Scenic Vista Management Plan for Yosemite National Park Finding of No Significant Impact

June 2011

Based on the following summary of effects, as discussed in the environmental assessment (EA), the Preferred Alternative, Alternative 3 (*Use Ecological Conditions to Determine Intensity of Vista Clearing*) is determined not to have a significant effect on the human environment and is adopted by the National Park Service (NPS) for scenic vista management in Yosemite National Park. Upon approval of the Finding of No Significant Impact (FONSI), work plans for the first year's management actions will be posted, and available for public review. Work will commence no earlier than September 1, 2011.

Purpose and Need

Yosemite National Park is an icon of scenic grandeur. When set aside in 1864, Yosemite Valley and Mariposa Grove were the first scenic natural areas in the United States protected for public benefit and appreciation of the scenic landscape. Scenic quality is a core value embedded in the legislation that established the National Park Service in 1916:

Federal areas known as national parks...which purpose is to conserve the scenery and the natural and historic objects and the wild life therein and to provide for the enjoyment of the same in such manner and by such means as will leave them unimpaired for the enjoyment of future generations. (National Park Service Organic Act 1916)

In 2009, park staff inventoried 181 scenic vistas in Yosemite (outside of Wilderness) (Tables IV, V and VI) and found that encroaching vegetation completely obscured about one-third of the vistas, and partially obscured over half the vistas. Vegetation encroached on these vistas for a number of reasons, including the exclusion of American Indian burning, the suppression of lightning-ignited fire, and human-constructed changes to hydrologic flows. The purpose of the *Scenic Vista Management Plan* is to develop a systematic program to document, protect, and reestablish Yosemite's important viewpoints and vistas, consistent with the natural processes and human influences that created them. This plan considered which vistas the park would treat, how the park would prioritize treatments, and the extent and intensity of treatments.

Selected Action and Alternatives Considered

The environmental assessment analyzed five alternatives including Alternative 1, No Action, and four action alternatives: Alternative 2, Use Scenic Value to Determine Intensity of Vista Clearing; Alternative 3, Use Ecological Considerations to Determine Intensity of Vista Clearing (Preferred Alternative); Alternative 4, Use Professional Team Assessment to Prioritize Vistas for Treatment; and Alternative 5, Use Professional Team Assessment and Ecological Conditions to Determine Intensity of Vista Clearing. These alternatives represented a reasonable range of options that satisfied the purpose and need for the project, met relevant legal requirements, and satisfied park policies and guidelines.

Vista Clearing Extent and Intensity

The Selected Alternative prescribes the intensity of vegetation clearing at each vista based on the vegetation communities present at each vista site. The Yosemite landscape encompasses a remarkable range of plant communities, as it rises from 2,000 feet to over 13,000 feet. The diverse vegetation in the park includes foothill chaparral, giant sequoia, California black oak, and lodgepole pine. Some vistas encompass more than one vegetation community. The vegetation types form a basis for site-specific clearing prescriptions (see Table III).

Table III. Vista management specifications based on ecological conditions

Vis	ta Management Intensity in Ecological 2	Zones
High-Value Vistas	Medium-Value Vistas	Low-Value Vistas
Subalpine Forest - Lodgepole Pine Fores	t, Whitebark Pine/Mountain Hemlock	Low-value vistas
 middle ground may be removed, except: Whitebark pine unless critical to the vista. Snags unless critical to the vista. 	Obstructing trees in the foreground may be removed, except: • Whitebark pine. • Any snags.	No clearing or maintenance actions will occur.
 Snags unless critical to the vista. Subalpine Meadow Conifers under 30" dbh (including saplings) may be removed to maintain current subalpine meadow extent. No feathering will take place outside meadow boundaries as defined in the 1997 Parkwide Vegetation Map (Fig. I). Heavy equipment will not be utilized in sensitive areas. Upper Montane Forest - Montane Chaparral, Western White Pine (left as Pine forcest Paul Fig. 1). 		
 Heavy equipment will not be utili 	zed in sensitive areas.	1997 Parkwide Vegetation Map (Fig. I).
 middle ground may be removed, except: Whitebark pine unless critical to the vista. Snags unless critical to the vista. Subalpine Meadow Conifers under 30" dbh (including saplings) may be removed to maintain current subalpine meadow extent. No feathering will take place outside meadow boundaries as defined in the 1997 Parkwide Vegetation Map (Fig. I). Upper Montane Forest - Montane Chaparral, Western White Pine/Jeffrey Pine forest, Red Fir Forest, Sierra Juniper Moidle ground may be removed, except: Obstructing trees in the foreground or middle ground may be removed, except: Whitebark pine. Any snags. 		
middle ground may be removed, except: • Large diameter sugar pine (over 30" dbh) unless critical to the vista. • Large diameter snags (over 24" dbh) unless critical to the vista.	 Districting trees in the foreground or middle ground may be removed, except: Large diameter sugar pines (over 30" dbh); but other sugar pines (under 30" dbh) may be removed only if locally common. Underrepresented trees (Table IV) unless critical to the vista. Large diameter snags (over 24" dbh) unless critical to the vista. 	No initial clearing actions. Maintenance actions only in foreground; no actions in the middle ground. The following also applies: • No red fir or Sierra juniper removed. • No sugar pines removed, unless locally common. • No snags removed.
Lower Montane Forest - California Black	Oak, Canyon Live Oak, Blue Oak	
on the foreground or middle ground may be removed, except:	Obstructing tree in the foreground or middle ground may be removed, except: California black oak. Sugar pine, unless locally common.	No initial clearing actions. Maintenance actions only in foreground. No actions in the middle ground. The following also applies: No sugar pine removed.
Montane Meadow		 No broad-leaved trees removed.
Feathering could take place up to Heavy equipment will not be utilized the state of the	g saplings) will be removed to maintain nonvidefined in the 1997 Parkwide Vegetation M 60 meters outside of the meadow boundaryed in sensitive areas.	
positive in the foreground may		No vista clearing activity will take place.

Table IV. Vista points with initial VRA scores in which specific proposed management actions will be analyzed in the Tuolumne River Wild and Scenic Corridor Plan.

	Site ID	Site Name	VRA Score
<u> </u>		High Priority	
11	108	Pothole Dome	13
2	103	Islands Above the Ice interpretive sign (T35)	11
3	101	Dana Gibbs View (T36)	10,5
4	107	Tuolumne Meadows trail to Parsons Lodge	10.5
30 - 1 - 1 - 1 - 1 - 1 - 1 - 1 - 1 - 1 -		Medium Priority	1 10.5
5	175	Soda Springs	9.75
6	102	Dana Fork of the Tuolumne	9.5
7	105	Little Blue Slide (T33)	
8	106	Lembert Dome parking	9.25
9	176	Parsons Lodge door	8.75
		Low Priority	7.5
10	104	T34 Road Guide Marker	

Table V. Vista Points with initial VRA scores in which specific proposed management actions will be analyzed in the Merced River Wild and Scenic River Plan.

		be analyzed in the Merced River Wild and Scenic F	River Plan.
	Site ID	Site Name	VRA Score
	<u>, </u>	High Priority	
11	146	Valley View	16
2	49	Tunnel View	15.2
3	33	El Cap Meadow, east end	14.5
4	34	Hanging Valley, Bridalveil Fall	14
5	6	Stoneman Meadow Boardwalk	13.5
6	28	Sentinel Bridge	13.5
7	38	Bridalveil Straight interpretive sign	13
8	1	Residence One	12.25
9	42	Wosky Pond	12.25
10	17	Hutchings View A	12.23
11	25	Stoneman Bridge	12
12	44	Ferry Bend	12
13	158	Hutchings View B	12
14	11	Church Bowl picnic area	12
15	31	Leidig Meadow, west end	11.75
16	12	Sentinel Bridge parking	11.75
17	23	Swinging Bridge	11.5
18	24	Sentinel Meadow boardwalk	11.5
19	227	Ahwahnee Meadow, Peeling Domes sign	11.5
20	22	Sentinel Beach	
21	159	Ahwahnee Lounge	11.25
22	47	Superintendents Bridge, flood sign	11.25
23	10	Ahwahnee Meadow, Northside Drive	10.75
		The state of the s	10.5

Table V. Vista Points with initial VRA scores in which specific proposed management actions will be analyzed in the Merced River Wild and Scenic River Plan.

	Site ID	Site Name	VRA Score
		Low Priority	
64	8	Lamon Orchard	7
65	57	Wawona Hotel	7
66	90	Sugar Pine Bridge	7
67	178	Nevada Fall Bridge	7
68	180	Vernal Fall	7
69	89	Ahwahnee Bridge	6.75
70	4	Black Spring	6.5
71	179	Nevada Fall	6.5
72	181	Lady Franklin Rock	6.25
73	13	Happy Isles, interpretive sign	5.5
74	56	Wawona golf course, south end	5.25
75	59	Texas Turnout	5
76	60	Panetta's turnout	4.25
77	61	Mosquito Creek helispot	4.25
78	62	North of Mosquito helispot	4.25
79	63	Chain Control point, north of Wawona	4.25
80	58	Turnout north of Chilnualna Falls Road	3.5
81	91	El Capitan Meadow, east end	Not scored
82	234	Leidig Meadow, west end	Not scored
83	230	Yosemite Falls Trail 1	Not scored

Table VI. Vista Points with initial VRA scores outside of Wild and Scenic River corridors in which management actions may be proposed immediately.

Site ID	Site Name	VRA Score
	High Priority	That Score
1 79	Washburn Point	17.25
2 116	Olmsted Point	15.25
3 83	Bridalveil View (B3)	13.5
4 81	Glacier Point	
5 130	Clark Range view (T11)	13.25
6 118	Clouds Rest view, exfoliating granite (T23)	12.5
7 121	Tioga Road, Cones and Needles interpretive sign (T18)	12.25
8 141	Crane Flat Tower	11.75
9 100	Dana Meadow interpretive sign	11.75
10 80	Glacier Point amphitheater	11.5
11 114	West of Tenaya Lake (T25)	11.5
12 70	Big Turnout south of Wawona Tunnel	11.5
13 84	Half Dome Overlook (B4)	11
14 93	Hetch Hetchy Dam	11
15 134	Siesta Lake	10.5
	, oreside tong	10.5

Table VI. Vista Points with initial VRA scores outside of Wild and Scenic River corridors in which management actions may be proposed immediately.

2000		management actions may be proposed immedia	tely.
	Site ID	Site Name	VRA Score
55	51	Mariposa Grove Museum, east of	6.5
56	71	Wawona Road, 2 miles south of tunnel	6.25
57	72	Wawona Road, 2.25 miles south of tunnel	6.25
58	78	Chinquapin, 1 mi. north of	6.25
59	122	Yosemite Creek drainage overlook	6.25
60	133	Turnout west of White Wolf	6.25
61	135	Fire management turnout	6.25
62	52	Grizzly Giant	6
63	142	Tuolumne Grove (1)	6
64	143	Tuolumne Grove (2)	6
65	144	Tuolumne Grove (3)	6
66	123	Yosemite Creek turnout	5.75
67	111	Ghost Forest	5.5
68	139	T3 Road Guide Marker	5.5
69	65	Alder Creek trailhead	
70	66	Deer Lick	5.25
71	109	Daff Dome turnout	4.75
72	110	Turnout west of Tenaya Peak	4.5
73	126	Yosemite Creek trailhead	
74	64	Mosquito Creek trailhead	4.5
75	67	Wawona, 7 miles north of	4.25
76	112	Pywiak Dome turnout	4.25
77	55	South of golf course at Stud Horse	4
78	53	Angels Wash	3.75
79	54	Stud Horse	3.5
80	68	North Strawberry Creek	3.5
81	69	Rail Creek	3.5
82	99	Mono Pass trailhead	3.5
83	119	Tuolumne just west of May Lake	3
		A STATE OF THIS LAKE	3
84	147	Wawona Point, from west	Not scored
85	148	Wawona Point, from north	Not scored
86	150	Mariposa Grove Museum	Not scored
87	151	Mariposa Grove Grizzly Giant	
88	235	G3 Road Guide Marker	Not scored
			Not scored

• Work plans will be posted on the Planning, Environment and Public Comment (PEPC) website, with notices provided on the park website, and in the *ENewsletter*. Individual site surveys will be included, and the public will have an opportunity to review and comment for a period of 60-90 days. Additionally, the project manager will respond to public comments; however, formal comment analysis and comment and response reports will not be published.

 A National Park Service team will develop and review annual work plans for vista clearing treatments and the protection of resources. Consultation will take place with American Indian tribes and groups associated with the park. Work plans will be posted on the National Park Service PEPC website as described previously.

Mitigation measures apply to protect wildlife, as well as important habitat elements such as snags, special-status species, air quality, riparian corridors, soils, and cultural resources.

Table VII. Stem density and species composition target conditions

Vegetation		Stem Densit	ty		Species Con	nposition	100 S (100)
Type/Monitori	ng Unit	Desired Condition	Current Condition	Objective Achieved Yes, No, or NC*	Desired Condition	Current Condition	Objective Achieved Yes, No, or NC*
Red Fir Forest	Smaller Trees*	20-202 trees per acre	38.4 trees per acre (+/- 36.6)	NC	70-100% fir 0-30% pine	100% fir (56% red, 44% white)	Yes
	Larger Trees*	4-30 trees per acre	20.2 trees per acres (+/- 6.7)	Yes		100% fir (70% red, 30% white)	Yes
Montane Chaparral	Smaller Trees	4-61 trees per acre	No data	•	60-80% pine,	No data	
	Larger Trees	2-20 trees per acre			20-40% fir		
Giant Sequoia Mixed Conifer	Smaller Trees	20-101 trees per acre	116 trees per acre (+/- 43.0)	NC	35-65% fir, 0-20 % seguoia,	73% fir, 11% pine, 11% cedar, 2% sequoia, 2% dogwood	No
	Larger Trees	4-26 trees per acre	10.4 trees per acre (+/- 2.6)	Yes	40-55% pine	55% pine, 23% sequoia, 20% fir, 3% cedar	No, but very close
White Fir/Mixed Conifer Forest	Smaller Trees	20-89 trees per acre	97.1 trees per acre (+/- 25)	NC	40-65% fir, 15-50% pine,	69% fir, 20% cedar, 5% pine	No
	Larger Trees	4-20 trees per acre	13 trees per acre (+/- 2.9)	Yes	0-10% cedar	49% fir, 35% pine, 16% cedar	Yes
Ponderosa Pine/Mixed Conifer Forest	Smaller Trees	4-91 trees per acre	409.8 trees per acre (+/- 311)	NC	60-95% pine, 15-40%	64% fir, 16% cedar, 17% pine, 3% oak	No
	Larger Trees	4-30 trees per acre	15.2 trees per acres (+/- 5.7)	Yes	cedar, 1-10% oak	74% pine, 20% cedar, 7% oak	Yes
Ponderosa Pine/Bear Clover Forest	Smaller Trees	No management objectives	165.4 trees per acre (+/- 79.3)		No management objectives	41% cedar, 34% pine, 19% oak, 6% fir	
	Larger Trees	identified	8.8 trees per acre (+/- 2.4)		identified	68% pine, 30% cedar, 3% oak	

NC = No Confidence, assuming 90% Confidence Interval; Larger Trees are greater than 31.5 inches diameter at breast height; Smaller Trees are less than 31.5 inches diameter at breast height (which can still be quite large).

Alternatives Considered

Alternative 1

Alternative 1, No Action describes existing conditions and serves as a basis for comparison among the alternatives, as required by the National Environmental Policy Act (NEPA). Park staff would prioritize vistas for treatment on an individual basis. There would be no consistent process to prioritize vistas for management or determine the intensity of treatments. Each vista treatment would undergo individual compliance, and any vista point in the park could be considered for action. The current rate for treatment is about three vistas every 10 years. There would not be a regular vista maintenance program.

Alternative 2

Alternative 2, Scenic Value to Determine Intensity of Vista Clearing, would use an evaluation tool, the Visual Resource Assessment (VRA), to assess the scenic value of each vista and prioritize vistas for treatment. Field crews would apply a standardized prescription for initial clearing (Table II). Park staff would clear and maintain about 104 obscured or partially obscured vistas, at a rate of about 30 per year. No more than 23 vistas would receive only maintenance treatments.

Alternative 4

Alternative 4, Use Professional Team Assessment to Prioritize Vistas for Treatment, would use a team of park professionals to prioritize vistas for management on an annual basis. Managers could use factors such as site popularity or existing facilities on-site to prioritize vistas for treatment. Following vista prioritization for treatment, park staff would apply a standardized clearing prescription (Table II). About 180 vistas would be considered for management; of those, no more than 32 would receive only maintenance, and initial clearing would occur at a rate of about 30 sites per year.

Alternative 5

Alternative 5, Use Professional Team Assessment and Ecological Conditions to Determine Intensity of Vista Clearing, would use a team of park professionals to prioritize vistas for management on an annual basis, and uses ecological conditions for determining the extent and intensity of vista clearing (Tables II and III). Managers would opt to use factors such as the site popularity, or existing facilities on-site, to prioritize vistas for management. The ecological conditions at each vista site would determine the prescription for vegetation clearing. About 167 vistas would be considered for management, and of those, 30 vistas would require maintenance. Initial clearing treatments would occur at a rate of about 30 sites per year.

Actions or Alternatives Considered but Dismissed

Use Herbicides to Clear Vistas

Herbicide use was considered for vegetation removal for purposes of vista management. As a vista clearing agent, herbicides are most effective on species that resprout from stumps after vegetation has been removed. In Yosemite, conifers are the most common species that block viewing areas. Conifers do not resprout after removal, and the few species of broadleaved trees that may block vista points could be kept open with regular maintenance rather than herbicide use. For this reason, herbicide use was not considered as an effective means to clear obstructed vistas. Herbicides may be used as allowed under other approved park plans, but not for the purpose of clearing trees for vista management.

The Selected Action and Alternative 5 would give greater consideration to trees, shrubs, and habitat components with high biologic value, such as snags and California black oak.

Section 101 Requirement 2. "Assure for all Americans safe, healthful, productive, and aesthetically and culturally pleasing surroundings."

Conformance: Alternative 1, the No Action alternative, would not restore vistas at a rate that would meet goals to preserve, protect, and restore aesthetically pleasing scenic resources. The Selected Action and Alternatives 2, 4, and 5 would largely meet these aesthetic goals by restoring 80 to 93 completely obstructed vistas in three to five years. In addition, the Selected Action and Alternatives 2, 4, and 5 prescribe comprehensive safety and best management practices.

Section101 Requirement 3. "Attain the widest range of beneficial uses of the environment without degradation, risk to health or safety, or undesirable and unintended consequences."

Conformance: Alternative 1, the No Action alternative would not meet goals to preserve, protect, and restore scenic resources. The Selected Action and Alternatives 2, 4, and 5 would largely meet these scenic goals by restoring 80 to 93 completely obstructed vistas in three to five years. The Selected Action and Alternative 5 would give greater consideration to trees, shrubs, and habitat components with high biologic value, such as snags and California black oak, protecting high-value habitats. The Selected Action would use a standardized methodology to prioritize vistas for treatment, giving a more predictable outcome and assuring that the criteria used to prioritize vistas are consistent through time. The Selected Action provides a consistent and transparent methodology for prioritization, limiting undesirable and unintended consequences associated with vista clearing.

Section 101 Requirement 4. "Preserve important historic, cultural, and natural aspects of our national heritage, and maintain, wherever possible, an environment which supports diversity, and variety of individual choice."

Conformance: The Selected Action and Alternative 2 would best support historic, cultural, and natural elements, as well as diversity and cultural heritage, by employing the VRA as a standardized approach. By assigning an additional numeric value to historic and cultural sites for a priority site assessment, this rating tool would ensure that historic and cultural resources receive special consideration at all sites, currently and in the future.

Section 101 Requirement 5. "Attain a balance between population and resource use which will permit high standards of living and a wide sharing of life's amenities."

Conformance: Alternative 1, the No Action alternative would not meet goals to preserve, protect, and restore scenic resources. The Selected Action and Alternatives 2, 4, and 5 would balance population and resource use by providing more opportunities for park visitors with a wide range of abilities to experience the scenic resources of Yosemite National Park. The Selected Action and Alternative 5 would give greater consideration to natural resource use in restoring scenic vistas. The Selected Action would use a standardized methodology to prioritize vistas for treatment, giving a more predictable outcome and ensuring that the criteria used to prioritize vistas are consistent through time. The Selected Action provides a consistent and transparent methodology for prioritization, attaining the best balance between population and resource use, and permitting a high standard of living and a wide sharing of life's amenities.

Section 101 Requirements 6. "Enhance the quality of renewable resources and approach the maximum attainable recycling of depletable resources."

- Scenic vista clearing has occurred in the past and creating a management program is determined not to significantly determine future actions.
- The impact to sensitive species or features can be avoided so it was determined not to be significant.

Based on the following summary of effects, and as discussed in the environmental assessment (EA), the Selected Action (*Alternative 3: Use Ecological Conditions to Determine Intensity of Vista Clearing* as analyzed in the EA) is determined not to have a significant effect on the human environment.

Wetlands

Management actions in wetlands would comply with NPS mandates, Executive Order 11990 requirements, riparian corridor mitigation measures, and mechanical equipment best management practices. There will be no permanent net loss of wetlands. Adverse impacts would be localized short-term minor.

Vegetation

Restrictions on clearing would reduce the number of scenic vistas considered and increase protection to some habitat components. Initial clearing impacts could include trampling, soil compaction, and ground disturbance. Tree and shrub removal could increase forest canopy gaps. Localized decreases in proportions of larger trees in cleared vista sites could result. Trees would remain if older than the vista point. Adverse impacts would be long-term minor.

Special-Status Vegetation

If potential impacts on special-status plants could not be mitigated, the proposed work site would be eliminated from consideration. Adverse impacts on special-status plant individuals and populations would be insignificant. Alternative 3 may affect, and is not likely to adversely affect, special-status plants.

Wildlife

Using ecological conditions would retain more valued habitat. Tree and shrub removal could increase forest canopy gaps. Clearing would comply with FMP prescriptions, viewing area and feathering limitations, no old growth tree removal prescriptions, mechanized equipment best management practices, and protective special-status species mitigations. Adverse impacts would be long-term negligible.

Special-Status Wildlife

If potential impacts on special-status wildlife could not be mitigated, the proposed work site would be eliminated from consideration. Specific special-status bird species that prefer large coniferous trees could be affected. Management actions would comply with protective special-status species mitigations. With mitigation, adverse impacts on special-status wildlife would be insignificant. Alternative 3 may affect, and is not likely to adversely affect, special-status wildlife.

Soils

Soils in or adjacent to vistas could be disturbed, causing erosion, compaction, and altered soil structure or hydrologic regime in both resilient and sensitive soils. With the reduction in social trails and the revegetation of previously compacted areas, there would be long-term benefits. There would be a short-term minor adverse impact on soils, but overall the alternative would have long-term negligible to minor benefits.

Historic Structures and Cultural Landscapes

The annual work plan review would identify cultural resource concerns and provide a framework to avoid or minimize and mitigate potential adverse effects to historic structures and cultural landscapes. If adverse effects could not be avoided or mitigated, the vista would not be managed. This alternative would have no adverse effect.

Visitor Experience and Recreation

Actions such as re-vegetating sites and removing social trails would benefit the visitor. These actions could result in short-term localized minor to moderate adverse impacts, but provide localized long-term moderate beneficial impacts on visitor experience.

Roads and Transportation

Management may require temporary closures of turnouts, roads, or trails during management operations to ensure visitor safety. Reestablishing clear viewing areas could reduce pedestrian and traffic conflicts. This course of action would result in localized short-term minor adverse impacts on park transportation, but also localized long-term negligible beneficial impacts on roads and transportation.

Park Operations

Vista clearing and management actions would increase. Park staff would need to create and review plans, as well as carry out actions. Adverse impacts on park operations would likely be long-term negligible to minor.

Mitigation

The mitigation measures presented in Table IX are incorporated into the Selected Alternative to avoid or lessen impacts on park resources.

Table IX. Mitigation Measures

Action would be limited to no heavy equipment use in areas vulnerable to soil compaction and bank erosion.	Impact Topic	Responsibility	Critical Milestone
Vista clearing would be done in accordance with the Wild & Scenic River Act of 1968.			
SOILS	The state of the s		
 Work crews would avoid soil compaction when operating trucks or heavy equipment in wet or compactable soils by distributing machinery weight with military landing mats, snow, heavy plywood, or alternatives. Operators would move tracked equipment straight in and out of work sites and avoid turning while off pavement. 	Soils Wetlands	Yosemite National Park, Vegetation and Restoration Branch	Work Plan Review and concurrent with management
Impacts on soils would be minimized by using the best available technology and by rehabilitation of disturbed soils. Areas with a high probability of erosion would be stabilized using best available methods, as determined by park resources management staff. Disturbed soils would be rehabilitated by restoring slope contour and using other best practices.		Architecture and Landscapes Branch Chief	operations
CULTURAL RESOURCES			
itecture and Landscapes (HAL) and nual work plan to ensure an absence of riate mitigations.	Archeological and Ethnographic Resources	Yosemite National Park, Vegetation and Restoration Branch	Work Plan Review
 Specific vegetation that is a critical component of a cultural landscape would not be removed. Locally affiliated tribes and American Indian groups will be consulted by managers regarding proposed annual work plans during the planning phase of vista management activities. These groups would have the opportunity to notify the park of any potential effects on resources and to specify appropriate mitigations to traditional cultural properties or practices. 	Historic Structures, Buildings, and Cultural Landscapes	Chief and History Architecture and Landscapes Branch Chief	
 California black oaks will be removed only if critical to reestablish a high-value vista in the lower montane forests. See Table II under Lower Montane Forests. 			
AIR QUALITY			
 Biomass could be utilized or disposed of in any way that would not require additional compliance. This could be: cultural use, lop and scatter, onsite mulch, chip and haul, pile and burn, haul to woodlot, or contracted timber removal. 	Air Quality	Yosemite National Park, Vegetation	Concurrent with management
 Burning of slash piles would occur only on designated burn days. Wood would be allowed to cure prior to being burned in order to reduce smoke generation. 		and Kestoration Branch Chief and History Architecture	operations
 The park would examine the practicality of replacing power equipment with four-stroke engines or other power sources that have low emissions. Replacement of two-cycle engines with other types would take place only if other engine types displayed adequate power-to-weight ratios and were otherwise practical for field use. 		and Landscapes Branch Chief	

Consultation and Coordination

Scoping

The public scoping period for the *Scenic Vista Management Plan* Environmental Assessment (EA) began on February 12, 2009 and continued through March 20, 2009. The park mailed out 135 notices to people or organizations who have expressed interest in park operations or who have worked on scenic vista planning elsewhere. The scoping announcement was included in the *Yosemite National Park Electronic Newsletter*, which has approximately 7000 subscribers. A press release was issued on January 23, 2009 and printed in the *Mariposa Gazette* on January 26, 2009. A fact sheet was made available at the Yosemite Valley Visitor Center and on the park's webpage during the scoping period. The plan was presented at Open Houses in the park and at the Valley Visitor Center on January 28, 2009 and February 25, 2009. Information has been available at this venue throughout public scoping and the development of the EA. Plan representatives attended Open Houses at the Tuolumne Meadows Visitor Center on July 18, 2009 and August 22, 2009. Open Houses with field walks in Yosemite Valley were attended by project managers and representatives on June 24 and July 29, 2009.

Written scoping comments were received at the public scoping meetings, and by fax, email, and online through the Planning, Environment, and Public Comment (PEPC) website. The park received a total of nine comments. They included comments from two different chapters of the Sierra Club (Tehipite Chapter and Yosemite Committee), one letter from Central Sierra Environmental Resource Center (CSERC), and six comments from individuals.

An interdisciplinary team analyzed the letters and broke them down into individual concerns. Issues identified were as follows:

- limit the scope of the SVMP;
- allow the National Park Service to continue their work without making them go through the environmental assessment process;
- avoid creating new viewing areas;
- manage scenic views using a holistic approach;
- address vista management in Yosemite to restore and maintain the quality of the visitor's visual experience;
- consider mechanical thinning in addition to the use of fire for the removal of large trees;
- minimize any runoff of petroleum into ephemeral streams when conducting major structural grading or paving at scenic vista points;
- use native plantings to ameliorate unsightly views and improve near and middle views of a scenic vista;
- be willing to remove trees when they are young to improve views and alleviate the issue of removing large tree;
- retain mature oaks;
- intensively remove trees in dense thickets to open up views;
- consider safety and impacts on other resources or facilities;
- consider impacts of burning and smoke on the visitor experience and visitors' ability to see vistas;
- consider all views near and middle as well as distant;
- consider the creation of new vista points along part of Tioga Pass Road;
- encourage visitors to use foot travel to see the views of Yosemite;
- refrain from clearing vistas in designated wilderness;
- avoid the use of mechanized equipment within areas of the park managed as wilderness;

- monitor the cost of the plan because it could become expensive;
- consider the value of each tree before removing;
- remove structures to improve vistas;
- retain hardwoods and old growth trees;
- utilize existing vista points before establishing new points;
- leave the trees alone:
- consider the effect on wildlife; and
- provide more turnouts.

Concerns considered out of scope included alternative transportation issues, public comment methods, requests for additional campgrounds, and proposed actions related to other park planning efforts.

American Indian Consultation

Yosemite National Park works with seven tribes and tribal groups that have connections to Yosemite. The park initiated tribal scoping on July 22, 2008 at the All-Tribes meeting in Wawona. Contact with tribal groups has occurred intermittently throughout the plan and is regarded as a government-to-government relationship.

A letter and the fact sheet were sent to each of the seven tribes in January 2009. The vista management project manager presented an announcement of the planning process to the Tuolumne Band of Mi-Wuk on February 4, 2009. The park's historic preservation officer and American Indian liaison presented the same announcement to the North Fork Rancheria of Mono Indians on February 12, 2009. On April 2, the project manager met with the Mariposa tribal council, and on June 10, the project manager and the historic preservation officer and American Indian liaison met with representatives of the North Fork Mono Rancheria in the Wawona area.

Several common themes emerged during tribal scoping. These themes are listed below.

- Fire management is very important.
- The park needs to have more prescribed fires, especially as a way of preserving California black oak habitat.
- California black oak trees are very important, and they seem to be in decline.
- Clearing the understory from under California black oaks is essential for the health of the trees.
- Yosemite Valley was once much more open than it is now.
- The park needs to make a greater effort to preserve existing black oaks and to encourage regeneration of oak woodlands.
- Conifer growth has reduced the number of meadows in the Valley and generally blocked many views.

The tribes and tribal groups were provided with a copy of this EA in August of 2010 for review. Consultation and tribal review will continue as the annual work plans are created.

U.S. Fish and Wildlife Service - Endangered Species Act

The Endangered Species Act of 1973, as amended (16 USC 1531 et seq.), requires all federal agencies to consult with the U.S. Fish and Wildlife Service (USFWS) to ensure that any action authorized, funded, or carried out by the agency does not jeopardize the continued existence of listed species or adversely modify critical habitat. The NPS requested a list of federally listed endangered and threatened species that may be present, and then had it updated on March 1, 2010. The NPS reviewed these lists to determine whether these species were known to live in the park, and the lists were used as a basis for the

identified through the work plan review, but not adverse, the standard mitigations as defined under the 1999 PA will be implemented, with SHPO consultation at that time. A copy of the EA was mailed to the office of the California SHPO in August, 2010.

Non-Impairment of Park Resources

The 1916 Organic Act created the National Park Service and gave it the responsibility "to conserve the scenery and the natural and historic objects and the wildlife therein and to provide for the enjoyment of future generations." Therefore, the National Park Service cannot take an action that will "impair" park resources or values.

Based on the analysis provided in the *Scenic Vista Management Plan* EA for Yosemite National Park, the National Park Service concludes that implementation of the Selected Alternative, *Alternative 3: Use Ecological Considerations to Determine Intensity of Vista Clearing*, will have no major adverse impacts on a resource or value whose conservation is (1) necessary to fulfill specific purposes identified in the establishing legislation or proclamation of Yosemite National Park; (2) key to the natural or cultural integrity of Yosemite National Park or to opportunities for enjoyment of the park; or (3) identified as a goal in the park's General Management Plan or other relevant National Park Service planning documents. Consequently, implementation of the selected alternative will not violate the 1916 Organic Act.

Conclusion

Based on information contained in the *Scenic Vista Management Plan for Yosemite National Park* EA as summarized above; the nature of comments received from affected agencies and the public; and the incorporation of the mitigation measures to avoid or reduce potential direct, indirect, and cumulative impacts, it is the determination of the National Park Service that the Selected Action is not a major federal action that will significantly affect the quality of the human environment. There will be no unacceptable impacts or impairment of park resources or values as a result of the Selected Action. In accordance with the National Environmental Policy Act of 1969 and regulations of the Council on Environmental Quality (40 CFR 1508.9), an environmental impact statement will not be prepared. The Selected Action as detailed may be implemented as soon as practicable.

Recommended:

Don L. Neubacher

Superintendent, Yosemite National Park

Approved:

Christine S. Lebnertz

Director, Pacific West Region, National Park Service