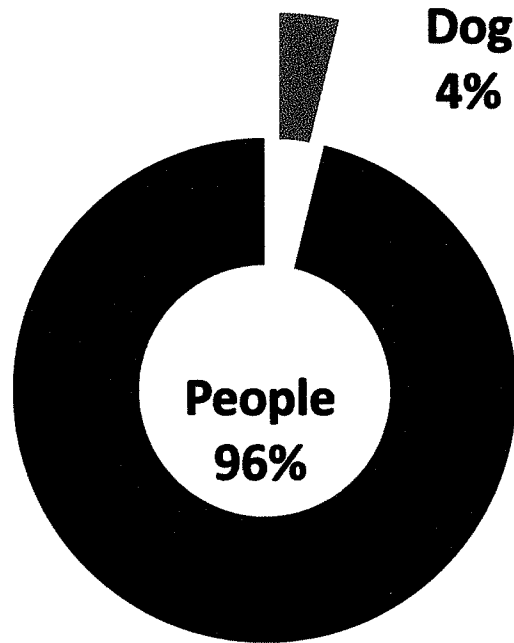


**Appendix 1: 2001 to 2010 Ranger/USPP  
Law Enforcement Header Category Counts  
(Access Database)**

**Dog vs People Law Enforcement Incidents/Offenses**



**Source: 2001 to 2010 GGNRA Law Enforcement Incidents/Offenses (Access Data Base)**

## Appendix 2: 2007 to 2008 DEIS Reported "Bite Attacks", Hazardous Conditions/Rescues, Wildlife Disturbances

SP	"Bite/Attacks"						Hazardous Conditions/Rescues						Wildlife Disturbances					
	19	51%	14	68%	33	62%	34	85%	26	68%	60	91%	29	15%	9	82%	38	
Fort Funston	5	14%	7	19%	12	23%	16	43%	15	41%	31	47%	1	0.03	1	3%	2	
Ocean Beach	5	14%	6	16%	11	21%	2	5%	9	24%	11	17%	24	65%	8	22%	32	
Sutro Heights	0		0		0		1	3%	0		1	2%	0		0		0	
Fort Miley	0		0		0		0		0		0		0		0		0	
Lands End	2	5%	0		2	4%	2	5%	0		2	3%	0		0		0	
Baker Beach	1	3%	0		1	2%	0		0		0		0		0		0	
Fort Point	0		0		0		1	3%	0		1	2%	0		0		0	
Crissy Field	4	11%	1	3%	5	9%	9	24%	1	3%	10	15%	4	11%	0		4	
Fort Mason	2	5%	0		2	4%	3	8%	1	3%	4	6%	0		0		0	
Marin	18	49%	2	13%	20	35%	5	13%	0	0%	5	8%	6	17%	2	18%	8	
Fort Baker	0		0		0		0		0		0		0		0		0	
Marin Headlands	0		1	3%	1	2%	1	3%	0		1	2%	0		0		0	
Rodeo Beach & Lagoon	1	3%	0		1	2%	0		0		0		2	5%	2	5%	4	
Alta Ave	0		0		0		1	3%	0		1	2%	0		0		0	
Oakwood Valley	0		0		0		0		0		0		0		0		0	
Tennessee Valley	0		1	3%	1	2%	1	3%	0		1	2%	0		0		0	
Muir Beach	0		0		0		1	3%	0		1	2%	0		0		0	
Stinson Beach	17	46%	0		17	32%	1	3%	0		1	2%	4	11%	0		4	
San Mateo	0	0%	0	0%	0	0%	1	3%	0	0%	1	2%	0	0%	0	0%	0	
Milagra Ridge	0		0		0		0		0		0		0		0		0	
Mori Point	0		0		0		1	3%	0		1	2%	0		0		0	
Sweeney Ride	0		0		0		0		0		0		0		0		0	
Cattle Hill	0		0		0		0		0		0		0		0		0	
	37		16		53		40		26		66		35		11		46	

Items highlighted in Orange are questionable; I couldn't find evidence to the support in the Ranger/USPP law enforcement that was provided in my FOIA.

Also, the Park Service could not provide a listing of the law enforcement case number that support the counts.

**Total Counts by Dog and People**

Year	(All)
Class 2	(All)
Sort	(All)

Row Labels	Count of Incident Type	
Dog	5140	4%
People	129772	96%
(blank)		
<b>Grand Total</b>	<b>134912</b>	

**Total Counts by Dog and People by Category of Incident**

Year	(All)
Class 2	(All)

Row Labels	Count of Incident Type	
<b>Dog</b>	<b>5140</b>	<b>3.8%</b>
A - Safety Related Incidents	393	
C - Park Damages	31	
D - Public Nuisance & Complaints	143	
E - Regulation Violations	4573	
<b>People</b>	<b>129772</b>	
A - Safety Related Incidents	28144	
B - Personal Damages	3450	
C - Park Damages	9603	
D - Public Nuisance & Complaints	3800	
E - Regulation Violations	27312	
J - Other Activities/Incidents	20681	
H - Assistance/Calls	25822	
F - Other Law Enforcement	4524	
I - Occasion/Escort	6436	
<b>Grand Total</b>	<b>134912</b>	

Total Counts by Dog and People by Type of Incident											
Class 2		(All)									
Count of Incident Type		Column Labels									
Row Labels	2001	2002	2003	2004	2005	2006	2007	2008	2009	2010	Grand Total
<b>Dog</b>	<b>397</b>	<b>407</b>	<b>653</b>	<b>757</b>	<b>370</b>	<b>305</b>	<b>606</b>	<b>546</b>	<b>658</b>	<b>441</b>	<b>5140</b>
<b>A - Safety Related Incidents</b>	<b>41</b>	<b>40</b>	<b>32</b>	<b>42</b>	<b>31</b>	<b>38</b>	<b>47</b>	<b>36</b>	<b>44</b>	<b>42</b>	<b>393</b>
ANIMAL ABUSE - DOG	1					1			1	2	5
DEATH - DOG						1					1
DOG BITE / ATTACK	28	28	24	30	25	28	31	24	34	30	282
DOG BITE / ATTACK - HORSE			1		1	2				1	5
DOG BITE/ASSAULT	1										1
DRUGS - PETS								1			1
FUGITIVE - PET								1			1
HAZARDOUS CONDITION - CLIFF - DOG							2		1	1	4
HAZARDOUS CONDITION - DOG								1			1
INJURED - PERSON W PET							1				1
INJURED - PET	1	1			1	1	1	1			6
INJURED/SICK PERSON				1		1					2
SEARCH & RESCUE - CLIFF - DOG	10	6		2	3	3	7	4	6	4	45
SEARCH & RESCUE - CLIFF - DOG & PEOPLE		1		1			1	1	1		5
SEARCH & RESCUE - DOG		3	6	5	1		3	1	1	4	24
SEARCH & RESCUE - DOG & PEOPLE			1			1	1	1			4
SEX OFFENDER - PET								1			1
WARRANT/WANTED - PET		1		3							4
<b>C - Park Damages</b>	<b>3</b>	<b>1</b>	<b>2</b>	<b>1</b>	<b>6</b>	<b>1</b>	<b>7</b>	<b>3</b>	<b>6</b>	<b>1</b>	<b>31</b>
DOG - UNATTENDED OR LOST									1		1
FAILURE 2 PICK UP - DOG	3	1	2	1	4	1	7	1	4	1	25
RESOURCE VIOLATION - PET								1	1		2
VANDALISM - PETS								1			1
WILDLIFE DISTURBING - DOG OR PET					2						2

**Total Counts by Dog and People by Type of Incident**

Class 2		(All)									
Count of Incident Type		Column Labels									
Row Labels	2001	2002	2003	2004	2005	2006	2007	2008	2009	2010	Grand Total
<b>D - Public Nuisance &amp; Complaints</b>	<b>18</b>	<b>29</b>	<b>9</b>	<b>14</b>	<b>16</b>	<b>16</b>	<b>10</b>	<b>8</b>	<b>11</b>	<b>12</b>	<b>143</b>
COMPLAINT - DOG	13	11			1	3	2		1	3	34
COMPLAINT - DOG ATTACK							1				1
COMPLAINT - DOG vs HORSE							1				1
COMPLAINT - DOG WALKER										1	1
COMPLAINT - LEASH LAW			3	1		3		1	3	1	12
COMPLAINT - NOISE - PET					2						2
COMPLAINT - PET		3		3	9	5	2	4	4	3	33
DISORDERLY - DOG									1		1
DISORDERLY - NOISE DOG		1	1								2
DISORDERLY - PETS								1	1	2	4
DOG - UNATTENDED OR LOST	5	14	5	10	4	5	4	2	1	2	52
<b>E - Regulation Violations</b>	<b>335</b>	<b>337</b>	<b>610</b>	<b>700</b>	<b>317</b>	<b>250</b>	<b>542</b>	<b>499</b>	<b>597</b>	<b>386</b>	<b>4573</b>
FALSE ID - PET/DOG	3				1	4	2	2	3		15
LEASH LAW/AREA CLOSED TO PETS	330	314	584	684	290	204	488	455	504	316	4169
OTHER PET VIOLATIONS	2	23	26	15	26	37	50	41	87	67	374
PERMIT VIOLATION - PET						3					3
RESISTING ARREST - PET				1							1
TRAFFIC VIOLATION - PET						2					2
WARRANT/INTERFERRING - PET							2	1	3	3	9
<b>People</b>	<b>14483</b>	<b>1175</b>	<b>1173</b>	<b>1350</b>	<b>1333</b>	<b>1287</b>	<b>1233</b>	<b>1190</b>	<b>1345</b>	<b>1440</b>	<b>129772</b>
<b>A - Safety Related Incidents</b>	<b>3238</b>	<b>2698</b>	<b>2758</b>	<b>2990</b>	<b>2961</b>	<b>3023</b>	<b>2717</b>	<b>2513</b>	<b>2666</b>	<b>2580</b>	<b>28144</b>
ACCIDENT - BICYCLE & MOTOR VEHICLE	3	4	3	5	3	8	7	4	11	8	56
ACCIDENT - BICYCLE INJURY	23	38	22	33	20	34	33	33	40	34	310
ACCIDENT - BOAT		2	5	1	4	2	1				15
ACCIDENT - MOTOR VEHICLE	38	48	45	45	28	27	26	32	39	35	363
ACCIDENT - MOTOR VEHICLE - DUI	2	6	1	5	6	7	9	5	5	7	53

**Total Counts by Dog and People by Type of Incident**

Class 2		(All)										
Count of Incident Type		Column Labels										
Row Labels		2001	2002	2003	2004	2005	2006	2007	2008	2009	2010	Grand Total
	ACCIDENT - MOTOR VEHICLE - HIT & RUN	17	23	24	15	19	19	17	8	17	14	173
	ACCIDENT - MOTOR VEHICLE - NPS	51	46	21	26	31	18	37	31	23	36	320
	ACCIDENT - MOTOR VEHICLE - PROPERTY DAMAGE ONLY	73	71	55	80	49	53	57	46	46	61	591
	ACCIDENT - MOTOR VEHICLE - TRUST	8		1	1	1		1	2		1	15
	ARSON	2	1		1	1	2				1	8
	BOMB THREATS	2			2		1					5
	BURGLARY	26	20	18	30	17	30	18	11	12	21	203
	COURT ORDER		1		2	1	3		3			10
	DEATH - ACCIDENTAL/NOT SPECIFIED	1		1					3		1	6
	Death - Drowning	1	1			1	4			2	3	12
	DEATH - FALL	1	1		1			1	1		1	6
	DEATH - HOMICIDE					1						1
	DEATH - HORSE		1									1
	DEATH - INVESTIGATION	8	2	3	11	5	10	8	5	9	10	71
	DEATH - MOTOR VEHICLE ACCIDENT				2							2
	DEATH/INJURY - NPS ANIMAL	1	2		2	1		3		2	3	14
	DISORDERLY - FIGHTING/THREATS	22	6	3	1	6	4	3	4	1	2	52
	DOMESTIC VIOLENCE / DISPUTES	27	20	32	26	39	22	13	40	27	26	272
	DRUGS	1029	586	591	702	658	548	547	652	785	626	6724
	DRUGS - CLOSED AREA			1	2		3	1		3	1	11
	DRUNKENESS	81	73	95	104	76	80	56	75	64	51	755
	EXPLOSIVES - FIREWORKS	36	65	43	50	50	68	52	60	34	27	485
	EXPLOSIVES (NOT FIREWORKS)	5	3	4	14	15	4					45
	FIRE - BONFIRE	127	213	174	383	507	575	335	163	162	96	2735
	FUGITIVE	4	3	1	1	1	1	2	3	1		17
	HAZARDOUS CONDITION	90	71	78	82	75	94	101	77	84	68	820
	INJURED - INSECT/RAT/RACCOON/COYOTE BITE		3	1	2		1	3	1		1	12

**Total Counts by Dog and People by Type of Incident**

Class 2		(All)										
Count of Incident Type		Column Labels										
Row Labels		2001	2002	2003	2004	2005	2006	2007	2008	2009	2010	Grand Total
	INJURED - NPS MEMBER	17	15	8	14	18	14	19	16	14	22	157
	INJURED - NPS VOLUNTEER							2				2
	INJURED/SICK PERSON	330	280	306	266	201	240	254	236	263	277	2653
	K-9 SEARCH (E.G. BOMB, DRUGS)	9	57	52	67	126	146	154	81	92	138	922
	MISSING PERSON	54	48	55	48	28	44	49	45	45	30	446
	PSYCHIATRIC	30	24	24	33	29	36	33	36	27	38	310
	RESTRAINING ORDER	1	1	3		5	4	3	1	2	4	24
	SEARCH & RESCUE - BOAT		1	1								2
	SEARCH & RESCUE - CLIFF	3	8	3	9	5	4	1	4			37
	SEARCH & RESCUE - OTHER	16	26	11	15	23	19	13	14	19	23	179
	SEARCH & RESCUE - WATER	28	43	67	31	70	69	42	42	47	55	494
	SUICIDE ATTEMPTS & SUICIDES	6	9	13	9	13	11	4	9	11	8	93
	SUSPCIOUS PERSON/ITEM	397	396	435	356	355	331	315	340	325	331	3581
	TRAFFIC - DUI	18	12	5	6	13	14	51	52	95	100	366
	TRAFFIC - DUI - NPS EMPLOYEE										1	1
	TRAFFIC VIOLATION	325	191	266	225	219	206	216	209	198	187	2242
	VIOLENCE - ASSAULT	47	81	87	80	75	71	88	68	61	51	709
	VIOLENCE - KIDNAPPING										2	2
	VIOLENCE - ROBBERY	8	4	3	1	1	1	5	7		9	39
	VIOLENCE - SEXUAL	1	3	7	1	5	2	4	4	1	4	32
	VIOLENCE/ABUSE - CHILD	2		1								3
	VOYURISM				2							2
	WARRANT/WANTED	202	120	148	116	81	93	57	32	41	90	980
	WARRANT/WANTED - CAMPING	5	11	2	29	18	39	39	18	24	39	224
	WARRANT/WANTED - TRAFFIC	12	11									23
	WEAPONS	49	47	39	53	61	61	37	40	34	37	458
B - Personal Damages		290	270	311	344	341	388	400	423	356	327	3450
	LARCENY - CAR	81	106	129	98	122	162	185	237	181	174	1475

**Total Counts by Dog and People by Type of Incident**

Class 2		(All)									
Count of Incident Type		Column Labels									
Row Labels	2001	2002	2003	2004	2005	2006	2007	2008	2009	2010	Grand Total
MOTOR VEHICLE THEFT	30	36	50	73	77	62	69	49	30	27	503
OTHER THEFT & FRAUD	178	123	125	169	137	156	136	128	136	122	1410
TAMPERING	1	5	7	4	5	8	10	9	9	4	62
<b>C - Park Damages</b>	<b>1008</b>	<b>879</b>	<b>1078</b>	<b>1031</b>	<b>963</b>	<b>901</b>	<b>1047</b>	<b>998</b>	<b>857</b>	<b>841</b>	<b>9603</b>
ABANDONED PROPERTY	319	258	480	388	385	306	262	310	251	277	3236
ANIMAL & WILDLIFE INCIDENTS	152	90	83	109	70	64	157	132	99	46	1002
DAMAGE	54	58	66	86	67	105	90	96	50	72	744
DUMPING/SANITATION	92	113	116	146	146	114	80	73	105	89	1074
FIRE - OTHER	34	19	14	27	17	23	29	21	11	9	204
FIRE - WILDLAND	7	4	2	3	1	1	1		1		20
LITTERING	3	7	5	5	4	5					29
OTHER THEFT & FRAUD - GOVERNMENT	31	35	32	16	34	36	42	25	8	14	273
RESOURCE - ARPA	5	1	1	1	2	2	1	3	8	5	29
RESOURCE VIOLATION	40	24	30	31	33	38	32	35	30	56	349
SMOKING VIOLATION		1	1	1	1		1		2		7
VANDALISM	248	238	209	173	175	190	242	260	249	253	2237
WILDLIFE VIOLATION	23	31	39	45	28	17	110	43	43	20	399
<b>D - Public Nuisance &amp; Complaints</b>	<b>390</b>	<b>388</b>	<b>436</b>	<b>469</b>	<b>405</b>	<b>379</b>	<b>356</b>	<b>344</b>	<b>340</b>	<b>293</b>	<b>3800</b>
CAT BITE						1					1
COMPLAINT - OTHER	21	19	32	23	18	16	19	17	28	15	208
DISORDERLY	136	120	143	168	154	127	161	147	136	143	1435
DISORDERLY - NOISE	167	182	171	135	129	132	86	107	94	79	1282
INTERFERRING	7	6	11	16	14	11	20	21	21	21	148
LOITERING		1	1	3	1	6	2	1	1	3	19
LOST CAT		1									1
OTHER SEXUAL OFFENSES	28	39	50	95	63	60	38	28	35	19	455
PAN HANDLING	2	2	2								6
TRUANCY(JUVENILE)	6		2	5	2	1	5	3	1		25



**Total Counts by Dog and People by Type of Incident**

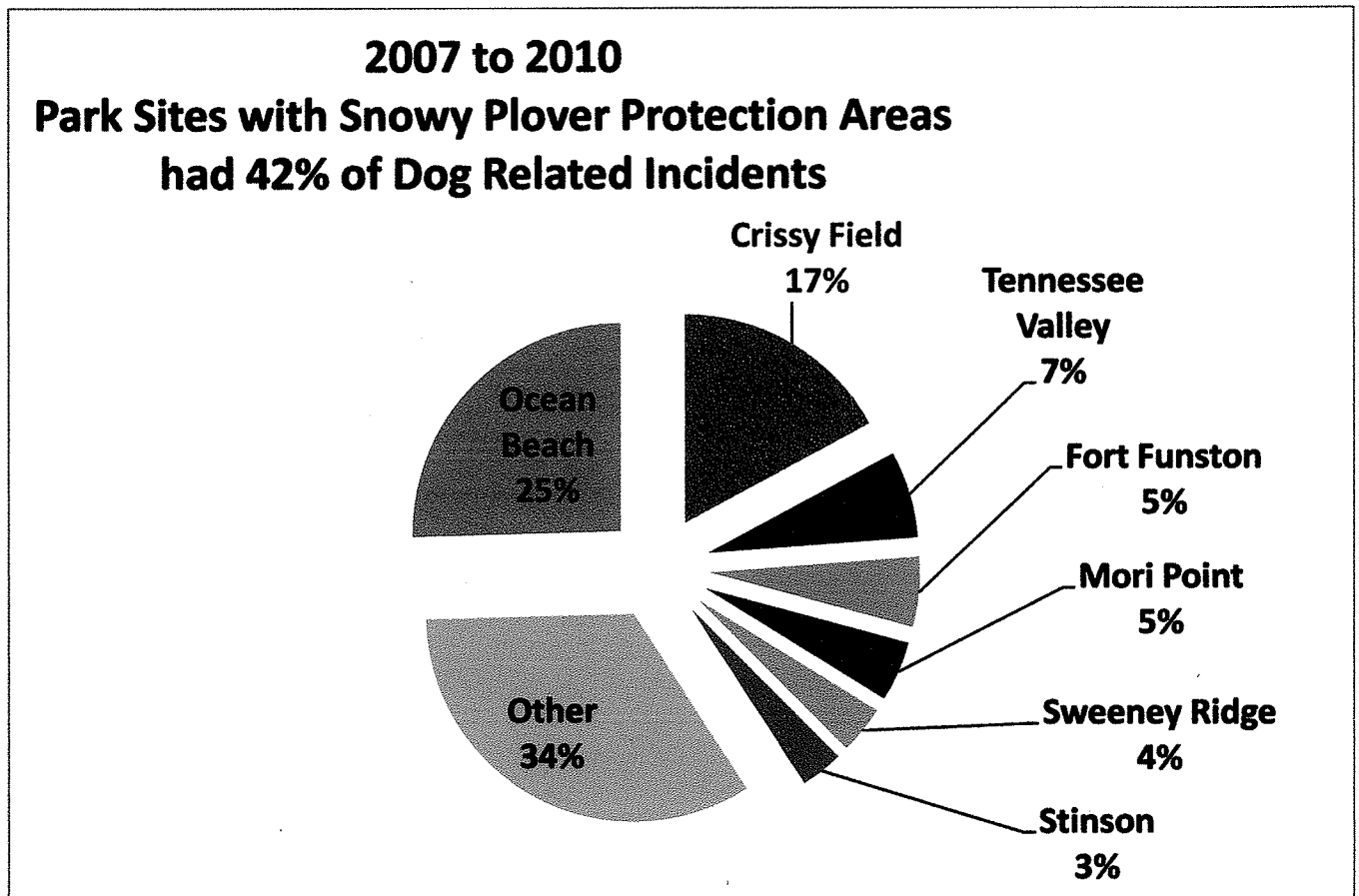
Class 2	(All)										
Count of Incident Type	Column Labels										
Row Labels	2001	2002	2003	2004	2005	2006	2007	2008	2009	2010	Grand Total
URINATING IN PUBLIC	21	10	16	23	24	25	24	15	24	12	194
VAGRANCY		5		1						1	7
VENDING	2	3	8				1	5			19
<b>E - Regulation Violations</b>	<b>2905</b>	<b>2248</b>	<b>2225</b>	<b>2989</b>	<b>2967</b>	<b>2716</b>	<b>2731</b>	<b>2605</b>	<b>3085</b>	<b>2841</b>	<b>27312</b>
AIRCRAFT VIOLATION	2		1	2	1		2	3	3	2	16
BICYCLE - CLOSED AREA		2	2	7	15	9	15	2	6	8	66
BICYCLE VIOLATION	47	25	22	21	23	19	19	16	23	18	233
BOAT VIOLATION	8	5	3	5	3	5	2	1	5		37
CAMPING - CLOSED AREA		1		1	1		1				4
CAMPING VIOLATION	354	365	385	431	374	369	372	365	332	275	3622
CLOSED AREA/TRESPASS/OFF ROAD	232	193	239	331	383	283	292	232	221	281	2687
COMMERCIAL	4										4
FAILURE 2 OBEY A LAW								1			1
FALSE ID	9	4	6	8	7	4	6	4	6	3	57
FISHING	82	95	167	194	270	152	131	92	150	70	1403
FISHING - CLOSED AREA				3	1						4
HORSE VIOLATION	2										2
LIQUOR LAW	211	105	111	210	200	182	234	286	241	224	2004
Other							3	2		1	6
PARKING VIOLATION	621	381	401	448	431	414	576	576	693	686	5227
PEDESTRIAN VIOLATION					1						1
PERMIT VIOLATION	31	46	54	76	84	63	84	87	85	70	680
RESISTING ARREST	1		1			1	2		1		6
SELECTIVE ENFORCEMENT	1213	968	803	1192	1104	1137	914	860	1250	1142	10583
SKATE BOARD VIOLATION	29	46	28	37	59	64	63	63	51	46	486
SOLICITATION	2	1		6	3	5	2	5	10	6	40
WARRANT - TRAFFIC VIOLATION	29	1					8	7	5	6	56
WARRANT/WANTED - CAMPING	28	10	2	17	7	9	5	3	3	3	87

**Total Counts by Dog and People by Type of Incident**

Class 2	(All)										
Count of Incident Type	Column Labels										
Row Labels	2001	2002	2003	2004	2005	2006	2007	2008	2009	2010	Grand Total
J - Other Activities/Incidents	3404	2273	1579	2084	2302	1774	1693	1417	1519	2636	20681
1ST AMENDMENT							1	1	1	1	4
ADMINISTRATIVE							9	9	8	9	35
ALARM OFF	1212	1155	912	1383	1532	1275	1414	1180	1270	1094	12427
CANCELLED							28	22	18	13	81
Case Number Missing									4	7	11
INVALID CASE NUMBER							13	14	11	4	42
OTHER LAW ENFORCEMENT									1		1
PARK SERVICE	2146	1016	656	681	758	492	226	190	204	1506	7875
Problem					1						1
UNAUTHORIZED USE								1			1
Unfounded	46	102	11	20	11	7				2	199
UNSECURED INSTALLATION							2		2		4
H - Assistance/Calls	1830	1792	2055	2463	2613	2664	2442	2699	3592	3672	25822
911 Call	154	130	4	13	12	19	8	24	17	31	412
911 HANG UP	248	247	377	361	344	280	202	199	271	234	2763
ASSIST CITIZEN & OTHER	1428	1415	1674	2089	2257	2365	2232	2476	3304	3407	22647
F - Other Law Enforcement	620	556	573	550	373	412	361	376	366	337	4524
DEATH - BONES			1			1		1			3
DEATH - NATURAL CAUSES		6	4	1	1	1	1		2		16
DEMONSTRATION	1	4	1	2	1	1	4	2		1	17
INVESTIGATION	3										3
Other	1		5	6	3	4					19
OTHER LAW ENFORCEMENT		1	1	3		3					8
PROPERTY - LOST&FOUND	417	363	398	359	241	276	237	269	307	257	3124
UNSECURED INSTALLATION	198	182	163	179	127	126	119	104	57	79	1334
I - Occasion/Escort	798	649	721	582	409	617	583	528	671	878	6436
ESCORT	61	64	26	22	16	11	7	37	16	18	278

Total Counts by Dog and People by Type of Incident												
Class 2		(All)										
Count of Incident Type		Column Labels										
Row Labels		2001	2002	2003	2004	2005	2006	2007	2008	2009	2010	Grand Total
OCCASION		737	585	694	560	392	606	576	491	655	860	6156
OCCASION - PET				1		1						2
			1216	1238	1425	1370	1317	1293	1244	1411	1484	
Grand Total		14880	0	9	9	4	9	6	9	0	6	134912

The TWO Snowy Plover Protection Areas Alone Represent 42% of Dog-Related Incidents



GGNRA Area	Dog Related Incidents
Crissy Field	385
Tennessee Valley	151
Fort Funston	122
Mori Point	105
Sweeney Ridge	84
Stinson	74
Other	758
Ocean Beach	572
<b>Grand Total</b>	<b>2251</b>

Almost all these incidents relate to Failure to Leash and Area Closed to Pets violations that have little to do with public safety concerns.

## Dog Visit Estimates and '01-'06 "Bite/Attack" Ratio

### Dog Visit Estimates

#### GGNRA

##### Dog Walks and Ownership

Walks in GGNRA by Dog Owners	50%
Percent of all surveyed	14%
African American Percent	33%
Estimated Dog Ownership	28%

##### Bay Area Population

	2008 Census	2002 Survey	
San Francisco	808,976	663,931	75%
Marin	248,794	197,104	69%
San Mateo	712,690	545,061	44%
Alameda	1,474,368	1,089,169	29%
	3,244,828	2,495,265	
Estimated Dog Owners	908,552		
Estimated Dogs Owners that take to GG	454,276		

##### Experience with Dog (per 2002 GGNRA Phone Survey)

##### Visitors with Experience with Dog Walking

Seen dogs in GGNRA	52%
Seen dogs off-leash	39%
Added to experience (if seen)	27%
Distracted (if seen)	22%
no-impact (if seen)	49%

##### Support by Ownership

	Support	Oppose
Dog Owners for Off-Leash	51%	45%
Non Dog Owners for Off-Leash	35%	56%
Overall	40%	53%

##### Dog Trips (per 2002 GGNRA Phone Survey)

		Yearly Visit Estimate	
		Individuals	Visits/YEAR
Taken dog (if have dog)	50%	454,276	37,709,444
daily	19%	86,312	31,504,035
weekly	20%	90,855	4,724,470
monthly	22%	99,941	1,199,288
semi-annual	31%	140,826	281,651
	92%		

	Dog Bites per			
Estimated Bites per Visit	GGNRA	Visits/Year	Visits/6 Years	Visit/Bite
Dog Bite Ratio (estimates)	166	37,709,444	226,256,665	1,362,992

1 dog bite/attack per 1,362,992 GGNRA dog visit

#### Key:

Data in Blue is from the 2002 Public Opinion Research Telephone Survey Regarding Golden Gate National Recreation Area Pet Management Issues

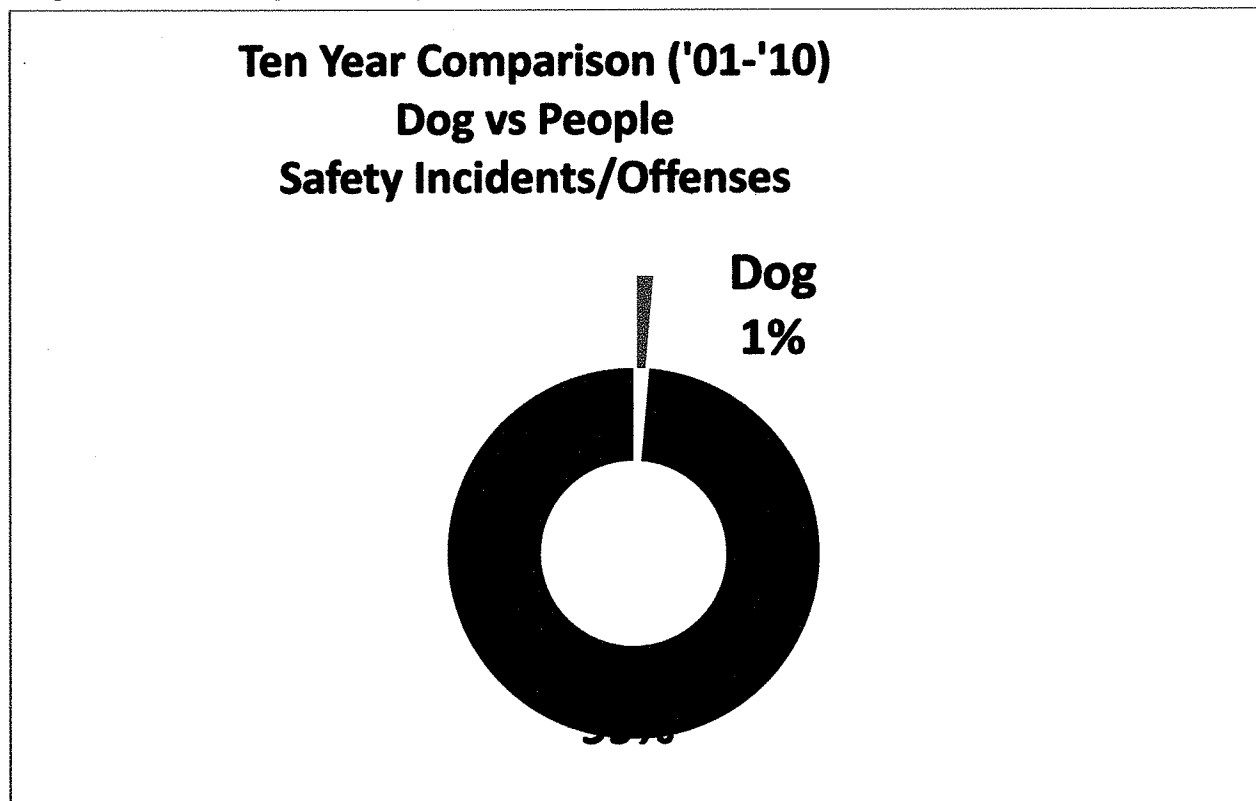
Data in Tan is from the 2008 US Census Report

Estimate are based on calculations from the Population Survey and the US Census

- more babies and children receiving serious injuries from unsocialized and frustrated dogs
- more new born infants entering homes with family dogs completely unsocialized to babies
- more stigmatization of dogs because of irresponsible dog owner care
- Abandoning or euthanizing their dogs, which not only impacts the dogs, but also the health and well-being of people and the community

In my opinion, keeping an unsocialized and frustrated dog in a home is not humane and is the equivalent of keeping a loaded gun. Only euthanizing dogs or people choosing not to have dogs would truly reduce the overall public safety risk related to dog ownership. In my opinion that is an extreme and unnecessary alternative considering the benefits people and the community receive from our canine companions, particularly considering the overall low safety risk related to responsible dog ownership.

#### Dog-Related Safety Risk Insignificant in Comparison to Other GGNRA Safety Risks



The 2001 to 2010 GGNRA Law Enforcement Records (Ranger/USPP Headers) list all of the reported incidents/offenses (incidents) with the ranger or USPP officer's brief description of the incident. The Ranger/USPP Headers do not indicate a significant number of safety-related incidents from dog recreation. I summarized and categorized the Ranger/USPP Headers, and found that between 1 and 2 percent of GGNRA safety-related incidents were dog-related. These incidents include incidents at all GGNRA sites not just the sites covered by the DEIS plan. These counts seem insignificant considering some 15% or 450,000 people in the Bay Area enjoy walking their dogs in the GGNRA (estimated from the 2002 Population Survey and 2008 US Census Report) and the nuisance type severity of most dog-related incidents. The level of severity for most other incidents is unclear from the

# DEIS Public Health and Safety “No Action” Impact Statements

Row Labels	A2 - Moderate Impact	A3 - Minor Impact	A4 - Other Non-issue Impact
<b>Marin</b>	<b>2</b>	<b>3</b>	<b>3</b>
Alta Trail, Orchard Fire Road and Pacheco Fire Road		1	
Fort Baker			1
Homestead Valley			1
Marin Headlands Trails	1		
Muir Beach		1	
Oakwood Valley			1
Rodeo Beach/South Rodeo Beach		1	
Stinson Beach	1		
<b>Other</b>		<b>1</b>	
New Lands		1	
<b>San Mateo</b>		<b>2</b>	<b>2</b>
Milagra Ridge		1	
Mori Point			1
Pedro Point Headlands		1	
Sweeney Ridge			1
<b>SF</b>	<b>9</b>		<b>2</b>
Baker Beach to Golden Gate	1		
Crissy Field WPA	1		
Fort Funston	1		
Fort Mason	1		
Fort Miley			1
Fort Point	1		
Lands End	1		
Ocean Beach	1		
Sutro Heights Park			1
<b>Grand Total</b>	<b>11</b>	<b>6</b>	<b>7</b>



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Watch the live webcast of the Director's remarks on April 5 at 9:00-9:45 am PDT and on April 6 at 11:45 am-12:15 pm PDT via [USTREAM](#)

## Welcome



## Healthy Parks Healthy People US

The National Park Service *Healthy Parks Healthy People US* initiative seeks to raise understanding and awareness about how open spaces and natural places can promote the health and well-being of all species and the planet we share. Human health focus areas of the initiative include physical activity, nutrition, social cohesion, and mental health promotion.

In September 2010, NPS Director Jon Jarvis established a NPS Health and Wellness Steering Committee to help explore the unique role of our agency in promoting health.

The Steering Committee has commissioned three priority actions to address the unique contribution that open spaces and natural places make to public health:

- Convene a Healthy Parks Healthy People US 2011 meeting, April 5-6 in San Francisco to forge new partnerships and strengthen connections between public lands and public health.
- Illuminate opportunities for research, demonstration and communications to promote the health of all species and the planet we share.
- Actively support new and ongoing collaborative approaches to health promotion.



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### New Laws about Walking Dogs in the San Francisco Bay Area

The Golden Gate National Recreation Area has released a draft plan to greatly limit dog walking. If the plan is enacted, off-leash dog walking will be prohibited in some areas, including Homestead Valley and parts of the Marin Headlands, and **dogs will be banned entirely in other places, such as Muir Beach and South Rodeo Beach.**

The Marin Humane Society supports off-leash dog recreation with responsible supervision, including keeping dogs under voice control, and stewardship of the environment.

The Marin Humane Society has joined [Eco-Dog](#), a coalition of San Francisco Bay Area non-profits to promote the co-existence of responsible off-leash dog recreation. So far, the group includes the San Francisco SPCA, Crissy Field Dog Group, Fort Funston Dog Walkers, Marin Unleashed, Pacifica Dog, and SF Paws.

#### Learn how you can get involved in this issue at [Eco-Dog's website](#).

The 90-day public comment period will continue until April 14 . You can make comments at the [National Park's website](#).

#### Sign [the petition](#)

Please sign the petition to let politicians and federal officials know how you feel about the GGNRA's Draft Dog Management plan. The petition is not a substitute for sending in comments. Please do both.

#### Attend the May 4th Letter Writing Workshop at the Mill Valley Community Center - details [here](#).

#### How do you feel about this issue?

[Take our online poll](#)

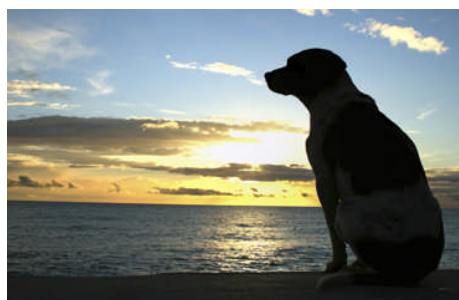
### Recent News Coverage

**[San Francisco Chronicle:](#)**  
**Federal plan would ban, leash dogs in many parks**

"Dog owners in the Bay Area will get their chance Friday to chew over a voluminous management plan for man's best friend on Golden Gate National Recreation Area."

**[Marin Independent Journal:](#)**  
**Plan could cut back where dogs are allowed in Marin**

"It would cost roughly \$900,000 to implement the plan over its first five years as signs are installed and enforcement is ramped up, assuming it gains approval from the National Park Service's regional director."



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National Park Service  
U.S. Department of the Interior



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**Form: Alcatraz Overnight Application (02/2011)**  02-November-2010  
**Fort Baker** 24-July-2006  
**Fort Baker Accessibility** 03-February-2011  
**Fort Baker Brochure**  24-August-2006  
**Fort Baker Cell Phone Tour** 08-May-2010  
**Fort Baker History Walk - Horseshoe Cove**  23-March-2007  
**Fort Baker Parade Ground Walk: Innovations in Army Post Life**  25-August-2006  
**Fort Baker Walking Tour Large Print**  16-March-2011  
**Fort Baker Walking Tour.**  16-March-2011  
**Fort Baker: Publications** 08-May-2008  
**Fort Barry** 18-March-2009  
**Fort Barry History Tour**  21-January-2011  
**Fort Cronkhite** 27-July-2006  
**Fort Cronkhite History Walk**  22-August-2006  
**Fort Mason Accessibility** 29-June-2009  
**Fort Mason Chapel Application**  13-September-2006  
**Fort Mason Chapel Weddings**  27-September-2007  
**Fort Mason History Walk**  22-August-2006  
**Fort Mason Map**  22-August-2006  
**Fort Point Accessibility** 06-April-2009  
**Fort Point Accessibility Public Comment** 07-May-2009  
**Fort\_Baker\_Accessible\_Tour\_Guide**  03-September-2010  
**Fort\_Baker\_Walking\_Tour\_Guide**  03-September-2010  
**Frequent Flyers**  29-December-2007  
**GGNRA 2008 Superintendent's Compendium**  30-September-2008  
**GGNRA OSPU Cost Recovery Definitions**  13-August-2009  
**GGNRA OSPU Cost Recovery Schedule**  13-August-2009  
**GGNRA OSPU Cost Recovery Schedule for Crissy Field**  13-August-2009  
**GGNRA Outdoor Weddings Information Brochure**  27-September-2007  
**Golden Gate National Recreation Area Official Map & Guide**  10-July-2007  
**Group picnic permit application form.**  27-September-2007  
**Horseshoe Cove - A Historic Marina at Fort Baker**  21-January-2011  
**Large Film and Photography Application**  24-October-2007  
**Large Film or Photography Project Application**  13-September-2006  
**Large Print Brochures** 01-February-2011  
**Lodging** 10-August-2006  
**Los Pioneros de la Aviación (Español)**  10-March-2007  
**Main Post Walk**  12-May-2011  
**Maps** 01-June-2006  
**Marin County Sites** 28-February-2011

**Marin Headlands Access** 07-April-2009  
**Marin Headlands Map**  12-May-2011  
**Marin Headlands Trail Map**  22-August-2006  
**Media Access** 31-January-2011  
**Memo to Lift Restriction CF**  15-May-2008  
**Memo to Rescind Seasonal Restriction OB**  15-May-2008  
**Memorandum May 1, 2008**  01-May-2008  
**Mori Point**  10-March-2007  
**Muir Woods - Accessibility** 16-July-2010  
**Muir Woods Accessibility** 07-April-2009  
**Muir Woods Audio Description** 14-February-2011  
**Muir Woods Large Print Brochure**  24-March-2011  
**Muir Woods National Monument Trail Map**  22-August-2006  
**Muir Woods Trail Map**  25-August-2006  
**Natural Presidio**  29-December-2007  
**Nearby Attractions** 30-June-2006  
**Ocean Beach Accessibility** 08-June-2009  
**Ocean Beach- Accessibility** 16-July-2010  
**Ocean Beach Fire Ring Flyer with Accessibility Information**  11-April-2007  
**Ocean Beach Fire Rings (Accessible version)**  23-May-2007  
**Ocean Beach PPA Restriction lifted**  17-May-2007  
**Olema Valley** 24-July-2006  
**Operating Hours & Seasons** 02-November-2005  
**Outdoor Activities** 07-September-2006  
**Overview Map of Golden Gate National Parks**  22-August-2006  
**Pacific West Regional Information Center** 28-July-2006  
**Partner Programs & Services** 19-January-2011  
**Patriotism and Prejudice**  10-May-2011  
**PC SHEET FINAL**  13-May-2009  
**PDF MEETING ANNOUNCEMENT**  02-November-2010  
**Permit application form for ash scattering in the GGNRA.**  27-September-2007  
**Permit application form for catered picnics.**  27-September-2007  
**Permit Application Forms** 23-August-2006  
**Permit: Outdoor Weddings**  27-September-2007  
**Permit: Picnics**  08-May-2009  
**Permits** 02-November-2005  
**Permits: Ash Scattering**  30-June-2009  
**Permits: Outdoor Weddings (PDF)**  30-June-2009  
**Phleger Estate Trail Map**  22-August-2006  
**Pioneers of Flight**  10-March-2007  
**Places to Go, Things to Do** 01-November-2005  
**Plan Your Visit** 21-October-2005  
**Presidio Map - Black & White**  15-May-2010  
**Presidio of San Francisco Map**  01-June-2006  
**Presidio Pad Map B&W**  05-October-2010  
**Presidio Pad Map Color**  05-October-2010  
**Protecting the Snowy Plover**  03-November-2006  
**Public Meeting**  02-November-2010  
**Public Meeting (SP)**  03-November-2010

**Public Meeting (SP) ms** 03-November-2010  
**pUBLIC mEETING MS** 02-November-2010  
**Public meeting ms standard** 02-November-2010  
**Public Meeting MS(LP)** 03-November-2010  
**Public Meeting(LP)**  03-November-2010  
**San Francisco Park Sites** 28-February-2011  
**San Mateo County** 28-February-2011  
**Schedule Of Events** 21-October-2005  
**Self-Guided Brochures** 22-August-2006  
**Small Film and Photography Application**  24-October-2007  
**Small film or photography project application**  13-September-2006  
**Special Events Application for GGNRA**  13-September-2006  
**Special Events application form**  24-October-2007  
**Special Events in GGNRA** 27-July-2006  
**Special Events on Alcatraz** 27-July-2006  
**Special Park Uses Event Calendar for the Golden Gate National Recreation Area** 10-March-2009  
**Stinson Beach Accessibility** 31-January-2011  
**Survivor: Life in an '06 Quake Camp**  23-February-2007  
**Sweeney Ridge**  01-August-2006  
**Tactile and Braille Features** 01-February-2011  
**Tennessee Valley** 06-December-2006  
**The 1915 World's Fair**





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## Position Statement: Proposed GGNRA Dog Management Plan

### Position Statement

The Golden Gate National Recreation Area (GGNRA)'s Draft Dog Management Plan, which was released in January 2011, is overly-restrictive and represents a major departure from the current, balanced use of the park. We encourage all dog-lovers to get involved by attending one of the GGNRA's public meetings or sending a letter to the GGNRA with their concerns.

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### Summary

Currently, off-lead areas are restricted to less than 1% of park land. The plan would drastically reduce the space available to off-lead dog recreation and prohibit any sort of dog walking, including on-lead, on new lands unless an unlikely exception is made by the park service.

We believe that responsible dog ownership is entirely compatible with environmental stewardship. Thousands of guardians and their dogs use the park each day. Most are responsible and keep dogs under control. The community, including dog walking groups and the SF SPCA, has come together to create numerous resources and initiatives to encourage responsible dog guardianship. By encouraging responsible guardianship – and enforcing the law against the small minority that are irresponsible – we can protect the GGNRA's environment without the need to overcrowd dogs into an ever-smaller portion of the park.

For thirty years, the current Pet Policy has served the park, its users and the environment well. The GGNRA remains one of the best-preserved and much-beloved collections of open spaces in a major urban area. We readily accept that this plan should evolve over time to adapt to a changing population, but the GGNRA's proposal represents a major departure from the current successful model and is overly-restrictive to dog guardians.

We believe we should be seeking ways to make the San Francisco Bay Area friendlier to dog and cat guardians. The GGNRA's proposal is a step backwards for animal welfare in the Bay Area.

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### What You Can Do

The GGNRA is accepting comments for 90 days on its draft management plan. Here's what you can do to protect open space for dogs and their guardians:

- Write a letter to urge GGNRA to amend the plan to provide more off-lead recreation areas for dogs, open new lands to dog walking, engage with community organizations to promote responsible dog guardianship and take a more balanced approach to enforcement.

### Mail comments to:

Frank Dean  
General Superintendent  
Golden Gate National Recreation Area  
Building 201, Fort Mason  
San Francisco, CA 94123-0022  
Or, email comments here: <http://parkplanning.nps.gov/projectHome.cfm?projectId=11759>

- Attend one of the public meetings to comment.
- Get involved with Eco-Dog to encourage responsible dog guardianship. Find out more at [www.eco-dog.org](http://www.eco-dog.org).

***Hurry! The comment period has been extended to May 29, 2011.***

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### Background and History

**Early 1970s** – The Golden Gate National Recreation Area (GGNRA), including land in San Francisco, Marin, and San Mateo Counties, was created as an urban recreational park in 1972. GGNRA was formed "to expand to the maximum extent possible the outdoor recreational opportunities available in this region" and it was supposed to be part of "new national urban recreational areas that will concentrate on serving the outdoor recreational needs of the people of the metropolitan region." Land continues to be added to the GGNRA.

**Late 1970s** – Local citizens expressed concern when federal regulations prevented traditional activities in areas now managed by the GGNRA, and dog owners lobbied to relax federal off-leash rules. In response, the GGNRA Citizens' Advisory Committee held extensive hearings, which resulted in the 1979 Pet Policy. The Pet Policy outlined off-leash rules and defined specific off-leash areas in San Francisco and Marin Counties.

**1983** – Congress mandated that all national parks must abide by the same regulations, but created the option of special rules for exceptions within individual parks. Special rules were created in the GGNRA to allow bicycles on trails and hang gliding at Fort Funston. Although the GGNRA superintendent requested a special rule for off-leash activity, there is no record of a reply. The GGNRA continued to abide by the Pet Policy until 2001.

**1990s** – The GGNRA began selectively closing coastal areas. In some cases the closures applied only to off-leash activity, and in other cases areas were fenced off and no activity was permitted. These closures included the coastal bluffs at Fort Funston, Ocean Beach from Stairwell 21 to Sloat, West Beach at Crissy Field, and Land's End, among others.

**2000** – The GGNRA closed another 12 acres of coastal bluffs at Fort Funston. The dog-owner community reacted and filed a lawsuit to prevent the closure. A federal judge ruled that the U.S. Park Service is required to issue a public notice and allow comment before making a highly controversial change. The Park Service issued a notice, collected comments, and ultimately closed a larger area than initially proposed – and closed it permanently rather than seasonally.

**2001** – The GGNRA began enforcing the leash law from the 1979 Pet Policy in all areas of the park. In response to a significant public outcry, the GGNRA began the long process of creating a special rule (see "1983" section above).

**2004/2005** – Three individuals from the Crissy Field Dog Group challenged the leash citations they received at Crissy Field and appeared before the same judge who had ruled that the 12-acre closure in 2000 was illegal. The Court again ruled that the GGNRA cannot make a highly controversial change without public notice and comment, and dismissed the citations. The GGNRA ceased enforcing the leash law in areas covered by the 1979 Pet Policy (see "Late 1970s" section above).

**2006 to 2010** – In 2006, the GGNRA established a Negotiated Rulemaking for Dog Management committee. After a two-year period of intense negotiations, stakeholders failed to reach a consensus. However, the GGNRA Dog Caucus did submit a Proposed Dog Management Plan at the last rulemaking committee meeting regarding various off-leash/ on-leash and no-dog options.

**2011** – The GGNRA released its Draft Dog Management Plan which drastically limits off-leash areas in the park and in some cases prohibits access for dogs altogether, even on-leash.

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## Analysis

**We believe that the recommendations in the GGNRA Draft Dog Management Plan are overly-restrictive and represent a major departure from the current, balanced use of the park.**

Currently, off-lead activity is restricted to less than 1% of the park's land. This proposal would drastically reduce the land available for off-lead recreation. The plan is difficult enough in San Francisco and Marin counties, where beloved areas like Fort Funston and Muir Beach will be restricted or off-limits to off-lead dogs. Worse, the plan leaves San Mateo with no GGNRA land that permits off-leash use.

In addition, the proposal that any new lands added to the GGNRA allow no dog walking of any sort (even on-lead) unless a specific exception is made is draconian and ignores the needs of future generations of dog guardians as the region's population grows.

The GGNRA's proposal in the event of "noncompliance" with its rules are heavy-handed and do not engage the community to find solutions. The proposal indicates that if noncompliance is observed, "...the area's management would be changed to the next more restrictive level of dog management. In this case, ROLAs [regulated off-lead areas] would be changed to on-leash dog walking areas and on-leash dog walking areas would be changed to no dog walking areas. This change would be permanent." This approach unnecessarily punishes responsible dog guardians for poor behavior by a small minority. Further, the idea that no area could ever be changed to less-restrictive rules, such as when compliance is good and environmental protection needs are reduced, is one-sided and unfair.

**Responsible dog guardianship is entirely compatible with environmental stewardship.**

We recognize there are guardians whom we would like to be more responsible with their dogs. But they are few in number – incidents involving dogs in GGNRA are less than 4% of all incidents in the park. Penalizing all dog guardians for the behavior of a truly small minority is not the right approach.

We have worked hard as a community to educate and encourage responsible dog guardianship. Examples include:

- Community volunteer efforts to stock dog poop bags and other amenities
- Launch of the Eco-Dog website ([www.eco-dog.org](http://www.eco-dog.org)), a community-funded online resource encouraging and educating about responsible guardianship
- Community educational collateral and workshops distributed and conducted by local dog walking and advocacy groups
- Community policing and "peer pressure"
- Low-cost and free dog training classes at the SF SPCA, Marin Humane Society and Peninsula Humane Society/SPCA.

We believe this collaborative, educational approach is best and encourage the GGNRA's partnership in these endeavors as a viable alternative to simply closing areas to dogs or placing new restrictions.

The GGNRA's goal has always been to bring the park into compliance with a federal rule (36 CFR 2.15) which bans off-leash dog walking in national parks. But the San Francisco Bay Area has a unique culture, history and community. Instead of trying to force the GGNRA to look like every other national park, the GGNRA board should respect the citizens' commission of 1979 and the unique history of the land.

The proposal also ignores the needs of dog guardians with limited transportation options or with special needs, such as wheelchair access. As evidenced by the work of organizations like Pets Are Wonderful Support who support low-income disabled and senior pet owners and document the health benefits of the human animal bond, this proposed plan would limit access for an entire class of people who have few other options and depend on the current off-leash areas to keep their dogs exercised and healthy.

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## Conclusion

We believe we should be seeking ways to make the San Francisco Bay Area friendlier to dog and cat guardians. The GGNRA's proposal is a step backwards for animal welfare in the Bay Area. We look forward to working with the GGNRA Board to modify its proposal to be more balanced and friendlier to dog guardians.

## Sources

1. GNRA Draft Dog Management Plan/EIS, January 2011, Executive Summary page xiii-xiv.
2. Source: GGNRA Data 2001-2006

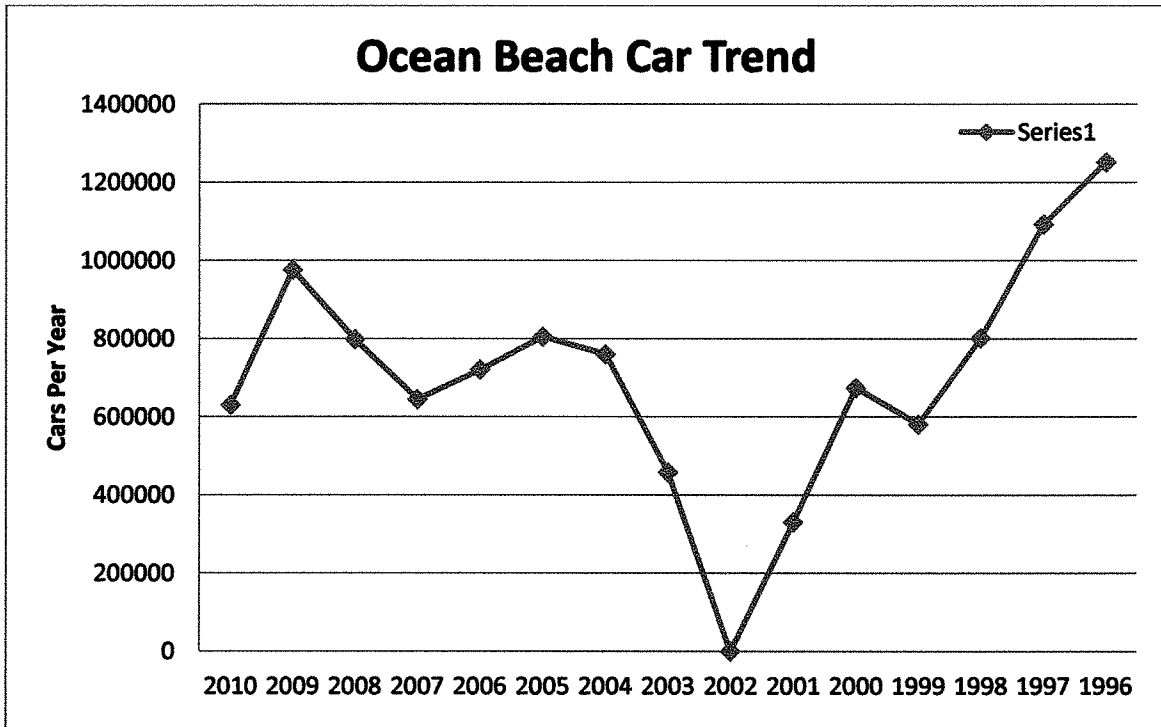
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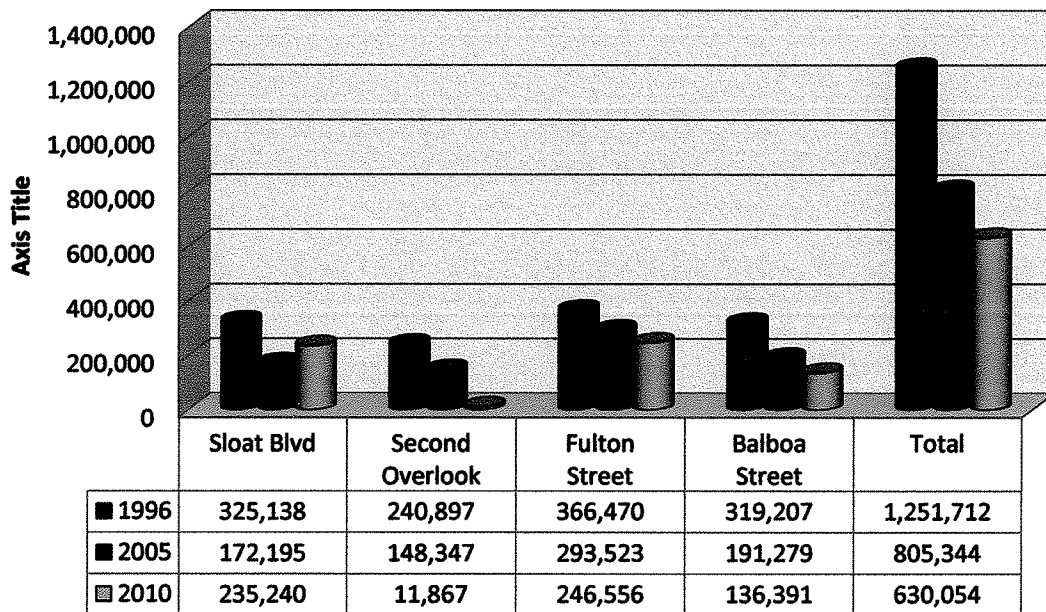
**"No Action" Visitors that Dislike Dogs - Highest Level Impact Statements**

Row Labels	A1 - Major Impact	A2 - Moderate Impact	A3 - Minor Impact
<b>Marin</b>		<b>2</b>	<b>6</b>
Alta Trail, Orchard Fire Road and Pacheco Fire Road		1	
Fort Baker			1
Homestead Valley			1
Marin Headlands Trails			1
Muir Beach		1	
Oakwood Valley			1
Rodeo Beach/South Rodeo Beach			1
Stinson Beach			1
<b>Other</b>			<b>1</b>
New Lands			1
<b>San Mateo</b>		<b>1</b>	<b>3</b>
Milagra Ridge			1
Mori Point			1
Pedro Point Headlands			1
Sweeney Ridge		1	
<b>SF</b>	<b>1</b>	<b>6</b>	<b>4</b>
Baker Beach to Golden Gate		1	
Crissy Field except WSP in WPA		1	
Crissy Field WPA		1	
Fort Funston	1		
Fort Mason		1	
Fort Miley			1
Fort Point			1
Lands End			1
Ocean Beach - Snowy Plover Protection		1	
Ocean Beach (except for WSP in SPPA)		1	
Sutro Heights Park			1
<b>Grand Total</b>	<b>1</b>	<b>9</b>	<b>14</b>

## What Happened to Urban "Recreation" at Ocean Beach?



### 1996 to 2010 Decline in Traffic Counts



Off-leash Dogs or Dogs in an Area Closed to Pets Does not Automatically Represent a Significant Safety Risk

## **Vast Majority of Dog Related Incidents are Failure to Leash / Area Closed to Pet**

**Based on 2007 and 2008 Ranger/USPP Headers**

