

APPENDICES / BIBLIOGRAPHY / PLANNING TEAM

APPENDIX A: LEGISLATION

**5. Fredericksburg and Spotsylvania County Battlefields  
Memorial National Military Park**

	Page
Provision for inspection of battlefields in and around Fredericksburg and Spotsylvania Court House, Virginia.....	Act of June 7, 1924 248
Establishment.....	Act of February 14, 1927 248

An Act To provide for the inspection of the battle fields in and around Fredericksburg and Spotsylvania Court House, Virginia, approved June 7, 1924 (43 Stat. 646)

*Be it enacted by the Senate and House of Representatives of the United States of America in Congress assembled,* That a commission is hereby created, to be composed of the following members, who shall be appointed by the Secretary of War:

Fredericksburg and Spotsylvania, Va., battlefields. Commission created.  
Composition.

- (1) A commissioned officer of the Corps of Engineers, United States Army;
- (2) A veteran of the Civil War who served honorably in the military forces of the United States; and
- (3) A veteran of the Civil War who served honorably in the military forces of the Confederate States of America.

Basis for selecting members.

SEC. 2. In appointing the members of the commission created by section 1 of this Act the Secretary of War shall, as far as practicable, select persons familiar with the terrain of the battle fields in and around Fredericksburg and Spotsylvania Court House, Virginia, and the historical events associated therewith.

Duty of commission.

SEC. 3. It shall be the duty of the commission, acting under the direction of the Secretary of War, to inspect the battle fields in and around Fredericksburg and Spotsylvania Court House, Virginia, in order to ascertain the feasibility of preserving and marking for historical and professional military study such fields. The commission shall submit a report of its findings to the Secretary of War not later than December 1, 1924.

Report of findings.

Amount authorized for expenses.  
*Post*, p. 1345.

SEC. 4. There is authorized to be appropriated, out of any money in the Treasury not otherwise appropriated, the sum of \$3,000 in order to carry out the provisions of this Act. (See 16 U.S.C. § 425 note.)

An Act To establish a national military park at and near Fredericksburg, Virginia, and to mark and preserve historical points connected with the battles of Fredericksburg, Spotsylvania Court House, Wilderness, and Chancellorsville, including Salem Church, Virginia, approved February 14, 1927 (44 Stat. 1091)

*Be it enacted by the Senate and House of Representatives of the United States of America in Congress as-*

IV. NAT. MIL. PKS.—FREDERICKSBURG AND SPOTSYLVANIA CO. 249

*sembled*, That in order to commemorate the Civil War battles of Fredericksburg, Spotsylvania Court House, Wilderness, and Chancellorsville, including Salem Church, all located at or near Fredericksburg, Virginia, and to mark and preserve for historical purposes the breastworks, earthworks, gun emplacements, walls, or other defenses or shelters used by the armies in said battles, so far as the marking and preservation of the same are practicable, the land herein authorized to be acquired, or so much thereof as may be taken, and the highways and approaches herein authorized to be constructed, are hereby declared to be a national military park to be known as the Fredericksburg and Spotsylvania County Battle Fields Memorial whenever the title to the same shall have been acquired by the United States, the said land so to be acquired being the land necessary for a park of the plan indicated on the index map sheet filed with the report of the Battle Field Commission appointed pursuant to an Act entitled "An Act to provide for the inspection of the battle fields in and around Fredericksburg and Spotsylvania Court House, Virginia," approved on the 7th day of June, 1924, said index map sheet being referred to in said report, and particularly in the "Combined Plan—Antietam system," described in said report, the first of the plans mentioned in said report under the heading "Combined Plan—Antietam system" being the plan which is hereby adopted, the said land herein authorized to be acquired being such land as the Secretary of War may deem necessary to establish a park on the combined plan, Antietam system, above referred to, the particular boundaries of such land to be fixed by surveys made previous to the attempt to acquire the same, and authority is hereby given to the Secretary of War to acquire for the purposes of this Act the land above mentioned, or so much thereof as he may deem necessary, together with all such existing breastworks, earthworks, gun emplacements, walls, defenses, shelters, or other historical points as the Secretary of War may deem necessary, whether shown on said index map sheet or not, and together also with such additional land as the Secretary of War may deem necessary for monuments, markers, tablets, roads, highways, paths, approaches, and to carry out the general purposes of this Act. As title is acquired to parts of the land herein authorized to be acquired, the Secretary of War may proceed with the establishment of the park upon such portions so acquired, and the remaining portions of the lands desired shall be respectively brought within said park as titles to said portions are severally acquired. (16 U.S.C. § 425.)

Fredericksburg and Spotsylvania County Battle Fields Memorial, Va. Established as a national military park when title to land, etc., acquired.

Description of plan. Vol. 43, p. 646.

Authority to acquire land, etc.

Condemnation proceedings to acquire land. Vol. 25, p. 357.

SEC. 2. The Secretary of War is hereby authorized to cause condemnation proceedings to be instituted in the name of the United States under the provisions of the

Act of August 1, 1888, entitled "An Act to authorize condemnation of lands for sites for public buildings, and for other purposes" (Twenty-fifth Statutes at Large, page 357), to acquire title to the lands, interests therein, or rights pertaining thereto within the said Fredericksburg and Spotsylvania County Battle Fields Memorial, herein above authorized to be acquired, and the United States shall be entitled to immediate possession upon the filing of the petition in condemnation in the United States District Court for the Eastern District of Virginia: *Provided*, That when the owner of such lands, interests therein, or rights pertaining thereto shall fix a price for the same, which in the opinion of the commission, hereinafter referred to, and the Secretary of War, shall be reasonable, the Secretary may purchase the same without further delay: *Provided further*, That the Secretary of War is hereby authorized to accept on behalf of the United States, donations of lands, interests therein or rights pertaining thereto required for the said Fredericksburg and Spotsylvania County Battle Fields Memorial: *And provided further*, That no public money shall be expended for title to any lands until a written opinion of the Attorney General shall be had in favor of the validity of title thereto. (16 U.S.C. § 425a.)

*Proviso. Purchases from owners.*

*Acceptance of donations.*

*Payment to await approval of title.*

*Leases with owners for lands unnecessary to purchase.*

*Proviso. Cultivation, etc., of holdings.*

*Condition.*

*Proceeds from leases of acquired lands.*

SEC. 3. The Secretary of War is hereby authorized to enter into leases with the owners of such of the lands, works, defenses, and buildings thereon within the said Fredericksburg and Spotsylvania County Battle Fields Memorial, as in his discretion it is unnecessary to forthwith acquire title to, and such leases shall be on such terms and conditions as the Secretary of War may prescribe, and may contain options to purchase, subject to later acceptance if in the judgment of the Secretary of War it is as economical to purchase as condemn title to the property: *Provided*, That the Secretary of War may enter into agreements upon such nominal terms as he may prescribe, permitting the present owners or their tenants to occupy or cultivate their present holdings, upon condition that they will preserve the present breastworks, earthworks, walls, defenses, shelters, buildings, and roads, and the present outlines of the battle fields, and that they will only cut trees or underbrush or disturb or remove the soil, under such regulations as the Secretary of War may prescribe, and that they will assist in caring for and protecting all tablets, monuments, or such other artificial works as may from time to time be erected by proper authority: *Provided further*, That if such agreements to lease cover any lands the title to which shall have been acquired by the United States, the proceeds from such agreements shall be applied by the Secretary of War toward the maintenance of the park. (16 U.S.C. § 425b.)

SEC. 4. The affairs of the said Fredericksburg and Spotsylvania County Battle Fields Memorial shall, subject to the supervision and direction of the Secretary of War, be in charge of three commissioners, consisting of Army officers, civilians, or both, to be appointed by the Secretary of War, one of whom shall be designated as chairman and another as secretary of the commission. (16 U.S.C. § 425c.)

Commission to have charge of affairs of park.

SEC. 5. It shall be the duty of the commissioners, under the direction of the Secretary of War, to survey, locate, and preserve the lines of the opposing armies in said battles, to open, construct, and repair such roads, highways, paths, and other approaches as may be necessary to make the historical points accessible to the public and to students of said battles and for the purposes of the park, to ascertain and mark with historical monuments, markers, tablets, or otherwise, as the Secretary of War may determine, all breastworks, earthworks, gun emplacements, walls, or other defenses or shelters, lines of battle, location of troops, buildings, and other historical points of interest within the park or in its vicinity, and to establish and construct such observation towers as the Secretary of War may deem necessary for said park, and the said commission in establishing the park shall have authority, under the direction of the Secretary of War, to employ such labor and services at rates to be fixed by the Secretary of War, and to obtain such supplies and materials as may be necessary to carry out the provisions of this Act. (16 U.S.C. § 425d.)

Duties prescribed.

SEC. 6. The commission, acting through the Secretary of War, is authorized to receive gifts and contributions from States, Territories, societies, organizations, and individuals for the said Fredericksburg and Spotsylvania County Battle Fields Memorial: *Provided*, That all contributions of money received shall be deposited in the Treasury of the United States and credited to a fund to be designated "Fredericksburg and Spotsylvania County Battle Fields Memorial fund," which fund shall be applied to and expended under the direction of the Secretary of War for carrying out the provisions of this Act. (16 U.S.C. § 425e.)

Acceptance of gifts, etc., authorized.

*Proviso.* Moneys to be deposited to credit of special fund.

SEC. 7. It shall be lawful for the authorities of any State having had troops engaged in said battles of Fredericksburg, Spotsylvania Court House, Wilderness, and Chancellorsville, including Salem Church, or in any of said battles, to enter upon the lands and approaches of the Fredericksburg and Spotsylvania County Battle Fields Memorial for the purposes of ascertaining and marking the lines of battle of troops engaged therein: *Provided*, That before any such lines are permanently designated, the position of the lines and the proposed methods of marking them by monuments, tablets, or

States may mark lines of battle of their troops.

*Provisos.* Approval of marking, etc., by the Secretary of War.

No discrimina-  
tion in desig-  
nating lines.

otherwise, including the design and inscription for the same, shall be submitted to the Secretary of War, and shall first receive written approval of the Secretary, which approval shall be based upon formal written reports to be made to him in each case by the commissioners of the park; *Provided*, That no discrimination shall be made against any State as to the manner of designing lines, but any grant made to any State by the Secretary of War may be used by any other State. (16 U.S.C. § 425f.)

Penalty for de-  
stroying, injur-  
ing, etc., prop-  
erty.

SEC. 8. If any person shall, except by permission of the Secretary of War, destroy, mutilate, deface, injure, or remove any monument, column, statue, memorial structure, or work of art that shall be erected or placed upon the grounds of the park by lawful authority, or shall destroy or remove any fence, railing, inclosure, or other work for the protection or ornament of said park, or any portion thereof, or shall destroy, cut, hack, bark, break down, or otherwise injure any tree, bush, or shrubbery that may be growing upon said park, or shall cut down or fell or remove any timber, battle relic, tree or trees growing or being upon said park, or hunt within the limits of the park, or shall remove or destroy any breastworks, earthworks, walls, or other defenses or shelter or any part thereof constructed by the armies formerly engaged in the battles on the lands or approaches to the park, any person so offending and found guilty thereof before any justice of the peace of the county in which the offense may be committed, or any court of competent jurisdiction, shall for each and every such offense forfeit and pay a fine, in the discretion of the justice, according to the aggravation of the offense, of not less than \$5 nor more than \$50, one-half for the use of the park and the other half to the informer, to be enforced and recovered before such justice in like manner as debts of like nature are now by law recoverable in the several counties where the offense may be committed. (16 U.S.C. § 425g.)

Recovery.

Rules, etc., to  
be prescribed.

SEC. 9. The Secretary of War, subject to the approval of the President, shall have the power to make and shall make all needful rules and regulations for the care of the park, and for the establishment and marking of lines of battle and other historical features of the park. (16 U.S.C. § 425h.)

Report to Con-  
gress on acqui-  
sition of land.

Superintendent  
to be appointed.

SEC. 10. Upon completion of the acquisition of the land and the work of the commission, the Secretary of War shall render a report thereon to Congress, and thereafter the park shall be placed in charge of a superintendent at a salary to be fixed by the Secretary of War and paid out of the appropriation available for the maintenance of the park. (16 U.S.C. § 425i.)

IV. NAT. MIL. PKS.—FREDERICKSBURG AND SPOTSYLVANIA CO. 253

SEC. 11. To enable the Secretary of War to begin to carry out the provisions of this Act, including the condemnation, purchase, or lease of the necessary lands, surveys, maps, marking the boundaries of the park, opening, constructing, or repairing necessary roads, pay and expenses of commissioners, salaries for labor and services, traveling expenses, supplies and materials, the sum of \$50,000 is hereby authorized to be appropriated out of any money in the Treasury not otherwise appropriated, to remain available until expended, and such additional sums are hereby authorized to be appropriated from time to time as may be necessary for the completion of the project and for the proper maintenance of said park. All disbursements under this Act shall be annually reported by the Secretary of War to Congress. (16 U.S.C. § 425j.)

Authorization  
for expenses.

## APPENDIX B: MANAGEMENT OBJECTIVES

### Summary

Commemorate the Civil War battles of Fredericksburg, Spotsylvania Court House, Wilderness, and Chancellorsville; mark and preserve for historical purposes the breastworks, earthworks, gun emplacements, walls, or other defenses or shelters used by the armies in these battles; make the historical points accessible to the public and to students of the battles; facilitate public enjoyment and understanding of the historic events and people connected with the historic sites and historic scenes within the park; and encourage use of adjacent lands, which form the setting for the preserved historic features, in ways that complement the park story without intruding on the historic atmosphere of the park.

### Management, Administration, and Support

Manage all park resources in a manner that will achieve maximum efficiency in accomplishing the purposes of the park and the National Park Service.

### Interpretation and Visitor Services

Interpret the park's cultural resources and their significance and make them available to park visitors.

Make the men of the Civil War become fully dimensional, rather than flat figures on National Park Service museum walls, or cold names on white pages, or marble blocks on courthouse squares.

Communicate basic facts about the battles around Fredericksburg, and the larger picture of which they are a part, and to emphasize the unique aspects of the battles of Fredericksburg, Wilderness, Spotsylvania, and Chancellorsville.

### Visitor Protection and Safety

Provide park visitors, employees, residents, contractors, and cooperators with a safe park environment through active and aggressive management that encourages maximum enjoyment with minimum constraints.

Improve law enforcement in the park by securing uniform concurrent jurisdiction with the commonwealth of Virginia.

Protect park resources from unlawful and injurious activities such as relic hunting, poaching, and vandalism by an active program of education and law enforcement.

### Natural Resources Management

Manage the natural resources of the park in a manner that complements the purpose of the park.

Screen park resources from visual intrusions.

### Cultural Resources Management

Identify, evaluate, protect, maintain, and interpret the park's cultural resources to preserve their original fabric and workmanship and, where necessary, stabilize and rehabilitate them in a manner consistent with legislative mandates and NPS policies.

Professionally catalog, store, exhibit, and preserve the park's artifact collection.

Create visitor appreciation for the historical environmental conditions and scenes on the battlefields, by removing or adding vegetation in areas of great historical significance and high interpretive value, to the extent possible, to duplicate as closely as possible the scene during the 1860s, within the historic zone.

Protect earthworks, road traces, and other battle-related features from damaging change caused by either natural or human forces, by selective vegetative management and limiting access to them.

### Maintenance

Maintain all park structures, grounds, roads, and trails to ensure visitor and employee safety, and to ensure that the life of the facilities are at or above that of normal depreciation.

Achieve and maintain an overall park environment that complements the park's historic theme and interpretability.

Develop and maintain appropriate facilities that provide for adequate visitor and employee safety and comfort.

Achieve an effective and efficient maintenance operation by centralizing maintenance facilities at an appropriate location and eliminating scattered, outdated, and remote facilities.

### Planning and Development

Support the purpose of the park and the policies of the Park Service by maintaining current planning documents that guide programs in all areas of park operations.

Prepare a new general management plan reflective of the rapidly changing environment in which the park is located and which is responsive to this change, within the limitations prescribed by the purpose of the park and the preservation of its resources.

Through the general management plan, develop guidelines that can be presented as recommendations to local governing bodies that will, if implemented, provide the park with a minimum level of protection from surrounding land use changes.

Review the status of all private accesses to park land and make appropriate recommendations for their continued use or extinguishment.

Review the existing park boundaries to determine their adequacy to protect and interpret the land resources necessary to achieve the purpose of the park, and review the status of NPS-owned lands outside the existing boundaries to make recommendations for boundary changes where necessary in the general management plan and the new land protection plan.

#### Resource Base

Identify and protect by appropriate means a resource base adequate for the preservation, management, and public use of the battlefields and associated historic resources.

#### Visitor Transportation and Fee Collection

Offer visitors the most energy-efficient and interpretively sound means for visiting the park; regularly evaluate the potential for visitor or user fees.

#### Cooperation

Augment the protection of park resources and the needs of park visitors by means of cooperation with all organizations, interests, and individuals that may have an impact on the park.

## APPENDIX C: VISITATION STATISTICS

Visitor use at Fredericksburg and Spotsylvania National Military Park over the past 10 years is shown in table 1. These figures indicate an increase of about 27 percent in visits to park buildings (Fredericksburg visitor center, Chancellorsville visitor center, Chatham Manor, and Jackson Shrine) over that period. The apparent reduction in "road visitation" in 1983 was due to a change in the statistical method used for analyzing road counts.

Table 2 contains an analysis of visitor characteristics through the year 1982. Table 3 shows the origins of visitors in that year. The greatest proportion of nonlocal visitor use was from the Northeast, the smallest from the South.

Figure 1 shows the monthly building visitation for 1982. July and August are the two most popular months. Figure 2 shows the total weekly visitation for the peak visitor season in 1982. Figure 3 shows weekend visitation totals for April-October 1982, and figure 4 shows the daily visitation fluctuations for July, the most popular visitation month, in 1982.

Based on the trends displayed in the tables and figures, visitation at the park will probably continue to grow at an annual rate of about 2.5 percent. Summer will be the most popular visitor use season, and July the most popular month. Weekend days will receive the most visitor use; weekdays will experience significantly less visitation.

Table 1: Annual Visitation

	<u>Building Visitation*</u>	<u>Park Visitation</u>
1974	132,569	1,238,649
1975	149,486	1,204,502
1976	161,450	1,395,220
1977	150,216	1,215,906
1978	168,501	1,208,778
1979	141,061	1,110,505
1980	153,629	1,095,767
1981	169,855	1,100,244
1982	165,816	1,061,243
1983	178,561	892,246**
1984	174,984	895,811

---

\* Visitors to Fredericksburg battlefield visitor center, Chancellorsville battlefield visitor center, Chatham Manor, and Jackson Shrine

\*\*Decrease in 1983 visitation is due to a new statistical formula for counting recreational and nonrecreational use.

Table 2: Visitor Characteristics

Breakdown by Age

- 15% children (0-12 years)
- 10% teenagers (13-17 years)
- 62% adults (18-61 years)
- 13% senior citizens

Breakdown by Group Affiliation

- 6% alone (nonassociated individuals)
- 22% peer groups (people of approximately the same age)
- 9% organized tour (people traveling together, e.g., school groups, organized package tour, clubs)
  
- 38% nuclear family (two parents and their children)
- 20% extended family (nuclear family plus relatives, e.g., grandparents)
  
- 5% other (unknown composition)

Breakdown by Special Population Membership

- 0.5% handicapped (physical, sensory, mental)
- 1% non-English speaking
- 2% minorities (primarily blacks)

Table 3: Origins of Visitor Sample at Fredericksburg Battlefield  
Visitor Center, 1982

Total U.S. visitors - 16,346  
 Total foreign visitors - 997  
 Percent of total visitation that is foreign - 5.7%

Origins of U.S. visitors by region:

Local region (Va., D.C., Md., W. Va., N.C.)	3,899	23%
Northeast (Pa., NY, Del., NJ, New England)	4,681	29%
South (Ala., Ga., Fla., Ky., Miss., Tenn., S.C.)	1,834	11%
Midwest (Ohio, Ill., Ind., Mich., Wisc.)	2,126	13%
West (west of Mississippi River)	3,806	24%

FIGURE 1 • MONTHLY VISITATION, ALL VISITOR CENTERS, 1982

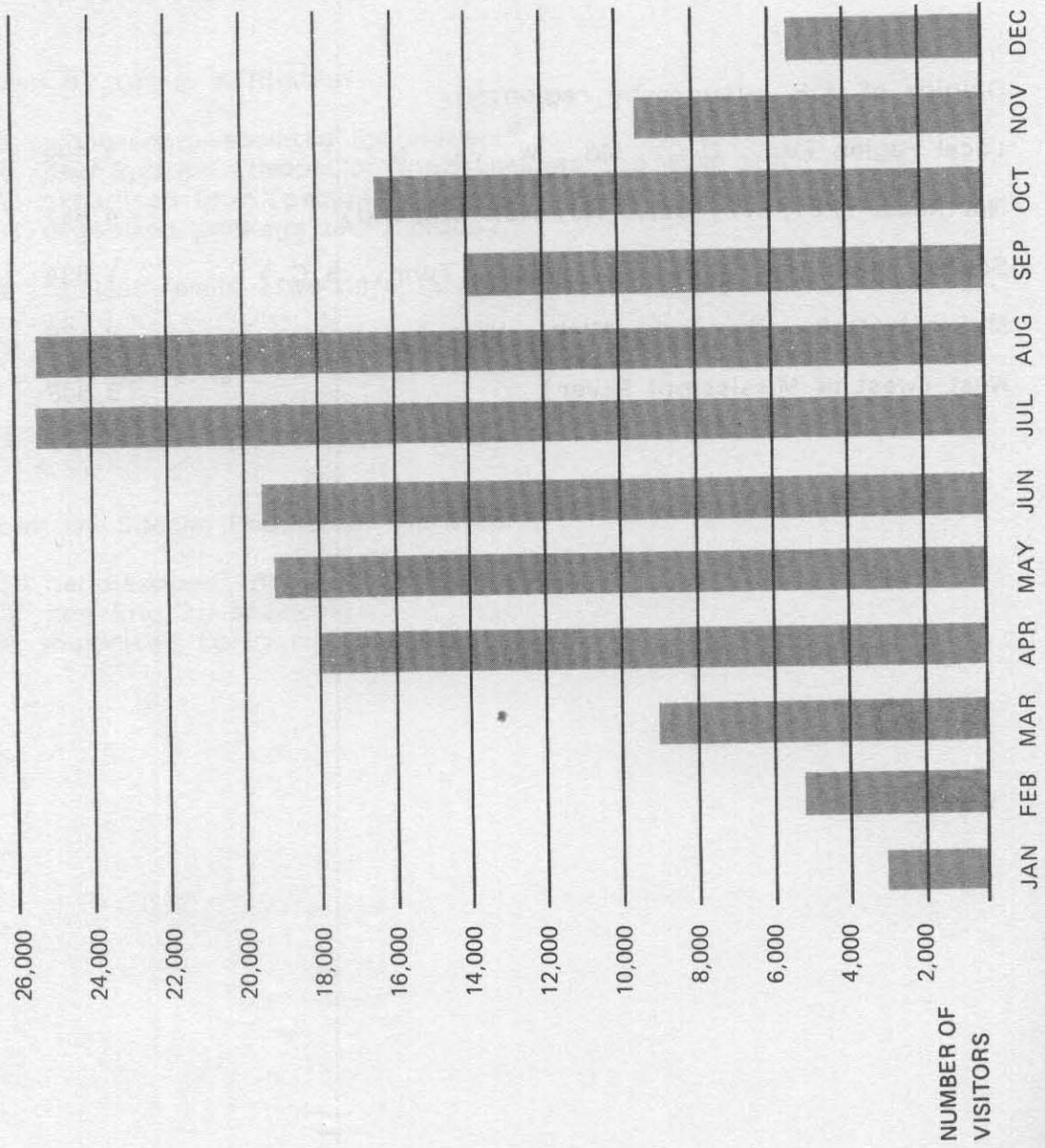


FIGURE 2 • WEEKLY TOTALS FOR PEAK VISITOR SEASON, 1982

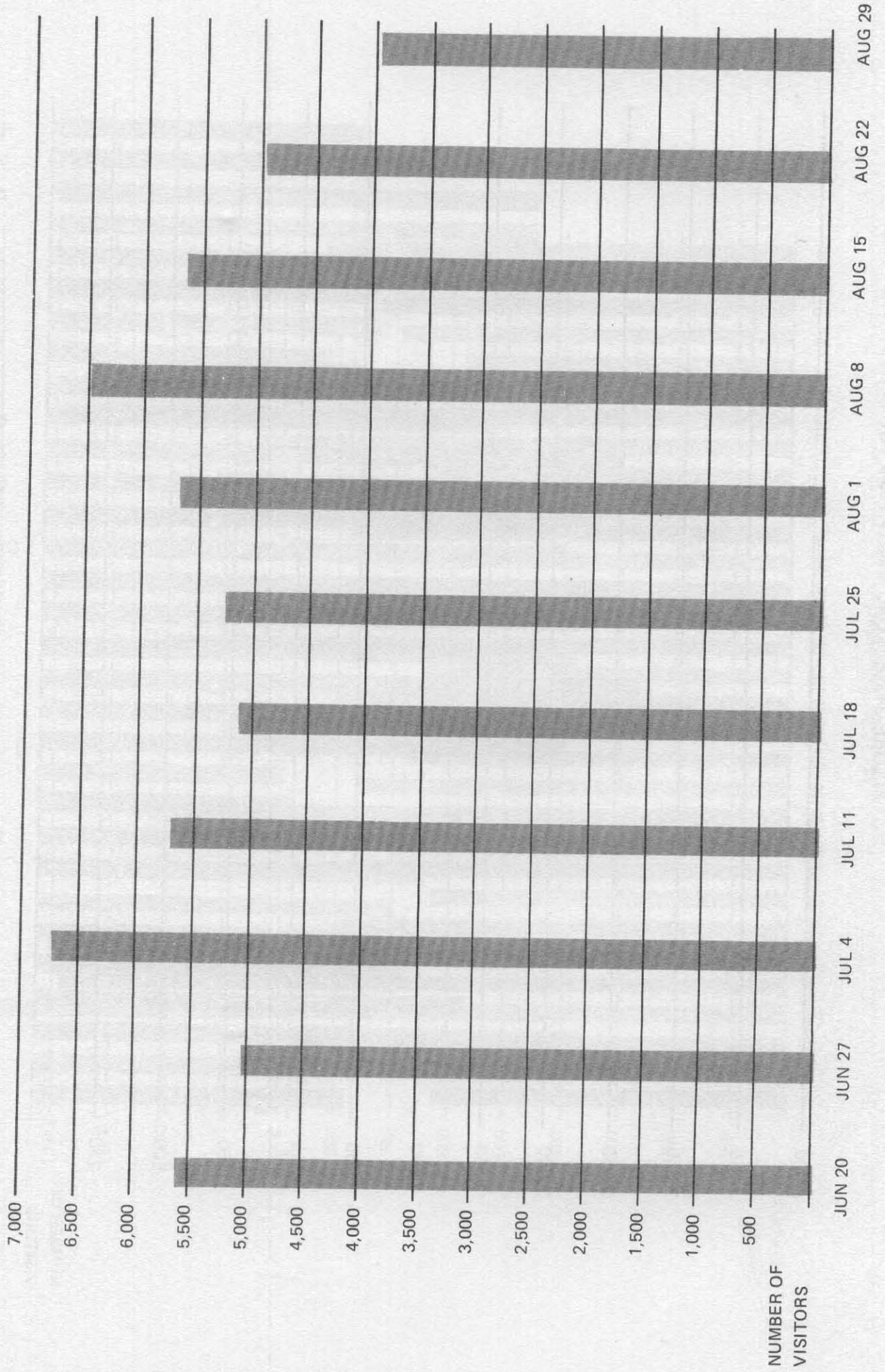


FIGURE 3 • WEEKEND VISITATION FOR SPRING, SUMMER, FALL, 1982

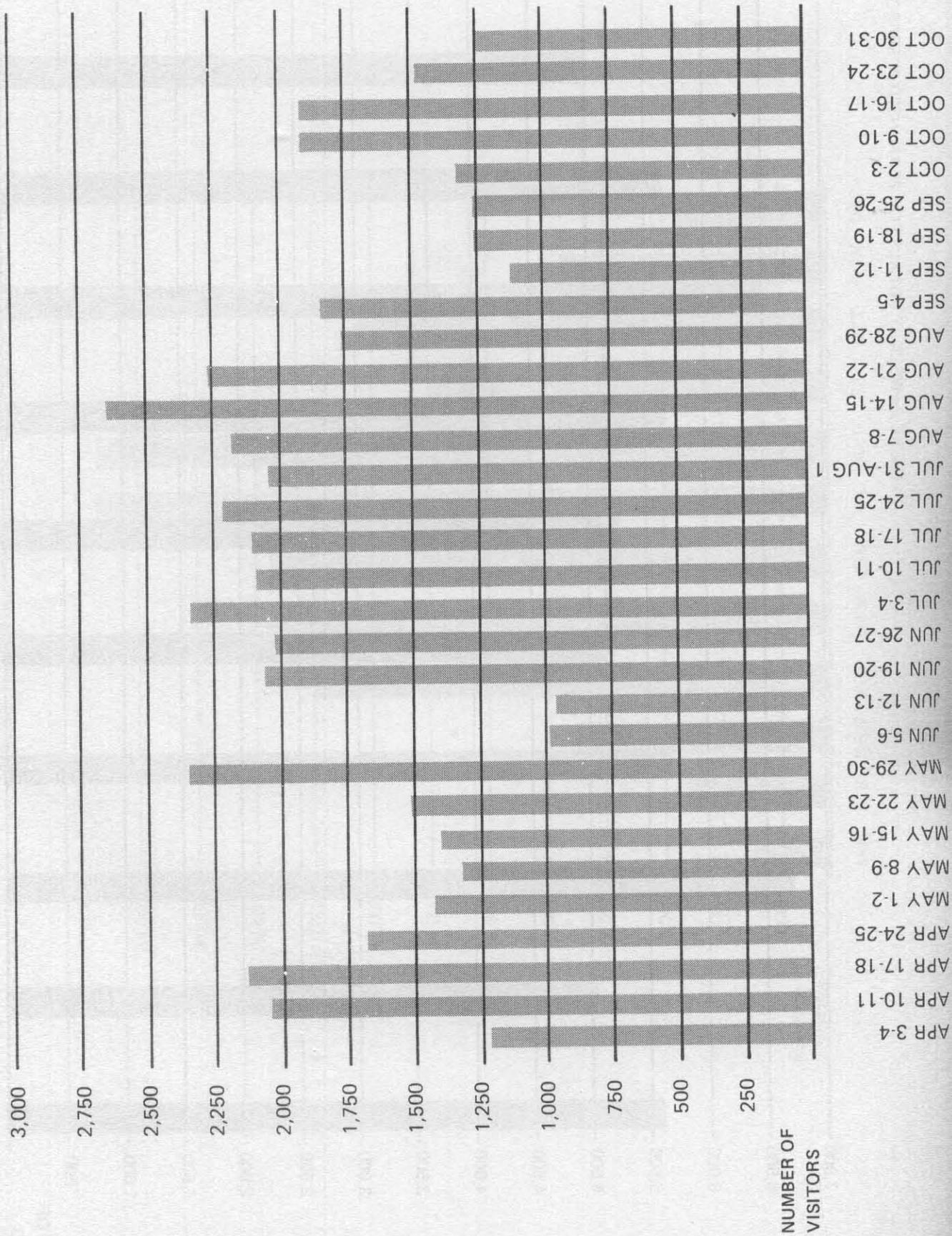
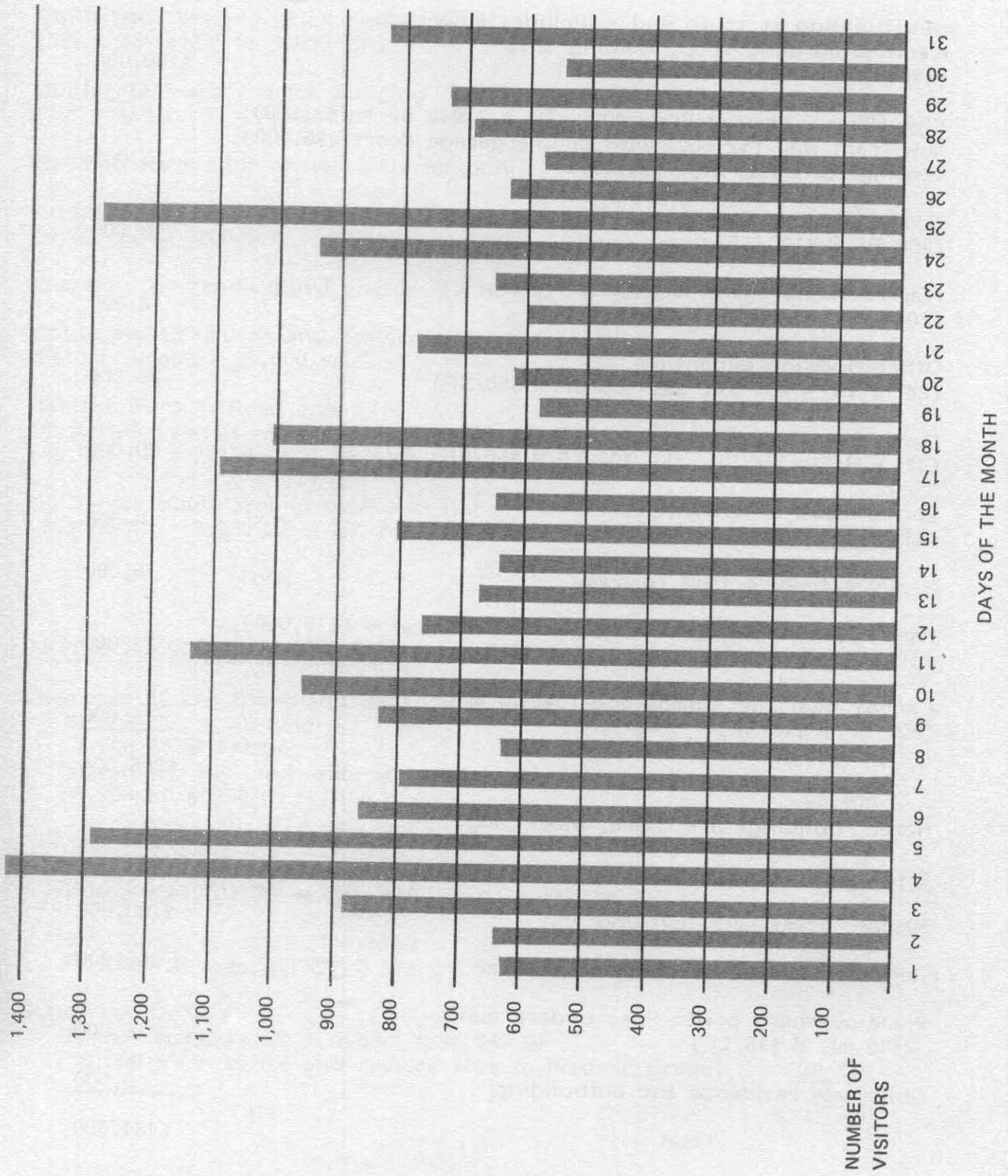


FIGURE 4 • DAILY VISITATION, JULY 1982



APPENDIX D: PRELIMINARY COST ESTIMATES (CLASS C)

FREDERICKSBURG MAINTENANCE FACILITY

Rehabilitate Existing Maintenance Facility:

New building at south end - includes auto shop, electric/plumbing shop, welding shop (100' x 24' = 2,400 SF @ \$75/SF)	\$180,000
Sign shop - drop ceiling, 40' x 26' = 1,040 SF = (\$3,000); new front wall (\$2,000) with double garage doors (\$6,000); venting for dust, etc. (\$4,000)	15,000
Comfort station enlargement (100 SF @ \$100/SF)	10,000
Flammable storage enlargement (20' x 10' = 200 SF @ \$30/SF)	6,000
Office building expansion (24' x 19' = 456 SF, say 500 SF @ \$50/SF)	25,000
Carpenter shop expansion (11' x 34' = 374 SF, say 400 SF @ \$50/SF)	20,000
Locker room expansion (11' x 13' = 143 SF, say 150 SF @ \$50/SF)	8,000
Heavy screening from roadway	5,000
Parking, existing, gravel, 20 cars @ \$800/car = (\$16,000); parking, new, gravel, 20 cars @ \$800/car = (\$16,000)	32,000
Canopy over fuel pumps and fueling area (500 SF @ \$10/SF)	<u>5,000</u>
Total	\$306,000

Note: Buildings are frame, block, log.

CHATHAM

30-car "grasscrete" parking lot	\$ 60,000
Construct new entrance road (2/10 mi.)	100,000
Place overhead power lines underground (2/10 mi. @ \$15/LF)	16,000
Obliterate residence and outbuilding	<u>5,000</u>
Total	\$181,000

FREDERICKSBURG VISITOR CENTER

Parking, paved, 100 cars	\$100,000
Obliterate existing 50-car parking area (2,500 SY @ \$8/SY) and restore to historic grade	20,000
Obliterate 1½-story brick building (18' x 48' x 22' = 19,000 CF)	6,000
Obliterate 1-story brick building (10' x 16' x 16' = 2,600 CF)	1,000
Rehabilitate visitor center (interior only)	131,000
Addition to visitor center (2,000 SF @ \$200/SF)	400,000
Elevator for handicapped visitors (3 floors)	45,000
Obliterate 13 houses and restore sites to historic grade @ \$5,000 ea.	65,000
Restore Sunken Road area Obliterate asphalt roadway 18' x 0.25 mi., 1,056 LF (19,008 SF = 2,100 SY @ \$8/SY)	17,000
Obliterate roads around visitor center (300' x 12' = 3,600 SF = 400 SF @ \$8/SY)	<u>3,000</u>
Total	\$788,000

FREDERICKSBURG BATTLEFIELD

Overpass at Lee Drive and Lansdowne Road: Bridge 30' x 50' long (1,500 SF @ \$90/SF)	\$135,000
New road, 600' each side of bridge (1,200 LF @ \$50/LF)	60,000
Fill material - Road 30' x 600' x 9' (avg) = 162,000 CF Side slopes (2) 36' x 600' x 9' (avg) = 195,000 CF  357,000 CF ea. side of bridge 714,000 CF = 26,444 CY @ \$12/CY = \$318,000	\$513,000
South Lee Drive: Remove roadway 22' x 1,584' = 34,848 SF (14,000 SY @ \$8/SY and restore area to historic grade)	<u>34,000</u>
Total	\$742,000

## CHANCELLORSVILLE BATTLEFIELD

Remove Slocum Drive and restore area (22' x 4,224' = 92,928 SF - 10,325 SY @ \$8/SY)	\$ 83,000
Bullock Road - to one-way system	0
Remove Hooker Drive from maintenance area to #618 and restore area (2,640' x 22' = 58,080 SF = 6,500 SY);	54,000
CCC maintenance building; rehabilitate portion to office space/warming room/lunch area	6,000
Upgrade parking at visitor center	50,000
Enlarge restrooms at visitor center (400 SF @ \$125/SF)	50,000
Flank Attack Site:	
1,200 LF new 22' wide road, paved @ \$60/LF	72,000
Parking - 20 cars, asphalt	20,000
Elevated observation platform	
20' x 20' with railings, 4' high, 400 SF @ \$20/SF	8,000
with roof	<u>4,000</u>
Total	\$347,000

## WILDERNESS BATTLEFIELD

Maintenance Area:	
Remove CCC Building (18' x 28' x 120')	
3,360 SF = 60,480 CF = \$6,000; remove fencing - \$400; clean-up area and restore to historic grade = \$3,000; remove dirt road = \$1,000	\$ 10,000
Ellwood:	
Restore 1st floor to historic period = \$134,000	
2nd floor to adaptive use	
1,340 SF @ \$30/SF = \$40,000	\$174,000
Pave existing dirt road	
20' gravel x 2,112' = 42,240 SF	
4,700 SY @ \$6/SY = \$28,200	60,000
Parking, paved, 25 cars	25,000
Convert garage to comfort station (24' x 21' = 504 @ \$100)	50,000
Water/well/storage/distribution/hydrants	100,000

Rehabilitate portion of existing block building for maintenance facility (12' x 27' = 324 SF @ \$25/SF)	8,000
Septic systems	5,000
Electric and telephone connection	3,000
Obliterate costs for block buildings	<u>5,000</u>
Total	\$440,000

#### SPOTSYLVANIA BATTLEFIELD

Remove CCC maintenance building (24' x 75' = 1,800 SF)	\$ 10,000
Remove Anderson Drive - 0.2 mile (22' x 1,056' = 23,232 SF = 2,581 SY @ \$8/SY)	21,000
Convert exhibit shelter to year-round visitor contact facility--three sides existing (666 SF @ \$100/SF)	67,000
Upgrade utilities	30,000
Improve existing parking and expand to 20 cars	20,000
New maintenance garage (864 SF @ \$50/SF)	43,000
New Bloody Angle wayside exhibit	<u>20,000</u>
Total	\$ 211,000

#### SUMMARY

Fredericksburg Maintenance Facility	\$ 306,000
Chatham	181,000
Fredericksburg Visitor Center	788,000
Fredericksburg Battlefield	742,000
Chancellorsville Battlefield	347,000
Wilderness Battlefield	440,000
Spotsylvania Battlefield	<u>211,000</u>
GRAND TOTAL	\$3,015,000

#### STAFFING COSTS INCREASES

The park budget for FY 1986 is \$1,280,000 and 54.0 FTEs.

The implementation of this alternative is anticipated to require 10 to 15 years, and during this period staffing and operating requirements are anticipated to increase by 4.0 FTEs and \$110,000, for a net of 58.0 FTEs and \$1,390,000.

#### ARCHEOLOGICAL SALVAGE COSTS

Salvage costs associated with proposed development - \$58,000.

APPENDIX E: FINDING OF NO SIGNIFICANT IMPACT

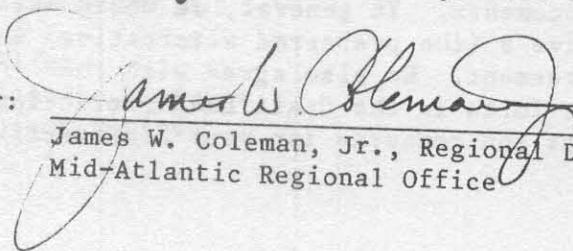
The proposal does not constitute a major federal action which will significantly affect the quality of the human environment as defined in Section 102(2)(c) of the National Environmental Policy Act of 1969 (P.L. 91-190, 83 Stat. 853). Therefore, the National Park Service will not prepare an Environmental Impact Statement for this project.

Compliance with Section 106 of the National Historic Preservation Act of 1966, as amended, has been completed between the National Park Service, the Virginia State Historic Preservation Officer, and the Advisory Council on Historic Preservation.



James R. Linck, Superintendent  
Fredericksburg and Spotsylvania National Military Park

Concur:



James W. Coleman, Jr., Regional Director  
Mid-Atlantic Regional Office

**Advisory  
Council On  
Historic  
Preservation**

The Old Post Office Building  
1100 Pennsylvania Avenue, NW, #809  
Washington, DC 20004

RECEIVED

JUL 15 1986

JUL 23 1986

Mr. James W. Coleman, Jr.  
Regional Director  
Mid-Atlantic Region  
National Park Service  
143 South Third Street  
Philadelphia, PA 19106

FREDERICKSBURG AND  
SPOTSYLVANIA NMP

REF: Draft General Management Plan, Land Protection Plan and Environmental Assessment, Fredericksburg and Spotsylvania National Military Park Virginia

Dear Mr. Coleman:

We have reviewed the referenced documents. In general, we would have no objection to adoption of Alternative B (the preferred alternative) under the Programmatic Memorandum of Agreement. We also agree with the priorities and recommendations set forth in the draft Land Protection Plan. We do, however, have a few comments and concerns for your consideration as planning proceeds.

General Management Plan

We applaud the plans for earthwork preservation and historic scene restoration. In addition, we agree with the visitor use improvements planned for Chatham Manor, the Chancellorsville visitor center, the Spotsylvania Courthouse visitor contact facility, and the network of roads throughout the park.

Further consultation with the Virginia State Historic Preservation Officer (SHPO) and, as appropriate, the Council should take place for a number of other proposed actions. These include further planning (Development Concept Plans, updates to the Resource Management Plan, or other planning efforts) for the Fredericksburg Visitor Center and Ellwood, disposition of the CCC-era maintenance buildings, and any removal of the residences along Willis Street in Fredericksburg to facilitate interpretation of the Sunken Road area. As the Virginia SHPO has recommended, the eligibility of the Fredericksburg Visitor Center itself needs to be assessed prior to any proposed additions or alterations. Any expansion there, as well as adaptive use of Ellwood, should be planned in accordance with NPS-28 and

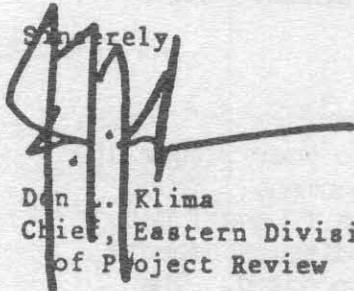
the Secretary's Standards for Rehabilitation and Guidelines for Rehabilitating Historic Buildings. We have noted NPS' commitment to evaluate the potential historic significance of CCC-era maintenance buildings at various points in the park; if determined significant, these too should be the subject of further discussion.

Land Protection Plan

The draft Land Protection Plan is generally good, and lays out both the problems and the planning rationale for addressing them in a thoughtful manner. The plan points up the very serious detrimental effect that county development plans, zoning, and existing or potential access rights could have on park resources and the park as a whole. We urge NPS to pursue the acquisition and easement needs outlined in the LPP as aggressively as possible, and to keep the Virginia SEPO and the Council informed of any Federally-assisted development (e.g., sewer system, highway, or housing) that could affect park or related historic resources.

Thank you. We appreciate the opportunity to participate in your planning efforts for Fredericksburg and Spotsylvania NMP. If you or your staff wish to discuss any of these issues further, please contact Staff Archeologist Ronald D. Anzalone at 202-786-0505 (an FTS number).

Sincerely,



Don L. Klima  
Chief, Eastern Division  
of Project Review

Divisions  
Historic Landmarks  
Historic Sites  
Parks and Recreation  
Wildlife and Water Conservation



# COMMONWEALTH of VIRGINIA

Department of Conservation and Historic Resources

Division of Historic Landmarks

H. Bryan Mitchell, Director



221 Governor Street  
Richmond, Virginia 23219  
Telephone (804) 786-3143

*E. Tobias* 6/13

# RECEIVED

JUN 18 1986

FREDERICKSBURG AND  
SPOTSYLVANIA NMP

June 5, 1986

Mr. James Coleman, Jr., Regional Director  
ATTN: Clifford Tobias  
US Department of the Interior  
National Park Service  
Mid-Atlantic Region  
143 South Third Street  
Philadelphia, PA 19106

RE: GENERAL MANAGEMENT PLAN FOR FREDERICKSBURG AND SPOTSYLVANIA COUNTY  
NATIONAL MILITARY PARK

Dear Mr. Coleman:

I am writing at the request of Bryan Mitchell to respond to your letter of May 8, 1986 requesting comments on the above referenced document. Bruce Larson, Senior Review and Compliance Coordinator of our staff, and I met with Chief Park Historian Robert Krick on June 4, 1986 to discuss aspects of the plan and tour areas in the park where changes are proposed. The meeting was most informative and helped resolve many of our questions.

Based on our review of the General Management Plan and our site visit, we support Alternative B. The activities outlined in this proposal positively address ways to restore significant historic settings and enhance the visitor's experience of important historic areas of the park. We do, however, have the following concerns:

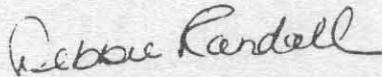
1. Fredericksburg Visitor Center-This building and its associated outbuildings may be potentially eligible for listing in the National Register because they are over 50 years old, represent a well preserved early example of a visitor facility in the National Park System, and are depression era buildings. Their significance should be evaluated independently of the battlefield and should be done in consultation with our staff. If the visitor center is determined to be eligible for listing in the National Register, designs for its expansion should be submitted to us for our review and comment in the early planning stages so that we may consult in making a determination of effect.

Mr. James Coleman, Jr.  
Page 2  
June 5, 1986

2. CCC Garages at Wilderness and Spotsylvania-According to Alternative B, the two garages in question will be evaluated for historical significance prior to their removal or demolition. The significance determination of these buildings should also be done in consultation with our staff.
3. Rehabilitation of Ellwood-This work should be done according to the Secretary of the Interior's Standards for Rehabilitation.

Again, may I express my appreciation to Robert Krick for his kind assistance in this matter. If you have any questions about our review of the General Master Plan, please call me at 804/786-3143.

Sincerely,



Debbie Randall  
Review & Compliance Officer

/vdw

c: Ron Anzalone, Advisory Council on Historic Preservation

## BIBLIOGRAPHY

- ALLAN, WILLIAM  
1892 The Army of Northern Virginia in 1862. Boston, MA: Houghton, Mifflin and Company.
- BIGELOW, JOHN  
1910 The Campaign of Chancellorsville. New Haven, CT: Yale University Press.
- CITY OF FREDERICKSBURG  
1982 Planning, Zoning, and Subdivision Ordinances.
- COUNTY OF CAROLINE  
1980 "Zoning Ordinances." Bowling Green, VA.
- COUNTY OF ORANGE  
1973 "Zoning Ordinances." Orange, VA.
- COUNTY OF SPOTSYLVANIA  
1973 "Zoning Ordinances." Spotsylvania, VA.
- COUNTY OF STAFFORD  
1982 "Zoning Ordinances." Stafford, VA.
- CUTSHAW, WILFRED EMORY  
1905 The Battle Near Spotsylvania Courthouse on May 18th. R.E. Lee Camp No. 1, Confederate Veterans. Richmond, VA.
- JECK, MICHAEL C., ET AL.  
1981 Vegetation Community Structure and Historical Features Survey. Prepared in cooperation with American University. Washington, DC.
- JOHNSON, ROBERT UNDERWOOD AND CCB, EDITORS  
1887- Battles and Leaders of the Civil War. 4 vols. New York,  
1888 NY: Century Company.
- LEE, FITZHUGH  
1879 Chancellorsville. Richmond, VA: George W. Gary, Printer.
- LEOPOLD, ALDO  
1966 A Sand County Almanac. Oxford University Press.
- MCINTOSH, DAVID GREGG  
1915 The Campaign of Chancellorsville. Richmond, VA: William Ellis Jones' Sons, Printers.
- NATIONAL PARK SERVICE, U.S. DEPARTMENT OF THE INTERIOR  
1974a Interpretive Prospectus, Fredericksburg and Spotsylvania National Military Park, by Robert K. Krick. Denver.

- 1974b Letter of May 24, 1974, from Richard C. Curry submitting to U.S. Congress the "Civil War Boundary Study."
- 1985a "Quarters Maintenance Management Program, Fredericksburg-Spotsylvania National Military Park," by Al Rives and C.R. McCarthy. April.
- 1985b "Conservation Condition Survey, Fredericksburg National Military Park," by Gregory S. Byrne. Harpers Ferry, West Virginia.
- 1986a "Quarters Maintenance Management Program, Fredericksburg-Spotsylvania National Military Park," by Al Rives and C.R. McCarthy. January.
- 1986b Draft General Management Plan/Environmental Assessment, Fredericksburg and Spotsylvania National Military Park, Virginia. Denver Service Center, Denver.
- n.d. "FVC Exhibit Guide and Security Marks," by Walter J. Snellings. Typescript.
- n.d. "Jackson Shrine Exhibit Guide and Security Marks," by Walter J. Snellings. Typescript.

PATTERSON, JAMES C.

- 1974 Planting in Urban Soils. Washington, DC: Government Printing Office.

RAPPAHANNOCK AREA DEVELOPMENT COMMISSION

- n.d. Creating Contemporary Communities, The Next Challenge.

RICHARDSON, CHARLES

- 1907 The Chancellorsville Campaign. New York, NY: Neale Publishing Company.

ROBINSON, LEIGH

- 1878 The South Before and At the Battle of Wilderness. Richmond, VA: James E. Goode, Printer.

SCHAFF, MORRIS

- 1910 The Battle of the Wilderness. Boston, MA: Houghton, Mifflin and Company.

U.S. CONGRESS, SENATE

- 1974 Letter of June 6, 1974, from Senator Alan Bible, establishing conditions for land acquisition in the park.

VENABLE, CHARLES SCOTT

- 1879 The Campaign from the Wilderness to Petersburg. Richmond, VA: George W. Gary, Printer.

VIRGINIA COOPERATIVE EXTENSION SERVICE

1982 Chemical Control of Insects, Plant Diseases, and Weeds in Virginia. Virginia Polytechnic Institute and State University.

WHAN, VORIN EDWIN, JR.

1961 Fiasco at Fredericksburg. University Park, PA:  
Pennsylvania State University Press.

PLANNING TEAM

DENVER SERVICE CENTER

Dan E. Huff, Team Captain/Natural Resource Specialist  
Keith Dunbar, Community Planner  
A. Whit Watkins, Outdoor Recreation Planner  
Robert Rothweiler, Wildlife Biologist

FREDERICKSBURG/SPOTSYLVANIA NATIONAL MILITARY PARK

James R. Zinck, Superintendent  
Michael K. Johnson, Chief Ranger  
Robert Krick, Historian  
Alexander Rives, Management Assistant

MID-ATLANTIC REGIONAL OFFICE

J. Fred Eubanks, Regional Planner/Liaison