

Golden Gate National Recreation Area General Management Plan Cost Estimating

Process, Methodology, Lessons Learned, Recommendations







Park Facility Management Division Facility Management Program

National Park Service



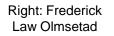
Agenda

- Background on National Park Service General Management Plans (GMPs)
- The revised process developed for the Golden Gate NRA (GOGA) GMP
- Pilot cost estimating approaches for GOGA
- Issues, challenges, unexpected insights and lessons learned
- Recommendations
- Appendix: Cost Estimating Methodology

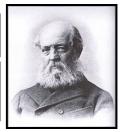


History and context of the NPS General Management Plan

- General management planning is the broadest level of decision making for parks. It represents a shared understanding about the kinds of resource conditions and visitor experiences that will best fulfill the purpose of the park. General management planning is guided by the requirements of NEPA and NHPA, which direct that decisions must be based on adequate analysis, including consideration of a range of reasonable alternatives. GMP updates are generally needed every 15-20 years, or sooner if conditions warrant. Public involvement is strongly encouraged.
- The GMP has its roots in park landscape master plans, which were blueprints for determining the "face" of the park. The process was pioneered in the 1920s by the Park Service's first landscape engineers—Charles P. Punchard, Daniel R. Hull, and Thomas C. Vint—who created a distinctive style and standards of design for roads, trails, and buildings based on naturalistic principles and native materials. Frederick Law Olmstead had a strong influence on Vint.



Second from right: Central Park bridge









Left: Thomas C.
Vint

Second from left:

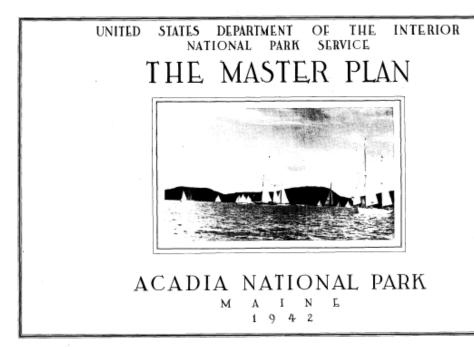
Second from left: bridge in Mt. Ranier NP

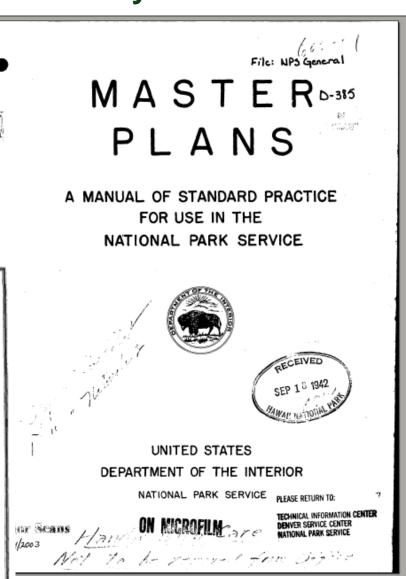
■ A 1926 cooperative agreement with the Bureau of Public Roads enabled NPS designers to build state-of-the-art roads while preserving park scenery and harmonizing built features with the natural setting of each park. By the 1930s major design trends were in place, including principles of rustic architecture that ensured harmonious design, construction, and landscape naturalization. At the park level these principles were articulated in master plans that guided park development.



The Master Plan structure was formalized by NPS in 1941

- A formal, Servicewide structure for developing master plans was produced in 1942.
- The 100+ page Manual of Standard Practice provided extensive, detailed instructions to parks on preparing master plans.
- This is the first standardized template for GMPs known to exist.





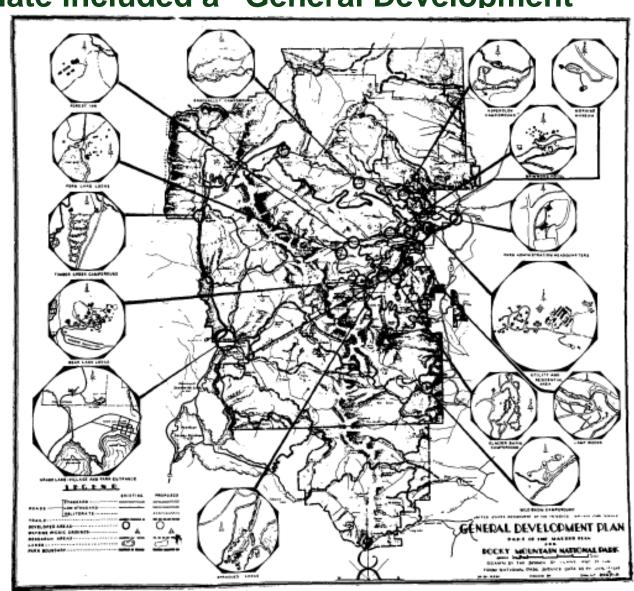


The master plan template included a "General Development

Plan" map

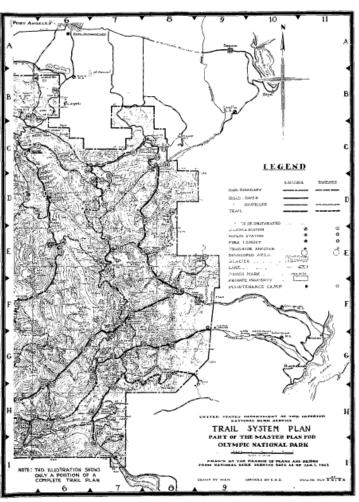
The image at right shows a graphical depiction of the General Development Plan for Rocky Mountain NP.

- "By locating, classifying, and designating the various special-use and development areas, it shows the interrelation of all existing and proposed elements of the ultimate scheme of development."
- "This sheet is, in effect, a Zoning Plan, since it is used as a basis for determining the distribution of use areas and to record the extent of facilities that will be required in their development."





The master plan template also included a "Development Outline" with charts and maps for all major park systems



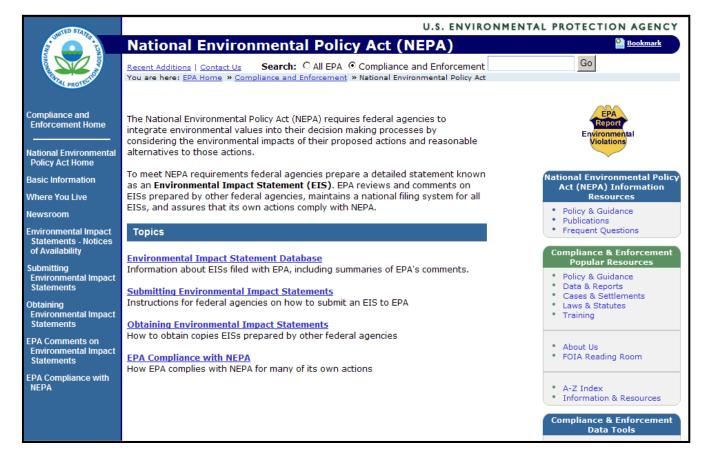
- The image at left shows the Olympic NP trail system plan.
- The Manual of Standard Practice called for park master plans to include system plans for roads, water, communications, trails, and power systems.
- Data requirements included the name of each asset in the system, unit of measure, material type, construction dates, grid coordinate locations, and total cost.

ROADS		EXI	STI		1941				Ζı	ON
NAME OF ROAD ROUTE	TERMINI	LENGT			TOP SURF		ES COMPL	BUILT BY	TOTAL COST	NOTE
EAST RIM RID. 1 Y	RGIN R BRIDGE - EAST PARK B DARY	11.25	VAR	EQ.	VARIED	1928	1937_	VARIED	2,039,151	<u> </u>
	rgia R Bijdge - West Tunnet Portol	3.93	24	24	Agonoli	1928			677,506	<u> </u>
	ion Tenne)	1.08				1928			B78,000	E
	asi Tunnel Portal - County Line	3.63			Aspholi	1929			448,545	<u> </u>
!A4 S	gunly Line-East Park Boundary	2.60	22	20	Asphall	(930	1934	uign	35,000	+°
List oil Roads and th	eir Sections, including Truck Traits, App.	reach Re	logs, a	od thei	ace Tota	tolia et	wed by	Notes of She		
TOTALS ALL		2				1			2	
			I -	•	·	r			i	Į
EXISTING ROAD a I	ncludes Virgin R. bridge - 3 spen steet	divos.	(aroin)	obute	urts 200	long,	4 (000	way and curt	5 - 6 1106.00	ks Pine
	reek bridge, 93' long, masonry arch 16' max clearance, 6 gallery openin									l
	or gunity lining. I form with inserted column tilles o.	s shown	10 100	1010	ei <u>i pr</u> opos	00 100	p p(0)	cts.		
		s shawn PRO	POS	E D	il propos	ed 100	1 0101	cts.	Zı	ON
Continue on some cho			POS	E D					Z I PROJECT 1	
ROADS ROADS RANE OF ROAD ROUTE	t form with ingered column lilies of	PRO	POS WIL	E D TH SURF.	€ST COST	₽ Ç NO.	DATE	PROPOSED	PROJECT 1	TITLE
ROADS RANE OF ROAD ROUTE	I form with inserted column liftes a. TERMINI ICAN R. Bridge - West Tunnel Porta)	PRO LEMEN	POS WIL GRAD	E D TH SURF.	45,000	P. C NO.	P. DATE.	PROPOSED	PROJECT 1	FITLE Fratts, 2 Fridge - W.Fo
ROADS ROADS RAME OF ROAD ROUTE AST RIM R'D. IAL V	t form with ingered column lilies of	PRO LEMEN	POS WIL	E D TH SURF.	45,000	P. C NO.	P. DATE.	PROPOSED Stope stab to gorking ore	PROJECT 1 masonry quare us-Pine C's, upe freatment,	FITLE Frafts, 2 Fridge - WPc pronting, c
ROADS RANE OF ROAD ROUTE	I form with inserted column liftes a. TERMINI ICAN R. Bridge - West Tunnel Porta)	PRO LEMEN	POS WIL GRAD	E D TH SURF.	45,000	P. C NO.	P. DATE.	PROPOSED Stope stab gorking ore Completion al	PROJECT 1 masonry quare gs-Pine C's, ape treatment, ound U.P. gdrag	FITLE Fridge - W.Po pichling, c
ROADS ROADS RAME OF ROAD ROUTE AST RIM R'D. IAL V	I form with inserted column liftes a. TERMINI ICAN R. Bridge - West Tunnel Porta)	PRO LEMEN	POS WIL GRAD	E D TH SURF.	45,000	P. C NO.	P. DATE.	PROPOSED Stope stab to gorking ore	PROJECT 1 masonry quare gs-Pine C's, ape treatment, ound U.P. gdrag	FITLE Fridge - W.Po pichling, c
ROADS RAME OF ROAD ROUTE ASI RIM R'D. IAI V LOOR OF VAL. 2A V LEY ROAD.	TERMINI TER	295 395	POS WIL GHAD.	E D TH SURF.	45,000	₽ C NO. R-172	DATE (0-39	PROPOSED Stope stab porking bre Completion al Micela 2 par	PROJECT 1 masonry quare us - Pane C's, upe freatment, ound U.P. udrage king areas.	FITLE Frafts, 2 Fridge - W.Fo pranting, c e replace dr
ROADS ROADS RAME OF ROAD ROUTE AST RIM R.D. IAI V LOON OF VAL- 2A V LEY ROAD. Thus off Existing on sheet is prepared.	TERMINI irgin R. Bridge - West Tunnel Porta) irg r R Bridge - West Tunnel Porta) irg r R Bridge - Gratto Compground ### Proposed rood state for entire or a similar rood charf may be prop or similar rood charf may be prop	3.95	POS WIT GRAD. No che	E D TH SURF	45,000 41,000	₽ C NO. 172 17-203	DATE (0-39 (0-39	PROPOSED Stope stab gorking ore Completion al struct turnor injets; 2 per	masonry quarters - Proc Cit, to app treatment, round U.P. adragaring areas.	ritle matte, 2 midge-Wife pichling, c e, replace di
ROADS ROADS RAME OF ROAD ROUTE AST RIM R.D. IAI V LOON OF VAL- 2A V LEY ROAD. Thus off Existing on sheet is prepared.	TERMINI TERMINI TERMINI TO R Bridge - West Tunnel Portal ing r R Bridge - Gratio Comparand	3.95	POS WIT GRAD. No che	E D TH SURF	45,000 41,000	₽ C NO. 172 17-203	DATE (0-39 (0-39	PROPOSED Stope stab gorking ore Completion al struct turnor injets; 2 per	masonry quarters - Proc Cit, to app treatment, round U.P. adragaring areas.	ritle matte, 2 midge-Wife pichling, c e, replace di
ROADS ROADS RAME OF ROAD ROUTE AST RIM R.D. IAI V LOON OF VAL- 2A V LEY ROAD. Thus off Existing on sheet is prepared.	TERMINI irgin R. Bridge - West Tunnel Porta) irg r R Bridge - West Tunnel Porta) irg r R Bridge - Gratto Compground ### Proposed rood state for entire or a similar rood charf may be prop or similar rood charf may be prop	3.95	POS WIT GRAD. No che	E D TH SURF	45,000 41,000	₽ C NO. 172 17-203	DATE (0-39 (0-39	PROPOSED Stope stab gorking ore Completion al struct turnor injets; 2 per	masonry quarters - Proc Cit, to app treatment, round U.P. adragaring areas.	ritle matte, 2 midge-Wife pichling, c e, replace di
ROADS ROADS RAME OF ROAD ROUTE AST RIM R.D. IAI V LOON OF VAL- 2A V LEY ROAD. Thus off Existing on sheet is prepared.	TERMINI irgin R. Bridge - West Tunnel Porta) irg r R Bridge - West Tunnel Porta) irg r R Bridge - Gratto Compground ### Proposed rood state for entire or a similar rood charf may be prop or similar rood charf may be prop	3.95	POS WIT GRAD. No che	E D TH SURF	45,000 41,000	₽ C NO. 172 17-203	DATE (0-39 (0-39	PROPOSED Stope stab gorking ore Completion al struct turnor injets; 2 per	masonry quarters - Proc Cit, to app treatment, round U.P. adragaring areas.	ritle matte, 2 midge-Wife pichling, c e, replace di
ROADS ROADS RAME OF ROAD ROUTE AST RIM R.D. IAI V LOON OF VAL- 2A V LEY ROAD. Thus off Existing on sheet is prepared.	TERMINI TER	3.95 3.14	POS WIT GRAD. No che	E D TH SURF	45,000 41,000	₽ C NO. 172 17-203	DATE (0-39 (0-39	PROPOSED Stope stab gorking ore Completion al struct turnor injets; 2 per	masonry quarters - Proc Cit, to app treatment, round U.P. adragaring areas.	ritle matte, 2 midge-Wife pichling, c e, replace di



A major shaper of the modern GMP was the National Environmental Protection Act (NEPA) of 1969

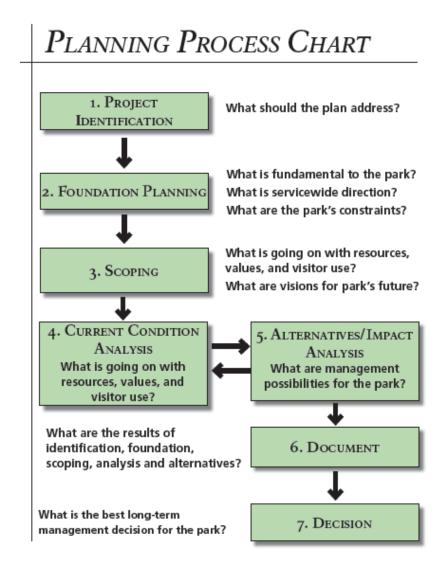
- The passage of NEPA required the consideration of alternative actions by federal agencies, which had a profound impact on the shape of GMPs. The development and evaluation of alternatives is the cornerstone of the modern GMP.
- The development of cost estimates for the alternatives was a common aspect of GMPs by 1974, although the extent and precision of the estimates produced is unclear.





The standard NPS planning process as its exists today

- The chart at right shows the standard phases of the contemporary NPS planning process, including GMPs, program plans and implementation plans.
- For the development of GMPs, consultants from NPS Community Planning (DSC) are typically engaged in Phase 2.
- Phase 3 focuses on the scoping of issues and preliminary alternatives, and NEPA/NHPA consultation and compliance.
- The focus of Phase 4 is data gathering and the analysis of natural and cultural conditions, socioeconomic conditions, and park operations.
- This review focuses on Phase 5, the analysis of alternatives and impacts.





Data gathering begins in Phase 1: Project Identification

PLANNING PROCESS STEPS CHART							
Steps	GMP	Program plans (RSS, CIP)	Implementation plans (FMP, etc.)				
1. PROJECT IDENTIFICATION							
internal scoping to identify issues	×	×	×				
identify need for action/plan	×	X	X				
identify project/plan goals and objectives	See program standards	See program standards	Project spedific				
Assemble interdisciplinary team	X	X	X				
Enter project into Planning, Environment, and Public Comment. (PEPC) system; check for related documents and initiate ESF.	×	×	×				
Begin project agreement and develop public involvement strategy	×	Maybe	Maybe				
Identify Information gaps and gather needed data	×	X	X				
2. FOUNDATION							
Conduct Foundation Workshop - purpose - significance - fundamental and important resources and values	×	Maybe, if existing GMP, reaffirm	Maybe, if existing GMP, reaffirm				
- interpretive themes, special mandates and servicewide laws and policies							

Need to explain here what kind of data is gathered and for what purpose. How is this data collected, managed, used and updated? -FR

GMP PLANNING PROCESS STEPS CHART								
1. Project Identification								
Steps	GMP	Program Plans	Implementation Plans					
Internal scoping to identify issues	Х	Х	Х					
2. Identify need for action/plan	Х	X	Maybe					
3. Identify project plan/plan goals and objectives	See program standards	See program standards	Project specific					
Assemble interdisciplinary team	Х	Х	Х					
Enter project into Planning, Environment, and Public Comment (PEPC) system; check for related documents and initiate ESF	Х	Х	Х					
Begin project agreement and develop public involvement strategy	Х	Maybe	Maybe					
7. Identify information gaps and gather needed data	X	X	X					



Data gathering continues in Phase 3: Alternatives/Impact Analysis

Need to explain what's happening here. Does this data gathering build on data gathering from Phase 1? Same questions: what kind of data is gathered & for what purpose? How is this data collected, managed, used and modified? Are cost estimates even considered at this point? Is data collected primarily for NEPA/NHPA? - FR

PLANNING PROCESS STEPS CHART							
Steps	GMP	Program plans (RSS, CIP)	Implementation plans (FMP, etc.)				
1. PROJECT IDENTIFICATION							
Internal scoping to identify asses	×	X	X				
identify need for action/plan	X	X	X				
Identify project/plan goals and objectives	See program standards	See program standards	Project spedific				
Assemble interdisciplinary team	X	X	X				
Enter project into Planning, Environment, and Public Comment. (PEPC) system; check for related documents and initiate ESF.	×	×	×				
Begin project agreement and develop public involvement strategy	X	Maybe	Maybe				
Identify Information gaps and gather needed data	X	X	X				
2. FOUNDATION							
Conduct Foundation Workshop	×	Maybe, if existing GMP, reaffirm	Maybe, if existing GMP, reaffirm				
- purpose - significance		GMP, rearrism	GMP, rearrient				
 fundamental and important resources and values interpretive themes, special mandates and servicewide laws and policies 							
3. SCOPING							
Prepare NOI	X		Maybe				
External scoping with public and partners on values, issues, and preliminary alternatives	Alts will be do a plan and no-action		×				
Registringer, consultation with other agencies (6106-6107)	v	v	v				

GMP PLANNING PROCESS STEP S CHART							
3. Alternatives/Impact Analysis							
Steps	GMP	Program Plans	Implementation Plans				
1. Prepare NOI	X		Maybe				
External scoping with public and partners on values, issues, and preliminary alternatives.	Alts will be do a plan and no action		Х				
3. Preliminary consultation with other agencies (§106, §107)	Х	Х	X				
Determine appropriate NEPA pathway	X		Х				
5. If EA_issue Federal Register NOI retraction (GMP)	Х						
6. Continue data inventory	Х		Х				
7. Finalize project agreement? /upload to PEPC, update ESF			Maybe				
Analyze scoping comments to identify major questions to be answered by the plan and environmental issues/impact topics	Х		X				
9. Feedback to public	Х		Maybe				



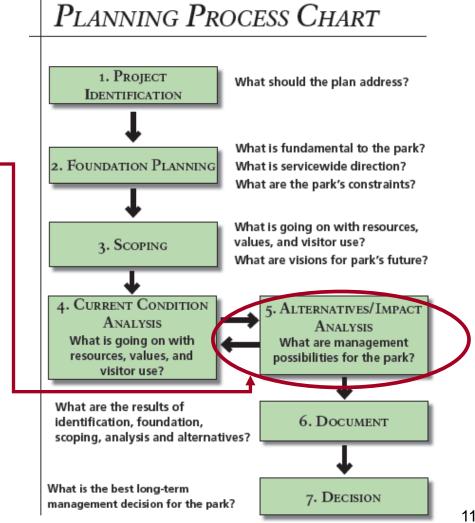
Phase 5 of the GMP process: Alternatives/Impact Analysis

PLANNING PROCESS S	TEPS CHART						
Steps	GMP	Program plans (RSS, CIP)	Implementation plans (FMP, etc.)				
1. PROJECT IDENTIFICATION		CII')	prairie (rintry entry				
Internal scoping to identify issues	X	X	×				
identify need for action/plan	X	X	X		GM	P cost estima	atina
identify project/plan goals and objectives	See program standard	s See program standards	Project spedific		Olvi	i cost estime	atirig
Assemble Interdisciplinary team	X	X	X		I.		_
Enter project into Planning, Environment, and Public Comment (PEPC) system; check for related documents and initiate ESF	×	×	×		o d	egins once th	ne \
Begin project agreement and develop public involvement strategy	v	Maybe	Maybe	(•	
Identify information gaps and gather needed data	x	X	Y Y		r	process is we	.II
2. FOUNDATION		<u> </u>	^		-	NOCESS IS WE	511 /
Conduct Foundation Workshop	X	Maybe, if existing	Maybe, if existing			1	
- purpose		GMP, reaffirm	GMP, reaffirm			advanced	
- significance			1 1				
 fundamental and important resources and values interpretive themes, special mandates and servicewide laws and policies 			1 1				
SCOPING							
Prepare NOI	x		Maybe				
External scoping with public and partners on values, issues, and preliminary alternatives	Alts will be do a plan		×				
	and no		CMD	DL ANNING DDO	CECC	STEDS CLIAD	_
Preliminary consultation with other agendes (5106, 5107)	×		GMP	PLANNING PRO	JESS.	STEPS CHAR	
Determine appropriate NEPA pathway	X						
If EA, 850e Federal Register NOI retraction (GMP)	5. Alte	rnatives/lmr	oact Analysis	S			
Continue data inventory Finalize project agreement??/upload to PEPC, update ESF	÷						
Analyze scoping comments to identify major questions to be answered by the plan and	× Ctone				CND	D DI	Imminumentation Diama
environmental issues/mpact topics	* Steps				GMP	Program Plans	Implementation Plans
Feedback to public	X					ŭ	•
4. CURRENT CONDITION ANALYSIS	1 Idon	tify alternative	o concente (C	SMP) or alternatives	√		Y
Set analysis boundaries/describe affected environment		•			/		^
Gather all relevant data and complete data inventories (where feasible)	× (impler	nontation nla	n) to resolve i	eenae			
Analyze natural and cultural resources, visitor use patterns, socioeconomic conditions and park operations	x (iiiibiei	nentation pia	ii) to resolve i	ssues			
Develop impact methodologies and impairment criteria	0 D-6		- Pro 1		v		Maritia
S. ALTERNATIVES/IMPACT ANALYSIS	2. Defii	ne aesirea co	inditions by m	nanagement	X		Maybe
Identify alternative concepts (GMP) or alternatives (implementation plan) to resolve issues	x						•
Define desired conditions by management	X 3 Deve	alon alternativ	e zoning mar	ne	X		
Develop alternative zoning maps	X Deve	siop aitemativ	c zoning map	,,	^		
	X			1242 6	1/	 	
	📖 4. Defii	ne area-speci	ific desired co	onditions for each	X		
Region and/or WASO review of range of alternatives	X						
Public scoping on alternatives Analyze scoping comments	× alterna	tive					
Analyze scoping comments Analyze environmental impacts	Y						
	5 Fina	liza indicator	and etandard	s for user capacity	Y		Y
Identify environmentally preferred alternative	X J. I IIIa	IIZE IIIUICALUI	and Standard	is for user carpacity	^		^
Select preferred alternative (CBA, value analysis)	X C D			5 5 h	W	 	
Region and/or WASO review of preferred	🗵 6. Reg	ion and/or VV	ASO review o	f range of alternatives	X	1	Maybe
6. DOCUMENT							*
Prepare EA or draft EIS	7 Pub	lic econing o	n alternatives				Y
		ne acoping of	aitematives		l	1	^
Revise/print EA or draft EIS Federal Register NOA	× O A					 	
	l≎ 8. Anal	lyze scoping	comments		IX	1	Maybe
	Maybe	,					···ayao
		luza anuirann	nental impacts		v		V
Prepare final EIS or FONSI	y 9. Ana	ıyze environin	ientai impact	S	^		^
7. DECISION							
Region and/or WASO review of final EIS or FONSI	≥ 10 Fst	timate costs	of alternatives	\$ *	IX	1	X
Federal Register NOA of FEIS	^		o. anomative	<u>-</u>			* *
Final Els or FONSI to public No-action period for FEIS	X 11 Ide	ntific amironn	antally profes	rrod alternative			X
Prepare ROD	11. Ide	nuly environn	nentany prefet	rred alternative	1	1	^
Review/approve ROD			h c (0	DA 1 1 1	W	 	V
Federal Register NOA	12. Se	lect preferred	alternative (C	BA, value analysis)	X	1	X
Release ROD/final plan to public	×						
-/	13 Re	gion and/or V	VASO review	of preferred	X	1	Maybe
	10. 110	g. c. r arra/ or v		o. p. sionou			ay 55



Cost estimating for GMPs occurs in Phase 5

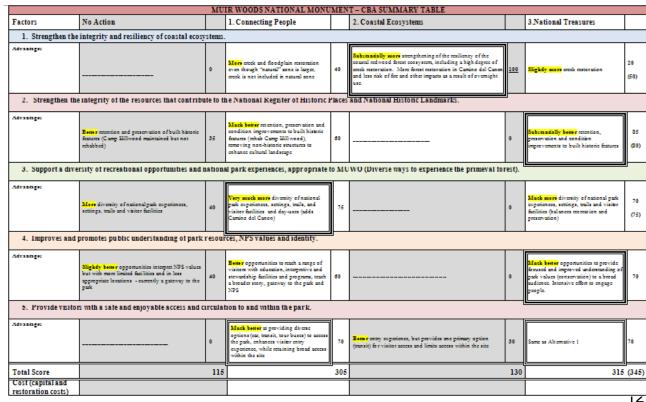
- During Phase 5 the DSC Community Planning consultant reviews the alternatives matrix and creates a table of actions that would incur costs.
- Park managers are asked to provide estimates drawing from their historic / institutional knowledge and FMSS.
- If they can't, the DSC will fill in any blanks. Sources of information include interviews with construction experts, landscape architects, and parks with comparable projects. Web research is commonly done.
- The sole tool used by the DSC has been the CRV calculator. These efforts have produced Class D estimates. RS Means and CESS have not been previously used.





Choosing By Advantages: selecting the preferred alternative

- Phase 5 culminates in the Choosing By Advantages workshop, which brings park managers together to evaluate the advantages of each GMP alternative that has been identified.
- The purpose of the workshop is to identify the *preferred* alternative by assigning quantitative summary measures to each alternative. Cost estimates are used to help evaluate the advantages of each alternative. **Choosing By Advantages Summary Table**
- For example, one alternative might earn a higher point total than the others because it provides the greatest advantages, but ultimately be rejected because the cost is prohibitive.
- Alternatives can be improved, and receive higher point totals, by incorporating advantages from other alternatives. Cost can help decide the viability of new combinations.





Agenda

- Background on National Park Service General Management Plans
- The revised process developed for the GOGA GMP
- Pilot cost estimating approaches for GOGA
- Issues, challenges, unexpected insights and lessons learned
- Recommendations
- Appendix: Cost Estimating Methodology



The GOGA General Management Plan (GMP) outlined potential park initiatives grouped under three distinct alternatives

- Connecting people to parks
 - The emphasis of this concept is to reach out and engage the community and other potential visitors in the enjoyment, understanding, and stewardship of the park's resources and values.
 - Park management would focus on ways to attract and welcome people, connect people with the resources, and promote understanding, enjoyment, preservation, and health—all as ways to reinvigorate the human spirit. Visitor opportunities would be relevant to diverse populations now and in the future.



Preserving and Enjoying Coastal Ecosystems

- The emphasis of this concept is to preserve, enhance and promote dynamic and interconnected coastal ecosystems in which marine resources are valued and prominently featured.
- Recreational and educational opportunities would allow visitors to learn about and enjoy the coastal and marine environments, and gain a better understanding of the region's international significance and history.

Focusing on National Treasures

- The emphasis of this concept is to focus on the park's nationally important natural and cultural resources.
 The fundamental resources of each showcased site would be managed at the highest level of preservation to protect their value in perpetuity and to promote appreciation, understanding, and enjoyment.
- The National Park Service would prominently support resource preservation and educational goals. Visitors would have the opportunity to explore the wide variety of experiences that are associated with many different types of national parks all in this park. All other resources would be managed to complement the nationally significant resources and visitor experiences.



The modified process piloted at GOGA

- After establishing desired future conditions and park management zones, the park Core Planning Team looked at all park facilities within the context of those management zones and the desired future conditions. Park managers brainstormed facility projects that would help achieve desired future conditions.
- In addition to new construction, repair and rehabilitation, the GOGA Core Planning Team emphasized the disposal of underutilized and excess assets.

The Core Planning Team identified a need for comprehensive, quality cost estimates to help inform the adoption of the preferred alternative for the GMP.

GMP PLANNING PROCESS STEPS CHART							
5. Alternatives/Impact Analysis							
Steps	GMP	Program Plans	Implementation Plans				
Identify alternative concepts (GMP) or alternatives (implementation plan) to resolve issues	Х		Х				
Define desired conditions by management	Х		ıvlaybe				
Develop alternative zoning maps	Х						
Define area-specific desired conditions for each alternative	X						
5. Finalize indicator and standards for user capacity	Х		Х				
6. Region and/or WASO review of range of alternatives	Х		Maybe				
7. Public scoping on alternatives			Х				
Analyze scoping comments	Х		Maybe				
Analyze environmental impacts	Х		Х				
10. Estimate costs of alternatives	V		Х				
11. Identify environmentally preferred alternative			Х				
12. Select preferred alternative (CBA, value analysis)	Х		Х				
13. Region and/or WASO review of preferred	Х		Maybe				

Facilities were examined within the context of management zones and desired future conditions

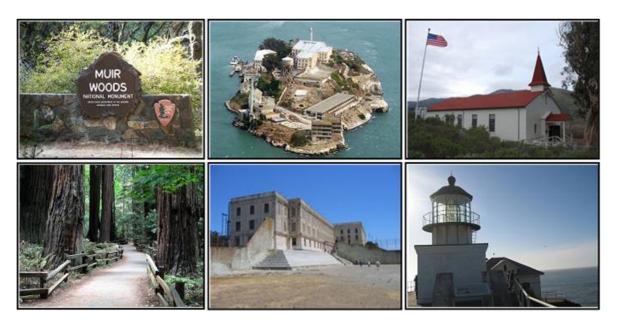
Disposal of excess & underutilized assets was emphasized

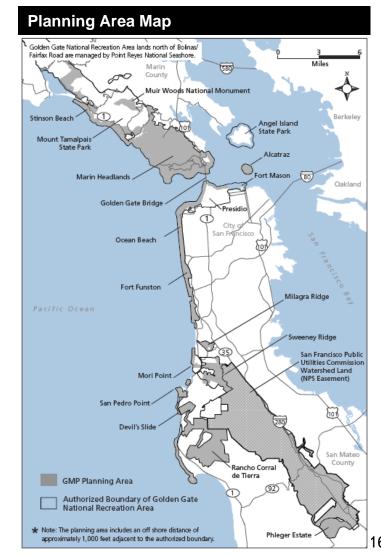
Cost estimates applied



The consideration of alternatives was applied to NPS facilities within the legislative boundaries of GOGA NRA and Muir Woods

- Desired conditions for facilities were analyzed within 14 geographic zones, which were bundled into three primary areas for the consideration of alternatives:
 - Muir Woods projects
 - Alcatraz Island projects
 - GOGA parkwide projects
- High-level project details were documented and aligned with the appropriate alternative, or theme







Agenda

- Background on National Park Service General Management Plans
- The revised process developed for the GOGA GMP
- Pilot cost estimating approaches for GOGA
- Issues, challenges, unexpected insights and lessons learned
- Recommendations
- Appendix: Cost Estimating Methodology

GOGA GMP Project Prescriptions by Asset Type

New Construction Rehabilitation

✓

✓

✓

National Park Service



0&M

✓

✓

Disposition

✓

The GOGA GMP projects assigned various project prescriptions across a range of asset types

Asset Type

Roads/ Parking Areas

Maintained Landscapes

Monuments/Memorials

Buildings

Housing

Trails

Utilities Marinas

Fortifications Ampitheaters

The objective of the GOGA GMP cost estimating effort was to provide the park with three cost components:

- The initial cost of the project
- The annual operations and maintenance (O&M) cost of the assets
- The amount of deferred maintenance avoided by implementing the project
- The initial cost of the project was categorized into three options:
 - Construction of new assets
 - Rehabilitation of existing assets
 - Removal of low mission support assets
- Projects targeted different asset types:
 - **Buildings**

Maintained Landscapes

Housing units

- Utilities (Water/ Waste Water systems)
- Roads/ Parking Areas
- Non-industry standard (Fortifications.

Trails

Non-industry standard (Ĺ
Amphitheaters, etc.)	



The GOGA GMP resulted in roughly 269 projects that required cost estimates

- Projects for existing assets included assets of historic and cultural significance and
 - Military Fortifications: The park includes one of the largest and most complete collections of military installations and fortifications in the country, dating from Spanish settlement in 1776 through the 20th century.
 - Alcatraz Buildings: Alcatraz Island, the site of pre-Civil War fortifications, was the nation's first military prison, later became the most notorious maximum security penitentiary in the United States, and subsequently was the site of the occupation that helped ignite the movement for American Indian self determination
- Projects also focused on natural restoration of park land
 - The coastal headlands of the Golden Gate are internationally recognized for their outstanding scenic quality. They serve as the panoramic backdrop to the metropolitan San Francisco Bay Area and contribute to the quality of life for area residents and visitors.
 - The remnant undeveloped coastal corridor of marine, estuarine, and terrestrial ecosystems supports exceptional native biodiversity and provides a refuge for one of the largest concentrations of rare, threatened and endangered species in the national park system.

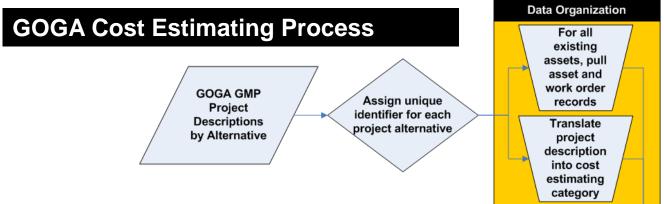
Number of Projects Requiring Cost Estimates								
Park Unit	Alt 1	Alt 2	Alt 3	Total				
GOGA	82	48	64	194				
MUWO	13	17	12	42				
Alcatraz	11	11	11	33				
Total	106	76	87	269				

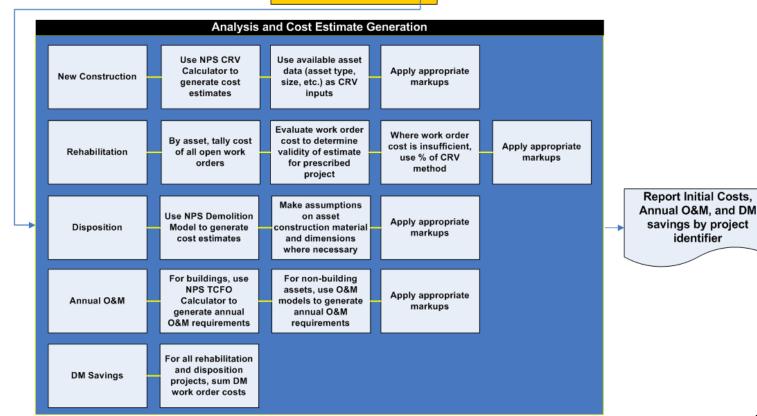
Number of Unique Cost Estimate Data Points								
Park Unit	ark Unit Alt 1 Alt 2 Alt 3 To							
GOGA	414	318	524	1256				
MUWO	100	63	17	180				
Alcatraz	27	26	27	80				
Total	541	407	568	1516				

^{*} Data point defined as either a new construction, rehab, disposition, O&M, or DM savings cost estimate for an individual asset

Park Facility Management Division Facility Management Program









In order to generate the cost estimates, new and existing NPS tools were applied

- Existing Tools
 - Current Replacement Value (CRV) Calculator
 - Operations and Maintenance (O&M) Calculator
- Newly Deployed Tools
 - Total Cost of Facility Ownership (TCFO) Calculator
 - Demolition Cost Model
- NPS Asset Data
 - Facility Management Software System (FMSS) Work Orders
 - Project Management Information System (PMIS) data
- NPS tools incorporate industry standard data from various sources: RSMeans (2008), Whitestone Building Operations Cost Reference (2007-2008), International Facility Management Association (IFMA), American Water Works Association (AWWA), Federal Highways Administration standards
- NPS FMSS work orders were used to obtain work order cost estimates for existing asset deficiencies





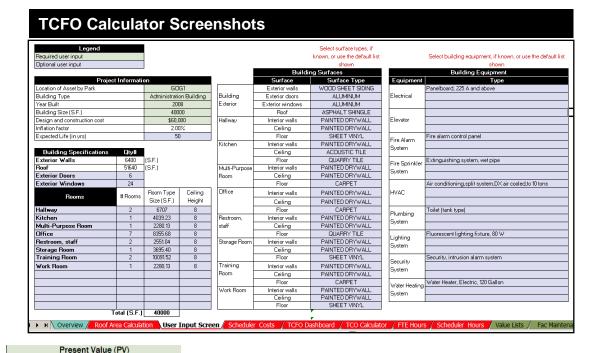






Total Cost of Facility Ownership (TCFO) Calculator

- Calculates the Total Cost of Ownership (TCO) for assets based on surface, equipment and operational selections from a pick list of asset components
- Provides a model for calculating the lifecycle costs for the asset, excluding disposition costs:
 - Utilizes historical data and best practices to pre populate components commonly used in the NPS portfolio
 - Generates room and equipment lists based on O&M Model data
 - Allows user the possibility of altering core data inputs through adjustment of layout, surface and equipment
 - Checks the selected components against total size for possible errors in scoping
 - Calculates both nominal and real costs across the assets lifecycle



50 Years		Calculation includes location factor				
Total TCFO	Build	RM	PM	OPS	CR	UM
\$2,070,786.19	\$60,000.00	\$200,792.25	\$32,875.57	\$1,665,141.00	\$49,596.89	\$62,380.48

0&M Portfolio Cost by Work Type

Asset Life Funding Distribution RM PM OPS CR UM TOOM TOOM



Demolition Cost Model

- Calculates the cost of asset demolition and the hauling and disposal of demolition debris for:
 - BuildingsFences
 - RoadsWell Closures
 - BridgesSeptic Closures
- For buildings, demolition costs are calculated using the volume of the standing building. Disposal costs are calculated using assumption that SF of material to be disposed of equals 20% of building standing volume
- Roads demolition costs calculated by SF of pavement surface
- Capability to calculate cost of asbestos, lead paint abatement, and hazard waste removal
- Costs derived from RSMeans Facilities
 Construction Cost Data (RSMeans reference: 02
 41 Demolition)

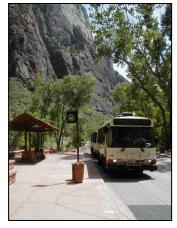
Demolition Cost Model Screenshot

	NPS Demolition Cost	Model				
FMSS Location	Description					
Select Park ▶	Golden Gate NRA - All other Areas		Park Lo	cation Factor	1.470	
	Disposal Cost Prior to Park Location Factor Disposal Cost (direct cost/pre-markup)	\$0.00				
Asset/Feature/Type Description		Quantity	Units	2006 Unit Price	Adjusted for 2008	Cost
Hazmat Inspection	Hazmat Inspection		JOB	\$3,000.00	\$3,205.13	\$0.00
Hazardous Waste Disposal	Hazardous Waste, Solid Bulk Pick-Up		TON	\$550.00	\$587.61	\$0.00
	Hazardous Waste, Dumpsite Charge		TON	\$440.00	\$470.09	\$0.00
	Hazardous Waste, Transportation to Dumpsite		MI	\$4.40	\$4.70	\$0.00
	Disposal, Contaminated Soil		CF	\$12.22	\$13.06	\$0.00
Asbestos Abatement	Asbestos Abatement for Demolition		SF	\$30.56	\$32.65	\$0.00
Lead Paint Abatement	Lead Paint Abatement for Demolition		SF	\$15.30	\$16.35	\$0.00
Building Removal	Demolition, Steel Building		CF	\$0.26	\$0.28	\$0.00
	Disposal, Steel Building (Volume = 20%)	-	CF	\$0.35	\$0.38	\$0.00
	Demolition, Concrete Building		CF	\$0.37	\$0.40	\$0.00
	Disposal, Concrete Building (Volume = 20%)	-	CF	\$0.42	\$0.45	\$0.00
	Demolition, Masonry Building		CF	\$0.28	\$0.30	\$0.00
	Disposal, Masonry Building (Volume = 20%)	-	CF	\$0.34	\$0.37	\$0.00
	Demolition, Wood/Other Building		CF	\$0.28	\$0.30	\$0.00
	Disposal, Wood/Other Building (Volume = 20%)	-	CF	\$0.62	\$0.66	\$0.00
Foundation Removal	Demolition, Concrete Slab		SF	\$3.78	\$4.04	\$0.00
	Demolition, Concrete Walls		SF	\$11.80	\$12.61	\$0.00
Fence Removal	Fence Demolition. Chain-linked		LF	\$3.05	\$3.26	\$0.00



The GOGA GMP presented projects which varied in complexity and uniqueness

- Muir Woods transit systems project proposed a seasonal and year-round shuttle service to service the park
 - Estimate based on comparable initiatives within the NPS
 - Project Management Information System (PMIS) data used to obtain cost of LPG fueled shuttle buses
 - Operations and maintenance costs derived from contract costs at Zion National Park
- Alcatraz projects proposed rehabilitating Laundry Building to accommodate visitor use and include restrooms, cafeteria, and exhibit space
 - CRV calculator used to derive base cost of a new visitor center of the size of the Laundry Building
 - Markups applied to direct costs to account for:
 - Historic nature of the building
 - Added transportation cost for shipping building materials
 - Planning and design





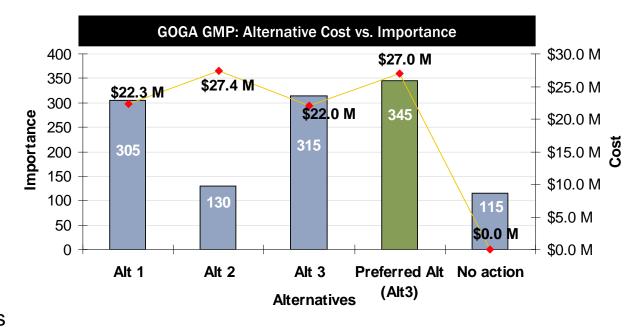
Markups were applied to direct costs for all new construction, demolition, and large rehabilitation projects

Markup	Service Cost Markups	Gross Construction Markups	Planning and Design Costs	LEED Silver	Historical	Transportation
Markup %	77%	18%	23%	5%	100%	50%
Markup % Markup Definition	Add-ons applied to direct costs for design contingencies (20%), G&A (15%), profit (12%), and overhead (15%) for more accurate representation of project costs	Gross Construction Costs include construction contingency and construction management costs. Contingency funds are used to pay for unforeseen or changed conditions associated with construction that result in a construction modification to the contract. Costs associated with construction contingency are 10% of net construction contingency are 10% of net construction Management includes on-site inspection during construction, review of shop drawings, preparation of construction modifications, validation of monthly construction progress payments, preparation of as-built drawings, and other management or inspection services necessary to oversee and implement the construction contract. For NPS projects, average costs for construction	Planning & Design costs include compliance, pre-design, design, and supplemental services. Compliance includes preparation of necessary documents to complete a variety of processes for ensuring adherence with federal laws, and department and agency policies and guidelines for a particular project. Costs for compliance are 5% of net construction. Pre-design includes: initial scoping reporting, contracts prep, report on the existing conditions, description of functional needs, development of	Markup for LEED Silver certification considers adjustments for both soft and hard costs. Soft costs include fees for registering and certifying a project through USGBC, related design and documentation costs, energy analysis costs, and commissioning. Hard costs relate to construction expenses incurred based on the selection of various different green components compared to a baseline building and necessary to achieve specific credits under the LEED guidance	Historical markup accounts for additional costs incurred in planning and rehabilitating a historic structure in order to make the building fit for visitor use, while maintaining the historical integrity of the	Transportation markup accounts for the additional costs incurred in transporting construction personnel and
Project Criteria	- All new construction projects - All disposition projects	- All new construction projects - Rehabilitation projects exceeding \$50,000	construction costs. - All new construction projects for buildings - Rehabilitation projects exceeding \$50,000 for buildings and housing	- All new constructions of visitor center exceeding \$2 million in direct costs	- All Alcatraz Island projects	- All Alcatraz Island projects



The cost estimates were used in the CBA workshops in comparing the advantage of the alternative against the estimated cost of implementation

- Total scores tallied at the CBA workshop by alternative are weighed against the total cost of the alternatives
- Once a preferred alternative has been declared, the park can strengthen that alternative by incorporating positive aspects of the other alternatives
- In strengthening the preferred alternative, the estimated cost associated with the improvements are added to the preferred alternative cost





Agenda

- Background on National Park Service General Management Plans (GMPs)
- The revised process developed for the GOGA GMP
- Pilot cost estimating approaches for GOGA
- Issues, challenges, unexpected insights and lessons learned
- Recommendations
- Appendix: Cost Estimating Methodology



A substantial part of the cost estimating effort entailed organizing data into cost estimating requirements at the asset level

- Project descriptions presented a highlevel explanation of the work to be done
 - "Improve existing facilities...."
 - "Rehab access and current facilities...."
 - "Building 64 would be rehabilitated as a multi-purpose facility to host an expanded variety of visitor services"
- The lack of detail in the project description made determining the basis of the estimate more difficult
- Assumptions became necessary when project description lacked sufficient detail regarding the targeted assets
 - For example, length and tread type of trail to be built or size of a parking lot, etc.

Project Description	Cost Estimating Requirements	Approach
New MUWO welcome center	New Construction of:	Use NPS CRV Calculator, entering
provide orientation,	* 7,000 SF Visitor Center	provided information as CRV
information, restrooms,	* 5 MSF Turf	inputs. Assumptions made where
snacks, picnicking facilities,	* 10 Picnic Tables	necessary
and a book store; the	* 600SF concrete platform	
centers would connect the	* 50 LF Flagpole	Use TCFO Calculator to generate
shuttle to regional and local	* 1 Flagpole Foundation	O&M requirements for 7,000 SF
transportation systems	* 0.5 MSF Meadow (Group Planting)	Visitor Center and 1500 SF
	* 0.5 MSF Trees (Group Planting)	Comfort Station. Use NPS O&M
	* 500SF Mulch, wood chips	Models to generate O&M
	* 4 6'x6' wood signs - 4 6'x3' bases	requirements for 5,000 SF Visitor
	* 1500 SF Comfort Station	Center Grounds.
	O&M Requirements for:	
	* 7000 SF Visitor Center	
	* 5000 SF Visitor Center Grounds	
	* 1500 SF Comfort Station	
Existing main entrance area,	Demolition of:	Use NPS Demolition Calculator.
including the entire upper	* Parking lot, Muir Woods (80166)	Use asset data for model inputs.
parking area, restrooms,	* Parking lot, NPS Admin (80169)	Make assumptions where
and visitor center, as well as	* Restroom, Lower MW-17 (43467)	necessary on building dimensions
a major portion of the lower	* Restroom, Upper MW-15 (43468)	and construction material.
parking lot, would be		
removed to restore natural	DM Savings for:	Sum the cost of DM work orders to
conditions, including	* Parking lot, Muir Woods (80166)	derive the total DM savings
seasonal flooding	* Parking lot, NPS Admin (80169)	realized by removing the identified
	* Restroom, Lower MW-17 (43467)	assets.
	* Restroom, Upper MW-15 (43468)	
		1



Once the project data received from the park was organized, the cost estimating data gaps were identified

- In developing the project alternatives, key facility asset information was not documented by the park planning team
- For existing asset rehabilitations or disposals, location numbers were not provided for a number of projects
 - Obtaining missing location numbers required a coordinated effort between the cost estimating team and the Denver Service Center in investigating project and contacting park staff
 - Park staff were sometimes unaware of the origin of the project concept and determining a point of contact for the project proved difficult
- For new asset constructions, key asset specifications were not immediately available
 - Basic project details such as square footage of a building asset was not documented during the planning process
 - Determining needed data required meeting with park staff to re-visit project assumptions











During the cost estimating process, a substantial amount of time and resources was devoted to gathering supplemental data to better define project requirements

The DSC Community Planning team endeavored to establish parameters and baseline information for a vast set of project concepts drawing on information from GOGA GMP newsletters, but this was a daunting task. & organization consumed 33% of project hours.

For many projects, the absence of asset location numbers and sufficient data on requirements was an impediment to expeditious generation of the cost estimates.

Staff Contribution (hours)	P.Hamilton	E.Kimsey	K.Watkins	C.Oskvig	M.Tetreault	F.Richardson	Totals	Percent
Task				Hours				
Reading & Reviewing information provided by NPS				1.00	4.00	2.00	7.00	4.52%
Re-organizing data / spreadsheet formatting					32.00	1.00	33.00	21.32%
Identifying duplicate asset entries			1.5				1.50	0.97%
Identifying / clarifying the approach to the tasks				2.00	18.00	2.00	22.00	14.22%
Seeking tools for use in generating the estimates	1.00				4.00	3.00	8.00	5.17%
Refining existing tools for use in the estimates	1.00				2.00		3.00	1.94%
Pursuing data requests with NPS and/or other sources					3.00	15.00	18.00	11.63%
Disposition estimates	4.00		5.25				9.25	5.98%
Rehabilitation estimates				2.00	4.00		6.00	3.88%
Construction estimates		12.00		1.00	1.00		14.00	9.05%
Lifecycle cost estimates				3.00	2.00		5.00	3.23%
Migrating cost estimates to client deliverable format		4.00			2.00		6.00	3.88%
General Project Management / Answering NPS questions				1.00	2.00	5.00	8.00	5.17%
Review and Quality Assurance					8.00	2.00	10.00	6.46%
Presentation of deliverables to NPS					1.00	3.00	4.00	2.58%
Totals	6.00	16.00	6.75	10.00	83.00	33.00	154.75	



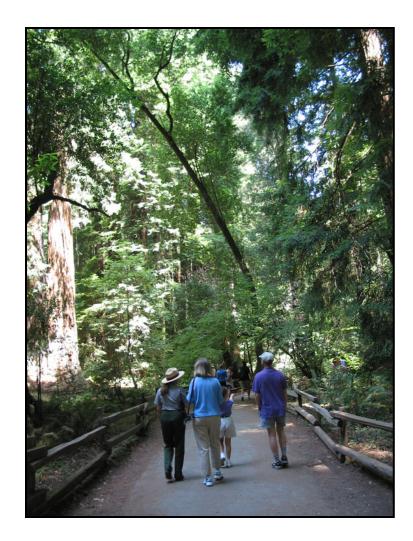
During the CBA workshop, there was a need for cost estimating input as project alternatives were refined

- When evaluating project alternatives during the CBA workshop, the park planning team altered certain project assumptions that have an impact on the project costs
- As the planning team reviewed the project requirements and associated cost estimates, discussions led to adjustments in the requirement
 - For example, the size of potential new structures were modified
- Decisions made to adjust the project requirements were documented, but the resulting change in cost was not analyzed at the CBA



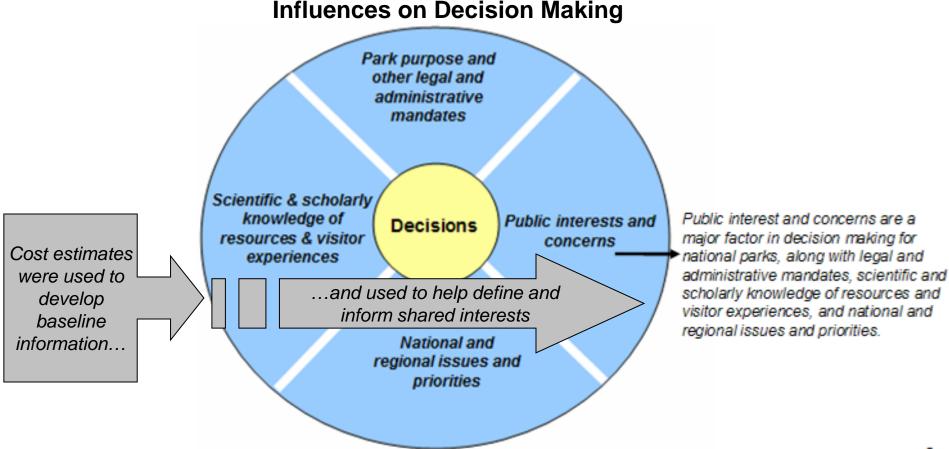
Gathering data for the estimates produced unexpected benefits

- Efforts to gather supplemental data for cost estimates prompted conversations between park managers that had not previously happened (or were inconclusive).
- For example, Alternative 1, Connecting People with the Park, included the establishment of a new comfort station and water fountain in a remote section of the Muir Woods scenic corridor.
- When the chief of maintenance was asked for more information about this project concept, he was surprised to see this project listed in the alternatives. Two years prior he had shut off the water line to existing facilities in that area due to high maintenance costs.





Cost estimating not only provided better information for decision-making, it provided broader benefits for the planning process



5



Agenda

- Background on National Park Service General Management Plans
- The revised process developed for the GOGA GMP
- Pilot cost estimating approaches for GOGA
- Issues, challenges, unexpected insights and lessons learned
- Recommendations
- Appendix: Cost Estimating Methodology



Recommendation 1: GMP cost estimating could benefit from a structured data gathering method introduced early in the

project planning process

- Create a standardized business process template for the organization of project data for park staff to complete before hand off, including asset location numbers for all assets, identification of park POC for all projects, and clearly defined approaches by estimate type. (1)
- A cost estimating questionnaire could be used as a means of documenting project requirements during the planning process.

GMP Cost Estimating Questionnaire Mock-Up								
Enter a Brief Project Description:	Build a 7,000SF visitor center at the	entrance	of MUWO					
New assets								
Asset Type:	Building							
Building Type:	Visitor Center							
Square Footage:	7000 SF							
Is a parking lot required?	Yes							
If yes, how # of vehicles should								
the parking lot accommodate?	100							
Is the parking lot paved or								
unpaved?	Paved							
Will the building have a maintained								
landscape?	Yes							
If yes, what size will the building								
landscape be?	10000 SF							
What landscape features are								
required?	Features		Quantity					
	Drinking Fountain	V	2					
	Benches, Metal	\square	12					
	Benches, Wood							
	Picnic Tables	☑	6					
	Bike Rack							
	Flagpole	\square	1					
	Planting Area	☑	2000SF					
What are the additional								
requirements?	Visitor Center must have a bus shell	ter.						



Recommendation 2: more quality assurance/control and enhanced data management would create efficiencies

- Park staff should check to see if projects are already in PMIS: utilize data from PMIS submissions
- Create a repository of project comparables for use in future GMP cost estimates. Useful project types would include visitor centers, interpretive exhibits, historic rehabilitations, transportation systems, archeological reports, natural resource restoration, and energy efficiency improvements.
- GMP Core team should include park Chief of Maintenance
- All projects should be vetted for consensus and review and rejection prior to the development of the GMP—are there some pet projects that don't have broad support but refuse to die? Example: MUWO comfort station.









Recommendation 3:

- Once the cost estimates of the alternative have been completed by a consulting team, it would be useful to have those experts continue to participate in Phase 5 activities, including preparations for the CBA workshop, and post-workshop follow-up work.
- Stephan and Sarah could you help us develop a more detailed description of this expanded role for the cost estimating consultants? -FR



Recommendation 4: Capitalize on methodologies and tools used in the GOGA process to create efficiencies for future GMP cost estimating

- The DSC Community Planning team endeavored to establish parameters and baseline information for a vast set of project concepts drawing on information from GOGA GMP newsletters, but this was a daunting task.
- For many projects, the absence of asset location numbers and sufficient data on requireme
 was an impediment to expeditious generation of the cost estimates.

Staff Contribution (hours)	P.Hamilton	E.Kimsey	K.Watkins	C.Oskvig	M.Tetreault	F.Richardson	Totals	Percent
Task				Hours				
Reading & Reviewing information provided by NPS				1.00	4.00	2.00	7.00	4.52%
Re-organizing data / spreadsheet formatting					32.00	1.00	33.00	21.32%
Identifying duplicate asset entries			1.5				1.50	0.97%
Identifying / clarifying the approach to the tasks				2.00	18.00	2.00	22.00	14.22%
Seeking tools for use in generating the estimates	1.00				4.00	3.00	8.00	5.17%
Refining existing tools for use in the estimates	1.00				2.00		3.00	1.94%
Pursuing data requests with NPS and/or other sources					3.00	15.00	18.00	11.63%
Disposition estimates	4.00		5.25				9.25	5.98%
Rehabilitation estimates				2.00	4.00		6.00	3.88%
Construction estimates		12.00		1.00	1.00		14.00	9.05%
Lifecycle cost estimates				3.00	2.00		5.00	3.23%
Migrating cost estimates to client deliverable format		4.00			2.00		6.00	3.88%
General Project Management / Answering client questions				1.00	2.00	5.00	8.00	5.17%
Review and Quality Assurance					8.00	2.00	10.00	6.46%
Presentation of deliverables to NPS					1.00	3.00	4.00	2.58%
Totals	6.00	16.00	6.75	10.00	83.00	33.00	154.75	

Roughly 20% of the effort expended at GOGA can be eliminated from future GMP cost estimating efforts



Maybe

Recommendation 5: Earlier cost estimating could further

improve the GMP process

Region and/or WASO review of final EIS or FONSI

PENTALING PROCESS STEPS CHART									
Steps	GMP	Program plans (RSS, CIP)	Implementation plans (FMP, etc.)						
1. PROJECT IDENTIFICATION									
Internal scoping to identify issues	×	×	×						
identify need for action/plan	X	X	X						
identify project/plan goals and objectives	See program standards	See program standards	Project spedfic						
Assemble Interdisciplinary team	X	X	X						
Enter project into Planning, Environment, and Public Comment. (PEPC) system; check for	X	X	X						
related documents and initiate ESF									
floorin project agreement and dauglen public involvement strategy	V	Mayba	A Existing						

PLANNING PROCESS STEPS CHART

Preliminary data gathering for cost estimates could begin as early as Phase 1

Enter project into Planning, Environment, and Public Comment (PEPC) system; check for related documents and initiate ESF Begin project agreement and develop public involvement strategy 1. Project Identification	X	× Maybe	× Maybe						ive
Steps 1. Internal scoping to identify issues	GMP X))	Program Plans	Implement X	ition Plan	ns	red	commenda	
2. Identify need for action/plan	X		(Maybe					
3. Identify project plan/plan goals and objectives	See program	standaris S	See program standards						
Assemble interdisciplinary team	Х	3. Alternat	ives/Impact Analysis	GMP PLAN	NING P	ROCESS	STEF	SCHART	
Enter project into Planning, Environment, and Public Comment (PEPC) system; check for related documents and initiate ESF	Х	Steps 1. Prepare I	NOI		C X	GMP			Implementation Plans Maybe
Begin project agreement and develop public involvement strategy	У	2. External	scoping with public a ues, and preliminary a			\ \lts will be do olan and no ad			X
7. Identify information gaps and gather needed data	X	3. Prelimina §107)	ary consultation with o	her agencies	s (§106, X	(X	X
Select preferred alternative (CBA, value analysis) Region and/or WASO review of preferred 6. DOCUMENT	X	4. Determin	ne appropriate NEPA p	pathway	Х	(Х
Prepare EA or draft EIS Region and/or WASO review of EA or draft EIS	x	5. If EA, iss	sue Federal Register N	NOI retraction	(GMP) X	(
Reviseprint EA or draft BIS Federal Register NOA Fublic review of EA or draft BIS	X	6. Continue	data inventory		Х	(Х
Public meeting, if needed Analyze comments Prepare final Els or Foresi	Maybe X X	7. Finalize	project agreement? /u	pload to PEP	C,				Maybe

 Analyze scoping comments to identify major questions to be answered by the plan and environmental issues/impact topics

9. Feedback to public



Agenda

- Background on National Park Service General Management Plans
- The revised process developed for the GOGA GMP
- Pilot cost estimating approaches for GOGA
- Issues, challenges, unexpected insights and lessons learned
- Recommendations
- Appendix: Cost Estimating Methodology



For projects proposing the construction of new assets, the NPS CRV calculator was used to derive the direct construction costs

- Basis of estimate was derived from detail in the project description and data gained from interviews with park staff
 - For example, type of building, square footage, size of building landscape, length of trail, size of parking area
- Assumptions were made where necessary
 - For example, tread type for trails was required to develop trail construction estimate
- Markups on direct construction costs where added where applicable





For projects proposing the rehabilitations of existing assets, open FMSS work orders were used to derive the estimated project cost

- Alcatraz projects were an exception
 - Due to the unique nature of the Alcatraz projects and the assets current condition, the CRV calculator was used to derive the direct cost of rehabilitation
 - A series of construction markups were applied to obtain the total cost for these projects
- Sum of all FM work orders was used as rehabilitation cost estimate
 - Where work order cost did not sufficiently reflect the project description, projects were evaluated on individual basis and estimate was derived by applying a percentage of CRV (1%, 2%, 5%).
- Markups on direct construction costs where added where applicable
 - Large rehabilitation projects, over \$50,000, received construction and planning and design markups

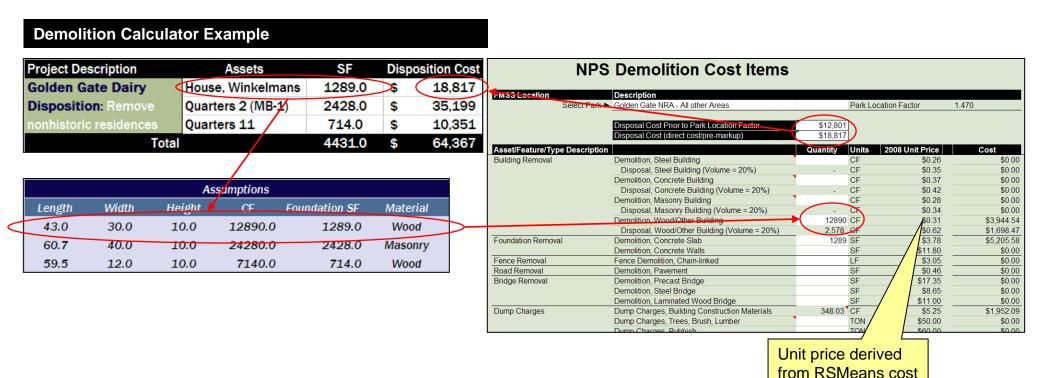
Example of GOGA rehabilitation project

Project Description	Assets	SF	Work Order Total		
Golden Gate Dairy Rehabilitation: Adaptive use	Golden Gate Dairy Hay Barn MB-102	2266.0	\$ 92,259		
of historic structure for visitor	Golden Gate Dairy House MB-101	2500.0	\$ 307,996		
opportunities and local community: 4 buildings, 5558	Golden Gate Dairy Sanitary Barn MB-104	540.0	\$ 59,474		
sq ft total	Golden Gate Dairy Shed MB-105	252.0	\$ 25,050		
Total		5558.0	\$ 484,780		



For projects proposing the removal of existing assets, the NPS Demolition Calculator was used to derive the direct costs

- Assets to be removed were identified by Denver Planning Team or through interviews with park staff
- Assumptions were made regarding building dimensions and construction material
- Service cost markups were applied to the direct cost estimate



assemblies



For both newly constructed and rehabilitated assets, annual O&M requirements were calculated

- For buildings, the recently created NPS TCFO Calculator was used to generate the annual O&M requirement
- For all other assets, the NPS O&M models were utilized in generating O&M requirements
- Both tools calculate industry standard costs for operations, preventative maintenance and recurring maintenance activities
 - The TCFO Calculator includes a component renewal cost, which is based on a default set of building equipment for each building type
- The current models used two broad approaches to modeling for industry standard asset types:
 - Buildings/ Housing/ Maintained Landscapes: use asset and equipment data from actual example assets from FMSS (that are representative of that asset type or size) and creates a cost build-up for the expected range of O&M activities
 - Roads/ Trails/ Water & Wastewater: Use an expected representative range of O&M activities for an asset type, based on typical equipment and expected O&M activities to create a generic model



Deferred maintenance savings was determined for all rehabilitation and disposition projects

■ DM Savings equaled the total estimated cost for all DM FMSS work orders associated with the asset location numbers identified in the project

Park Facility Management Division Facility Management Program



