007.

Sally Stephens, chairwoman of the San Francisco Dog Owners Group, said the proposal was an attempt to sidestep a federal judge's ruling that barred enforcement of a previous Park Service ban on off-leash dog walking. She said some of the groups proposing an emergency ban had previously agreed to take part in negotiations on leash rules.

"It's extremely disputed, if not disproved, that there's any major impact from the dogs in those areas," Stephens said.

In addition to the Center for Biological Diversity, organizations endorsing a renewed off-leash ban included Guide Dogs for the Blind, Action for Animals, the local chapters of the Sierra Club and Audubon Society, Coleman Advocates for Children and Youth, and the Yerba Buena Chapter of the California Native Plant Society.

The Park Service imposed leash requirements in 2002 for Crissy Field, Ocean Beach and other limited areas of the GGNRA where officials had allowed dogs to be walked off-leash, under voice control, since 1979. But U.S. District Judge William Alsup in June ruled the ban invalid because it was imposed without public input.

Alsup said federal law required the Park Service to notify the public, and invite and consider public comments, before any opening or closing of national park land that significantly changes public use or is controversial.

In response, the Park Service said it would draft a new rule after negotiations with community groups on all sides of the issue. Meetings may start by October and will continue over eight months, with the new rule to be in place by June 2007, GGNRA spokeswoman Chris Powell said Tuesday. She declined comment on the request for an emergency ban.

"We want to involve (the public) to the greatest extent possible," Powell said. "I think it increases your chances of success in the end." In the meantime, she said, the Park Service is asking dog owners to pick up after their dogs, to make sure the dogs are beside them in voice-control areas and to prevent the dogs from harassing other visitors. Park police can still issue citations for harassment, she said.

E-mail Bob Egelko at begeko@sfchronicle.com.

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From: [Shirwin Smith](#)
To: [Bill Merkle](#)
Subject: Revised Alts table check
Date: 02/14/2008 01:23 PM

Wonder if you could take a look at this and let me know if the alts properly represent NR thinking per our meeting last week. Would like to be sure of that before we meet with LE on the 20th.

Blue text shows new language resulting from that mtg. Also note that I put table back into plain north to south order.

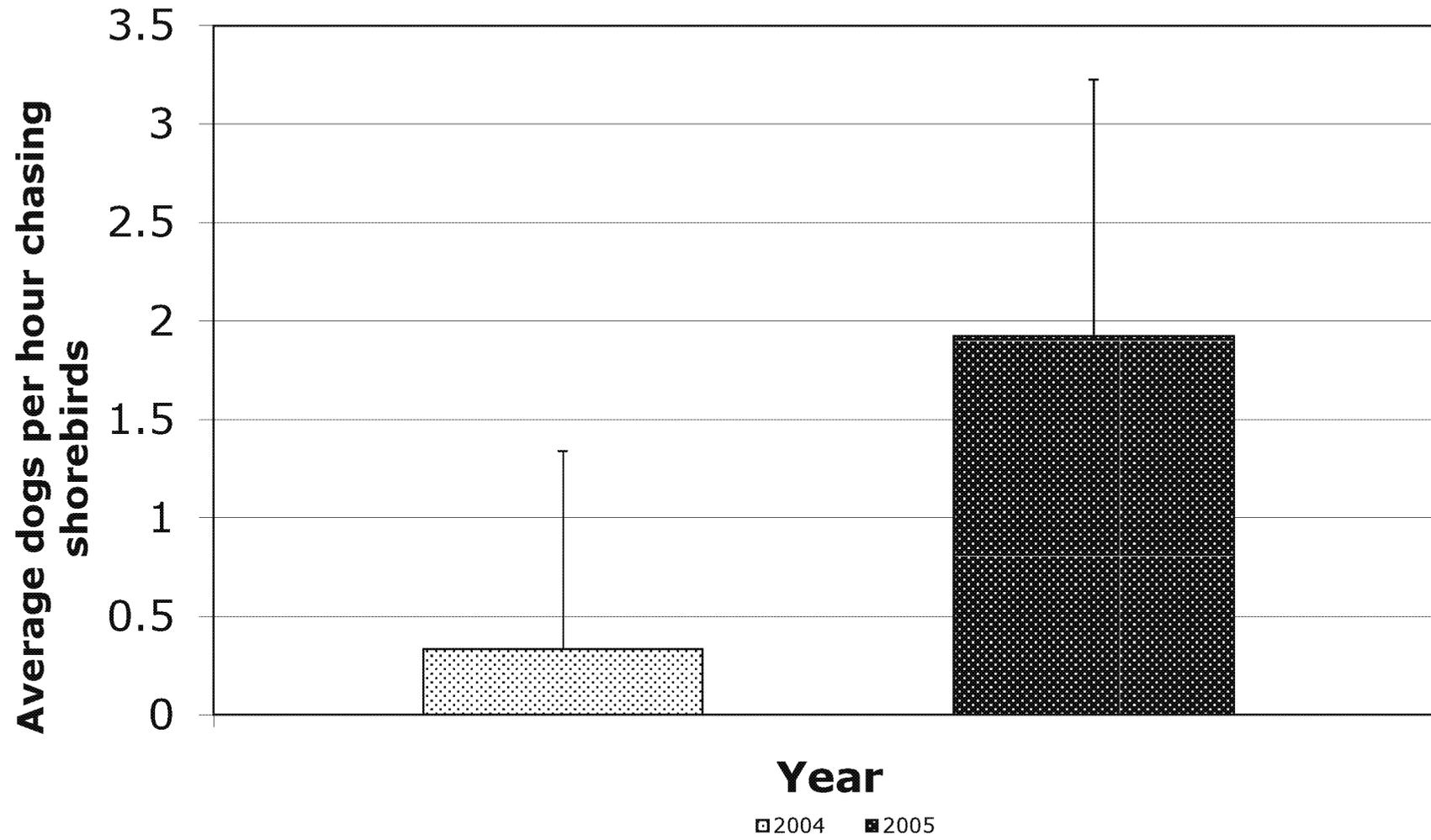
[attachment "REVISED Preliminary Alts - Dog Management 021108.doc" deleted by Bill Merkle/GOGA/NPS]

Thank you, Bill!

SES

Shirwin Smith
Management Assistant
Golden Gate National Recreation Area
Ft. Mason, Building 201
San Francisco, CA 94123
415-561-4947 (o)
415-716-9999 (c)

Dogs Per Hour Chasing Shorebirds on Weekends at Ocean Beach Snowy Plover Protection Area



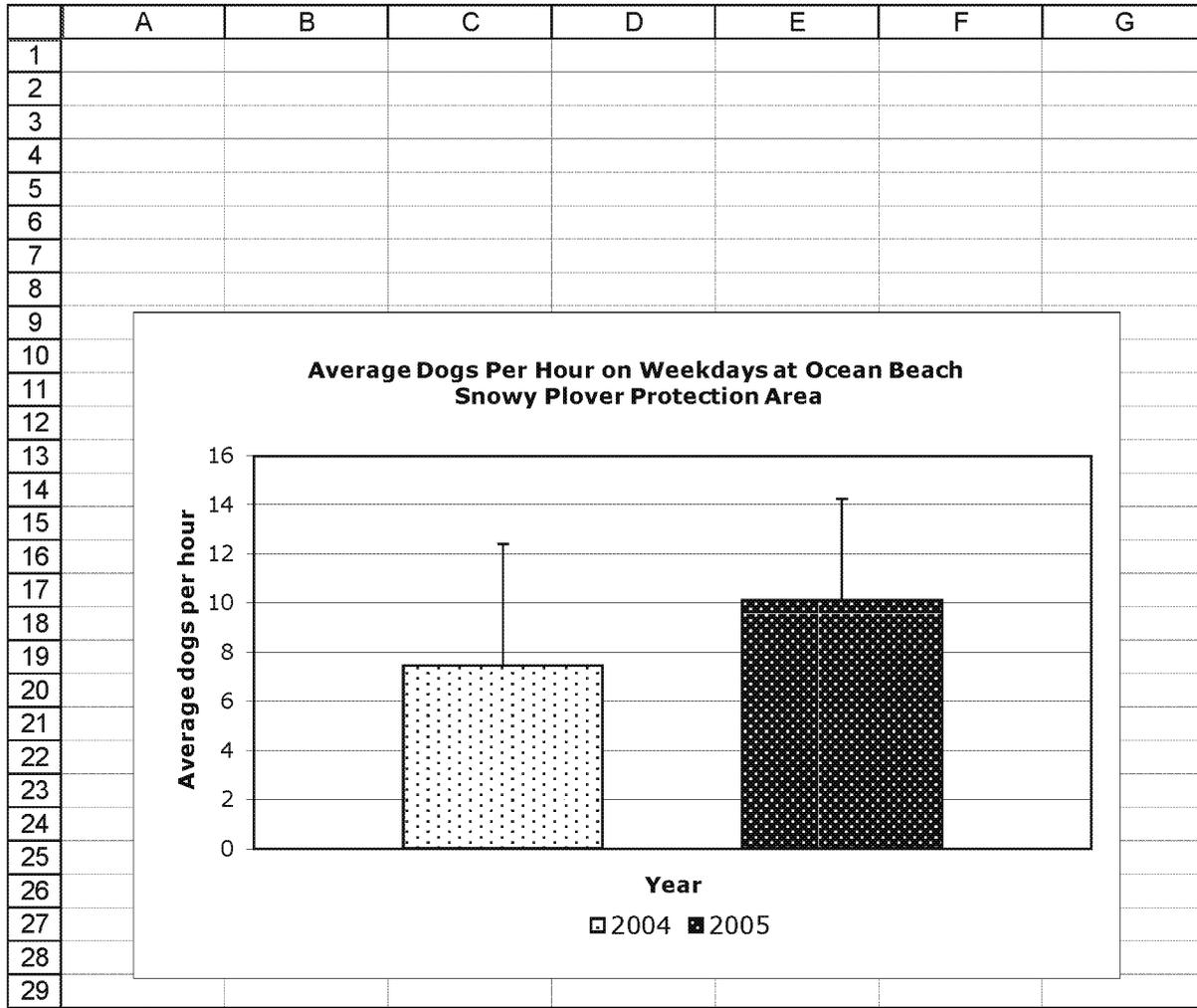
1	A	B	C	D	E	F	G	H	I	J	K	L	M	N	O	P	Q	R	S	T	U	V
	SVYEAR	DATE	WD	DayType	ProtectionArea	DUR	HMAN	DOGS	DL	DUNL	DC	DP	NO	DOGS	HPH	DLPH	DUPH	DRPH	DCPH	DPPH	DUNLPH	DOGSPH
2	2004	07/28/04	Wednesday	Weekday	Yes	1.33333333	77	3	3	0	0	0	0	3	57.75	2.25	0.00	0.00	0.00	0.00	0.00	2.25
3	2004	08/11/04	Wednesday	Weekday	Yes	1.31666667	91	6	0	6	0	0	0	6	69.11	0.00	0.00	4.56	0.00	0.00	4.56	4.56
4	2004	08/25/04	Wednesday	Weekday	Yes	1.45	65	4	2	2	0	0	0	4	44.83	1.38	0.00	1.38	0.00	0.00	1.38	2.76
5	2004	09/15/04	Wednesday	Weekday	Yes	1.81666667	96	8	1	7	1	0	0	8	52.84	0.55	0.55	2.75	0.55	0.00	3.85	4.40
6	2004	09/22/04	Wednesday	Weekday	Yes	1.66666667	112	21	4	17	1	0	0	21	67.20	2.40	0.00	9.60	0.60	0.00	10.20	12.60
7	2004	10/06/04	Wednesday	Weekday	Yes	1.66666667	97	8	0	8	0	0	0	8	58.20	0.00	0.60	4.20	0.00	0.00	4.80	4.80
8	2004	10/20/04	Wednesday	Weekday	Yes	1.51666667	59	4	0	4	0	0	0	4	38.90	0.00	0.00	2.64	0.00	0.00	2.64	2.64
9	2004	10/26/04	Tuesday	Weekday	Yes	1.25	29	5	2	3	0	0	0	5	23.20	1.60	1.60	0.80	0.00	0.00	2.40	4.00
10	2004	11/02/04	Tuesday	Weekday	Yes	1.35	124	7	1	6	0	0	0	7	91.85	0.74	0.74	3.70	0.00	0.00	4.44	5.19
11	2004	11/17/04	Wednesday	Weekday	Yes	1.68333333	91	17	4	13	0	0	0	17	54.06	2.38	1.19	6.53	0.00	0.00	7.72	10.10
12	2004	12/01/04	Wednesday	Weekday	Yes	1.33333333	74	10	3	7	0	0	0	10	55.50	2.25	0.00	5.25	0.00	0.00	5.25	7.50
13	2004	12/08/04	Wednesday	Weekday	Yes	1.26666667	13	1	0	1	0	0	0	1	10.26	0.00	0.79	0.00	0.00	0.00	0.79	0.79
14	2004	01/12/05	Wednesday	Weekday	Yes	1.26666667	77	9	0	9	0	0	0	9	60.79	0.00	0.00	7.11	0.00	0.00	7.11	7.11
15	2004	02/09/05	Wednesday	Weekday	Yes	1.26666667	66	8	2	6	1	0	0	8	52.11	1.58	0.79	3.16	0.79	0.00	4.74	6.32
16	2004	02/16/05	Wednesday	Weekday	Yes	1.23333333	56	24	6	18	0	0	0	24	45.41	4.86	3.24	11.35	0.00	0.00	14.59	19.46
17	2004	03/09/05	Wednesday	Weekday	Yes	1.48333333	28	10	4	6	0	0	0	10	18.88	2.70	0.00	4.04	0.00	0.00	4.04	6.74
18	2004	04/06/05	Wednesday	Weekday	Yes	1.13333333	65	11	3	8	0	0	0	11	57.35	2.65	0.88	6.18	0.00	0.00	7.06	9.71
19	2004	04/27/05	Wednesday	Weekday	Yes	1.08333333	95	18	2	16	1	0	0	18	87.69	1.85	1.85	12.00	0.92	0.00	14.77	16.62
20	2004	05/11/05	Wednesday	Weekday	Yes	1.2	121	16	1	15	0	0	0	16	100.83	0.83	2.50	10.00	0.00	0.00	12.50	13.33
21	2004	05/25/05	Wednesday	Weekday	Yes	0.85	96	7	3	4	0	0	0	7	112.94	3.53	1.18	3.53	0.00	0.00	4.71	8.24
22	2004	07/31/04	Saturday	Weekend	Yes	1.23333333	123	18	3	15	0	0	0	18	99.73	2.43	0.00	12.16	0.00	0.00	12.16	14.59
23	2004	08/07/04	Saturday	Weekend	Yes	1.18333333	191	9	2	7	0	0	0	9	161.41	1.69	4.23	1.69	0.00	0.00	5.92	7.61
24	2004	08/14/04	Saturday	Weekend	Yes	0.93333333	103	9	3	6	0	0	0	9	110.36	3.21	1.07	5.36	0.00	0.00	6.43	9.64
25	2004	11/06/04	Saturday	Weekend	Yes	1.43333333	167	17	8	9	0	0	0	17	116.51	5.58	2.09	4.19	0.00	0.00	6.28	11.86
26	2004	11/20/04	Saturday	Weekend	Yes	1.4	422	28	5	23	0	0	0	28	301.43	3.57	3.57	12.86	0.00	0.00	16.43	20.00
27	2004	12/04/04	Saturday	Weekend	Yes	1.68333333	74	13	4	9	0	0	0	13	43.96	2.38	4.16	1.19	0.00	0.00	5.35	7.72
28	2004	12/11/04	Saturday	Weekend	Yes	1.2	309	22	3	19	0	0	0	22	257.50	2.50	5.83	10.00	0.00	0.00	15.83	18.33
29	2004	01/15/05	Saturday	Weekend	Yes	1.1	141	15	1	14	0	0	0	15	128.18	0.91	5.45	7.27	0.00	0.00	12.73	13.64
30	2004	01/29/05	Saturday	Weekend	Yes	1.38333333	293	30	6	24	5	0	0	30	211.81	4.34	7.95	5.78	3.61	0.00	17.35	21.69
31	2004	02/12/05	Saturday	Weekend	Yes	1.41666667	302	27	6	21	1	0	0	27	213.18	4.24	5.65	8.47	0.71	0.00	14.82	19.06
32	2004	03/26/05	Saturday	Weekend	Yes	1.51666667	321	17	2	15	0	0	0	17	211.65	1.32	3.30	6.59	0.00	0.00	9.89	11.21
33	2004	04/09/05	Saturday	Weekend	Yes	1.15	124	23	6	17	0	0	0	23	107.83	5.22	11.30	3.48	0.00	0.00	14.78	20.00
34	2004	04/30/05	Saturday	Weekend	Yes	1.23333333	250	11	6	5	0	0	0	11	202.70	4.86	2.43	1.62	0.00	0.00	4.05	8.92
35	2005	08/10/05	Wednesday	Weekday	Yes	1.26666667	74	14	3	11	1	0	0	14	58.42	2.37	0.00	7.89	0.79	0.00	8.68	11.05
36	2005	08/24/05	Wednesday	Weekday	Yes	1.36666667	57	7	1	6	0	0	0	7	41.71	0.73	1.46	2.93	0.00	0.00	4.39	5.12
37	2005	08/31/05	Wednesday	Weekday	Yes	1.3	91	14	1	13	0	0	0	14	70.00	0.77	0.77	9.23	0.00	0.00	10.00	10.77
38	2005	09/21/05	Wednesday	Weekday	Yes	1.35	90	17	3	14	0	0	0	17	66.67	2.22	0.00	10.37	0.00	0.00	10.37	12.59
39	2005	10/12/05	Wednesday	Weekday	Yes	1.41666667	43	8	2	6	2	0	0	8	30.35	1.41	0.00	2.82	1.41	0.00	4.24	5.65
40	2005	11/04/05	Friday	Weekday	Yes	1.31666667	24	7	0	7	1	0	0	7	18.23	0.00	0.00	4.56	0.76	0.00	5.32	5.32
41	2005	11/30/05	Wednesday	Weekday	Yes	1.25	35	12	3	9	0	0	0	12	28.00	2.40	0.00	7.20	0.00	0.00	7.20	9.60
42	2005	12/07/05	Wednesday	Weekday	Yes	1.11666667	46	3	1	2	0	0	0	3	41.19	0.90	0.90	0.90	0.00	0.00	1.79	2.69
43	2005	12/14/05	Wednesday	Weekday	Yes	1.3	52	12	1	11	0	0	0	12	40.00	0.77	1.54	6.92	0.00	0.00	8.46	9.23
44	2005	01/04/06	Wednesday	Weekday	Yes	1.2	51	9	3	6	0	0	0	9	42.50	2.50	0.83	4.17	0.00	0.00	5.00	7.50
45	2005	01/25/06	Wednesday	Weekday	Yes	1.28333333	81	14	8	6	2	0	0	14	63.12	6.23	0.00	3.12	1.56	0.00	4.68	10.91

	W	X	Y	Z
1	PRDL	PRDUNL	DOGS/HMAN	SEASON
2	1.00	0.00	0.04	FALL
3	0.00	1.00	0.07	FALL
4	0.50	0.50	0.06	FALL
5	0.13	0.88	0.08	FALL
6	0.19	0.81	0.19	FALL
7	0.00	1.00	0.08	FALL
8	0.00	1.00	0.07	FALL
9	0.40	0.60	0.17	FALL
10	0.14	0.86	0.06	WINTER
11	0.24	0.76	0.19	WINTER
12	0.30	0.70	0.14	WINTER
13	0.00	1.00	0.08	WINTER
14	0.00	1.00	0.12	WINTER
15	0.25	0.75	0.12	WINTER
16	0.25	0.75	0.43	WINTER
17	0.40	0.60	0.36	SPRING
18	0.27	0.73	0.17	SPRING
19	0.11	0.89	0.19	SPRING
20	0.06	0.94	0.13	SPRING
21	0.43	0.57	0.07	SPRING
22	0.17	0.83	0.15	FALL
23	0.22	0.78	0.05	FALL
24	0.33	0.67	0.09	FALL
25	0.47	0.53	0.10	WINTER
26	0.18	0.82	0.07	WINTER
27	0.31	0.69	0.18	WINTER
28	0.14	0.86	0.07	WINTER
29	0.07	0.93	0.11	WINTER
30	0.20	0.80	0.10	WINTER
31	0.22	0.78	0.09	WINTER
32	0.12	0.88	0.05	SPRING
33	0.26	0.74	0.19	SPRING
34	0.55	0.45	0.04	SPRING
35	0.21	0.79	0.19	FALL
36	0.14	0.86	0.12	FALL
37	0.07	0.93	0.15	FALL
38	0.18	0.82	0.19	FALL
39	0.25	0.75	0.19	FALL
40	0.00	1.00	0.29	WINTER
41	0.25	0.75	0.34	WINTER
42	0.33	0.67	0.07	WINTER
43	0.08	0.92	0.23	WINTER
44	0.33	0.67	0.18	WINTER
45	0.57	0.43	0.17	WINTER

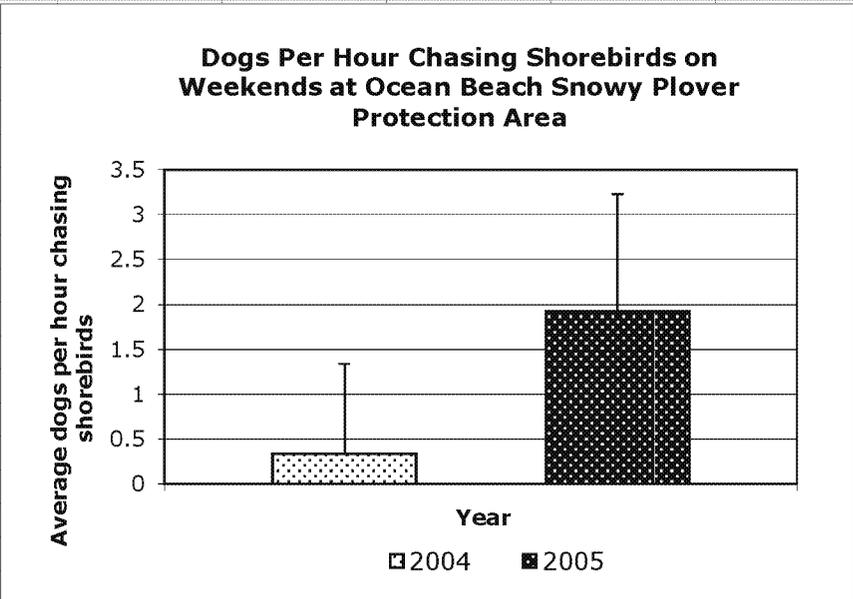
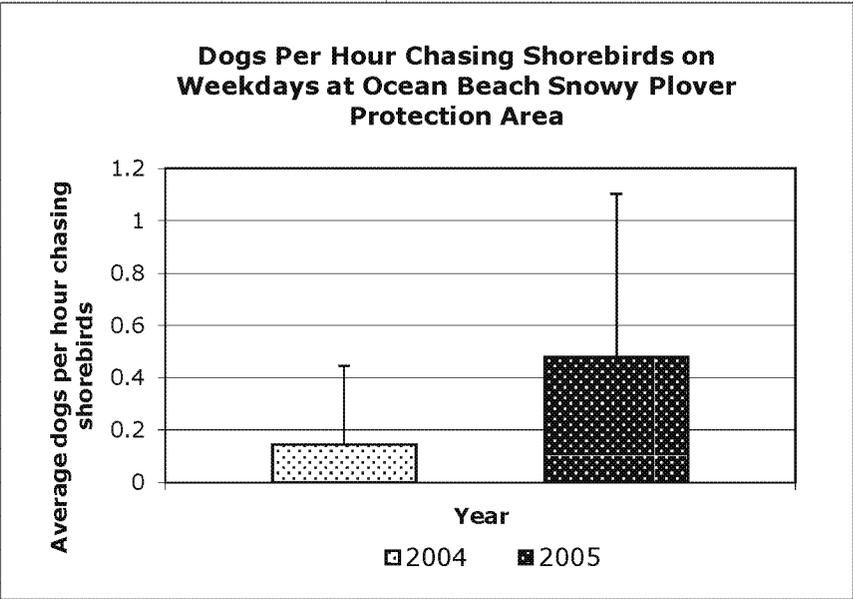
	A	B	C	D	E	F	G	H	I	J	K	L	M	N	O	P	Q	R	S	T	U	V
46	2005	02/08/06	Wednesday	Weekday	Yes	1.25	103	17	3	14	2	0	0	17	82.40	2.40	1.60	8.00	1.60	0.00	11.20	13.60
47	2005	02/22/06	Wednesday	Weekday	Yes	1.43333333	117	25	4	21	0	1	7	25	81.63	2.79	2.79	11.16	0.00	0.70	14.65	17.44
48	2005	03/08/06	Wednesday	Weekday	Yes	1.38333333	75	23	9	14	0	1	2	23	54.22	6.51	1.45	7.95	0.00	0.72	10.12	16.63
49	2005	03/22/06	Wednesday	Weekday	Yes	1.38333333	89	16	4	12	1	1	1	16	64.34	2.89	0.00	7.23	0.72	0.72	8.67	11.57
50	2005	04/19/06	Wednesday	Weekday	Yes	1.15	130	14	5	9	1	0	0	14	113.04	4.35	2.61	4.35	0.87	0.00	7.83	12.17
51	2005	01/21/06	Saturday	Weekend	Yes	1.1	141	29	5	24	3	0	0	29	128.18	4.55	0.91	18.18	2.73	0.00	21.82	26.36
52	2005	02/11/06	Saturday	Weekend	Yes	1.18333333	509	60	12	48	1	0	0	60	430.14	10.14	26.20	13.52	0.85	0.00	40.56	50.70
53	2005	03/11/06	Saturday	Weekend	Yes	1.2	240	26	7	19	4	0	0	26	200.00	5.83	3.33	9.17	3.33	0.00	15.83	21.67
54	2005	03/25/06	Saturday	Weekend	Yes	1.26666667	76	16	0	16	1	1	12	16	60.00	0.00	5.53	5.53	0.79	0.79	12.63	12.63

	W	X	Y	Z
46	0.18	0.82	0.17	WINTER
47	0.16	0.84	0.21	WINTER
48	0.39	0.61	0.31	SPRING
49	0.25	0.75	0.18	SPRING
50	0.36	0.64	0.11	SPRING
51	0.17	0.83	0.21	WINTER
52	0.20	0.80	0.12	WINTER
53	0.27	0.73	0.11	SPRING
54	0.00	1.00	0.21	SPRING

	A	B	C	D	E	F	G
1	Anova: Single Factor		TOTAL DOGS PER HOUR WEEKDAY ANALYSIS				
2							
3	SUMMARY						
4	<i>Groups</i>	<i>Count</i>	<i>Sum</i>	<i>Average</i>	<i>Variance</i>		
5	2004	20	149.0922634	7.45461317	24.33036739		
6	2005	16	161.8348926	10.11468079	16.90902121		
7							
8							
9	ANOVA						
10	<i>Source of Variation</i>	<i>SS</i>	<i>df</i>	<i>MS</i>	<i>F</i>	<i>P-value</i>	<i>F crit</i>
11	Between Groups	62.89741977	1	62.89741977	2.987114869	0.093002861	2.859224643
12	Within Groups	715.9122987	34	21.05624408			
13							
14	Total	778.8097184	35				

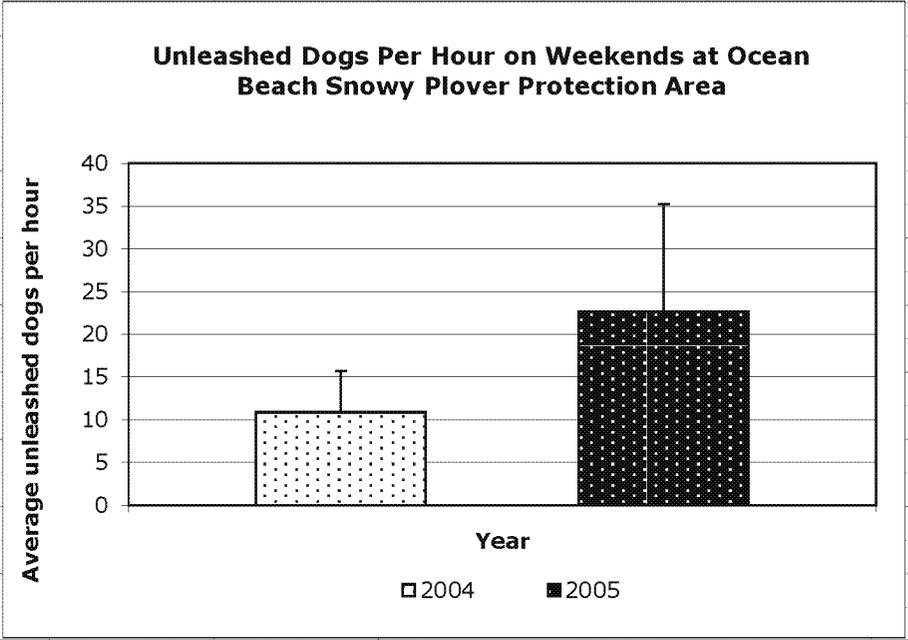


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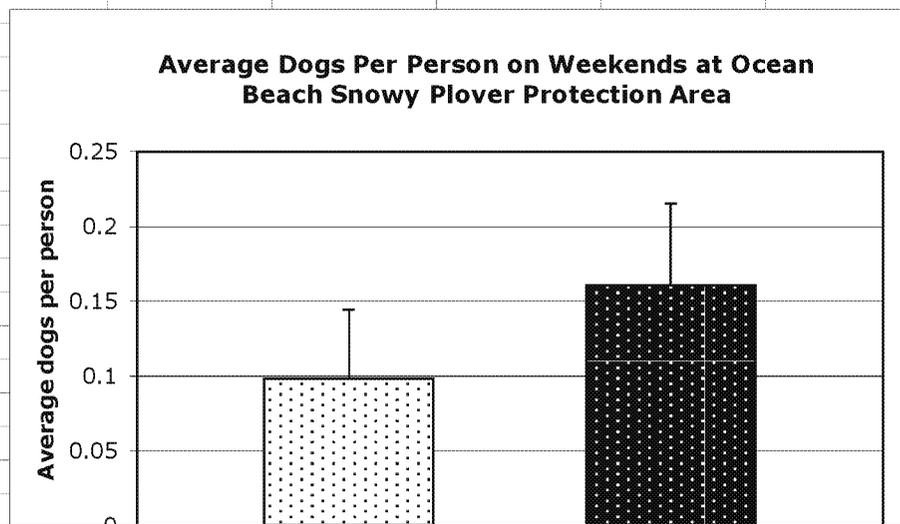
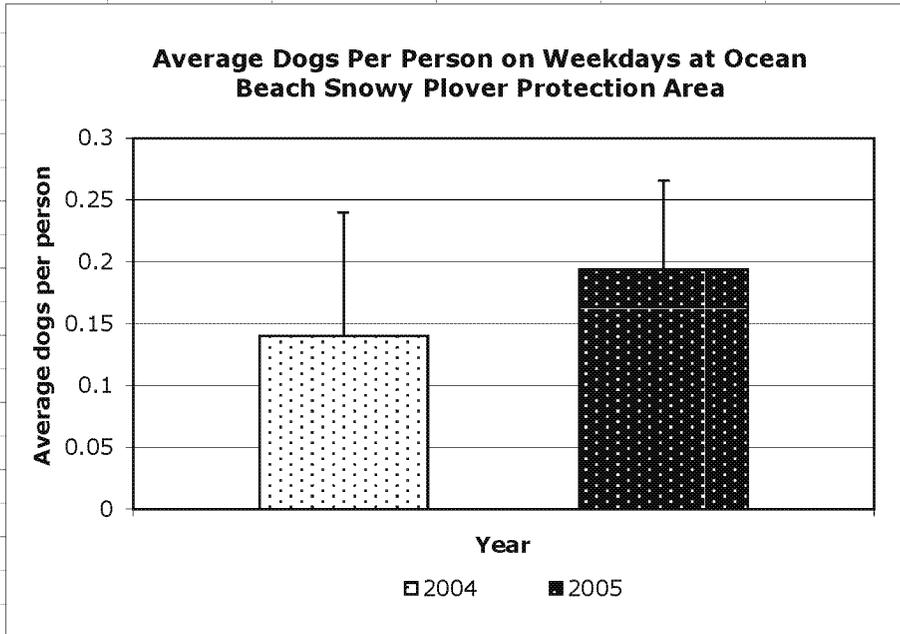


	A	B	C	D	E	F	G
1	Anova: Single Factor		DOGS CHASING PER HOUR WEEKDAY ANALYSIS				
2							
3	SUMMARY						
4	<i>Groups</i>	<i>Count</i>	<i>Sum</i>	<i>Average</i>	<i>Variance</i>		
5	2004	20	2.863009323	0.143150466	0.090973862		
6	2005	16	7.711630403	0.4819769	0.382920478		
7							
8							
9	ANOVA						
10	<i>Source of Variation</i>	<i>SS</i>	<i>df</i>	<i>MS</i>	<i>F</i>	<i>P-value</i>	<i>F crit</i>
11	Between Groups	1.020474244	1	1.020474244	4.643292595	0.038346524	2.859224643
12	Within Groups	7.472310559	34	0.21977384			
13							
14	Total	8.492784803	35				

	A	B	C	D	E	F	G
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	A	B	C	D	E	F
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49						

Year

□ 2004

■ 2005

	A	B	C	D	E	F	G
1	Anova: Single Factor		DOGS PER HUMAN WEEKDAY ANALYSIS				
2							
3	SUMMARY						
4	<i>Groups</i>	<i>Count</i>	<i>Sum</i>	<i>Average</i>	<i>Variance</i>		
5	2004	20	2.80293659	0.14014683	0.00995998		
6	2005	16	3.0934563	0.193341019	0.005249733		
7							
8							
9	ANOVA						
10	<i>Source of Variation</i>	<i>SS</i>	<i>df</i>	<i>MS</i>	<i>F</i>	<i>P-value</i>	<i>F crit</i>
11	Between Groups	0.025152193	1	0.025152193	3.191121157	0.082959894	2.859224643
12	Within Groups	0.267985619	34	0.00788193			
13							
14	Total	0.293137812	35				

	A	B	C	D	E	F	G
1	Anova: Single Factor		DOGS UNLEASHED PER HOUR WEEKDAYS				
2							
3	SUMMARY						
4	<i>Groups</i>	<i>Count</i>	<i>Sum</i>	<i>Average</i>	<i>Variance</i>		
5	2004	20	117.5491168	5.877455838	18.03370192		
6	2005	16	122.596913	7.662307062	10.7722972		
7							
8							
9	ANOVA						
10	<i>Source of Variation</i>	<i>SS</i>	<i>df</i>	<i>MS</i>	<i>F</i>	<i>P-value</i>	<i>F crit</i>
11	Between Groups	28.31727906	1	28.31727906	1.909440985	0.176037969	2.859224643
12	Within Groups	504.2247943	34	14.83014101			
13							
14	Total	532.5420734	35				

	A	B	C	D	E	F	G
1	Anova: Single Factor		DOGS ROAMING PER HOUR				
2							
3	SUMMARY						
4	<i>Groups</i>	<i>Count</i>	<i>Sum</i>	<i>Average</i>	<i>Variance</i>		
5	2004	20	98.77962117	4.938981059	12.84355204		
6	2005	16	98.79668592	6.17479287	8.865400309		
7							
8							
9	ANOVA						
10	<i>Source of Variation</i>	<i>SS</i>	<i>df</i>	<i>MS</i>	<i>F</i>	<i>P-value</i>	<i>F crit</i>
11	Between Groups	13.57538518	1	13.57538518	1.224277713	0.276290295	2.859224643
12	Within Groups	377.0084933	34	11.0884851			
13							
14	Total	390.5838785	35				

	A	B	C	D	E	F	G
1	Anova: Single Factor		DOGS CHASING PLOVERS PER HOUR				
2							
3	SUMMARY						
4	<i>Groups</i>	<i>Count</i>	<i>Sum</i>	<i>Average</i>	<i>Variance</i>		
5	2004	20	0	0	0		
6	2005	16	2.143457551	0.133966097	0.082982892		
7							
8							
9	ANOVA						
10	<i>Source of Variation</i>	<i>SS</i>	<i>df</i>	<i>MS</i>	<i>F</i>	<i>P-value</i>	<i>F crit</i>
11	Between Groups	0.159528134	1	0.159528134	4.357489774	0.044412862	2.859224643
12	Within Groups	1.244743385	34	0.0366101			
13							
14	Total	1.40427152	35				

	A	B	C	D	E	F	G
1	Anova: Single Factor		PROPORTION OF DOGS UNLEASHED PER HOUR WEEKDAYS				
2							
3	SUMMARY						
4	<i>Groups</i>	<i>Count</i>	<i>Sum</i>	<i>Average</i>	<i>Variance</i>		
5	2004	20	15.33146274	0.766573137	0.057748485		
6	2005	16	12.23861162	0.764913226	0.019928469		
7							
8							
9	ANOVA						
10	<i>Source of Variation</i>	<i>SS</i>	<i>df</i>	<i>MS</i>	<i>F</i>	<i>P-value</i>	<i>F crit</i>
11	Between Groups	2.44916E-05	1	2.44916E-05	0.000596437	0.980658735	2.859224643
12	Within Groups	1.39614826	34	0.041063184			
13							
14	Total	1.396172751	35				

	A	B	C	D	E
1		DCPH WD	DCPH WD	DCPH WE	DCPH WE
2		2004 WD	2005 WD	2004 WE	2005 WE
3		0	0.789473684	0	2.727272727
4		0	0	0	0.845070423
5		0	0	0	3.333333333
6		0.550458716	0	0	0.789473684
7		0.6	1.411764706	0	
8		0	0.759493671	0	
9		0	0	0	
10		0	0	0	
11		0	0	3.614457831	
12		0	0	0.705882353	
13		0	1.558441558	0	
14		0	1.6	0	
15		0	0	0	
16		0.789473684	0		
17		0	0.722891566		
18		0	0.869565217		
19		0			
20		0.923076923			
21		0			
22		0			
23					
24		Weekday	Weekend		
25	2004	0.143150466	0.33233386		
26	2005	0.4819769	1.923787542		
27					
28		2004	2005	2004	2005
29		0.301618737	0.618805687	1.00526862	1.301627998
30					
31					
32		2004	2005		
33	Weekday	0.143150466	0.4819769		
34	Weekend	0.33233386	1.923787542		

	A	B	C	D	E	F	G	H	I	J	K	L	M	N	O	P	Q	R
1	SVYEAR	DATE	WD	DayType	ProtectionArea	DUR	HMAN	DOGS	DL	DUNL	DC	DP	NO	DOGS	HPH	DLPH	DUPH	DRPH
2															2004	2004	2004	2004
3	2004	07/28/04	Wednesday	Weekday	Yes	1.333333333	77	3	3	0	0	0	0	3	57.75	2.25	0	0
4	2004	08/11/04	Wednesday	Weekday	Yes	1.316666667	91	6	0	6	0	0	0	6	69.11392405	0	0	4.556962025
5	2004	08/25/04	Wednesday	Weekday	Yes	1.45	65	4	2	2	0	0	0	4	44.82758621	1.379310345	0	1.379310345
6	2004	09/15/04	Wednesday	Weekday	Yes	1.816666667	96	8	1	7	1	0	0	8	52.8440367	0.550458716	0.550458716	2.752293578
7	2004	09/22/04	Wednesday	Weekday	Yes	1.666666667	112	21	4	17	1	0	0	21	67.2	2.4	0	9.6
8	2004	10/06/04	Wednesday	Weekday	Yes	1.666666667	97	8	0	8	0	0	0	8	58.2	0	0.6	4.2
9	2004	10/20/04	Wednesday	Weekday	Yes	1.516666667	59	4	0	4	0	0	0	4	38.9010989	0	0	2.637362637
10	2004	10/26/04	Tuesday	Weekday	Yes	1.25	29	5	2	3	0	0	0	5	23.2	1.6	1.6	0.8
11	2004	11/02/04	Tuesday	Weekday	Yes	1.35	124	7	1	6	0	0	0	7	91.85185185	0.740740741	0.740740741	3.703703704
12	2004	11/17/04	Wednesday	Weekday	Yes	1.683333333	91	17	4	13	0	0	0	17	54.05940594	2.376237624	1.188118812	6.534653465
13	2004	12/01/04	Wednesday	Weekday	Yes	1.333333333	74	10	3	7	0	0	0	10	55.5	2.25	0	5.25
14	2004	12/08/04	Wednesday	Weekday	Yes	1.266666667	13	1	0	1	0	0	0	1	10.26315789	0	0.789473684	0
15	2004	01/12/05	Wednesday	Weekday	Yes	1.266666667	77	9	0	9	0	0	0	9	60.78947368	0	0	7.105263158
16	2004	02/09/05	Wednesday	Weekday	Yes	1.266666667	66	8	2	6	1	0	0	8	52.10526316	1.578947368	0.789473684	3.157894737
17	2004	02/16/05	Wednesday	Weekday	Yes	1.233333333	56	24	6	18	0	0	0	24	45.40540541	4.864864865	3.243243243	11.35135135
18	2004	03/09/05	Wednesday	Weekday	Yes	1.483333333	28	10	4	6	0	0	0	10	18.87640449	2.696629213	0	4.04494382
19	2004	04/06/05	Wednesday	Weekday	Yes	1.133333333	65	11	3	8	0	0	0	11	57.35294118	2.647058824	0.882352941	6.176470588
20	2004	04/27/05	Wednesday	Weekday	Yes	1.083333333	95	18	2	16	1	0	0	18	87.69230769	1.846153846	1.846153846	12
21	2004	05/11/05	Wednesday	Weekday	Yes	1.2	121	16	1	15	0	0	0	16	100.8333333	0.833333333	2.5	10
22	2004	05/25/05	Wednesday	Weekday	Yes	0.85	96	7	3	4	0	0	0	7	112.9411765	3.529411765	1.176470588	3.529411765
23																		
24																		
25	AVERAGE																	
26	STD DEV																	
27																		
28															2005	2005	2005	2005
29	2005	08/10/05	Wednesday	Weekday	Yes	1.266666667	74	14	3	11	1	0	0	14	58.42105263	2.368421053	0	7.894736842
30	2005	08/24/05	Wednesday	Weekday	Yes	1.366666667	57	7	1	6	0	0	0	7	41.70731707	0.731707317	1.463414634	2.926829268
31	2005	08/31/05	Wednesday	Weekday	Yes	1.3	91	14	1	13	0	0	0	14	70	0.769230769	0.769230769	9.230769231
32	2005	09/21/05	Wednesday	Weekday	Yes	1.35	90	17	3	14	0	0	0	17	66.66666667	2.222222222	0	10.37037037
33	2005	10/12/05	Wednesday	Weekday	Yes	1.416666667	43	8	2	6	2	0	0	8	30.35294118	1.411764706	0	2.823529412
34	2005	11/04/05	Friday	Weekday	Yes	1.316666667	24	7	0	7	1	0	0	7	18.2278481	0	0	4.556962025
35	2005	11/30/05	Wednesday	Weekday	Yes	1.25	35	12	3	9	0	0	0	12	28	2.4	0	7.2
36	2005	12/07/05	Wednesday	Weekday	Yes	1.116666667	46	3	1	2	0	0	0	3	41.19402985	0.895522388	0.895522388	0.895522388
37	2005	12/14/05	Wednesday	Weekday	Yes	1.3	52	12	1	11	0	0	0	12	40	0.769230769	1.538461538	6.923076923
38	2005	01/04/06	Wednesday	Weekday	Yes	1.2	51	9	3	6	0	0	0	9	42.5	2.5	0.833333333	4.166666667
39	2005	01/25/06	Wednesday	Weekday	Yes	1.283333333	81	14	8	6	2	0	0	14	63.11688312	6.233766234	0	3.116883117
40	2005	02/08/06	Wednesday	Weekday	Yes	1.25	103	17	3	14	2	0	0	17	82.4	2.4	1.6	8
41	2005	02/22/06	Wednesday	Weekday	Yes	1.433333333	117	25	4	21	0	1	7	25	81.62790698	2.790697674	2.790697674	11.1627907
42	2005	03/08/06	Wednesday	Weekday	Yes	1.383333333	75	23	9	14	0	1	2	23	54.21686747	6.506024096	1.445783133	7.951807229
43	2005	03/22/06	Wednesday	Weekday	Yes	1.383333333	89	16	4	12	1	1	1	16	64.3373494	2.891566265	0	7.228915663
44	2005	04/19/06	Wednesday	Weekday	Yes	1.15	130	14	5	9	1	0	0	14	113.0434783	4.347826087	2.608695652	4.347826087

	S	T	U	V	W	X	Y	Z	AA	AB	AC	AD	AE
1	DCPH	DCPH	DPPH	DUNLPH	DOGSPH	DOGSPH	PRDL	PRDUNL	DOGS/HMAN	SEASON		DOGS/HMAN	DOGS/HMAN
2	2004	2005	2004	2004	2004	2005	2004	2004	2004			2004	2005
3	0	0.789473684	0	0	2.25	11.05263158	1	0	0.038961039	FALL		0.038961039	0.189189189
4	0	0	0	4.556962025	4.556962025	5.12195122	0	1	0.065934066	FALL		0.065934066	0.122807018
5	0	0	0	1.379310345	2.75862069	10.76923077	0.5	0.5	0.061538462	FALL		0.061538462	0.153846154
6	0.550458716	0	0	3.853211009	4.403669725	12.59259259	0.125	0.875	0.083333333	FALL		0.083333333	0.188888889
7	0.6	1.411764706	0	10.2	12.6	5.647058824	0.19047619	0.80952381	0.1875	FALL		0.1875	0.186046512
8	0	0.759493671	0	4.8	4.8	5.316455696	0	1	0.082474227	FALL		0.082474227	0.291666667
9	0	0	0	2.637362637	2.637362637	9.6	0	1	0.06779661	FALL		0.06779661	0.342857143
10	0	0	0	2.4	4	2.686567164	0.4	0.6	0.172413793	FALL		0.172413793	0.065217391
11	0	0	0	4.444444444	5.185185185	9.230769231	0.142857143	0.857142857	0.056451613	WINTER		0.056451613	0.230769231
12	0	0	0	7.722772277	10.0990099	7.5	0.235294118	0.764705882	0.186813187	WINTER		0.186813187	0.176470588
13	0	1.558441558	0	5.25	7.5	10.90909091	0.3	0.7	0.135135135	WINTER		0.135135135	0.172839506
14	0	1.6	0	0.789473684	0.789473684	13.6	0	1	0.076923077	WINTER		0.076923077	0.165048544
15	0	0	0	7.105263158	7.105263158	17.44186047	0	1	0.116883117	WINTER		0.116883117	0.213675214
16	0.789473684	0	0	4.736842105	6.315789474	16.62650602	0.25	0.75	0.121212121	WINTER		0.121212121	0.306666667
17	0	0.722891566	0	14.59459459	19.45945946	11.56626506	0.25	0.75	0.428571429	WINTER		0.428571429	0.179775281
18	0	0.869565217	0	4.04494382	6.741573034	12.17391304	0.4	0.6	0.357142857	SPRING		0.357142857	0.107692308
19	0		0	7.058823529	9.705882353		0.272727273	0.727272727	0.169230769	SPRING		0.169230769	
20	0.923076923		0	14.76923077	16.61538462		0.111111111	0.888888889	0.189473684	SPRING		0.189473684	
21	0		0	12.5	13.33333333		0.0625	0.9375	0.132231405	SPRING		0.132231405	
22	0		0	4.705882353	8.235294118		0.428571429	0.571428571	0.072916667	SPRING		0.072916667	
23													
24	2004	2005			2004	2005			2004	2005		2004	2005
25	0.143150466	0.4819769			7.45461317	10.11468079			0.14014683			0.14014683	0.193341019
26	0.301618737	0.618805687			4.932582224	4.112058027			0.099799699			0.099799699	0.072455043
27													
28	2005		2005	2005	2005		2005	2005	2005			2005	
29	0.789473684		0	8.684210526	11.05263158		0.214285714	0.785714286	0.189189189	FALL		0.189189189	
30	0		0	4.390243902	5.12195122		0.142857143	0.857142857	0.122807018	FALL		0.122807018	
31	0		0	10	10.76923077		0.071428571	0.928571429	0.153846154	FALL		0.153846154	
32	0		0	10.37037037	12.59259259		0.176470588	0.823529412	0.188888889	FALL		0.188888889	
33	1.411764706		0	4.235294118	5.647058824		0.25	0.75	0.186046512	FALL		0.186046512	
34	0.759493671		0	5.316455696	5.316455696		0	1	0.291666667	WINTER		0.291666667	
35	0		0	7.2	9.6		0.25	0.75	0.342857143	WINTER		0.342857143	
36	0		0	1.791044776	2.686567164		0.333333333	0.666666667	0.065217391	WINTER		0.065217391	
37	0		0	8.461538462	9.230769231		0.083333333	0.916666667	0.230769231	WINTER		0.230769231	
38	0		0	5	7.5		0.333333333	0.666666667	0.176470588	WINTER		0.176470588	
39	1.558441558		0	4.675324675	10.90909091		0.571428571	0.428571429	0.172839506	WINTER		0.172839506	
40	1.6		0	11.2	13.6		0.176470588	0.823529412	0.165048544	WINTER		0.165048544	
41	0		0.697674419	14.65116279	17.44186047		0.16	0.84	0.213675214	WINTER		0.213675214	
42	0		0.722891566	10.12048193	16.62650602		0.391304348	0.608695652	0.306666667	SPRING		0.306666667	
43	0.722891566		0.722891566	8.674698795	11.56626506		0.25	0.75	0.179775281	SPRING		0.179775281	
44	0.869565217		0	7.826086957	12.17391304		0.357142857	0.642857143	0.107692308	SPRING		0.107692308	

	AF	AG	AH	AI	AJ	AK	AL	AM	AN	AO	AP	AQ
1		DUNLPH	DUNLPH		DRPH	DRPH		DPPH	DPPH		PRDUNL	PRDUNL
2		2004	2005		2004	2005		2004	2005		2004	2005
3		0	8.684210526		0	7.894736842		0	0		0	0.785714286
4		4.556962025	4.390243902		4.556962025	2.926829268		0	0		1	0.857142857
5		1.379310345	10		1.379310345	9.230769231		0	0		0.5	0.928571429
6		3.853211009	10.37037037		2.752293578	10.37037037		0	0		0.875	0.823529412
7		10.2	4.235294118		9.6	2.823529412		0	0		0.80952381	0.75
8		4.8	5.316455696		4.2	4.556962025		0	0		1	1
9		2.637362637	7.2		2.637362637	7.2		0	0		1	0.75
10		2.4	1.791044776		0.8	0.895522388		0	0		0.6	0.666666667
11		4.444444444	8.461538462		3.703703704	6.923076923		0	0		0.857142857	0.916666667
12		7.722772277	5		6.534653465	4.166666667		0	0		0.764705882	0.666666667
13		5.25	4.675324675		5.25	3.116883117		0	0		0.7	0.428571429
14		0.789473684	11.2		0	8		0	0		1	0.823529412
15		7.105263158	14.65116279		7.105263158	11.1627907		0	0.697674419		1	0.84
16		4.736842105	10.12048193		3.157894737	7.951807229		0	0.722891566		0.75	0.608695652
17		14.59459459	8.674698795		11.35135135	7.228915663		0	0.722891566		0.75	0.75
18		4.04494382	7.826086957		4.04494382	4.347826087		0	0		0.6	0.642857143
19		7.058823529			6.176470588			0			0.727272727	
20		14.76923077			12			0			0.888888889	
21		12.5			10			0			0.9375	
22		4.705882353			3.529411765			0			0.571428571	
23												
24		2004	2005		2004	2005		2004	2005		2004	2005
25		5.877455838	7.662307062		4.938981059	6.17479287		0	0.133966097		0.766573137	0.764913226
26		4.246610639	3.282117791		3.583790177	2.97748221		0	0.288067514		0.240309145	0.141168231
27												
28		2005			2005			2005			2005	
29		8.684210526			7.894736842			0			0.785714286	
30		4.390243902			2.926829268			0			0.857142857	
31		10			9.230769231			0			0.928571429	
32		10.37037037			10.37037037			0			0.823529412	
33		4.235294118			2.823529412			0			0.75	
34		5.316455696			4.556962025			0			1	
35		7.2			7.2			0			0.75	
36		1.791044776			0.895522388			0			0.666666667	
37		8.461538462			6.923076923			0			0.916666667	
38		5			4.166666667			0			0.666666667	
39		4.675324675			3.116883117			0			0.428571429	
40		11.2			8			0			0.823529412	
41		14.65116279			11.1627907			0.697674419			0.84	
42		10.12048193			7.951807229			0.722891566			0.608695652	
43		8.674698795			7.228915663			0.722891566			0.75	
44		7.826086957			4.347826087			0			0.642857143	

	A	B	C	D	E	F	G
1	Anova: Single Factor		WEEKEND DOGS PER HOUR				
2							
3	SUMMARY						
4	<i>Groups</i>	<i>Count</i>	<i>Sum</i>	<i>Average</i>	<i>Variance</i>		
5	2004	13	184.2693005	14.17456158	26.08393632		
6	2005	4	111.3661073	27.84152683	264.7861855		
7							
8							
9	ANOVA						
10	<i>Source of Variation</i>	<i>SS</i>	<i>df</i>	<i>MS</i>	<i>F</i>	<i>P-value</i>	<i>F crit</i>
11	Between Groups	571.3452258	1	571.3452258	7.739247903	0.013958659	3.073185443
12	Within Groups	1107.365792	15	73.82438616			
13							
14	Total	1678.711018	16				

	A	B	C	D	E	F	G
1	Anova: Single Factor		WEEKEND PROPORTION OF DOGS UNLEASHED				
2							
3	SUMMARY						
4	<i>Groups</i>	<i>Count</i>	<i>Sum</i>	<i>Average</i>	<i>Variance</i>		
5	2004	13	9.771702111	0.751669393	0.018869888		
6	2005	4	3.358355438	0.839588859	0.013094929		
7							
8							
9	ANOVA						
10	<i>Source of Variation</i>	<i>SS</i>	<i>df</i>	<i>MS</i>	<i>F</i>	<i>P-value</i>	<i>F crit</i>
11	Between Groups	0.023644194	1	0.023644194	1.334706883	0.266041807	3.073185443
12	Within Groups	0.26572344	15	0.017714896			
13							
14	Total	0.289367634	16				

	A	B	C	D	E	F	G
1	Anova: Single Factor		WEEKEND AVERAGE UNLEASHED DOGS PER HOUR				
2							
3	SUMMARY						
4	<i>Groups</i>	<i>Count</i>	<i>Sum</i>	<i>Average</i>	<i>Variance</i>		
5	2004	13	142.0207081	10.92466985	23.06751841		
6	2005	4	90.84647438	22.7116186	156.1338773		
7							
8							
9	ANOVA						
10	<i>Source of Variation</i>	<i>SS</i>	<i>df</i>	<i>MS</i>	<i>F</i>	<i>P-value</i>	<i>F crit</i>
11	Between Groups	424.9689619	1	424.9689619	8.553989585	0.01045681	3.073185443
12	Within Groups	745.211853	15	49.6807902			
13							
14	Total	1170.180815	16				

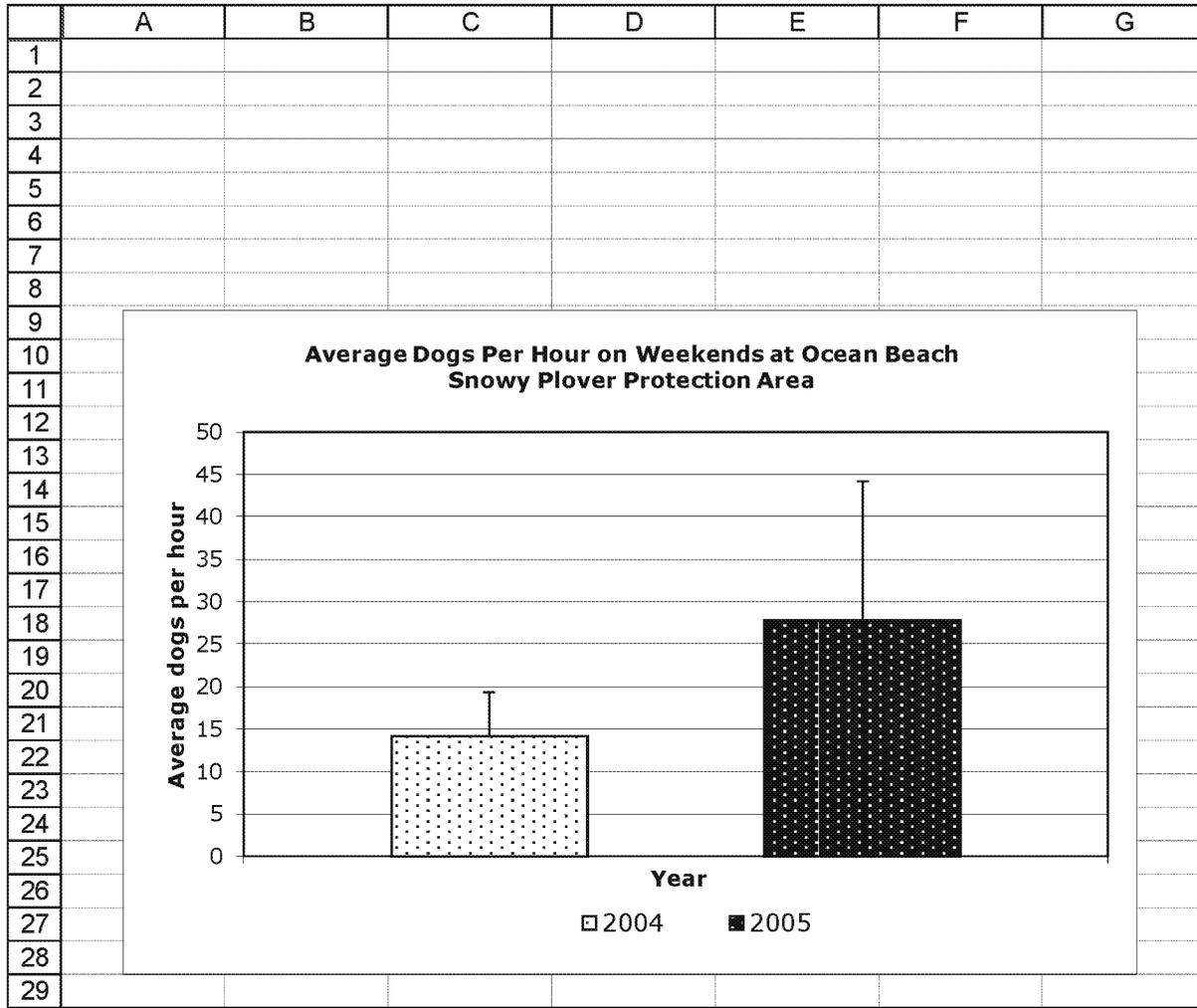
	A	B	C	D	E	F	G
1	Anova: Single Factor		WEEKEND DOGS CHASING BIRDS PER HOUR				
2							
3	SUMMARY						
4	<i>Groups</i>	<i>Count</i>	<i>Sum</i>	<i>Average</i>	<i>Variance</i>		
5	2004	13	4.320340184	0.33233386	1.010564998		
6	2005	4	7.695150167	1.923787542	1.694235444		
7							
8							
9	ANOVA						
10	<i>Source of Variation</i>	<i>SS</i>	<i>df</i>	<i>MS</i>	<i>F</i>	<i>P-value</i>	<i>F crit</i>
11	Between Groups	7.747158274	1	7.747158274	6.752518466	0.02015666	3.073185443
12	Within Groups	17.20948631	15	1.147299087			
13							
14	Total	24.95664459	16				

	A	B	C	D	E	F	G
1	Anova: Single Factor		WEEKEND DOGS PER HUMAN				
2							
3	SUMMARY						
4	<i>Groups</i>	<i>Count</i>	<i>Sum</i>	<i>Average</i>	<i>Variance</i>		
5	2004	13	1.276480131	0.098190779	0.002130621		
6	2005	4	0.642411601	0.1606029	0.003027079		
7							
8							
9	ANOVA						
10	<i>Source of Variation</i>	<i>SS</i>	<i>df</i>	<i>MS</i>	<i>F</i>	<i>P-value</i>	<i>F crit</i>
11	Between Groups	0.011914952	1	0.011914952	5.158182856	0.038296868	3.073185443
12	Within Groups	0.034648691	15	0.002309913			
13							
14	Total	0.046563643	16				

	A	B	C	D	E	F	G	H	I	J	K	L	M	N	O	P	Q	R
1	SVYYEAR	DATE	WD	DayType	ProtectionArea	DUR	HMAN	DOGS	DL	DUNL	DC	DP	NO	DOGS	HPH	DLPH	DLPH	DUPH
2																2004	2005	2004
3	2004	07/31/04	Saturday	Weekend	Yes	1.233333333	123	18	3	15	0	0	0	18	99.72972973	2.432432432	4.545454545	0
4	2004	08/07/04	Saturday	Weekend	Yes	1.183333333	191	9	2	7	0	0	0	9	161.4084507	1.690140845	10.14084507	4.225352113
5	2004	08/14/04	Saturday	Weekend	Yes	0.933333333	103	9	3	6	0	0	0	9	110.3571429	3.214285714	5.833333333	1.071428571
6	2004	11/06/04	Saturday	Weekend	Yes	1.433333333	167	17	8	9	0	0	0	17	116.5116279	5.581395349	0	2.093023256
7	2004	11/20/04	Saturday	Weekend	Yes	1.4	422	28	5	23	0	0	0	28	301.4285714	3.571428571		3.571428571
8	2004	12/04/04	Saturday	Weekend	Yes	1.683333333	74	13	4	9	0	0	0	13	43.96039604	2.376237624		4.158415842
9	2004	12/11/04	Saturday	Weekend	Yes	1.2	309	22	3	19	0	0	0	22	257.5	2.5		5.833333333
10	2004	01/15/05	Saturday	Weekend	Yes	1.1	141	15	1	14	0	0	0	15	128.1818182	0.909090909		5.454545455
11	2004	01/29/05	Saturday	Weekend	Yes	1.383333333	293	30	6	24	5	0	0	30	211.8072289	4.337349398		7.951807229
12	2004	02/12/05	Saturday	Weekend	Yes	1.416666667	302	27	6	21	1	0	0	27	213.1764706	4.235294118		5.647058824
13	2004	03/26/05	Saturday	Weekend	Yes	1.516666667	321	17	2	15	0	0	0	17	211.6483516	1.318681319		3.296703297
14	2004	04/09/05	Saturday	Weekend	Yes	1.15	124	23	6	17	0	0	0	23	107.826087	5.217391304		11.30434783
15	2004	04/30/05	Saturday	Weekend	Yes	1.233333333	250	11	6	5	0	0	0	11	202.7027027	4.864864865		2.432432432
16																		
17																2004	2005	2004
18	Average															3.249891727	5.129908237	4.387682827
19	Std Dev															1.522304488	4.173800804	2.980919295
20																		
21	Median															3.214285714	5.189393939	4.158415842
22																		
23	2005	01/21/06	Saturday	Weekend	Yes	1.1	141	29	5	24	3	0	0	29	128.1818182	4.545454545		0.909090909
24	2005	02/11/06	Saturday	Weekend	Yes	1.183333333	509	60	12	48	1	0	0	60	430.1408451	10.14084507		26.1971831
25	2005	03/11/06	Saturday	Weekend	Yes	1.2	240	26	7	19	4	0	0	26	200	5.833333333		3.333333333
26	2005	03/25/06	Saturday	Weekend	Yes	1.266666667	76	16	0	16	1	1	12	16	60	0		5.526315789

	S	T	U	V	W	X	Y	Z	AA	AB	AC	AD	AE
1	DUPH	DRPH	DRPH	DCPH	DCPH	DPPH	DPPH	DUNLPH	DUNLPH	DOGSPH	DOGSPH	PRDL	PRDUNL
2	2005	2004	2005	2004	2005	2004	2005	2004	2005	2004	2005	2004	2004
3	0.909090909	12.16216216	18.18181818	0	2.727272727	0	0	12.16216216	21.81818182	14.59459459	26.36363636	0.166666667	0.833333333
4	26.1971831	1.690140845	13.52112676	0	0.845070423	0	0	5.915492958	40.56338028	7.605633803	50.70422535	0.222222222	0.777777778
5	3.333333333	5.357142857	9.166666667	0	3.333333333	0	0	6.428571429	15.83333333	9.642857143	21.66666667	0.333333333	0.666666667
6	5.526315789	4.186046512	5.526315789	0	0.789473684	0	0.789473684	6.279069767	12.63157895	11.86046512	12.63157895	0.470588235	0.529411765
7		12.85714286		0		0		16.42857143		20		0.178571429	0.821428571
8		1.188118812		0		0		5.346534653		7.722772277		0.307692308	0.692307692
9		10		0		0		15.83333333		18.33333333		0.136363636	0.863636364
10		7.272727273		0		0		12.72727273		13.63636364		0.066666667	0.933333333
11		5.78313253		3.614457831		0		17.34939759		21.68674699		0.2	0.8
12		8.470588235		0.705882353		0		14.82352941		19.05882353		0.222222222	0.777777778
13		6.593406593		0		0		9.89010989		11.20879121		0.117647059	0.882352941
14		3.47826087		0		0		14.7826087		20		0.260869565	0.739130435
15		1.621621622		0		0		4.054054054		8.918918919		0.545454545	0.454545455
16													
17	2005	2004	2005	2004	2005	2004	2005	2004	2005	2004	2005	2004	2004
18	8.991480783	6.204653167	11.59898185	0.33233386	1.923787542	0	0.197368421	10.92466985	22.7116186	14.17456158	27.84152683	0.248330607	0.751669393
19	11.62444578	3.867957268	5.471800601	1.00526862	1.301627998	0	0.394736842	4.802865646	12.49535423	5.107243514	16.27225201	0.13736771	0.13736771
20													
21	4.429824561	5.78313253	11.34389671	0	1.786171575	0	0	12.16216216	18.82575758	13.63636364	24.01515152	0.222222222	0.777777778
22													
23		18.18181818		2.727272727		0		21.81818182		26.36363636		0.172413793	0.827586207
24		13.52112676		0.845070423		0		40.56338028		50.70422535		0.2	0.8
25		9.166666667		3.333333333		0		15.83333333		21.66666667		0.269230769	0.730769231
26		5.526315789		0.789473684		0.789473684		12.63157895		12.63157895		0	1

	AF	AG	AH	AI
1	PRDUNL	DOGS/HMAN	DOGS/HMAN	SEASON
2	2005	2004	2005	
3	0.827586207	0.146341463	0.205673759	FALL
4	0.8	0.047120419	0.117878193	FALL
5	0.730769231	0.087378641	0.108333333	FALL
6	1	0.101796407	0.210526316	WINTER
7		0.066350711		WINTER
8		0.175675676		WINTER
9		0.071197411		WINTER
10		0.106382979		WINTER
11		0.102389078		WINTER
12		0.089403974		WINTER
13		0.052959502		SPRING
14		0.185483871		SPRING
15		0.044		SPRING
16				
17	2005	2004	2005	
18	0.839588859	0.098190779	0.1606029	
19	0.114433077	0.046158651	0.0550189	
20				
21	0.813793103	0.089403974	0.161775976	
22				
23		0.205673759		WINTER
24		0.117878193		WINTER
25		0.108333333		SPRING
26		0.210526316		SPRING



***Addendum: 2007 Plover Monitoring
Season Update***

*Western Snowy Plovers and
Recent Changes in Human and Dog Use within
the Snowy Plover Management Area at Ocean
Beach*

*and the Wildlife Protection Area
at Crissy Field*

National Park Service
Golden Gate National Recreation Area

March 06, 2008

Introduction

This report provides an update of western snowy plover (*Charadrius alexandrinus nivosus*) monitoring for the 2007 monitoring season to date (from July 2006-February 02, 2008) at Ocean Beach and the Wildlife Protection Area at Crissy Field of the Golden Gate National Recreation Area (GGNRA). Snowy plover monitoring seasons typically last from July through early to mid-May, based on when plovers are known to be present on the beaches. As such, this is a preliminary report. All monitoring data to date has been entered and gone through initial screening procedures; however the full suite of end of season error checking will not be completed until the official end of the monitoring season. Errors in data entry may still be identified through the end of season data screening. Our initial screening tends to catch errors, but there are possibilities of identifying and correcting errors through the end of season data quality assurance process. In addition, we will be adding data for monitoring through the end of the season. Monitoring to date represents about 70% of the typical monitoring season. Thus, the end of season report for 2007 will invariably have different values for the summary statistics. It is anticipated that the trends shown in this report will be representative of the full season of monitoring, but some changes in parameter values will occur. A few surveys in November were not able to be conducted due to the Cosco Busan oil spill. In addition, NPS resumed surveys in late November, however only counted people and dogs. Snowy plover numbers were tracked by a contractor for the natural resources damage assessment related to the oil spill. NPS resumed the full monitoring protocol in early January 2008. The oil spill and clean-up also may have affected the use of Ocean Beach and Crissy Field.

This report is a supplement to the Status Report: Western Snowy Plovers and Recent Changes in Human and Dog Use within the Snowy Plover Management Area at Ocean Beach and the Wildlife Protection Area at Crissy Field (NPS 2006) and the Addendum: 2006 Plover Monitoring report (NPS 2007). This report focused on summarizing snowy plover occurrence in these two areas, as well as numbers and trends for people and dog use.

Ocean Beach

To date in the 2007 monitoring season, 30 surveys have been conducted at Ocean Beach. The first survey of the season was July 7, 2007, and the last survey included in this analysis was conducted on February 2, 2008. The maximum snowy plover count was 49.

The average number of people per hour observed at Ocean Beach was 84 in 2006, increasing to 103 in 2007. The median number of dogs per hour within the Snowy Plover Protection Area (SPPA) at Ocean Beach was 8.6 for 2007 monitoring season to date. This value is similar to the 9.0 dogs per hour observed for 2006, however indicates a decrease in the number of dogs in the SPPA from the 2005 season (11.3 dogs per hour), when dogs were allowed off-leash (Figure 1). The 2007 value for dogs per hour is still above the values from 2000-2002, which ranged from 5.7—7.3 dogs per hour.

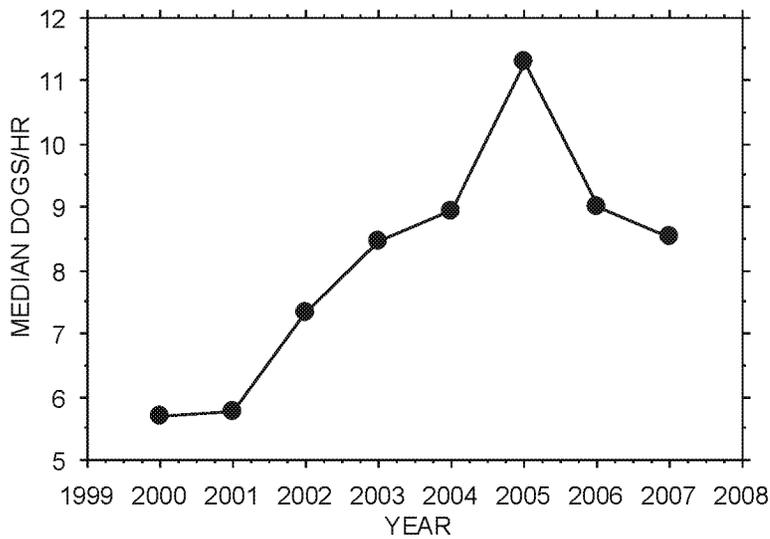


Figure 1. Median number of dogs per hour at the Ocean Beach SPPA from 2000-2007 (includes weekdays and weekends).

The median percentage of dogs unleashed in the SPPA in 2007 was 55%. This compares to a median percentage of 64% of dogs unleashed in 2006. However, the 2007 value is very close to the median 57% of dogs observed unleashed when only surveys from after the implementation of leash restrictions in 2006 was included. The pets on-leash restriction was not enacted until early November of 2006, so the 2006 median percentage of unleashed dogs was affected by the timing of implementation of the pets on-leash restriction. This shows a decrease from higher percentages of unleashed dogs in the SPPA in 2004 and 2005, back to levels observed during the period of 2000-2003 (Figure 2). The U.S. v. Barley decision in December 2004 permitted dogs off-leash in the SPPA at Ocean Beach. The pets on-leash restriction appears to have reduced the percentage of off-leash dogs in the SPPA, however we continue to observe over 50% of dogs off-leash in the SPPA even with the pets on-leash restriction.

On the 30 surveys conducted to date in 2007, there have been 18 observations of dogs chasing shorebirds, and one observation of a dog chasing snowy plovers. These numbers indicate that off-leash dogs chasing shorebirds and snowy plovers remains a problem on Ocean Beach.

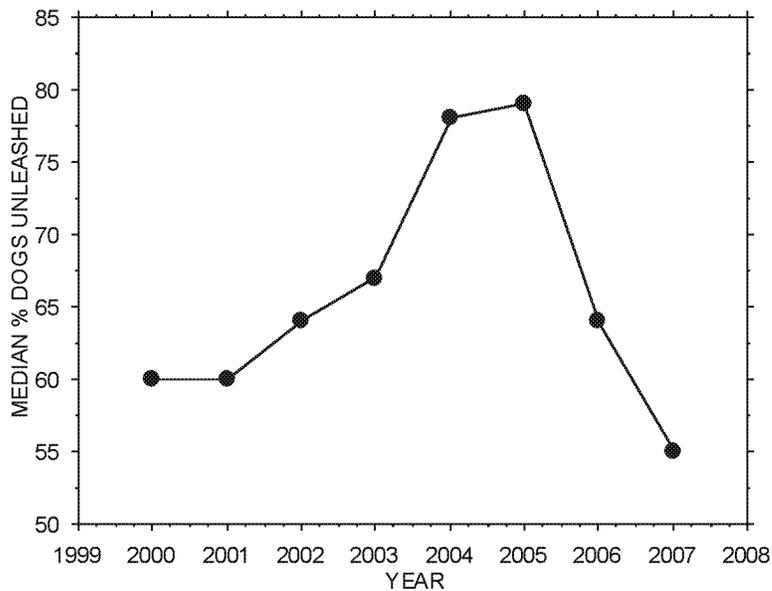


Figure 2. Median percentage of dogs unleashed at the Ocean Beach SPPA from 2000-2007 (includes weekdays and weekends).

Crissy Field

To date in the 2007 monitoring season, 30 surveys have been conducted at Crissy Field. The first survey of the season was July 5, 2007, and the last survey included in this analysis was conducted on February 2, 2008. NPS began using a similar monitoring protocol to that used on Ocean Beach in September 2006. The 2007 data collected to date was compared to that collected in 2006.

In 2007, on average nearly 57 people per hour were encountered on Crissy Field during surveys, this compares to 45 people per hour observed in 2006. In 2007, the number of dogs per hour declined to 5.5 compared to 9.9 dogs per hour in 2006 (Figure 3). The median percentage of dogs unleashed declined from 78% in 2006 to 50% in 2007 (Figure 4). In 2007, there were 12 surveys out of 30 total with no dogs observed. This compares with 7 surveys out of 29 in 2006 with no dogs observed. There were no observations of dogs chasing shorebirds or plovers during 2007 monitoring. In 2006, there were three observations of dogs chasing shorebirds and no observations of dogs chasing plovers. Crissy Field has lower numbers of shorebirds and snowy plovers, as well as more surveys without dogs observed compared to Ocean Beach. All these are factors in explaining why dogs chasing shorebirds and plovers is less commonly observed through monitoring at Crissy Field than Ocean Beach.

Conclusions:

The monitoring data from 2007 year to date indicate a slight improvement in the percentage of off-leash dogs in the SPPA at Ocean Beach compared to 2006. At Crissy Field, it appears that compliance with the leash restriction is considerably better than

observed in 2006. However, high numbers of off-leash dogs at both sites still remain a threat to shorebirds and snowy plovers. Dogs were frequently observed chasing shorebirds in the SPPA at Ocean Beach in 2007. The monitoring data from 2006 and 2007 indicate that the pets on leash restrictions for the SPPA's at Ocean Beach and Crissy Field have reduced numbers of off-leash dogs. Increased efforts in both these areas to raise compliance levels with the on-leash restrictions, which would then reduce threat levels to snowy plovers and shorebirds, are still necessary.

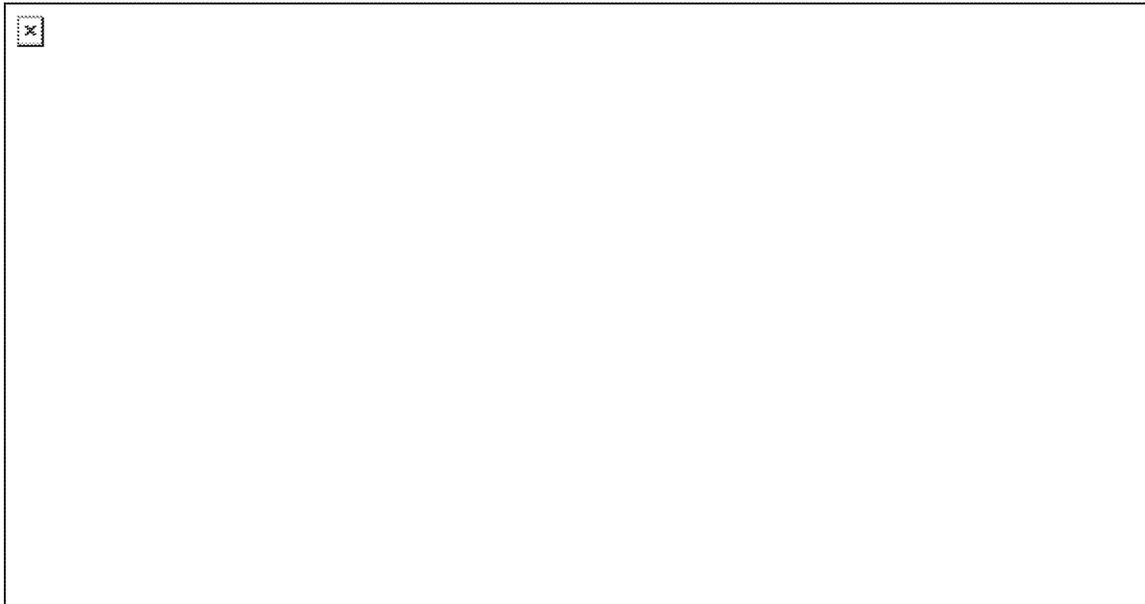


Figure 3. Average number of dogs per hour observed on Crissy Field in 2006 and 2007.

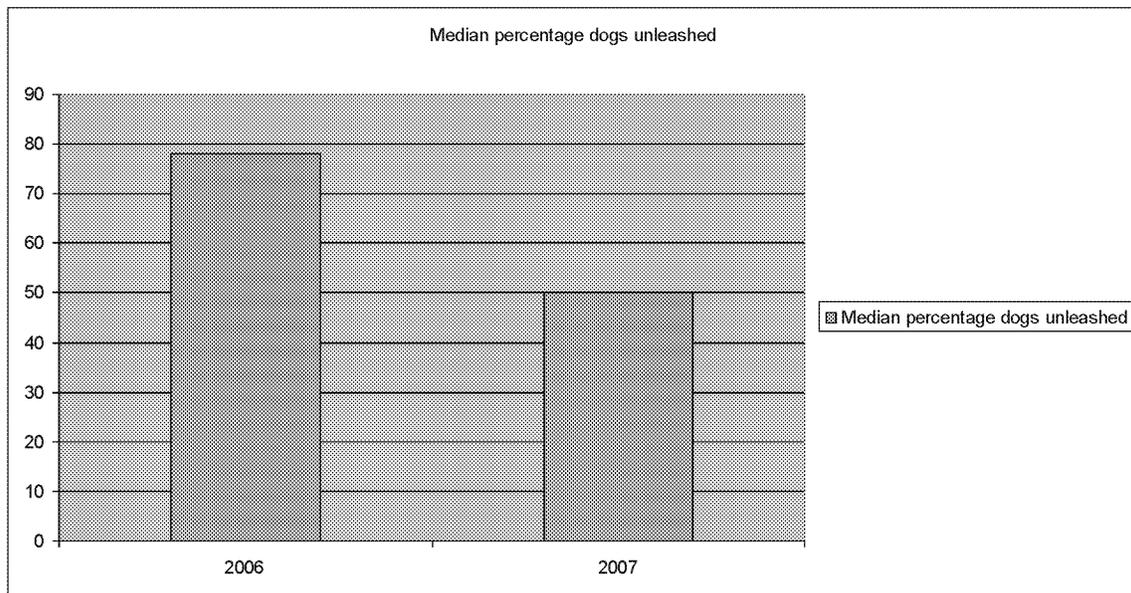


Figure 4. Median percentage of dogs unleashed at Crissy Field in 2006 and 2007.

From: [Daphne Hatch](#)
To: [Bill Merkle](#)
Subject: Re: primary dog-wildlife literature
Date: 03/17/2010 03:28 PM

Thanks Bill! This is all we need for now.

Daphne

▼ [Bill Merkle/GOGA/NPS](#)

Bill Merkle/GOGA/NPS

03/17/2010 03:23 PM
To Daphne Hatch/GOGA/NPS@NPS
cc
Subject primary dog-wildlife literature

Recommended focal references for impacts of dogs on wildlife.

Mammals:

Lenth, B. E., R. L. Knight, and M. E. Brennan. 2008. The Effects of Dogs on Wildlife Communities. *Natural Areas Journal* 28: 218-227.

Shorebirds:

Lafferty K.D. (2001). Birds at a Southern California beach: seasonality, habitat use and disturbance by human activity. *Biodiversity and Conservation*, 10, 1949-1962.

Lafferty K.D. (2001). Disturbance to wintering western snowy plovers. *Biological Conservation*, 101, 315-325.

Support: GGNRA Reports (Hatch 1996, NPS 2006, 2007, 2008); Final Recovery Plan for WSP 2007.

Landbirds (focus on low and ground nesting birds):

Banks, P. B. and J. V. Bryant. 2007. Four-Legged Friend or Foe? Dog Walking Displaces Native Birds From Natural Areas. *Biology Letters* [doi:10.1098/rsbl.2007.0374]

General Support Documents:

Sime, C. A. 1999. *Domestic Dogs in Wildlife Habitats*. Pages 8.1-8.17 in G. Joslin and H. Youmans, coordinators. *Effects of recreation on Rocky Mountain wildlife: A Review for Montana*. Committee on Effects of Recreation on Wildlife, Montana Chapter of The Wildlife Society. 307pp.

Andrusiak, L. 2003. Impacts of Dogs on the Foreshore and Nearshore at Blackie Spit Park: Literature Review and Management Options. Prepared for City of Surrey Parks, Recreation and Culture Department. August. (This Andrusiak review is pretty good, but I

don't think that it is widely available and cites many of these other primary references, especially for shorebirds.)

Let me know if you want me to pull out the main points, we want them to highlight.

-Bill

Bill Merkle
Wildlife Ecologist
Golden Gate National Recreation Area
415-331-2894
415-331-0851 (fax)
<http://www.nps.gov/goga/>

	A	B	C	D	E	F	G	H	I
1	Off-leash dogs and off-leash dog behavior by survey year in the Ocean Beach PPA								
2									
3	Survey Year	Total Dogs Observed	Total Dogs On-leash	Total Dogs Off-leash	% of Dogs Off-leash	Dogs Chasing Plovers	% of Off-leash Dogs Chasing Plovers	Dogs Chasing All Birds	% of Off-leash Dogs Chasing All Birds
4	1994	1385	160	1225	88.4%	10	0.82%	115	9.4%
5	1995	2628	239	2389	90.9%	7	0.29%	175	7.3%
6	1996	1473	224	1249	84.8%	14	1.12%	90	7.2%
7	1997	1346	384	962	71.5%	5	0.52%	91	9.5%
8	1998	482	196	286	59.3%	2	0.70%	23	8.0%
9	1999	399	154	245	61.4%	2	0.82%	23	9.4%
10	2000	387	150	237	61.2%	0	0.00%	20	8.4%
11	2001	394	147	247	62.7%	0	0.00%	5	2.0%
12	2002	375	142	233	62.1%	0	0.00%	7	3.0%
13	2003	436	133	303	69.5%	0	0.00%	4	1.3%
14	2004	436	96	340	78.0%	0	0.00%	10	2.9%
15	2005	343	75	268	78.1%	4	1.49%	23	8.6%
16	2006	544	189	355	65.3%	4	1.13%	27	7.6%
17									
18	Total	10628	2289	8339	78.5%	48	0.58%	613	7.4%
19									
20	Summary:								
21	During the survey years 1994 to 2006, surveyors observed 10,628 dogs in the Ocean Beach PPA. Of this total, 11.5% (n = 2,289) were on-leash and 78.5% (n = 8,339) were off-leash. Surveyors observed 48 dogs chasing plovers, meaning that 0.58% of observed off-leash dogs were observed chasing plovers.								

From: [Daphne Hatch](#)
To: [Bill Merkle](#)
Cc: [Darren Fong](#); [Maria Alvarez](#); [Sue Fritzke](#)
Subject: Re: dog sp. list
Date: 04/25/2005 12:36 PM

exempt 5

Daphne

▼ [Bill Merkle](#)

**Bill
Merkle**

To: Daphne Hatch/GOGA/NPS@NPS, Darren
Fong/GOGA/NPS@NPS, Sue Fritzke/GOGA/NPS@NPS, Maria
Alvarez/GOGA/NPS@NPS

cc:

Subject: dog sp. list

04/25/2005
12:28 PM
PDT

Hi all,

I am working on commenting on the species list for dog management planning. The table was derived from the FMP species list. I will be getting this to Shirwin by mid-week, but there should be additional opportunities for feedback. We may want to discuss some of the impacts as a group.

The species list is located on the X:/Lands, Water, and Recreation Planning/Dog Management/Dog reg neg species table.xls

I added a column to the table, for natural resources comments.

Darren, can you provide some feedback on impacts to freshwater shrimp and CA tiger salamander. I went through fish and other herp's-
-you can check if you have time.

Maria, thanks for your input on the plants while Sue is on leave.

-Bill

Bill Merkle
Wildlife Ecologist
Golden Gate National Recreation Area
415-331-2894
415-331-0851 (fax)

From: Chris Lehnertz <chris_lehnertz@ (b) (6)>
Subject: Fwd: Dogs
Date: December 15, 2014 at 11:21 PM
To: Chris Lehnertz <chris_lehnertz@nps.gov>



Begin forwarded message:

From: Frank Dean <frank_dean@nps.gov>
Date: December 15, 2014 at 1:20:28 PM PST
To: Peggy O'Dell <peggy_o'dell@nps.gov>
Cc: Lehnertz Chris <chris_lehnertz@ (b) (6)>, Howard Levitt <Howard_Levitt@nps.gov>
Subject: Re: Dogs

Okay Peggy.

Howard, let's also call Jason Elliott in mayor's office to get some context about the meeting.

Frank

Frank Dean
General Superintendent
Golden Gate National Recreation Area
201 Fort Mason
San Francisco, CA 94123
(415) 561-4720

On Dec 15, 2014, at 1:07 PM, Peggy O'Dell <peggy_o'dell@nps.gov> wrote:

Need three sentences on where you are with dogs. Sally meeting with SF Mayor. Need by Thursday please. Thank you.

Sent from my iPhone

From: Peggy O'Dell peggy_o'dell@nps.gov

Subject: Dogs

Date: December 15, 2014 at 2:08 PM

To: Frank Dean frank_dean@nps.gov

Cc: Lehnertz Chris chris_lehnertz@ (b) (6)



Need three sentences on where you are with dogs. Sally meeting with SF Mayor. Need by Thursday please. Thank you.

Sent from my iPhone

From: Howard Levitt and Wendy Scheffers howandwen@ (b) (6)
Subject: Re: Last piece of dog management presentation to Dan Bernal
Date: July 13, 2015 at 4:53 PM
To: Amy Meyer a7w2m@ (b) (6), Neal Desai ndesai@npca.org, rebecca@ (b) (6)
Cc: chris_lehnertz@ (b) (6)



Amy, Neal, and Becky:

Try this ...

1. Golden Gate petitioned the NPS regional and national directorate to be able to develop a GOGA-specific rule for dog management that both met the preservation and recreation mandates of an NPS site, and also acknowledged the then-30 year tradition of off-leash dog use in areas of the park, and park ownership of most of the beach areas in San Francisco and southern Marin. It is a significant stretch for NPS to even consider off-leash dog use.
2. Of 407 areas of the NPS, not one permits off leash dog use.
2. Unlike single-issue stakeholders, NPS is required to consider the desires of a broad array of park users.
3. The sites that are most contested in the park are those which are popular with all users - Fort Funston, Ocean Beach, Crissy Field, Rodeo Beach, and Muir Beach. Four of these areas have proposed off-leash areas. Others of the 22 areas originally evaluated for use zoning are also used and enjoyed by a broad spectrum of visitors.
4. NPS carefully assessed every area governed by the 1979 Pet Policy, and later added key San Mateo County sites that were not owned or managed by the park in 1979, to determine if there were any areas where dogs could be permitted off leash without threatening sensitive or threatened wildlife and plants, and which also permitted opportunities for those who want a dog-free experience. We identified 7 areas where we feel off leash dog use can occur.
5. In addition to the 7 proposed off leash areas, there are 21 areas (including some that also permit off leash) that propose on-leash dog walking.
6. Commercial dog walking is permitted in many park areas; NPS authority to permit this use is contested by several groups.

Howard

On Fri, Jul 10, 2015 at 4:42 PM, Amy Meyer <a7w2m@ (b) (6)> wrote:

Dear Chris,

Neal, Becky, and I have pulled together all but the last piece of paper for the meeting with Dan on Wednesday. They are 1) a shortened version of the preamble Howard sent us and 2) the chart he sent showing what neighboring agencies do. I found 3) the CFR citation and will provide Dan with a copy, highlighting sections 1 and 2..

Howard said he'd get on the paper that summarizes the relevant sections of the Dog Management Plan as soon as he returns on Monday. This has to be in bullet or other short form— it's my experience that Dan does not have the time to deal with anything of any length. He will simply want to know the essentials.

I need the paper by Tuesday morning because I want to send the 4 papers to Dan ahead of time and want him to be able to share them with the person he is including in our meeting from their Washington office. I also have to go over the paper with Neal and Becky before I use it.

I have to leave by 9:30 Monday morning for an event for the opening of the New Presidio Parkway. I will be back about noon. I leave for a doctors appointment at 2:15. Back near 4.

Best,

Amy

From: Amy Meyer a7w2m@ (b) (6)
Subject: Last piece of dog management presentation to Dan Bernal
Date: July 10, 2015 at 4:42 PM
To: chris_lehnertz@ (b) (6)
Cc: Howard Levitt and Wendy Scheffers howandwen@ (b) (6)



Dear Chris,

Neal, Becky, and I have pulled together all but the last piece of paper for the meeting with Dan on Wednesday. They are 1) a shortened version of the preamble Howard sent us and 2) the chart he sent showing what neighboring agencies do. I found 3) the CFR citation and will provide Dan with a copy, highlighting sections 1 and 2..

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Best,

Amy

From: **Chris Lehnertz** chris_lehnertz@ (b) (6) 
Subject: Re: Dog meeting with Dan Bernal
Date: July 8, 2015 at 9:54 PM
To: Amy Meyer a7w2m@ (b) (6)

LC

Hi Amy,

I will see what we can put together, and will call you to make sure I have it right. We can summarize what was in the supplemental EIS, which may be the best route to go.

Your message is right on target, that we were directed by a judge to go through a rule making, which could easily have been to simply adopt the regulation that applies to the other 406 national parks - Part 35 Section 2.15 of the Code of Federal Regulations. But, instead, GGNRA chose to promulgate a rule that is more liberal (weaker?) than what every other park in the nation implements. Some say that we are bending over backwards to make sure we provide off-leash experiences in five different locations in GGNRA when there are none in the entire rest of the nation.

Heard today that Representative Speier posted on Facebook that she introduced a dog management amendment that did not pass, but she would keep trying. I haven't seen it yet.

Thanks, talk to you soon.

Chris

On Jul 8, 2015, at 9:50 AM, Amy Meyer <a7w2m@ (b) (6)> wrote:

Dear Chris,

Neal, Becky, and I are meeting with Dan Bernal next Wednesday, 7/15, at 1 pm.

Howard supplied us with some good background information including underlying legislation and policy and also a chart showing what neighboring agencies are doing re: dogs.

We will summarize the nationwide dog regulations and describe why the situation here calls for the Special Rule.

What we don't have is what GGNRA is offering for dogs under the Special Rule. We would label what you tell us as a "final," going through the last stages of the approval process and expected to come out around mid-September.

One of the necessary matters to turn around is that GGNRA is not taking something away from dog owners but is giving them more than any other national park users in the country. The true comparison is with the usual NPS dog regulations. To receive this special benefit, sites have been well-justified so as not to set a precedent. That pushes back against "we're only getting 1%," but not defensively.

Can you get someone to send us the essential contents of the Special Rule (including, if possible, a map) that makes plain why certain areas have been chosen and examples of why many areas are inappropriate for on- or off-leash dogs.

Best regards,
Amy

Neal just sent this, including Pelosi's letter to you, below:

I can also send an email to Howard's personal email asking him for how many meetings NPS has conducted over the years on this topic as a way to highlight the public engagement. The "listen to the community and diverse viewpoints" message is central to Pelosi's 4/1/15 letter to GGNRA (attached).

We want Pelosi's office to see that the NPS has listened to the community, but listening to someone and doing what they want you to do are two different things. And the science and policy doesn't support much of what the dog people want NPS to do

<Pelosi ltr re GGNRA dog 4.1.15.jpg>

NANCY PELOSI
12TH DISTRICT, CALIFORNIA
DEMOCRATIC LEADER
225 CONGRESS HOUSE OFFICE BUILDING

Congress of the United States
House of Representatives

DISTRICT OFFICE:
SAN FRANCISCO FEDERAL BUILDING
90-7TH STREET
SAN FRANCISCO, CA 94103

GGNRA194691

April 1, 2015

Superintendent Christine Lehnertz
Golden Gate National Recreation Area
Building 201, Fort Mason
San Francisco, CA 94123-0022

Dear Superintendent Lehnertz:

Congratulations on your appointment as Superintendent of the Golden Gate National Recreation Area (GGNRA). As you know, the GGNRA is one of our nation's greatest natural treasures – a crown jewel of the National Park System and America's most visited park unit. GGNRA offers residents of the Bay Area as well as visitors from around our country and the world the opportunity to connect with nature, enjoy outdoor recreational activity and experience our nation's history adjacent to a major urban center.

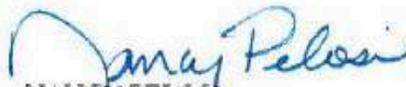
As former regional director for the Pacific West Region of the National Park Service, I have trust in your knowledge and understanding on the importance and diversity of passionate and deeply held views by my constituents on preserving abundant recreational activities, including off-leash dog walking.

In developing new dog management rules and implementing the recent General Management Plan, it is of the utmost importance that we recognize the need to achieve a working balance of natural, historic, scenic *and recreational* uses of GGNRA as envisioned by my predecessor Representative Phil Burton, who authored the legislation creating this national icon of our park system.

During this process, it is absolutely crucial that the concerns of those affected by the regulations are considered, consulted and incorporated. Your door must be open to diverse viewpoints, your actions must be transparent and your decisions must be clear, balanced and fair.

Congratulations, again, on your appointment as Golden Gate National Recreation Area Superintendent. I look forward to working with you in a constructive manner to ensure GGNRA remains a place of peaceful reflection, natural beauty and recreational opportunity well in the future.

best regards,


NANCY PELOSI
Democratic Leader

From: Howard Levitt and Wendy Scheffers howandwen@ (b) (6)
Subject: SF Chron article and reader comments
Date: April 24, 2016 at 1:26 PM
To: Chris Lehnertz chris_lehnertz@ (b) (6)



Chris, check out SF Gate for the Mighty Mutt March article and reader comment. Very revealing. Howard

<http://www.sfgate.com/bayarea/articleComments/Dogs-owners-unleash-protest-of-proposed-7305701.php>

From: Amy Meyer a7w2m@ (b) (6) 
Subject: Fwd: Connecticut Speech
Date: December 22, 2015 at 12:03 PM
To: Chris Lehnertz chris_lehnertz@ (b) (6)



Begin forwarded message:
Dear Chris,

Thank you for the informative conversation yesterday. I feel much better grounded on what we will be doing next month and beyond.

Here is the speech John sent me. I think it is good for some circumstances. However, I can understand where you and Greg came out in what it would be best for the Conservancy to do relative to the Dog Rule.

What particularly struck me in the conversation was how much it counts to get phone calls in to the congressional offices. When you get back, I want to review how we can best spread the word about that.

And I'll take you for a walk in that section of Ocean Beach!

Happy Holidays to you— I hope you have a great vacation!

Warm regards,
Amy

From: John Reynolds <jreynoldsparks@ (b) (6) >
Subject: Fwd: Connecticut Speech
Date: November 20, 2015 at 8:56:14 AM PST
To: Amy Meyer <a7w2m@ (b) (6) >

Amy,

I thought you might enjoy the attached speech by Craig Obey. He was the highly effective head of NPCA's legislative affairs office for years, and a great conservationist.

J



Connecticut
Friends...s.docx

Amy Meyer
www.amywmeyer.com



From: Frank Dean frank_dean@nps.gov
Subject: Re: Dogs
Date: December 15, 2014 at 2:20 PM
To: Peggy O'Dell peggy_o'dell@nps.gov
Cc: Lehnertz Chris chris_lehnertz@ (b) (6), Howard Levitt Howard_Levitt@nps.gov

Okay Peggy.

Howard, let's also call Jason Elliott in mayor's office to get some context about the meeting.

Frank

Frank Dean
General Superintendent
Golden Gate National Recreation Area
201 Fort Mason
San Francisco, CA 94123
(415) 561-4720

On Dec 15, 2014, at 1:07 PM, Peggy O'Dell <peggy_o'dell@nps.gov> wrote:

Need three sentences on where you are with dogs. Sally meeting with SF Mayor. Need by Thursday please. Thank you.

Sent from my iPhone

From: Chris Lehnertz chris_lehnertz@ (b) (6)
Subject: Check out "Small Dog Beach Walk" by San Francisco Chronicle on Vimeo
Date: December 8, 2015 at 7:02 AM
To: Christine Lehnertz chris_lehnertz@nps.gov



Check out "Small Dog Beach Walk" by San Francisco Chronicle on Vimeo.

The video is available for your viewing pleasure at <https://vimeo.com/146946465>

If you like this video, make sure you share it, too!

Vimeo is filled with lots of amazing videos. See more at <https://vimeo.com>.

From: Chris Lehnertz chris_lehnertz@ (b) (6)
Subject: Leave your dog at home, please — High Country News
Date: December 3, 2015 at 12:07 PM
To: Christine Lehnertz chris_lehnertz@nps.gov



<http://www.hcn.org/articles/leave-your-dog-at-home-please>

From: Chris Lehnertz chris_lehnertz@ (b) (6)
Subject: Letter to Editor
Date: October 27, 2015 at 12:47 PM
To: Christine Lehnertz chris_lehnertz@nps.gov



Save recreation

Regarding "Ocean Beach fires may meet their match: permits" (Oct. 22), enjoying bonfires isn't the only type of recreation the National Park Service wants to restrict in the Bay Area. In the past, they've also gone after mountain biking. Now, they want to stop people from walking with their dogs at dozens of locations in Marin, San Francisco and San Mateo counties. The National Park Service refuses to acknowledge that an urban recreation area is different from a remote wilderness. They even removed recreation as a guiding principle from the management plan of the Golden Gate National Recreation Area.

Andrea Buffa, San Francisco

From: Amy Meyer a7w2m@ (b) (6)
Subject: My meeting with Supervisor Sears
Date: October 13, 2015 at 10:08 AM
To: Chris Lehnertz chris_lehnertz@ (b) (6)

MA

Dear Chris,

Kathrin Sears and I have known each other since her parents were early supporters of the GGNRA and she was in college. We actually met in Shanghai for a couple of days when she was a student there.

We had a long coffee on the deck at the Seahorse Restaurant in Sausalito on Saturday. Kate brought along her large mixed-breed dog, on a leash. Josie was entirely well-behaved.

Kate is departing for a 3 week trip this week and will be back November 9.

- 1) When she comes back from her trip, she will get Gordon Bennett and me together with Sausalito planning staff to work on "house camouflage" for a home planned on the west side of Wolfback Ridge Road.
- 2) Since I am totally out of date with the Sausalito City Council, she will introduce me to Ray Withey.
- 3) I gave her a good report of the TLC meeting on 10/4 (one of her aides was there) and told her she should let me know if/when I can be helpful in matters pertaining to the MOU for Muir Woods.
- 4) Kate did not understand that GGNRA is trying to give people a legal Special Regulation to enjoy their dogs, so as to replace the one that violates federal law and has been in use since 1979. She says she has to deal with dog-owning voters. But she did not realize we are trying to give the locals what no other national park permits, even though it feels to the dog owners as if something is being taken away from them.

Kate's big concern is the lack of loop trails. I said my understanding was it was because the potential trails crossed into the lands of other jurisdictions. (I later mentioned this to John Reynolds who is out here for the Trust this week. He asked if there was any opportunity for a small land trade. ???)

I also explained to Kate that all units of the NPS follow the same regulations. I followed up our conversation with an e-mail of the 3 background documents. Kate's reply indicated she "got it." I'm hopeful this understanding will help.

Warm regards,

Amy

From: Amy Meyer a7w2m@ (b) (6)
Subject: A question for the solicitor?
Date: October 1, 2015 at 3:16 PM
To: Chris Lehnertz chris_lehnertz@ (b) (6)



Chris,

Thank you for the good meeting yesterday.

I wonder: The GGNRA has gone through the process ordered by Judge Alsop. The basis of the Special Rule lies in the Organic Act, the CFR section, and the GGNRA legislation, plus the specifics of our situation. If the let-dogs-run-free group says "We're not going to cooperate; we're going to court if the Special Rule is approved," does that mean we are doomed to wait another several years before we can go by the Special Rule?

Or, is there a way of structuring how the Special Rule is presented so if they sue, the dogs will be subject to the usual NPS regulations rather than continuing the 1979 policy while the Special Rule is tested in court?

Or, Jared Huffman was able to say the night of the presentation of the MOU in Mill Valley that if there were a suit it would only hold up carrying out the improvements for Muir Woods everyone wanted to accomplish. Does GGNRA have any leverage like that on the dog issues?

Best regards,

Amy

From: Chris Lehnertz chris_lehnertz@ (b) (6)
Subject: Dog friendly
Date: September 7, 2015 at 3:29 PM
To: Chris Lehnertz chris_lehnertz@nps.gov



The most dog friendly national park in the Country.

Chris Lehnertz

From: Chris Lehnertz <chris_lehnertz@ (b) (6)>
Subject: Re: dog concern
Date: August 25, 2015 at 8:02 PM
To: Amy Meyer <a7w2m@ (b) (6)>



Hi Amy,

1:30 would be perfect. I'll give you a call on the phone number you sent me.

Once you return from your trip, perhaps we could check calendars for a time to meet. We are working on our five year strategic plan, and while it's not a document we will take out for public comment, I would like to share a draft with you and get your thoughts.

Thanks much, I look forward to talking with you!

Chris

On Aug 24, 2015, at 8:08 AM, Amy Meyer <a7w2m@ (b) (6)> wrote:

Hi Chris,

I am available in that window. How about 1:30?

Thank you,
Amy

On Aug 23, 2015, at 10:30 PM, Chris Lehnertz <chris_lehnertz@ (b) (6)> wrote:

Hi Amy,

Really appreciate your email, it would be good to talk before you leave town. I'm visiting my Mom in Denver and will be returning to the office on Tuesday. I just opened up some time on my calendar on Wednesday afternoon from 1-3pm. Would you have availability in that window?

Look forward to finding something that works.

Thanks much!

Chris

On Aug 21, 2015, at 12:31 PM, Amy Meyer <a7w2m@ (b) (6)> wrote:

Dear Chris,

Our schedules are not coinciding well for a phone call. Janet said you are going out of town. I am leaving next Thursday for 10 days and I want to make sure you know my worry about the next dog management stages.

I heard that you met with Dan Bernal after Neal, Becky, and I did. I heard he was concerned that the new Dog Management Plan show changes from the earlier one. In a quick conversation with Howard shortly afterward he said there weren't any real changes.

This was a big warning bell to me regarding the need to keep Pelosi at least neutral. In my personal opinion, I think it will be very necessary to find whatever changes can possibly be shown. Changes would need to be featured in any press release at the time the plan comes out— at least in general.

I have been collecting names and starting to work with my "People" to get the necessary letters in when the Plan is released. Changes would be part of the response for some letters.

I'm home today, but have interviews from now until 2 pm. Perhaps you can call or send an e-mail before I leave.

Phone: (b) (6)

Best regards,
Amy

Amy Meyer
www.amymeyer.com

From: Chris Lehnertz chris_lehnertz@ (b) (6)
Subject: Re: dog concern
Date: August 23, 2015 at 10:30 PM
To: Amy Meyer a7w2m@ (b) (6)



Hi Amy,

Really appreciate your email, it would be good to talk before you leave town. I'm visiting my Mom in Denver and will be returning to the office on Tuesday. I just opened up some time on my calendar on Wednesday afternoon from 1-3pm. Would you have availability in that window?

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This was a big warning bell to me regarding the need to keep Pelosi at least neutral. In my personal opinion, I think it will be very necessary to find whatever changes can possibly be shown. Changes would need to be featured in any press release at the time the plan comes out— at least in general.

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I'm home today, but have interviews from now until 2 pm. Perhaps you can call or send an e-mail before I leave.

Phone: (b) (6)

Best regards,
Amy

From: Howard Levitt and Wendy Scheffers howandwen@ (b) (6)
Subject: Re: Thank you for the meeting
Date: July 21, 2015 at 11:27 PM
To: BeckyE rebecca@ (b) (6)
Cc: Neal Desai ndesai@npca.org, Amy Meyer a7w2m@ (b) (6)



Dear Becky, Amy, and Neal:

You're marvelous friends - thank you so much! These actions will be hugely important in the next phase, as the draft Rule is completed and released for comment. Let's stay in touch ... Howard

On Jul 21, 2015, at 10:42 AM, BeckyE wrote:

fyi . . .

-----Forwarded Message-----

From: BeckyE
Sent: Jul 21, 2015 10:41 AM
To: Dan Bernal
Cc: Amy , Neal Desai , Becky Evans
Subject: Thank you for the meeting

Dear Dan,

Thank you for meeting with us for an informative session about the pending GGNRA Dog Management Plan.

You told us that the Leader's Office is receiving many comments from opponents to the Plan.

- In the future, you will hear more from the stakeholders who support the Dog Management Plan.
- Our organizations will continue to educate the public with significant scientific and factual information supporting the balanced NPS decision-making as the misinformation campaign is waged by those that simply oppose regulation. We'll provide key points for your use, such as what we shared with you regarding debunking the "less than 1% of GGNRA for dog walking" claim.
- Our organizations will encourage a maximum comment period on the SEIS - from 60 to 90 days.
- The celebration of all forms of recreation as part of the NPS Centennial and seek people "without baggage? is an excellent idea and we will explore possibilities to implement this suggestion.
- When the Plan process is done we'll seek ways to celebrate what is being permitted here and nowhere else.
- We'll assist the NPS in enlisting as many different stakeholders as possible to help implement the Plan.

Dan, thank you very much for your time and attention to this complex matter.

Best regards,

Amy Meyer
Becky Evans

Becky Evans
Neal Desai

From: Amy Meyer a7w2m@ (b) (6)

Subject: San Mateo dog story

Date: July 15, 2015 at 8:25 AM

To: chris_lehnertz@ (b) (6)

Cc: Howard Levitt and Wendy Scheffers howandwen@ (b) (6)

MA

Dear Chris,

Howard may also know this story. I heard it from Frank Dean.

I knew Dave Holland a little when he was the head of San Mateo County parks. He moved on to become Assistant County Manager and retired last year. A couple of years ago, Frank went to Dave about a 10 acre parcel of land that is within the GGNRA boundary but had not yet been acquired. Frank suggested that Dave allow it to become a dog park so that when it was acquired that would be an established use. Of course that would take off some of the dogs-run-free pressure in San Mateo County. Dave wouldn't cooperate.

I understand you are meeting with Dan Bernal right after Neal, Becky, and I do. I should be home from 2:30 until 5:15 should you wish to phone. (b) (6)

(The current San Mateo County Parks director is Marlene Finley and has a conservation background. She and Neal Desai were the only two speakers in a panel put together by Jackie Speier for a meeting about the GGNRA Dog Management Plan who dealt well with the issue.)

Best regards,

Amy

From: Amy Meyer a7w2m@ (b) (6) 

Subject: Information for our 7/14 dog meeting

Date: July 14, 2015 at 9:00 PM

To: Dan Bernal dan.bernal@mail.house.gov

Cc: Neal Desai ndesai@npca.org, Becky Evans rebecca@ (b) (6)

MA

Dear Dan,

Neal Desai, Becky Evans and I will be in your office at 1 p.m. tomorrow.

To introduce you to what we have to say and so you can pass on this information to the person from your D.C. office who will be on the line, here are 4 documents.

1) GGNRA Dog Management Preamble



Dog
Manag...le.docx

2) Applicable section from the Code of Federal Regulations (see especially (1) and (2))



CFR 36 CFR
2.15.docx

3) Neighboring agencies dog policies



Neighboring
agenci...on.pdf

4) GGNRA Dog Management History



GGNRA Dog
Manag...ry.docx

Best regards,

Amy

GGNRA194707



From: Amy Meyer a7w2m@ (b) (6)
Subject: Re: Last piece of dog management presentation to Dan Bernal
Date: July 13, 2015 at 5:03 PM
To: Howard Levitt and Wendy Scheffers howandwen@ (b) (6)
Cc: Neal Desai ndesai@npca.org, Becky Evans rebecca@ (b) (6), chris_lehnertz@ (b) (6)

Thanks, Howard.

I know it was a strain to get this out on your first day back.

Will keep you and Chris posted when we have our packet together to send to Dan tomorrow.

Best,
Amy

On Jul 13, 2015, at 4:53 PM, Howard Levitt and Wendy Scheffers <[<howandwen@ \(b\) \(6\)>](mailto:howandwen@ (b) (6))> wrote:

Amy, Neal, and Becky:

Try this ...

1. Golden Gate petitioned the NPS regional and national directorate to be able to develop a GOGA-specific rule for dog management that both met the preservation and recreation mandates of an NPS site, and also acknowledged the then-30 year tradition of off-leash dog use in areas of the park, and park ownership of most of the beach areas in San Francisco and southern Marin. It is a significant stretch for NPS to even consider off-leash dog use.
2. Of 407 areas of the NPS, not one permits off leash dog use.
2. Unlike single-issue stakeholders, NPS is required to consider the desires of a broad array of park users.
3. The sites that are most contested in the park are those which are popular with all users - Fort Funston, Ocean Beach, Crissy Field, Rodeo Beach, and Muir Beach. Four of these areas have proposed off-leash areas. Others of the 22 areas originally evaluated for use zoning are also used and enjoyed by a broad spectrum of visitors.
4. NPS carefully assessed every area governed by the 1979 Pet Policy, and later added key San Mateo County sites that were not owned or managed by the park in 1979, to determine if there were any areas where dogs could be permitted off leash without threatening sensitive or threatened wildlife and plants, and which also permitted opportunities for those who want a dog-free experience. We identified 7 areas where we feel off leash dog use can occur.
5. In addition to the 7 proposed off leash areas, there are 21 areas (including some that also permit off leash) that propose on-leash dog walking.
6. Commercial dog walking is permitted in many park areas; NPS authority to permit this use is contested by several groups.

Howard

On Fri, Jul 10, 2015 at 4:42 PM, Amy Meyer <[<a7w2m@ \(b\) \(6\)>](mailto:a7w2m@ (b) (6))> wrote:

Dear Chris,

Neal, Becky, and I have pulled together all but the last piece of paper for the meeting with Dan on Wednesday. They are 1) a shortened version of the preamble Howard sent us and 2) the chart he sent showing what neighboring agencies do. I found 3) the CFR citation and will provide Dan with a copy, highlighting sections 1 and 2..

Howard said he'd get on the paper that summarizes the relevant sections of the Dog Management Plan as soon as he returns on Monday. This has to be in bullet or other short form— it's my experience that Dan does not have the time to deal with anything of any length. He will simply want to know the essentials.

I need the paper by Tuesday morning because I want to send the 4 papers to Dan ahead of time and want him to be able to share them with the person he is including in our meeting from their Washington office. I also have to go over the paper with Neal and Becky before I use it.

I have to leave by 9:30 Monday morning for an event for the opening of the New Presidio Parkway. I will be back about noon. I leave for a doctors appointment at 2:15. Back near 4.

Best,



Amy

Amy Meyer
www.amymeyer.com

From: Amy Meyer a7w2m@ (b) (6)
Subject: Fwd: Speier GGNRA dog amendment offered on House floor but out of order
Date: July 10, 2015 at 5:05 PM
To: chris_lehnertz@ (b) (6)



Begin forwarded message:
Chris,

By now I hope you have seen this Speier attempt. I view it as grandstanding since she knows the House rules. I hope that's what it was— but that doesn't mean she won't try something else.

Amy

From: Neal Desai <ndesai@npca.org>
Subject: Speier GGNRA dog amendment offered on House floor but out of order
Date: July 7, 2015 at 7:28:48 PM PDT
To: "Amy Meyer (a7w2m@ (b) (6))" <a7w2m@ (b) (6) >, "BeckyE (rebecae@ (b) (6))" <rebecae@ (b) (6) >

Just FYI. Rep. Speier just offered this amendment (rider) on floor of House appropriations bill. Rep Calvert raised point of order as the amendment violated rule 21 of House rules. It is "out of order" but thought you should know about it. I've informed NPS and will keep you posted if anything else related comes up.

<http://repcloakroom.house.gov/uploadedfiles/intfy16speier.pdf>

From: Amy Meyer a7w2m@ (b) (6) 
Subject: Dog meeting with Dan Bernal
Date: July 8, 2015 at 9:50 AM
To: chris_lehnertz@ (b) (6)
Cc: Becky Evans rebecca@ (b) (6), Neal Desai ndesai@npca.org



Dear Chris,

Neal, Becky, and I are meeting with Dan Bernal next Wednesday, 7/15, at 1 pm.

Howard supplied us with some good background information including underlying legislation and policy and also a chart showing what neighboring agencies are doing re: dogs.

We will summarize the nationwide dog regulations and describe why the situation here calls for the Special Rule.

What we don't have is what GGNRA is offering for dogs under the Special Rule. We would label what you tell us as a "final," going through the last stages of the approval process and expected to come out around mid-September.

One of the necessary matters to turn around is that GGNRA is not taking something away from dog owners but is giving them more than any other national park users in the country. The true comparison is with the usual NPS dog regulations. To receive this special benefit, sites have been well-justified so as not to set a precedent. That pushes back against "we're only getting 1%", but not defensively.

Can you get someone to send us the essential contents of the Special Rule (including, if possible, a map) that makes plain why certain areas have been chosen and examples of why many areas are inappropriate for on- or off-leash dogs.

Best regards,
Amy

Neal just sent this, including Pelosi's letter to you, below:

I can also send an email to howard's personal email asking him for how many meetings NPS has conducted over the years on this topic as a way to highlight the public engagement. The "listen to the community and diverse viewpoints" message is central to Pelosi's 4/1/15 letter to GGNRA (attached).

We want Pelosi's office to see that the NPS has listened to the community, but listening to someone and doing what they want you to do are two different things. And the science and policy doesn't support much of what the dog people want NPS to do

NANCY PELOSI
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Congress of the United States
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Washington, DC 20515-0508

DISTRICT OFFICE:
SAN FRANCISCO FEDERAL BUILDING
90-7TH STREET
SAN FRANCISCO, CA 94103
(415) 556-4862
www.pelosi.house.gov

April 1, 2015

Superintendent Christine Lehnertz
Golden Gate National Recreation Area
Building 201, Fort Mason
San Francisco, CA 94123-0022

Dear Superintendent Lehnertz:

Congratulations on your appointment as Superintendent of the Golden Gate National Recreation Area (GGNRA). As you know, the GGNRA is one of our nation's greatest natural treasures – a

crown jewel of the National Park System and America's most visited park unit. GGNRA offers residents of the Bay Area as well as visitors from around our country and the world the opportunity to connect with nature, enjoy outdoor recreational activity and experience our nation's history adjacent to a major urban center.

As former regional director for the Pacific West Region of the National Park Service, I have trust in your knowledge and understanding on the importance and diversity of passionate and deeply held views by my constituents on preserving abundant recreational activities, including off-leash dog walking.

In developing new dog management rules and implementing the recent General Management Plan, it is of the utmost importance that we recognize the need to achieve a working balance of natural, historic, scenic *and recreational* uses of GGNRA as envisioned by my predecessor Representative Phil Burton, who authored the legislation creating this national icon of our park system.

During this process, it is absolutely crucial that the concerns of those affected by the regulations are considered, consulted and incorporated. Your door must be open to diverse viewpoints, your actions must be transparent and your decisions must be clear, balanced and fair.

Congratulations, again, on your appointment as Golden Gate National Recreation Area Superintendent. I look forward to working with you in a constructive manner to ensure GGNRA remains a place of peaceful reflection, natural beauty and recreational opportunity well in the future.

best regards,



NANCY PELOSI
Democratic Leader

From: Phil Ginsburg pginsburg@ (b) (6)

Subject: dogs

Date: April 24, 2016 at 8:43 PM

To: Christine Lehnertz chris_lehnertz@ (b) (6)

Cc: Staci White Staci.White@sfgov.org



Chris,

I need to discuss dogs w you and/or Howard tomorrow. Staci can help us schedule time for a call.

Thanks,

Phil Ginsburg
(sent from my iPhone)

From: Amy Meyer amy7w2m@ (b) (6)
Subject: Re: Info: Dog walkers sue GGNRA
Date: April 7, 2016 at 3:43 PM
To: Mark Westlund mark.westlund@sierraclub.org
Cc: Virginia Reinhart virginia.reinhart@sierraclub.org, Neal Desai ndesai@npca.org, Josh Sonnenfeld josh.sonnenfeld@sierraclub.org, Alan Carlton cartonal@ (b) (6), Michelle Myers michelle.myers@sierraclub.org, BeckyE rebecca@ (b) (6), Bernal, Dan Dan.Bernal@mail.house.gov
Bcc: chris_lehnertz@ (b) (6)

Please click on the red print "even Nancy Pelosi weighing in against it" and you will find that it is about Nancy getting the comment time on the proposed Special Rule extended for 30 days.

It concerns me that many people won't bother to click.

Amy

On Thu, Apr 7, 2016 at 2:56 PM, Mark Westlund <mark.westlund@sierraclub.org> wrote:

http://sfist.com/2016/04/07/dog_owners_get_serious_file_lawsuit.php

Dog Owners Get Serious, File Lawsuit Against National Park Service Over New Restrictions

BY **JAY BARMANN** IN **NEWS** ON APR 7, 2016 12:20 PM



Fort Funston. Photo: [Darwin Bell](#)

In the [ongoing drama](#) over new proposed dog rules in the Golden Gate National Recreation Area, several local dog-owner groups filed a federal lawsuit Tuesday seeking data from the National Park Service on the impact of dogs on the area. As [KRON 4](#) and [CBS 5 are reporting](#), angry dog owners who don't want to see the number of off-leash areas decrease along the SF and Marin coasts are looking to compel the government to show them some hard numbers before the period for public

comment on the proposed changes ends.

The group filing the suit goes by the name Save Our Recreation, and as an attorney representing them [tells the Chronicle](#), "It is apparent that NPS has purposefully blocked access to this information because it does not want the public to use the documents in connection with the public comment period for the proposed rule that, if implemented, would radically reduce a long-standing recreational use of the GGNRA."

The group, which serves as an umbrella organization for multiple local dog-owner groups, filed a Freedom of Information Act request for the same data back in November, but heard no response. Thus, the lawsuit.

The new rules, as detailed in February, would drastically reduce the number of off-leash areas for dogs — cutting the acreage where off-leash dog walking is allowed by more than half in popular spots like Fort Funston and Crissy Field — and banning dogs altogether in some spots.

Many, many people have spoken out against the plan, with [even Nancy Pelosi weighing in against it](#), because as we all know, anecdotally, there are more dogs than children in San Francisco. The new rules would effect a large swath of the coast though, not just in SF, as the GGNRA extends to Marin and down into San Mateo County as well.

The Park Service has previously said that the changes are trying to strike a balance of allowing dog owners and non-dog owners alike space to enjoy the beaches, and protecting habitats and the environment as well.

--
www.amywmeyer.com

From: **Chris Lehnertz** chris_lehnertz@ (b) (6)
Subject: Mmc
Date: March 23, 2016 at 10:28 PM
To: Christine Lehnertz chris_lehnertz@nps.gov



"It's pup season! And that means you might encounter newborn harbor seal pups on local beaches. What should you do if you have one of these special meetings? What should you not do?"

You SHOULD...

- *Stay at least 100 feet away from the seal pup. This applies to dogs, too. Harbor seal pups do not have a strong immune system when they are first born. Contact with people and dogs very likely will compromise their health... and lead to their death. (Dramatic sounding, but that's the reality).*
- *If you are so inclined, politely encourage other people to also stay away from the seal pup.*
- *Call your local marine mammal rescue organization. (From Anchor Bay down to Morro Bay, including the SF Bay Area, call 415-289-SEAL. Other organizations rescue locally south of Morro Bay). Rescue organizations have people specially trained to evaluate and rescue harbor seal pups... if they need rescuing.*

You SHOULD NOT...

- *Take... "Just one cute selfie!... I won't hurt it. I'll be really quiet and quick!" See the point above about the pup's immune system. Additionally, because a harbor seal pup is alone on a beach doesn't mean it's abandoned. Harbor seal pups are routinely left on beaches by their moms when they swim just offshore to forage. Mom knows exactly where she left her pup. Harbor seals are extremely skittish. If they see a person or dog in proximity to the pup, they will not go all "momma grizzly" and rush to defend their pup. They will instead abandon it. They will not return to the pup after you've taken that "one quick selfie" and left. The pup is now alone and will die. (Sounds harsh, yes. But again, it's reality).*
- *Attempt to rescue the pup. In many cases, the pup is just fine. Its mom is just offshore (whether or not you can see her) and she knows where her pup is. Rescue organizations' rescue crews are trained to evaluate pups as to whether*

they need rescue. They have special training and equipment to rescue pups safely.

- Take the pup home to feed it. Although ridiculously cute, harbor seal pups make ridiculously terrible pets. Once separated from its mom, a harbor seal pup needs a very special tube-fed diet, antibiotics, vitamins and round-the-clock care. (All that in addition to the fact that they're not house trained. Time to replace the bathtub!).

- Pour water on the pup. Harbor seal pups are not fish. They can spend hours, and even days, out of the water. Pouring water on a pup just makes them cold, and they then have to use their energy to warm themselves again."

From: Chris Lehnertz chrleh@ (b) (6)
Subject: City Visions: New Rules for Dogs in the GGNRA | KALW
Date: March 21, 2016 at 11:27 PM
To: Christine Lehnertz chris_lehnertz@nps.gov



<http://kalw.org/post/city-visions-new-rules-dogs-ggnra>

From: Christine Lehnertz Chris_Lehnertz@nps.gov
Subject: Photos from Save Off-Leash Dog Walking Areas in the SF Bay Area's post in Mighty Mutt March
Date: March 16, 2016 at 7:38 PM
To: Me chris_lehnertz@ (b) (6)



<https://m.facebook.com/saveoffleash/photos/gm.1697405263869041/1039477626109599/?type=3&source=44>

Chris Lehnertz, Superintendent
Golden Gate National Recreation Area
Muir Woods National Monument
Fort Point National Historic Site
201 Fort Mason
San Francisco, CA 94123
(w) [415-561-4720](tel:415-561-4720)
(m) [415-652-8811](tel:415-652-8811)

From: Chris Lehnertz chris_lehnertz@ (b) (6)
Subject: MoveOn Petitions - Enforce existing laws on the San Mateo County Coast to protect us from off-leash dogs.
Date: February 26, 2016 at 7:15 AM
To: Christine Lehnertz chris_lehnertz@nps.gov



<http://petitions.moveon.org/sign/enforce-existing-laws>



From: Amy Meyer amy7w2m@ (b) (6)
Subject: Fwd: Out of Office: Dog Question for Chris Lehnertz on 9 am program
Date: February 25, 2016 at 11:15 AM
To: chris_lehnertz@ (b) (6), Neal Desai ndesai@npca.org

Dear Chris and Neal,

I thought both of you did a fine job this morning. You covered much ground as Michael Krasny kept a steady hand on moving things along.

Below is what came back to me from Forum. I had asked: Why would this Special Rule for dogs in the GGNRA actually GIVE special privileges to local dog walkers rather than taking something away from them? — but it wasn't used.

We'll keep moving along! Thank you,

Amy

----- Forwarded message -----
From: **Forum Mail** <Forum@kqed.org>
Date: Thu, Feb 25, 2016 at 8:50 AM
Subject: Out of Office: Dog Question for Chris Lehnertz on 9 am program
To: Amy Meyer <[>](mailto:amy7w2m@ (b) (6))

Thank you for emailing the Forum program. If this is a comment or question for a live show we will immediately send it to the segment producer/director and the host may read it on the air. If this is a show idea or show pitch, we appreciate your suggestion and we will consider it. Finally, if this is a general comment about the show or the host, we will forward it to the host and senior editor.

We wish that we could respond to every email individually, but due to the large volume of emails – and the demands on our small staff - this is unfortunately not possible. Thanks for listening!

--
www.amywmeyer.com

From: Chris Lehnertz chris_lehnertz@ (b) (6)
Subject: Re: Out of Office: Dog Question for Chris Lehnertz on 9 am program
Date: February 27, 2016 at 7:37 AM
To: Amy Meyer amy7w2m@ (b) (6)
Cc: Neal Desai ndesai@npca.org



Thanks Amy. It was a great pleasure to sit next to Neal, and next to Andrea, and have a good chance to make our cases. Much more still left to say. My new mantra: "It's fair to share!"

:)

See you soon.

Chris

On Feb 25, 2016, at 10:15 AM, Amy Meyer <amy7w2m@ (b) (6)> wrote:

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www.amywmeyer.com