

U.S. DEPARTMENT OF THE INTERIOR  
NATIONAL PARK SERVICE

**RECORD OF DECISION**

RESTORATION OF THE MARIPOSA GROVE OF GIANT SEQUOIAS  
FINAL ENVIRONMENTAL IMPACT STATEMENT

**Yosemite National Park, California**

INTRODUCTION

The National Park Service (NPS) at Yosemite National Park has prepared this Record of Decision for the *Restoration of the Mariposa Grove of Giant Sequoias Final Environmental Impact Statement (Mariposa Grove/FEIS)*. This document includes a brief description of the project background and objectives, a statement of the decision and discussion of the basis for the decision, a summary of the other alternatives considered, a description of the environmentally preferred alternative, a description of the measures that will be implemented to minimize or avoid environmental harm (including a Statement of Finding for Wetlands), and an overview of public involvement and agency consultation.

In addition, pursuant to NPS Management Policies, the park manager's determination of no impairment of park resources and values is attached.

BACKGROUND

In 1864, the U.S. Congress passed landmark legislation granting Yosemite Valley and the Mariposa Grove of Big Trees to the State of California. The statute decreed that both Yosemite Valley and the Mariposa Grove of Big Trees were set aside "... for public use, resort, and recreation; [and] shall be inalienable for all time." Protection of Mariposa Grove was crucial at that time, as logging was ongoing in other giant sequoia groves in California. Mariposa Grove was incorporated into Yosemite National Park in 1906.

The Mariposa Grove of Giant Sequoias supports about 500 mature giant sequoia trees. It is the largest of three giant sequoia groves within Yosemite National Park, containing 86 percent of the park's mapped adult giant sequoias. The NPS estimates that more than one million visitors visit the Mariposa Grove annually. The giant sequoia ecosystem provides habitat for a variety of wildlife including the Pacific fisher, a candidate species for federal listing under the Endangered Species Act. There is a rich cultural history in the Mariposa Grove area including pre-contact and historic-era archeological resources, several historic properties either listed or eligible for listing on the National Register of Historic Places, American Indian traditional cultural resources, and the adult giant sequoia trees. The museum building was constructed circa 1930 near the former site of a cabin originally constructed in 1864 by Galen Clark, the first government-appointed guardian of the Mariposa Grove of Big Trees. The Mariposa Grove of Giant Sequoias and its varied flora and fauna and natural topographic prominences (e.g., Wawona Point), along with certain of the archeological sites, also represent traditional cultural resources of importance to traditionally associated American Indian tribes and groups.

The NPS developed the *Mariposa Grove/FEIS* in response to conditions in the Mariposa Grove area (including the South Entrance to Yosemite National Park) that adversely affect the ecological health of the Grove and diminish the quality of the visitor experience. Current conditions adversely affecting the ecological health of the Grove include the following:

- Roads, trails, and other infrastructure disrupt the natural hydrologic functioning of the Grove.
- Buildings and infrastructure concentrated in the lower Grove area encroach on individual giant sequoias and their roots, and reduce habitat for giant sequoia propagation.
- Ongoing foot and vehicle traffic throughout the Grove is damaging giant sequoia trunks, compacting soils, and exposing shallow giant sequoia roots, potentially making the trees less resilient and more susceptible to external stressors.
- The deteriorated water distribution system through the Grove is leaking thousands of gallons of chlorinated water per day, and may be affecting shallow hydrology and local vegetation.

Current conditions diminishing the quality of the visitor experience include the following:

- Current wayfinding and orientation information is not sufficient for visitors upon arrival at the Grove and while on trails within the Grove.
- Poor road conditions cause seasonal closures, limit vehicle types, and are a safety concern for visitors and park employees.
- The Grove parking lot often fills to capacity early in the day, forcing temporary closures of the lot and Mariposa Grove Road, and causing visitor frustration as they are redirected to limited overflow parking at South Entrance or to Wawona to await a shuttle to return to the Grove.
- Shuttles from Wawona to the Grove are often full when they arrive at the South Entrance shuttle stop, limiting boarding there and increasing visitor wait times.
- Trails and facilities in and around the Grove need improvements to reduce grades and/or increase connectivity to provide better universal accessibility.
- Operation of the commercial tram within the Grove creates vehicle/pedestrian conflicts along the loop road, and intrudes on the experience of pedestrian visitors seeking to enjoy the majestic setting and natural soundscapes, particularly in the upper, more remote areas of the Grove.
- The vault toilets in the lower Grove area are inadequate and not fully accessible, and are the source of nuisance odors that detract from the Grove experience.
- The historic comfort station and the associated septic system and leach field in the upper Grove area should address water-use efficiency and maintainability goals.
- Historic features at Wawona Point, including the masonry overlook wall, steps, and railing, are in disrepair and require repairs to meet current standards.

#### DECISION (Selected Action)

Upon consideration of the concerns and issues raised during the conservation planning and environmental impact analysis process, with due consideration for all public comments received during scoping as well as review of the Draft EIS, and in light of applicable laws, regulations, and NPS guidance, the NPS has selected Alternative 2, South Entrance Hub for implementation. Alternative 2 was identified as the park's Preferred Alternative in the October 2013 *Mariposa Grove/FEIS*. The Selected Action is substantially the same as described for Alternative 2 in the Final EIS. The Selected Alternative includes the following components that will be implemented as staffing and funding allow.

### **Remove Existing Parking from the Lower Grove Area and Restore Giant Sequoia and Wetland Habitat**

The NPS will remove the existing lower Grove parking lot and restore giant sequoia and wetland habitat in the lower and upper Grove areas. This will entail removing asphalt, decompacting soils, recontouring topography, and revegetating the site with local native plants. By removing non-essential buildings and infrastructure; protecting the roots of giant sequoias from the impacts of roads, trails, and foot traffic; removing impediments to natural surface and subsurface water flow; the NPS can effectively preserve, protect, and restore the ecosystem of the Mariposa Grove.

### **Improve Hydrology Related to Roads**

Hydrologic flows through the Mariposa Grove area are a primary process that sustains the giant sequoia trees and associated wetlands. Existing drainage culverts will be repaired or replaced, and roads and trails within the Grove will be graded or outsloped, where appropriate, to promote unimpeded sheet flow and infiltration of snowmelt and rainwater. These improvements will reduce channelization and erosion, and correct flow barriers that divert water within the Grove and the Grove watershed. Routine inspection and maintenance will be required to keep culverts clear of debris and sediment.

### **Remove Gift Shop from Lower Grove Area**

The existing concessioner-operated gift shop and the associated diesel-powered generator will be removed from the lower Grove area. The gift shop building intrudes into the natural setting of the Mariposa Grove, and the generator is a source of noise and air pollution.

### **Reconfigure the South Entrance as a Transit Hub and Contact Area**

Parking at the South Entrance will expand from 20 spaces to a total of 295 standard, oversize, accessible, and shuttle/bus parking spaces. The parking lot at South Entrance will replace the 115 parking spaces removed from the lower Grove area as well as over 100 parking spaces currently used for the shuttle in the vicinity of the Wawona store. Parking capacity estimates will accommodate existing levels of visitation at the Grove.

A shuttle bus boarding and tour bus transfer area will facilitate visitor use of the park shuttle service to travel to the lower Grove area. New visitor services will be provided, including visitor information and educational and other sales items.

### **Provide Pedestrian Access from South Entrance to Mariposa Grove**

The segment of the abandoned Washburn Road alignment from the South Entrance to the Mariposa Grove Road picnic area will be rehabilitated as a pedestrian trail. At least two foot-trail bridges will be constructed to cross streams. A new trail will be constructed in the segment from the picnic area to the lower Grove area.

### **Remove Tram Operations**

The concessioner-operated commercial tram staging area and tram operations will be removed from Mariposa Grove. The current tram ticketing and turn-around area in the lower Grove area will be repurposed to a small transit node to accommodate shuttle and school bus loading and unloading, and accessible parking for placarded private vehicles.

### **Adjust Shuttle Service and Traffic Control**

The shuttle service to the Grove will continue to operate between the South Entrance and the lower Grove area. A separate, limited-schedule shuttle will connect visitors staying at Wawona (including visitors at the hotel and campground), with the South Entrance area where they will be able to catch the shuttle to the Grove. Outside of normal shuttle hours and during the shoulder seasons when the shuttles are not running, visitors will be provided vehicular access to the lower Grove area (in the transit turn-around) or the picnic area along Mariposa Grove Road where parking for a combined total of 50-80 vehicles will be available. The potential for early morning as well as late-day use of the spaces will be contingent upon the hours of shuttle operation. Only placarded or service vehicles will be provided access to the Grizzly Giant during normal shuttle hours of operation. Traffic control during periods of heavy visitation (typically the summer, weekends and on holidays) will continue. Road closures because of snow conditions in the winter will continue.

### **Adjust Commercial Bus Tours**

Commercial buses will stop at the South Entrance for visitor orientation, restrooms, and transfer to shuttles. Depending on facility capacity and shuttle operations, buses less than 40 feet long may drop off passengers in the lower Grove area and park at the South Entrance. In the future, the NPS may need to institute a permit reservation system for commercial tour buses, if demand exceeds the capacity of the septic system or commercial bus parking spaces.

### **Convert the Upper Grove Loop Road to a Pedestrian Trail**

The southern portion of the currently paved historic loop road will be converted to a pedestrian trail. This portion of the loop has a remarkable density of giant sequoias and will be an exceptional pedestrian pathway. Many giant sequoias grow within close proximity to the pavement and as the trees expand in diameter, the width of the road becomes too narrow for vehicles to traverse without impacting their roots and trunks.

### **Convert the Upper Portion of Mariposa Grove Road to a Hardened Pedestrian Trail**

The segment of the Mariposa Grove Road extending from the Grizzly Giant to Wawona Point will be converted into a hardened trail, but occasional use by service vehicles will be allowed, including those needing access to maintain the telecommunications equipment located at Wawona Point

### **Extend Footbridge**

An existing pedestrian bridge in the vicinity of the Fallen Monarch will be removed and replaced with an extended footbridge to reduce impacts on the wetland.

### **Improve Universal Accessibility**

Integrated, universally accessible [compliant with Architectural Barriers Act Accessibility Standards (ABAAS) ] transportation hubs/nodes, parking spaces, comfort stations, interpretive signs and displays, and trails at the South Entrance Station and lower Grove area will allow park visitors with a greater range of physical abilities to experience and enjoy the Mariposa Grove. Visitors with vehicles displaying accessible parking placards or NPS vehicles will drive through the lower Grove area to the Grizzly Giant. Several pullouts will allow these visitors to stop and view individual sequoias or groups of sequoias. Accessible parking spaces will be available at the lower Grove area and the Grizzly Giant for visitors with

accessible parking placards, and the existing vault toilet near the road will be relocated to the Grizzly Giant parking area. The shuttle originating at the South Entrance will continue to be available to visitors with limited mobility.

Accessibility improvements (consistent with ABAAS) will be made to the approach to the existing South Entrance comfort station, which is a contributing feature of the eligible South Entrance Historic District. Any alterations will be designed to meet the U.S. Secretary of the Interior's standards for rehabilitation of historic properties.

Additional accessible trails are proposed in the lower Grove area will allow visitors the opportunity to enjoy the beauty and tranquility of Yosemite's giant sequoia forest that does not currently exist. An accessible trail will be created in the ecologically restored lower Grove area that will include boardwalks with benches and viewpoints. The accessible trail system will enable all visitors to move beyond the vicinity of the parking and shuttle boarding area and into the Grove. Visitors could experience the beauty of the giant sequoias, including the Fallen Monarch, wetlands, streams, and wildlife at their own pace and in a more natural setting than is currently accessible.

Another, similarly accessible trail will be built connecting a small nearby accessible parking area to the Grizzly Giant. It will include portions of a previously abandoned trail and existing trails. This trail will extend past the Grizzly Giant to the California Tunnel Tree, and then beyond to an open overlook on an adjacent ridge. The overlook will offer visitors a glimpse of the landscape context of the Grove and the forest, wetlands and streams that comprise the habitat of the giant sequoias. A trail leading to the adjacent Sierra National Forest is also located at the Grizzly Giant trailhead where the new accessible parking spaces will be located. A potential accessible trail extension could start here, and wind through forest, past a massive granite outcrop, to a small wetland within the park boundary.

### **Rehabilitate Wawona Point**

The historic features at Wawona Point will be rehabilitated. Wawona Point provides a scenic vista of the western edge of the park and the South Fork Merced River valley, stretching toward the Sierra Nevada foothills and the Central Valley beyond. Historic rehabilitation will include repair of rock work, steps, paths, and railings, and removal of remnant asphalt pavement in what formerly was a parking area at the summit. Ecological restoration activities will include revegetation of denuded areas and where pavement is removed.

### **Reconstruct the Wawona Road/Mariposa Grove Road Intersection**

The intersection of Wawona Road and Mariposa Grove Road will be reconstructed and possibly realigned if traffic conditions warrant. The NPS will consider an option for a roundabout in this area if the recent kiosk improvements at the South Entrance do not adequately address congestion for visitors coming into the South Entrance from Fish Camp. The roundabout would be optimally located for the site conditions and roadway requirements, and will accommodate the existing type and volume of traffic using the intersection. Realignment of the intersection is intended to reduce risk of collisions, better accommodate larger vehicles, increase the intersection's vehicle traffic capacity, improve clarity of wayfinding and travel directions for visitors, reduce traffic congestion at the intersection, and improve working conditions for NPS staff.

### **Realign the Road at the Entrance to the Grove**

The road at the entrance to the Grove could be realigned to enhance restoration efforts and straighten the existing tight curve near the giant sequoias in the vicinity of the Three Sentinels. This work will likely be completed in conjunction with the resurfacing of the Mariposa Grove Road between South Entrance and the Grove. The crossing over the creek (e.g., box culvert or bridge) would be relocated to improve safety, control erosion of the drainage channel, and avoid giant sequoias.

### **Modify Water Supply System**

The leaking water distribution piping will be repaired or replaced. The pipeline is leaking chlorinated water, and may be affecting local hydrology and vegetation. A 400-ft. segment of the distribution piping that runs in the Rattlesnake Creek drainage will be decommissioned (removed or pipe-burst) and replaced under the road to Wawona Point. The water treatment and storage units in the upper Grove area will be relocated in the vicinity of the intersection of the loop road and the road to Wawona Point.

### **Repurpose the Museum Building**

The museum building will remain, however, its function as a primary interpretive facility for the Grove will be moved to the new transit hub location at the South Entrance. The museum building may be repurposed as a group hiker's shelter, meeting room, or other compatible use.

### **Improve Orientation and Wayfinding**

Additional signage will be provided where needed to provide clearer orientation and direction to visitors upon arrival at the South Entrance and within the Mariposa Grove.

### **Improve Visitor Education and Interpretation**

Additional interpretive wayside, orientation, and informational exhibits and a visitor contact station will be provided to better educate Mariposa Grove visitors. Interpretation will include historic and cultural uses in the Grove and American Indian traditional cultural resources and practices.

### **Improve Structure and Utility Sustainability**

For relocated facilities, actions will be undertaken in accordance with the National Park Service *Guiding Principles of Sustainable Design* (1993) and *A Sense of Place – Design Guidelines for Yosemite National Park* (2012). These principles include the orientation of buildings to optimize seasonal solar exposures and to minimize the effects of prevailing winds, design that incorporates the use of natural ventilation, energy-efficient lighting, and the installation of energy- and water-efficient fixtures and utilities.

### **Monitor Project Success**

A monitoring plan will be developed prior to project implementation to define the target forest condition and metrics for evaluating the success of restoration efforts as well as defining targeted conditions for the visitor experience.

## **OTHER ALTERNATIVES CONSIDERED**

### **Alternative 1, No Action**

This alternative would continue current management into the future, with no changes to existing facilities, transportation systems, or services. Maintenance and operation of existing facilities such as the parking lot in the lower Grove area and concessioner-provided commercial services including the commercial tram and gift shop would continue.

### **Alternative 3, Grizzly Giant Hub**

Alternative 3 would relocate public parking and visitor information services from the lower Grove area to a location in proximity to the Grizzly Giant, but outside the extent of giant sequoia habitat. The existing road, gift shop, parking area, and commercial tram staging would be removed from the lower Grove area to allow for comprehensive restoration of wetland and giant sequoia habitat. Tram operations would be eliminated within the Grove. A new road would be constructed around the lower Grove area to the new Grizzly Giant visitor parking area.

### **Alternative 4, South Entrance Hub with Modified Commercial Tram Service**

Alternative 4 would be similar to Alternative 2, but under this alternative, the commercial tram staging area would be moved to South Entrance, and commercial tram operations would continue between the South Entrance and the vicinity of the museum building in the upper Grove area.

#### **PRELIMINARY OPTIONS CONSIDERED BUT DISMISSED**

The Council on Environmental Quality guidelines for implementing the National Environmental Policy Act (NEPA) requires federal agencies to analyze all “reasonable” alternatives that substantially meet the purpose and need for the proposed action. Under NEPA, an alternative may be eliminated from detailed study for the following reasons [40 CFR 1504.14 (a)]:

- “Technical or economic infeasibility;” the inability to meet project objectives or resolve need for the project in a cost-efficient manner
- Duplication of other less environmentally damaging alternatives
- Conflicts with an up-to-date valid plan, statement of purpose and significance, or other policy; therefore would require a major change in that plan or policy to implement
- Environmental impacts too great

The following alternatives or actions were considered during the alternatives development phase of the conservation planning process, but were not carried forward for full environmental impact analysis because they met one or more of the above criteria.

### **Lower Grove Area Hub**

This alternative was developed to explore low-cost changes that could make a significant difference in resolving the major issues at the Mariposa Grove. In this alternative, the commercial tram would be removed, the Mariposa Grove parking lot would have a smaller footprint, and modest giant sequoia habitat restoration could be achieved in the lower Grove area that would improve existing conditions. An accessible trail could be constructed, and restroom accessibility at the lower Grove area could be greatly improved. This conceptual alternative had an accessible viewpoint overlooking the Grizzly Giant, but no accessible trails. The primary arrival point and contact area for visitors would have remained in the lower Grove area, and access and parking would remain fragmented at the Grove, South Entrance,

and Wawona. The alternative, though offering some restoration opportunities, did not adequately address the purpose and need components of addressing the sustained overflow parking problems at South Entrance and the subsequent adverse impact on visitor access times and visitor experience. In addition, lower Grove area buildings and infrastructure that are currently adversely impacting giant sequoias as well as other sensitive resources such as wetlands would have remained under this alternative. Because this alternative did not adequately meet the project purpose and need, it was dismissed from further analysis.

### **South Entrance Hub, Complete Commercial Tram Road Removal, Relocate Wawona Point Communications Equipment**

This alternative was developed to provide extensive giant sequoia habitat restoration by completely removing and restoring the existing commercial tram/service road from the lower Grove area to Wawona Point, including the upper Grove area loop road. Other aspects of this alternative were essentially the same as the Alternative 2, South Entrance Hub. To eliminate the service road, the NPS would have had to relocate the communications tower recently installed at Wawona Point. The location of the Wawona Point communications tower is a critical component of the park-wide communications network. The tower requires periodic maintenance (e.g., refueling) throughout the year, and therefore must be accessible via a roadway for service vehicles.

The park reviewed possible sites for tower relocation, but the only suitable alternate location lies within designated wilderness, and relocation costs would be prohibitive, possibly exceeding several million dollars. The project team also considered alternate power supply for the Wawona Point equipment, but determined that new power transmission lines would cross designated wilderness, solar panels would be unreliable in the winter due to snow cover, and delivery of propane via other transportation modes (e.g., helicopter) during winter months would require extensive site preparation and would be expensive and unreliable during inclement weather. Because the communications tower and the current fueling system could not reasonably be relocated or replaced, the “full” restoration benefits envisioned in this alternative could not be realized, and the alternative ended up being nearly identical to Alternative 2, South Entrance Hub. Therefore, this alternative was dismissed from further analysis. Under the retained action alternatives, the road to Wawona Point would be converted into a hardened trail and maintained for occasional vehicular use until the telecommunications tower becomes obsolete due to technological advances, after which more permeable trail surfaces may be explored.

### **Studhorse Parking**

NPS considered adding supplemental parking at the Studhorse parking area located on Wawona Road between Wawona and the South Entrance, to support visitation at the Mariposa Grove. However, the area’s proximity to designated wilderness and topographic constraints made a new large parking lot infeasible in the area. In addition, the South Entrance area, being in closer proximity to the Grove, provides more logical centralized placement for Grove visitor parking. Therefore, this area was dismissed as a possible parking component of the alternatives, and was not evaluated further.

### **Sierra National Forest Parking**

NPS considered collaborating with the U.S. Department of Agriculture, Forest Service to create a collection/parking hub and visitor contact area for Mariposa Grove in the Goat Meadow snow play area



on Sierra National Forest land, or using Sierra National Forest land for road access. Extensive issues with road widening and fee collection were identified. Complications of planning and managing an out-of-park site with multiple jurisdictions, and a desire to have parking and other visitor facilities closer to the Grove and within the boundaries of the park led to the dismissal of this option.

### **New Parking at South Entrance West of Wawona Road**

The NPS considered an option to develop new parking on the west side of Wawona Road, near the Wawona Road/ Mariposa Grove Road intersection. Initial analysis indicated this option would be problematic in terms of topography, visitor orientation, traffic flow, and pedestrian safety. The main concerns were safety of entrances and exits on the Wawona Road curve, and safety for pedestrians crossing the highway. A vehicle or pedestrian underpass beneath Wawona Road was considered to mitigate some of the safety concerns, but the difficulty in maintaining efficient operations at the South Entrance due to parking congestion coupled with the cost associated with a grade separation at this location, led to dismissal of this alternative. Operational issues were also a concern, as the park service rangers' shooting range would be close to the proposed visitor parking. Parking on the east side of the road is more intuitive for people going eastward from South Entrance to Mariposa Grove and allows for a simpler transition for people entering the park from the south. This option also would displace the existing septic system and leach field at South Entrance. The possibility of routing wastewater from South Entrance to the Wawona treatment plant via a new sewer line that would be constructed along Wawona Road also was considered. However, the 7-mile-long sewer line was determined to be cost-prohibitive at an estimated cost of \$12 million to \$14 million, and this option was dismissed.

### **Oakhurst or Fish Camp Parking and Visitor Contact**

The NPS considered developing a visitor contact area (and parking outside park boundaries in Fish Camp or Oakhurst). Complexities with land and building ownership outside the park, and a desire to locate visitor facilities for the Mariposa Grove closer to the Grove and within the boundaries of the park led to the dismissal of this option.

## **BASIS FOR DECISION**

After careful consideration of each alternative and its foreseeable environmental impacts, the expressed purpose and need for federal action, and all public and agency comments, including comments on the *Restoration of the Mariposa Grove of Giant Sequoias Draft Environmental Impact Statement (Mariposa Grove/Draft EIS)*, Alternative 2, has been selected for implementation. This alternative best complies with NPS management policies, the legislated purposes of Mariposa Grove and Yosemite National Park, and the statutory mission of the park to provide long-term protection of Yosemite National Park's resources and values while allowing for visitor use and visitor enjoyment.

The NPS has determined that the Selected Action will:

- Restore the natural habitat of the giant sequoias, including restoration of wetlands by removing unnecessary road and building infrastructure, improving water flow impacted by roads and trails, and eliminating leaking chlorinated water from the water supply system
- Protect the special status Pacific fisher by concentrating vehicles and visitor use away from prime denning habitat and reducing private vehicle traffic on the Mariposa Grove Road

- Improve universal access in the lower Grove area and at the Grizzly Giant by constructing a new trail, providing additional parking, and improving restrooms
- Provide a better opportunity for all visitors to experience the awe and beauty of the unique natural setting by reducing vehicle and generator noise and exhaust fumes within giant sequoia habitat
- Restore the lower Grove area as a visitor destination in itself, rather than a staging area, allowing a fulfilling giant sequoia grove experience for visitors with limited mobility and/or time, and a better transition to the more remote parts of the Grove
- Provide a variety of experiences for visitors by constructing a pedestrian trail from South Entrance to the lower Grove area, an accessible trail in the lower Grove area, and wide trails (converted from roads) in the upper Grove area

As documented in the final EIS, the following key factors support implementation of the Selected Action:

- The environmental impact analyses demonstrate that the Selected Action will have short-term impacts and some adverse effects, but will ultimately secure long-term benefits for Yosemite National Park resources
- The Selected Action has a high likelihood of achieving the expressed purpose, need, goals, and objectives as articulated in the draft and final EIS
- The Selected Action fulfills the vision for restoring park resources as described in the 1980 *General Management Plan for Yosemite National Park*
- The Selected Action is fully compliant with NPS’s mission and policies, and other pertinent laws and regulations, and in particular fosters the preservation of the park in a state of nature as set forth in the 1916 Act
- The Selected Action specifies all feasible and prudent measures to minimize environmental harm
- The Selected Action was crafted through several years of public involvement and agency coordination, and is a reasonable and rational course of action supported by park partners, researchers, and local communities
- Undertaking the Selected Action will not impair park resources and values

#### ENVIRONMENTALLY PREFERRED ALTERNATIVE

In accordance with NPS Director’s Order 12: Conservation Planning, Environmental Impact Analysis, and Decision-making and Council on Environmental Quality requirements, the NPS is required to identify the “environmentally preferred alternative.” The environmentally preferred alternative is determined by applying the criteria listed in NEPA Section 101(b). The Council on Environmental Quality (46 Federal Register 18026-18038) states that the “environmentally preferable alternative is the alternative that would promote the national environmental policy as expressed in NEPA’s Section 101.” Generally, the environmentally preferred alternative is the alternative that causes the least damage to the biological and physical environment and that best protects, preserves, and enhances historic, cultural, and natural resources (46 Federal Register 18026 – 46 Federal Register 18038). Per Section 101 of NEPA, it is the responsibility of the federal government to address the following goals:

- (1) Fulfill the responsibilities of each generation as trustee of the environment for succeeding generations.

All of the action alternatives would, to varying degrees, reduce development footprints within the Mariposa Grove, restore hydrologic and ecological systems to more natural conditions, and stabilize and/or rehabilitate cultural resources at South Entrance, the Grove, and Wawona Point. The Selected Action best meets this goal because it will reduce developed area within sequoia habitat; require the least new development outside sequoia habitat; implement substantial restoration of wetlands and giant sequoia habitat; and better protect Pacific fishers from road fatalities on the Mariposa Grove Road and within the Grove. The project will also improve the soundscape throughout the Grove by eliminating most private vehicle parking in the lower Grove area during peak-use periods and discontinuing operation of the commercial tram in the upper Grove area. All of these actions will address visitor and operational services that are adversely affecting giant sequoia habitat and will provide the best opportunity for sustaining the long-term health of the Mariposa Grove.

- (2) Assure for all visitors safe, healthful, productive, and aesthetically and culturally pleasing surroundings.

All of the action alternatives would meet this goal. The Selected Action best fulfills this goal for several of the reasons stated above, in conjunction with affording the best balance of more efficient visitor transport via shuttle to and from the Grove and relocation of traffic- and parking-related impacts outside of the Grove. The Selected Action provides universal access to a quality giant sequoia grove experience in the lower Grove area while preserving a less developed, more natural visitor experience in the upper Grove area through elimination of the commercial tram operations and reducing the footprint of trails and roadways. Wayfinding signs will be placed on the short section of road below the Grizzly Giant to encourage visitors to use the pedestrian trail instead of the road. This will help separate pedestrians from vehicles with accessible parking placards going to the Grizzly Giant. The Selected Action assures a safe and aesthetically and culturally pleasing environment for all Mariposa Grove visitors.

- (3) Attain the widest range of beneficial uses of the environment without degradation, risk to health or safety, or other undesirable and unintended consequences.

The Selected Action will attain the widest range of beneficial uses of the environment while minimizing further degradation of the sensitive giant sequoia environment, and managing risks to visitor health and safety concerns by substantially reducing vehicle/pedestrian conflicts within the Grove. All of the action alternatives would improve sanitary facilities, and reduce current safety hazards associated with Grove traffic, shuttle stops, and parking. The Selected Action will also improve visitor safety by separating hikers and pedestrians from roadway traffic, eliminating the commercial tram service, and redesigning parking areas and shuttle stops, thereby reducing vehicle/pedestrian conflicts currently associated with shared use of the in-Grove parking lot and roadway. The road below the Grizzly Giant will be signed to encourage visitors to use the pedestrian trail to help separate pedestrians from vehicles.

- (4) Preserve important historic, cultural, and natural aspects of our national heritage, and maintain, wherever possible, an environment which supports diversity, and variety of individual choice.

The Selected Action will best restore and preserve the giant sequoias of the Mariposa Grove, which are important to our national heritage and the development of both state and national park systems. The Selected Action and Alternative 3 would provide a better opportunity for solitude in the upper Grove area with the removal of the tram and exclusion of private vehicles. All of the action alternatives would avoid and/or minimize effects on historic and traditional cultural aspects of the Grove and South Entrance areas; Alternative 3 would have the least effect on the historic setting at South Entrance, but would most extensively disturb archeological resources and alter historic circulation patterns within the Grove by constructing a new road to a new visitor parking and information hub near the Grizzly Giant.

- (5) Achieve a balance between population and resource use which will permit high standards of living and a wide sharing of life's amenities.

The Selected Action will reduce in-Grove infrastructure and best conserve energy by significantly restricting private vehicle access to the Grove and eliminating open-air diesel-powered generator use and commercial tram operations within the Grove. All action alternatives improve accessibility to the Grove for visitors with limited mobility. The Selected Action offers the best opportunity for expanding the range of visitor experiences by expanding accessible trail opportunities in diverse areas in the lower Grove area and at the Grizzly Giant. The Selected Action and Alternative 3 would provide a better opportunity for quiet, natural sounds, and solitude in the upper Grove area with the removal of the tram and private vehicles and enhance the quality of renewable resources and approach the maximum attainable recycling of depletable resources.

All of the action alternatives would implement sustainable principles and technologies in accordance with *Guiding Principles of Sustainable Design* (NPS 1993). These include recycling of demolition debris to the extent practicable, using recycled materials in construction, repair or replacement of inefficient systems, improved operational practices, and installation of energy- and water-efficient features and utilities. The Selected Action represents the most efficient management of depletable fossil fuels both by eliminating in-Grove tram operations, open-air diesel-powered generators, and most private vehicle access during peak visitor season, and by concentrating visitor and employee parking near a park entrance and implementing efficient shuttle service using buses that operate on alternative fuels.

In summary, The Selected Action (Alternative 2) on balance best achieves these national environmental policy goals, and therefore is identified as the environmentally preferred alternative.

#### MEASURES TO MINIMIZE ENVIRONMENTAL HARM

The NPS places a strong emphasis on avoidance, minimization, and mitigation of adverse impacts under NEPA, and adverse effects under the National Historic Preservation Act. To protect natural, cultural, and social resources and the quality of the visitor experience, mitigation measures will be implemented as part of the Selected Action as identified in Appendix A. Mitigation measures will occur prior to, during, and after implementation of all proposed actions. In addition, mitigation measures identified through consultation with the California State Historic Preservation Officer and traditionally associated American

Indian tribes and groups are identified in a project-specific Memorandum of Agreement, as required under 36 CFR Part 800 (Appendix B).

Monitoring and enforcement programs will ensure proper and timely implementation of these measures. The NPS will obtain necessary federal and state permits required to undertake the actions described in the Selected Action and additional mitigation measures may be identified through those processes.

## PUBLIC INVOLVEMENT AND AGENCY COORDINATION

### **Project Scoping**

The NPS conducted public scoping to understand the spectrum of concerns, interests, and issues to be considered during the planning process for the *Mariposa Grove/EIS*. Public open houses took place in Yosemite Valley on August 31, 2011, September 28, 2011, December 7, 2011, and January 25, 2012 to inform interested parties about the proposed project and to solicit comments from members of the public. Public scoping comments were accepted from August 31, 2011, through February 3, 2012. The park also conducted a public site visit at the Mariposa Grove on October 14, 2011. Approximately 20 interested individuals attended.

The NPS accepted public comments by mail, fax, email, through the Planning, Environment, and Public Comment (PEPC) website at <http://www.parkplanning.nps.gov/mariposagrove>, and on comment forms available at public scoping meetings. During the public scoping period, the park received 43 letters from 41 individuals, one organization – the Sierra Club Yosemite Committee, and one business – the Yosemite Sierra Visitors Bureau. Analysis of these letters identified 126 discrete substantive comments, from which 15 general concern statements were generated. All comments received during the scoping period were carefully read and considered, and are now part of the administrative record for this project.

Concerns which emerged during the public scoping period were largely associated with the ecology and natural resources of the Grove, visitor use and experience, public health and safety, transportation, soundscapes, and restroom facilities. The long-term sustainability and health of the Grove's ecosystem, along with the negative effect of current visitor amenities at the Grove were key issues raised in public scoping. Commenters expressed concerns regarding the parking lot in the lower Grove area – it often fills to capacity, forcing temporary closures of the parking lot, long shuttle rides and traffic congestion at the South Entrance. Parking lot noise and traffic and vehicle operation on Grove roads also diminish the visitor experience. Visitor accessibility was inadequate. Safety concerns regarding road configuration, pedestrian crossings, and access at the South Entrance were also expressed in scoping comments. Scoping comments addressed the diminished soundscape associated with noise from vehicle traffic and tram audio presentations. Commenters were also critical of the condition of the existing vault toilets in the lower Grove area. These comments were primary drivers informing preparation of the Draft EIS.

On June 27, 2012, the NPS shared results of the Choosing by Advantages workshop for the Mariposa Grove plan with the public at the monthly open house in Yosemite Valley. Design drawings and scoring for each preliminary alternative were presented, and input received led to the reconsideration of some alternatives. During this period, internal and agency scoping was conducted in consultation with NPS managers and staff, traditionally associated American Indian tribes and groups, affected state and federal agencies, and local and state governments.

### **Public Review of the *Restoration of the Mariposa Grove Draft Environmental Impact Statement***

The *Mariposa Grove/Draft EIS* was available to the public, federal, state, and local agencies and organizations for a 61-day public review period from March 8, 2013 through May 7, 2013. The U.S. Environmental Protection Agency published its notice of filing and release of the *Draft EIS* on March 8, 2013 (the NPS notice of availability was published on March 14, 2013). Electronic copies of the *Mariposa Grove/Draft EIS* were posted to the park's website at [www.nps.gov/yose/parkmgmt/mgrove.htm](http://www.nps.gov/yose/parkmgmt/mgrove.htm). Approximately 70 printed copies and/or CDs of the document were distributed to individuals who requested copies, as well as to congressional delegations, state and local elected officials, federal agencies, traditionally associated American Indian tribes and groups, organizations and local businesses, public libraries, and the news media. The NPS provided notice of the plan's availability for public comment via a press release distributed to a wide variety of news media, and announcements placed on the park's website and in online newsletters, printed newsletters, and local public libraries.

Park staff discussed the *Mariposa Grove/Draft EIS* via a public webinar on April 9, 2013. In addition, park staff hosted public meetings on April 12, 2013 (at Tenaya Lodge in Fish Camp, California) and April 24, 2013 (at the Visitor Center Auditorium in Yosemite Valley, California). These two meetings consisted of an open house, presentation, and an opportunity to discuss the plan with park staff members and to provide comment.

Public comment letters were received through the PEPC website, by email, and by mail. During the 61-day public comment period, the park received 335 public comment letters. Two comment letters were from Federal agencies (U.S. Army Corps of Engineers and the U.S. Environmental Protection Agency Region 9), one comment letter was from a state agency (California State Clearinghouse and Planning Unit), five letters were from organizations (Extinction Witness, Central Sierra Environmental Resource Center, National Parks and Conservation Association, Yosemite/Mariposa County Tourism Bureau, Yosemite Sierra Visitors Bureau), one letter was from a business (Delaware North Companies Parks and Resorts at Yosemite, Inc.), and the remainder originated from unaffiliated individuals. The U. S. Environmental Protection Agency letter (dated May 3, 2013) rated the preferred Alternative (Alternative 2) as "Lack of Objections." This rating can be summarized as no potential environmental impacts requiring substantive changes to the proposal.

An analysis of all the combined responses identified 356 discrete comments, from which 68 general concern statements were generated. The majority of comments received during the public comment period were statements of support for Alternative 2 (Preferred alternative) (270 correspondences), or statements of support for restoration efforts in Mariposa Grove (239 correspondences). Correspondence also reflected concern about access to the upper Grove area for specific users including people with disabilities, the elderly, or young children (24 correspondences). There were 17 correspondences that asked the National Park Service to consider transportation alternatives to the current tram system in the upper Grove area.

On November 1, 2013 the U.S. Environmental Protection Agency published its notice of filing of the final EIS in the *Federal Register*; initiating the minimum 30 days "no action" waiting period through December 2, 2013. The NPS Notice of Availability was published in the *Federal Register* on November 5, 2013.

## **Federal, State, & Tribal Consultation and Coordination**

### ***California State Office of Historic Preservation***

The NPS is consulting with the California State Office of Historic Preservation under the four-step process outlined in 36 CFR Part 800. The NPS will continue to consult with the State Historic

Preservation Officer (SHPO) through design and construction of the project as needed. As recommended by the U.S. Army Corps of Engineers (USACE), the NPS will serve as the lead agency on behalf of the USACE regarding future consultation with the SHPO regarding permits.

Cultural resources investigations and reports for the *Mariposa Grove/EIS* were conducted in accordance with the Section 106 process under 36 CFR Part 800 "Protection of Historic Properties", the regulations that implement the National Historic Preservation Act. The NPS initiated consultation with the with a letter sent on September 30, 2011. A site visit in October 2011 was conducted with the staff of the State Office of Historic Preservation during the scoping period for the project. On April 11, 2012, the park sent a letter requesting concurrence for a determination of ineligibility for four archeological sites in the study area. On June 26, 2012 the park sent a letter requesting concurrence on the amendment to the Mariposa Grove consensus determination of eligibility. On February 5, 2013, the NPS received a letter from the California State Office of Historic Preservation concurring with the boundaries of the Area of Potential Effects (APE); the recommended eligibilities, as well as agreement that historic properties have been sufficiently identified. The NPS developed a Memorandum of Agreement (MOA) with the SHPO as part of consultation for this project. The MOA provides the mechanism to resolve the adverse effects of the *Mariposa Grove/EIS* and it completes the requirements of Section 106 of the National Historic Preservation Act (16 U.S.C. Section 470f) and its implementing regulations (36 CFR 800) with regard to this plan. A draft MOA was included as an appendix to the *Mariposa Grove/Final EIS*, and the final signed MOA is included in this Record of Decision (Appendix B).

#### ***The Advisory Council on Historic Preservation***

The Advisory Council on Historic Preservation (ACHP) was notified of the initiation of the project on September 30, 2011. Per the ACHP's November 12, 2011 correspondence, the park submitted follow-up documentation consistent with 36 CFR §800.11(e) in October, 2013. On December 3, 2013, the ACHP notified the park of their intention not to participate in the development of the project MOA.

#### ***American Indian Consultation***

Yosemite National Park consults with seven traditionally associated American Indian tribes and groups that have ancestral connections to Yosemite National Park: the American Indian Council of Mariposa County, Inc. (aka Southern Sierra Miwuk Nation), Bishop Paiute Tribe, Bridgeport Indian Colony, Mono Lake Kutzadika<sup>a</sup>, North Fork Rancheria of Mono Indians of California, Picayune Rancheria of the Chukchansi Indians, and the Tuolumne Band of Me-Wuk Indians. The NPS initiated consultation with these American Indian tribes and groups in a letter dated October 19, 2011 (with a subsequent correction letter dated November 28, 2011).

Tribal consultation for this project took place at a number of meetings and tribal site visits. In addition to consultation meetings with individual tribal groups, all traditionally associated American Indian tribes and groups were invited to:

- An informational project scoping meeting on January 5, 2012. Representatives from the American Indian Council of Mariposa County, Inc. and the Tuolumne Band of Me-Wuk Indians attended.
- A site visit to the Mariposa Grove on January 11, 2012. Representatives from the American Indian Council of Mariposa County and the Tuolumne Band of Me-Wuk Indians attended.

- A site visit on May 22, 2012. Representatives from the American Indian Council of Mariposa County, the Tuolumne Band of Me-Wuk Indians, and the Picayune Rancheria of Chukchansi Indians attended.
- A site visit on April 2, 2013. Representatives from the American Indian Council of Mariposa County, the Tuolumne Band of Me-Wuk Indians, and the North Fork Rancheria of Mono Indians of California attended.
- A site visit on July 10, 2013. Representatives from the American Indian Council of Mariposa County, the Tuolumne Band of Me-Wuk Indians, the North Fork Rancheria of Mono Indians of California, and the Picayune Rancheria of the Chukchansi Indians attended.
- An All Tribes meeting in Lee Vining on July 12, 2013, which discussed the *Mariposa Grove/EIS* among other projects. The American Indian Council of Mariposa County, Inc. (aka Southern Sierra Miwuk Nation), Bishop Paiute Tribe, Mono Lake Kutzadika<sup>a</sup>, North Fork Rancheria of Mono Indians of California, Picayune Rancheria of the Chukchansi Indians, and the Tuolumne Band of Me-Wuk Indians attended this meeting.
- A consultation meeting on October 1, 2013. Representatives from the American Indian Council of Mariposa County and the Picayune Rancheria of the Chukchansi Indians attended to discuss tribal stipulations in the Memorandum of Agreement.

Throughout the tribal consultation process, associated American Indian tribes and groups brought forward a range of issues, concerns, and proposed actions, including (but not limited to) the following:

- Protect culturally significant archeological sites
- Remove the gift shop and restore the area to protect archeological resources
- Avoid removing black oaks
- Avoid impacts on mature trees
- Not shifting impacts of the Grove project into previously undisturbed areas
- Consider elevated trails to minimize effects on giant sequoia roots
- Retain access to Wawona Point for tribal traditional cultural practices
- Enhance picnicking opportunities
- Minimize impacts of restrooms in the lower Grove area (consider keeping vault toilets)
- Provide opportunities for Native American youth to participate in project implementation
- Reduce the scale of the parking lots to lessen impacts on resources by keeping shuttle operation in Wawona
- Include information about Native American connections to the Mariposa Grove in interpretive components

The NPS worked with the American Indian tribes and groups to address these issues and concerns, and strongly considered these issues and concerns throughout the development of the alternatives. Under all alternatives, the gift shop would be carefully removed from the underlying archeological site in the lower Grove area. Plans for developing a shuttle staging area in the lower Grove area were modified between the draft and final EIS to ensure protection of archeological sites, California black oaks, and other mature trees where feasible. Elevated trails (including boardwalks) are part of the design of all new proposed accessible trails. Access to Wawona Point for tribal gatherings will continue. Trailside



interpretive components to emphasize Native American connections to the Mariposa Grove will be focused within the sequoia grove. The NPS is actively pursuing opportunities to engage American Indian youth in project implementation, particularly in ecological restoration activities and trail construction.

The NPS minimized the size of the South Entrance parking lot to the extent possible to meet the goals of the plan. Alternatives 2 through 4 in the EIS do not retain the large shuttle operation from Wawona to the Mariposa Grove, as proposed by some traditionally associated tribal groups. Rather, the shuttle operation from Wawona will be substantially reduced as more parking becomes available closer to the Grove at the South Entrance. The new parking at the South Entrance will reduce congestion and roadside parking in Wawona and eliminate the need for backtracking (e.g., visitors driving to the Grove from Yosemite Valley or the South Entrance, finding the lot at the Grove or the South Entrance full, driving back to Wawona to park, then taking the shuttle back to the Grove).

The NPS will continue to consult with traditionally associated American Indian tribes and groups throughout project design and implementation. The NPS developed a Memorandum of Agreement (Appendix B) in consultation with the SHPO. The Memorandum of Agreement includes stipulations to avoid, minimize and mitigate adverse effects to historic properties with traditional cultural and religious significance to American Indian tribes. The NPS invited associated American Indian tribes and groups to sign as concurring parties to the Memorandum of Agreement.

#### ***U.S. Fish and Wildlife Service***

The Endangered Species Act of 1973, as amended (16 USC 1531 et seq.), requires federal agencies to consult with the U.S. Fish and Wildlife Service (USFWS) to ensure that any action authorized, funded, or carried out by the agency does not jeopardize the continued existence of listed species or critical habitat. The NPS initially obtained a list of federally listed endangered and threatened species that may be present in the South Entrance area and the Mariposa Grove from the USFWS on November 14, 2011, and compared this list to park records. The list was updated regularly and used as the basis for the special status species analysis in the EIS. On March 15, 2012, the park contacted the USFWS regarding the candidate species Pacific fisher and Sierra Nevada red frog, and the timing of potential listing under the Endangered Species Act. On May 3, 2012, the park entered into informal consultation with the USFWS to develop appropriate mitigation measures and proactive habitat improvements. The NPS provided the USFWS with a set of draft mitigation measures to protect the Pacific fisher on June 24, 2013. The USFWS concurred in a June 3, 2013 email that “it would be unlikely that the implementation of alternative 2 of the *Mariposa Grove of Giant Sequoias Draft Environmental Impact Statement* would result in adverse effects to fisher.” Should the Pacific fisher subsequently be proposed for listing or listed under the Endangered Species Act during implementation of the Mariposa Grove project, the NPS will continue conferencing or consultation with the USFWS as appropriate.

#### ***U.S. Army Corps of Engineers, Regulatory Board***

The Clean Water Act (Public Law 92-500) requires federal land agencies to consult with the U.S. Army Corps of Engineers (USACE) regarding wetlands located in or near proposed projects. The NPS is consulting with the USACE regarding the *Mariposa Grove/FEIS* in accordance with Section 404 of the Clean Water Act (33 U.S.C. 1344) and Section 10 (33 U.S.C. 403) of the Rivers and Harbors Act.

Under Section 404 of the Clean Water Act, permit approval is required for projects that may result in the discharge of dredged or fill material into waters of the United States. This includes all navigable waters, their tributaries, impoundments of these waters, and adjacent wetlands. Examples of Section 404

activities include infrastructure development, road fills, and riprap. Some actions proposed in the *Mariposa Grove/FEIS* may require permits for the discharge of fill material. The NPS will obtain required Section 404 permits prior to implementing any such actions.

Under Section 10 of the Rivers and Harbors Act, permit approval is required for the placement of structures in or over, or work in or over, navigable waters of the United States which affects their course, location, condition, or capacity. The NPS will ensure that all USACE permit approvals associated with the *Mariposa Grove/FEIS* are in place prior to implementation.

The NPS provided a copy of the draft and final EIS to the USACE, and the USACE responded with a comment letter on April 11, 2013, in support of the alternative that restores and protects the most waters of the United States. The Selected Alternative (and Alternative 3) would restore the most waters of the United States among the alternatives. Between the draft and final EIS, the NPS was able to reduce potential impacts to wetlands associated with construction of the South Entrance transit hub from direct impacts to indirect impacts. The NPS is working with USACE to ensure that wetland maps associated with the *Mariposa Grove/FEIS* are verified per USACE standards prior to submittal of permit applications.

### ***State Water Resources Control Board and Central Valley Regional Water Quality Control Board***

The NPS works with state and local government agencies to maintain the highest possible water quality standards and to take action to restore substandard waters as directed by *NPS Management Policies 2006* and Director's Order 84, Public Health (2004).

The State Water Resources Control Board (SWRCB) and the nine Regional Water Quality Control Boards (RWQCBs) are the regulatory boards within California's Environmental Protection Agency that derive their authority from §401 of the Clean Water Act and Section 13020 of the California Water Code. The SWRCB allocates rights to the use of surface water and, along with the regional boards, is charged with protecting surface, ground, and coastal waters throughout the state. The RWQCB issues permits that govern and restrict the amount of pollutants discharged into the ground or surface water, which includes regulating storm water during construction activities. Under §401, every applicant for a federal permit or license for any activity that may result in a discharge to a water body must obtain State Water Quality Certification that the proposed activity will comply with state water quality standards.

Yosemite National Park is under the jurisdiction of Regional Board V, Central Valley, and obtains any necessary permits and/or certifications for construction activities from that board. If required, the NPS will file a Notice of Intent to discharge storm water and prepare and implement provisions of a Storm Water Pollution Prevention Plan to control run-off from construction activities. The NPS provided a copy of the *Mariposa Grove* draft and final EIS to the RWQCB, who in turn notified the NPS that they will provide input as part of future permitting processes, as necessary.

### ***NPS Water Resources Division***

A Wetland Statement of Findings is a required component of this project, per NPS Director's Order #77-1: Wetland Protection, which establishes the policies, requirements, and standards for implementing Executive Order 11990 (Protection of Wetlands); this analysis is required when an alternative proposed for implementation could result in adverse impacts on wetlands.

The Draft and Final *Mariposa Grove/FEIS* included a draft Wetland Statement of Finding for public review (Appendix F in the Final EIS). NPS park staff worked with the NPS Water Resources Division to ensure technical adequacy and Servicewide consistency of the *Wetland Statement of Findings for the Mariposa*

*Grove*, which documented the rationale for implementation of the proposed project with regard to wetlands, analyzed anticipated effects on wetland resources, described the effects on wetland values associated with the Selected Action, provided a thorough description of mitigation measures, and ensured "no net loss" of wetland functions or values.

The *Wetland Statement of Findings for the Mariposa Grove* stated that Alternative 2 would result in an estimated restoration of 1.0 acres of highly-valued wetland habitat in the Mariposa Grove as a result of the project, the loss of about 0.24 acre of lower-value wetland at the South Entrance. The most recent design of the parking hub at the South Entrance, as illustrated in the Mariposa Grove/FEIS, was able to avoid direct impacts to the wetland near the South Entrance. Impacts to this wetland were reduced from direct to indirect impacts, as documented in the final Wetland Statement of Findings (see Appendix C of this Record of Decision).

#### IMPLEMENTATION AND PHASING

The NPS plans to initiate groundbreaking for elements of the Mariposa Grove project in June 2014. The large components of the project, such as construction of the South Entrance parking hub and removal of the parking lot in the lower Grove area and subsequent ecological restoration, are dependent on more detailed site design and securing funding. These components require additional preparation such as site design, construction documentation, contracting, and interpretive design before work begins on the ground. Preparation for the larger components of the project will begin immediately and the NPS expects design and contracting to be complete in early 2015. As the NPS secures funding and the project progresses through design and contracting, specific implementation information will be available.

#### CONCLUSION

The Selected Action (Alternative 2) provides the most comprehensive, long-term, effective strategy among all the alternatives considered in the *Mariposa Grove/FEIS* for meeting the National Park Service's purposes, goals, and criteria for managing Yosemite National Park and for meeting national environmental policy goals. Implementing the Selected Action will protect the long-term ecological health of Mariposa Grove and assist the park in the restoration of native ecosystems and resumption of natural processes. The Selected Action allows the NPS to balance protection of the park's natural and cultural resources with the enjoyment of the awe-inspiring giant sequoia in the Mariposa Grove by all park visitors. All aspects of the Selected Action will be undertaken and monitored under the direction of the Superintendent, Yosemite National Park, beginning as soon as practicable.



Christine S. Lehnertz, Regional Director  
Pacific West Region, National Park Service



Date

## Appendix A— Mitigation Measures

The following mitigation measures have been incorporated into the Selected Action to avoid or reduce adverse impacts on park resources. Many of these measures and practices are based on the successful giant sequoia ecological restoration project in Giant Forest, Sequoia National Park. These mitigation measures that would occur prior to, during, and after construction of specific management actions.

Mitigation Measure	Responsibility
<b><i>Construction and Design-Related Measures</i></b>	
Apply for and comply with all federal and state permits required for construction-related activities, including Clean Water Act Section 401 and 404.	Yosemite National Park (YNP), Project Manager
Develop an emergency notification plan that complies with park, federal, and state requirements and allows contractors to properly notify park, federal, and/or state personnel in the event of an emergency during construction activities. This plan will address notification requirements related to fire, personnel, and/or visitor injury, releases of spilled material, evacuation processes, etc. Submit the emergency notification plan to the NPS for review/approval prior to commencement of construction activities.	YNP, Project Manager
Notify utilities prior to construction activities. Identify locations of existing utilities prior to removal activity to prevent damage to utilities. The Underground Services Alert and NPS maintenance staff will be informed 72 hours prior to any ground disturbance. Construction-related activities will not proceed until the process of locating existing utilities is completed (water, wastewater, electric, communications, and telephone lines). An emergency response plan will be required of the contractor.	YNP, Project Manager
Utilize the guidance in <i>A Sense of Place: Design Guidelines for YNP</i> (NPS 2012) in new construction and design modifications.	YNP, Project Manager
Ensure all equipment used in the Grove has a low compaction factor (may include excavator, dozer, backhoe, loader, skid steer, and/or dump truck).	YNP, Project Manager
Prior to entry into the park, steam-clean heavy equipment to prevent importation of non-native plant species, tighten hydraulic fittings, ensure hydraulic hoses are in good condition and replace if damaged, and repair all petroleum leaks.	YNP, Project Manager; Contractor
Ensure that construction or restoration actions do not impact the surrounding area, specifically giant sequoia, wetland, or riparian ecosystems or any primary ecological processes, by limiting size and development of staging and construction areas, and confining them to developed or disturbed areas to the extent practicable. Confine work areas within creek channels to the smallest area necessary. Store all construction equipment within the delineated work limits.	YNP, Project Manager; Contractor
Inspect the project to ensure that impacts stay within the parameters of the project and do not escalate beyond the scope of the environmental assessment, as well as to ensure that the project conforms with all applicable permits or project conditions.  Implement compliance monitoring to ensure that the project remains within the parameters of National Environmental Policy Act (NEPA) and National Historic Preservation Act (NHPA) compliance documents.	YNP, Project Manager; Contractor
Provide a project orientation for all construction workers to increase their understanding and sensitivity to the challenges of the special environment in which they will be working.	YNP, Project Manager
If deemed necessary, demolition/construction work on weekends or federal government holidays may be authorized, with prior written approval of the Superintendent.	YNP, Project Manager

Mitigation Measure	Responsibility
Remove all tools, equipment, barricades, signs, surplus materials, and rubbish from the project work limits upon project completion. Repair any asphalt surfaces that are damaged due to work on the project to original condition. Remove all debris from the project site, including all visible concrete, timber, and metal pieces	YNP, Project Manager; Contractor
The park shall develop a Communications Strategy Plan to alert necessary park and Concessioner employees, residents, and visitors to pertinent elements of the construction work schedule.	YNP, Project Manager
Verify utility locations by contacting the Underground Services Alert prior to the start of construction.	YNP, Project Manager, Contractor
<b>Hazardous Materials</b>	
Prepare an Oil and Hazardous Materials Spill Prevention, Control, and Countermeasure Plan for the project to address hazardous materials storage, spill prevention, and response. Submit the Plan for park review and approval prior to construction.	Contractor
Store and use all hazardous materials in compliance with federal regulations. All applicable Materials Safety Data Sheets will be kept on site for inspection.	Contractor
Prohibit hazardous or flammable chemicals from storage in the staging area, except for substances identified in the Oil and Hazardous Materials Spill Prevention, Control, and Countermeasure Plan. Hazardous waste materials shall be immediately removed from project site in approved containers.	Contractor
Comply with all applicable regulations and policies during the removal and remediation of asbestos, lead paint, and polychlorinated biphenyls.	Contractor
<b>Spill Prevention/ Response</b>	
Develop and implement a comprehensive spill prevention/ response plan that complies with federal and state regulations and addresses all aspects of spill prevention, notification, emergency spill response strategies for spills occurring on land and water, reporting requirements, monitoring requirements, personnel responsibilities, response equipment type and location, and drills and training requirements. The spill prevention/response plan will be submitted to the park for review/approval prior to commencement of construction activities.	Contractor
To minimize the possibility of hazardous materials seeping into Contractor soil or water, check equipment frequently to identify and repair any leaks. Standard measures include hazardous materials storage and handling procedures; spill containment, cleanup, and reporting procedures; and limitation of refueling and other hazardous activities to upland/nonsensitive sites. Provide an adequate hydrocarbon spill containment system (e.g., absorption materials, etc.) on site, in case of unexpected spills in the project area. Ensure equipment is equipped with a hazardous spill containment kit at all times. Ensure that personnel are trained in the use of hazardous spill containment kits.	Contractor
<b>Waste Management</b>	
Require construction personnel to adhere to park regulations concerning food storage and refuse management.	YNP, Project Manager, Contractor
Properly secure trash during the workday and remove all trash from site at the end of each workday.	YNP, Project Manager, Contractor
<b>Air Quality and Dust Abatement</b>	

Mitigation Measure	Responsibility
<p>Implement and comply with a dust abatement program during construction. Measures include, but are not limited to, the following:</p> <ul style="list-style-type: none"> <li>• Water or apply soil stabilizers to disturbed areas;</li> <li>• Cover and/or seal truck beds and stockpiles to minimize blowing dust or loss of debris;</li> <li>• Limit truck and related construction equipment speeds in active construction areas to a maximum of 15 miles per hour and strictly adhering to park regulations and posted speed limits in other areas while inside park boundaries;</li> <li>• Minimize vegetation clearing;</li> <li>• Re-vegetate post construction.</li> </ul>	YNP, Contractor
<p>Implement equipment exhaust controls during construction. Measures include, but are not limited to, the following:</p> <ul style="list-style-type: none"> <li>• Idling times shall be minimized either by shutting equipment off when not in use or reducing the maximum idling time to two minutes. Clear signage shall be provided for construction workers at all access points;</li> <li>• Require that all construction equipment, diesel trucks, and generators be equipped with Best Available Control Technology for emission reductions of NOx and PM;</li> <li>• Require all contractors use equipment that meets CARB's most recent certification standard for off-road heavy duty diesel engines;</li> <li>• Require all equipment operations to occur during daytime hours to minimize effects of local inversions.</li> </ul>	YNP, Contractor
<p>Maintain adequate dust suppression equipment and using clean water to control excess airborne particulates at staging areas, active construction zones, and unpaved roads leading to/from active construction areas.</p>	Contractor
<b>Hydrology, Water Quality, and Wetlands</b>	
<p>Prepare an erosion control plan specifying measures to prevent erosion/ sedimentation problems during project construction. The plan would include a map of the project site delineating where erosion control measures will be applied. The following minimum criteria, adapted from the Guidelines for Protection of Water Quality During Construction and Operation of Small Hydro Projects (CVRWQCB 1983), would be met:</p> <ul style="list-style-type: none"> <li>• Where working areas are adjacent to or encroach on live streams, barriers shall be constructed that are adequate to prevent the discharge of turbid water in excess of specified limits.</li> <li>• Material from construction work shall not be deposited where it could be eroded and carried to the stream by surface runoff or high stream flows.</li> <li>• All disturbed soil and fill slopes shall be stabilized in an appropriate manner.</li> <li>• Surface drainage facilities shall be designed to transport runoff in a non-erosive manner.</li> <li>• Wastewater contaminated with by-products from construction activities shall be contained in a holding or settling tank to prevent contaminated material from entering watercourses or wetlands.</li> <li>• Waters shall be free of changes in turbidity that cause a nuisance or adversely affect beneficial uses. Increases in turbidity attributable to controllable water quality factors shall not exceed the following limits, as described in The Water Quality Control Plan for the Central Valley Regional Water Quality Control Board (CVRWQCB 1998). In determining compliance with the limits below, appropriate averaging periods may be applied, provided that beneficial uses will be fully protected: <ul style="list-style-type: none"> <li>○ Where natural turbidity is between 0 and 5 nephelometric turbidity units (NTUs), increases shall not exceed 1 NTU.</li> <li>○ Where natural turbidity is between 5 and 50 NTUs, increases shall not exceed 20% of the natural turbidity.</li> <li>○ Where natural turbidity is between 50 and 100 NTUs, increases shall not exceed 10 NTUs.</li> <li>○ Where natural turbidity is greater than 100 NTUs, increases shall not exceed 10%.</li> </ul> </li> <li>• Implement stormwater management measures to reduce nonpoint-source pollution discharge. This could include measures such as oil/sediment containment or street sweeping.</li> <li>• Remove hazardous waste materials generated during implementation of the project from the project</li> </ul>	Contractor

Mitigation Measure	Responsibility
<p>site immediately.</p> <ul style="list-style-type: none"> <li>• Dispose of volatile wastes and oils in approved containers for removal from the project site to avoid contamination of soils, drainages, and watercourses. Keep absorbent pads, booms, and other materials onsite during projects that use heavy equipment to contain oil, hydraulic fluid, solvents, and hazardous materials spills.</li> <li>• Final design and installation of site drainage improvements will be closely coordinated with the park's Resources Management and Science Division.</li> <li>• Salvage hydric soils and use them as fill in wetland excavations to the maximum extent possible. Minimize use of fill materials with high permeability in wetland areas to prevent development of unnatural groundwater conduits.</li> <li>• Incorporate trench plugs into new and abandoned utility corridors through wetland areas where required to prevent formation or continuation of groundwater conduits.</li> </ul>	
<p>Develop and implement a comprehensive stormwater pollution prevention plan for construction activities that complies with federal and state regulations and addresses all aspects of stormwater pollution prevention. The plan will be submitted to the park for approval prior to construction activities. The plan will include measures such as:</p> <ul style="list-style-type: none"> <li>• Take measures to control erosion, sedimentation, and compaction, and thereby reduce water pollution and adverse water quality effects. Use silt fences, sedimentation basins, etc., in construction areas to reduce erosion, surface scouring, and discharge to water bodies.</li> <li>• To the extent possible, schedule the use of mechanical equipment during periods of low precipitation to reduce risk of accidental hydrocarbon leaks or spills. When mechanical equipment is necessary outside of low precipitation periods, use NPS-approved methods to protect soil and water from contaminants.</li> <li>• Dispose of volatile wastes and oils in approved containers for removal from construction sites to avoid contamination of soils, and drainages. Inspect equipment for hydraulic and oil leaks prior to use on construction sites, and implement inspection schedules to prevent contamination of soil and water. Keep absorbent pads, booms, and other materials on site during projects that use heavy equipment to contain oil, hydraulic fluid, solvents, and hazardous material spills.</li> </ul>	Contractor
<p>Comply with all Best Management Practices and Mitigation Measures specified in the Wetland Statement of Findings (Appendix C)</p>	YNP, Project Manager; Contractor
<p>Provide proper and timely maintenance for vehicles and equipment used during construction to reduce the potential for mechanical breakdowns.</p>	YNP, Project Manager; Contractor
<p>Use silt fencing at drainages to prevent construction materials from escaping work areas.</p>	Contractor
<p>Delineate wetlands and apply protection measures during construction. Wetlands shall be delineated by qualified NPS staff or certified wetland specialists and clearly marked prior to work. Perform activities in a cautious manner to prevent damage caused by equipment, erosion, siltation, etc.</p>	YNP, Project Manager; Contractor
<p>During heavy equipment use, keep spill kits on site to prevent water contamination in the case of a spill. To minimize soil compaction when accessing riparian or riverine habitat unhardened by imported rock, place track mats on the ground where equipment will be driven. In areas impacted with imported fill and rock revetment, decompact soils as a final egress with equipment.</p>	YNP, Project Manager, Contractor
<b>Soils, Erosion Control, and Site Preparation</b>	
<p>Ensure that any soil or amendment imported from outside the Grove for use in the Grove is checked for pathogens (e.g., root rot) to limit the spread of tree diseases.</p>	YNP, Project Manager, Contractor
<p>Use approved siltation and sediment control devices in construction areas to reduce erosion and surface scouring.</p>	Contractor
<p>Use approved siltation and sediment control devices appropriate to the situation in grading areas to capture eroding soil before discharge to riparian channels.</p>	Contractor
<p>Where soils are heavily compacted and are covered with asphalt, soil conditions may be such that</p>	YNP, Project Manager,



Mitigation Measure	Responsibility
<p>reestablishment of vegetation is unlikely without further treatment. Demetry (1997) found that soil impacts most frequently observed in Giant Forest were soil compaction, loss of organic matter, topsoil erosion, and loss or alteration of natural soil structure. Soil compaction was greatest under pavement (Demetry 1997).</p> <p>Soil conditions in restoration areas of the Mariposa Grove will be tested for compaction, texture, and chemical properties such as organic matter content and nitrogen, and amendments or treatment will be applied accordingly. Listed below is a range of soil treatments available to improve the potential for plant establishment, particularly giant sequoias.</p> <ul style="list-style-type: none"> <li>• Measure depth of compaction with a penetrometer and decompact to that depth (typically 6 to 10 inches) (Demetry 1997).</li> <li>• Decompact soils by hand or with heavy equipment (dozer or skid steer with rippers) under moderately moist conditions (may require 1 week of irrigation if work is completed in late summer or fall).</li> <li>• Avoid large roots during decompaction; a rototiller or hand decompaction may be more appropriate in these areas.</li> <li>• Add locally gathered duff to provide seeds and organic matter.</li> <li>• If available, add local native soil and topsoil.</li> <li>• If determined that soil conditions are not conducive to plant reestablishment, amendments such as peat moss, kelp, or other natural fertilizers may be used.</li> <li>• To provide nutrients to the soil, open cones on adult giant sequoias, and prepare a seedbed, woody debris may be scattered over the area and burned. If woody debris is not available for burning, fuel may be burned at a single location and the ashes mixed into the topsoil of the restoration area.</li> </ul>	Contractor
<p>Depending on the degree of alteration in landform, a variety of recontouring and topography restoration actions may be implemented as listed below:</p> <ul style="list-style-type: none"> <li>• Regrade with existing soil: Where extensive recontouring to natural topography is required (e.g., road cuts), attempt to accomplish this through re-balancing cut and fill.</li> <li>• Fill: Where additional material is needed, soils of the same type from the Mariposa Grove area is preferable, but soil may need to be imported from South Entrance or other nearby locations.</li> <li>• Topsoil retention: Wherever removal or compaction of topsoil will occur, salvage and stockpile the top 12 inches of soil, and replace it on the surface. To preserve microbial communities and limit erosion and the establishment of weeds, mulch all soil piles or cover with erosion blankets.</li> <li>• Leave final grades uneven to provide microhabitat for seed germination and establishment.</li> </ul>	YNP, Project Manager, Contractor
<p>After decompacting soils, particularly on sloped areas, erosion potential can be high. Following is a list of available erosion-control measures:</p> <ul style="list-style-type: none"> <li>• Duff: Spread locally gathered litter and woody debris over disturbed areas for erosion control and to provide a source of seeds and organic matter.</li> <li>• Rice straw: If insufficient quantities of duff are available, use rice straw mulch (which is relatively inert and not a source of non-native seeds).</li> <li>• Erosion-control blankets and/or wattles: Use coconut fiber or rice straw erosion-control blankets and/or wattles only on steep slopes (3:1 or greater) and in unprotected drainages.</li> <li>• Stones, boulders, limbs, and logs: In conjunction with any other erosion control methods, place these materials (gathered from adjacent areas) on the surface to provide microclimate for plants and to slow water flow.</li> </ul>	YNP, Project Manager, Contractor
<b><i>Special-Status Plants</i></b>	
<p>If special-status plant species are identified within the construction disturbance zone, in particular within restoration and revegetation areas, avoid special-status plant populations to the extent feasible during construction activities.</p>	YNP, Project Manager; Contractor
<p>If it is not feasible for construction activities to avoid special status plant species, species conservation develop measures in coordination with YNP natural resources staff. Measures may include salvage of special-status plants for use in revegetating disturbed areas and transplantation of special-status plants wherever possible using methods and monitoring identified in the revegetation plan, monitoring to ensure successful revegetation, protection of plantings, and replacement of unsuccessful plant materials if practicable.</p>	YNP, Project Manager; Contractor



Mitigation Measure	Responsibility
<b><i>Soundscapes</i></b>	
Ensure that all construction equipment has functional exhaust/ muffler systems.	Contractor
Submit a construction work plan/schedule that minimizes construction-related noise in noise-sensitive areas to the park for review/approval prior to commencement of construction activities.	Contractor
Use hydraulic- or electric- powered construction equipment, when feasible.	Contractor
Locate stationary noise sources as far from sensitive receptors as possible.	Contractor
Limit the idling of motors except as necessary (e.g., concrete mixing trucks).	Contractor
To the extent possible, perform all on-site noisy work above 76 A-weighted decibels (dBA) (such as the operation of heavy equipment) between the hours of 8:30 a.m and 5:00 p.m. to minimize disruption to nearby park users.	Contractor
<b><i>Vegetation and Revegetation</i></b>	
Park policy requires that all machinery brought in to the park is clean prior to entry and inspected by park staff to avoid introductions of invasive species, including seeds. Restoration work frequently involves ground disturbance, which has the potential to introduce and spread non-native plant species. For ground disturbing projects, park staff will survey for and treat invasive plants before and after restoration activities following the guidance of Yosemite's 2011 Invasive Plant Management Plan.	YNP, Project Manager
Minimize any impacts on giant sequoias including damage to boles, roots, root zone, and seedling habitat.	YNP, Project Manager, Contractor
Protect rare or sensitive plant species from direct and indirect impact.	YNP, Project Manager, Contractor
Protect restoration areas from further impacts with fencing or appropriate deterrents.	YNP, Project Manager, Contractor
Establish vegetation monitoring plots (both qualitative and quantitative) and photo-document project implementation and results.	YNP, Project Manager, Contractor
<p>There is a range of actions available to revegetate an area with native plants, and a combination of actions will provide the most successful restoration. For any revegetation activities within Mariposa Grove, only locally gathered plant material will be used to retain genetic integrity.</p> <ul style="list-style-type: none"> <li>• Natural regeneration: Rely on natural regeneration from adjacent seed sources and duff.</li> <li>• Seed collection, seed increase, and direct seeding: Plant the area with local native seed. It may not be practical to collect enough seed for direct seeding of the acreage involved. Increasing seed can provide necessary quantities. This process requires 3 years.</li> <li>• Seed or cutting collection and nursery propagation: Gather local native seeds and cuttings and plant in a nursery setting to provide established plants for planting in restoration areas. Place plants in a manner that mimics natural distribution – not landscaping. This requires 1 to 3 years.</li> <li>• Plant salvage and transplanting: In cases where plants may be damaged or destroyed when infrastructure is removed, repaired, or relocated, salvage plants and replant them when the area is recontoured to more natural conditions, or in an adjacent restoration site. Store salvaged plants on site, and protect with shade cloth and irrigate as necessary.</li> <li>• Giant sequoias: Nearly all restoration sites lie within the seed-rain area of adult giant sequoias, so the need for propagating giant sequoias in a nursery setting and planting these trees is not likely to be necessary for germination and recruitment. Rather, prepare sites to facilitate germination, including burning woody debris to provide nutrients and a heat source to open cones on the trees. If seed dispersal does not occur (e.g., adequate heat is not created), hand spread locally collected giant sequoia seeds.</li> </ul>	YNP, Project Manager, Contractor

Mitigation Measure	Responsibility
<p>Canopy gaps are integral to successful giant sequoia recruitment. The Giant Forest Restoration Project focused on creating and maintaining gaps as part of the restoration program because according to assessments of existing recruitment and gaps, neither was adequate. However, based on NPS assessment of the giant sequoia population in the Mariposa Grove, many canopy gaps exist in the Grove, and recruitment is relatively high when compared to other giant sequoia groves (Kuhn 2011). Based on this assessment, the park will continue to rely on fire to create and maintain these canopy gaps in Mariposa Grove, and to capitalize on the gaps created by removing existing infrastructure (e.g., parking areas) as areas for giant sequoia recruitment.</p>	<p>YNP, Project Manager, Contractor</p>
<b>Wildlife and Special-Status Wildlife</b>	
<p>Limit the effects of light and noise on adjacent habitat through controls on construction equipment.</p>	<p>YNP, Project Manager; Contractor</p>
<p>Provide adequate education and enforcement to limit construction worker activities that are destructive to wildlife and habitats.</p>	<p>YNP, Project Manager</p>
<p>Regulate speeds on the Mariposa Grove Road to reduce the potential for wildlife vehicle collisions.</p>	<p>YNP, Project Manager, Contractor</p>
<p>Based on available anecdotal and scientific evidence, 78 amphibian, reptile, mammal, and bird species occur in the Mariposa Grove and South Entrance project area. Of these 78 species, 13 special status species occur or have the potential to occur in the project area including 6 bird species (northern goshawk, long-eared owl, California spotted owl, Vaux's swift, olive-sided flycatcher, and yellow warbler) and 7 mammal species (pallid bat, Townsend's big-eared bat, spotted bat, western red bat, western mastiff bat, Sierra Nevada mountain beaver, and Pacific fisher).</p> <p>In order to mitigate impacts to special status species during construction and maintenance activities, we recommend (1) timing construction activities to avoid the most sensitive time periods for special-status animals; (2) retaining key habitat features for denning, roosting, nesting, and hibernating; and (3) adaptively managing for special-status species through continued targeted surveys during key time periods during the construction and post-construction phases.</p>	<p>YNP, Project Manager</p>
<p>Mitigation to protect key habitat features for fishers, bats, and owls:</p> <ul style="list-style-type: none"> <li>• Limit the effects of light and noise on adjacent habitat through controls on construction equipment.</li> <li>• In construction zones, conduct visual/auditory surveys targeting owls and other birds, visual and acoustic surveys targeting bats, and remote camera surveys targeting fishers to inform proper mitigation actions that would reduce impacts on wildlife.</li> <li>• Avoid disturbing basal hollows (created by repeated fires), deep bark furrows, and cavities and crevices of tree crowns important for bats and other wildlife (Pierson et al. 2006).</li> </ul> <p>Snags are an essential habitat element for the majority of special status species documented using the Mariposa Grove. Removal of snags may indirectly result in decreased rates of reproduction and increased rates of mortality for fishers (USDA Forest Service 2001), and spotted owls use cavities in snags for nesting and raising young. If hazard tree (snag) removal cannot be avoided:</p> <ul style="list-style-type: none"> <li>• Remove snags only under consultation with the park biologist and park forester. Tree removal should occur outside of sensitive time periods for special status species.</li> <li>• A wildlife biologist should examine any trees and snags for nesting, denning, or roosting wildlife, or the potential for such use, prior to removal.</li> </ul>	<p>YNP, Project Manager, Contractor</p>
<p>Mitigation to protect fisher dens:</p> <ul style="list-style-type: none"> <li>• Protect all known fisher natal (birthing) and maternal (kit rearing) den structures within Yosemite, and any den structures located in the future. This measure is particularly compelling because female fishers have been known to reuse past dens (i.e. same fisher returning to the same den the next season or another female using a den occupied by a different fisher from a previous season) (R. Sweitzer, pers. comm.).</li> <li>• Protect verified fisher birthing and kit rearing dens during fisher denning season (March 1 through June 30) with 700-acre buffers consisting of the highest quality habitat (CWHR size 4 or greater and canopy closure greater than 60%) in a compact arrangement surrounding the den site in the largest, most contiguous blocks available.</li> </ul>	<p>YNP, Project Manager, Contractor</p>

Mitigation Measure	Responsibility
<ul style="list-style-type: none"> <li>For active dens, within this buffer, (1) enforce a night closure of any paved roads and (2) halt construction, restoration, fire management, or other disturbing activities until the cessation of denning season (June 30).</li> </ul>	
<p>Mitigation specific to the Pacific fisher:</p> <ul style="list-style-type: none"> <li>Continue monitoring fishers in the park (in conjunction with fisher researchers working in and around YNP) to establish whether fishers are actively foraging or denning near the project area. Establish buffers to prevent disturbance around any active dens.</li> <li>Add wildlife crossing structures at riparian crossings near South Entrance and Mariposa Grove along Wawona and Mariposa Grove roads as construction work is being conducted to reduce barriers to animal movement and habitat fragmentation.</li> <li>Conduct fuels reduction activities outside of fisher denning season.</li> <li>Time construction and restoration activities to avoid the most sensitive time periods for fishers (i.e. during denning season [March 1 - June 30] and during juvenile dispersal [from early February onward]).</li> <li>Adaptively manage for fishers through continued targeted surveys during key time periods during construction/ restoration/fire management activities.</li> <li>Retain habitat features important to fishers including: large diameter black oaks, large diameter conifers, large diameter snags, large decayed logs, high canopy closure/multiple layer canopy, and coarse woody debris on the ground, in areas with moderate to steep slopes and drainages with running and/or pooled water (Zielinski et al. 2004).</li> <li>Retain and recruit large-diameter (&gt;11 inches diameter at breast height [DBH]) snags (Freel 1991; Buskirk and Powell 1994) and large-diameter (&gt;24 inches DBH) live conifer and oak trees with decadence such as broken tops or cavities (Freel 1991).</li> <li>Maintain dense canopy cover (&gt;60%) in the vicinity of large trees (Buskirk and Powell 1994).</li> <li>Retain and recruit large woody debris, including large-diameter (at least 15 inches DBH by 15 feet long) downed logs (Freel 1991, Buskirk and Powell 1994) and complex structure near the ground (e.g., downed logs, large downed branches, root masses, live branches) (Buskirk and Powell 1994).</li> <li>Retain a mosaic of late-successional coniferous or mixed forests and perform fuel treatments in patches, allowing adequate dispersal habitat for fishers and avoiding creation of large, open areas that have no overstory or shrub cover.</li> <li>Identify additional protection measures as deemed necessary to avoid disturbance during construction or restoration-related activities.</li> </ul>	<p>YNP, Project Manager, Contractor</p>
<p><b>OWLS:</b> Conduct surveys in the spring (beginning March 15) to determine if spotted owls are nesting or foraging in the vicinity of the construction/restoration area. If owls are present, the park construction project manager will work with park biologists to determine appropriate measures to avoid disturbance, such as no construction activities between 30 minutes before dusk and 30 minutes after dawn, and an approximate 1,250-foot buffer of no disturbance (light or noise) around nest trees from March 15 through August 31.</p>	<p>YNP, Project Manager, Contractor</p>
<p><b>BATS:</b> If a project targets any trees for removal during the winter, a biologist will survey for roosting bats the preceding fall (September and October). If the biologist suspects hibernation in a tree, do not remove that tree until mid-April to mid-May. If a project targets any trees for removal during the summer, a biologist should survey for roosting bats within one week prior to removal to determine if a bat maternal colony occurs in the tree. If bats are determined to be roosting in the tree, delay removal until fall (mid-August through October).</p>	<p>YNP, Project Manager, Contractor</p>
<p><b>Archeological Resources</b></p>	
<p>Train all members of the restoration/construction teams in proper handling of inadvertent discovery of archaeological resources. Training would involve information regarding the types of archeological materials that are likely present in the specific project area, how to identify archeological materials, and the procedures for contacting the appropriate parties in the event that archeological materials are encountered during restoration/construction activities.</p> <p>All restoration/construction personnel would be required to participate in the training, and written guidelines would be prepared and distributed to aid in identification of archeological materials and to inform workers of the procedures to follow in case of a discovery or potential discovery. If buried archeological resources such as flaked stone or groundstone, historic debris, building foundations, midden soils or human bone are inadvertently discovered during ground-disturbing activities, work shall stop in that area and within</p>	<p>YNP, Project Manager</p>

Mitigation Measure	Responsibility
<p>a 100-foot radius of the find until a qualified archeologist can assess the significance of the find.</p> <p>Inadvertent discoveries would be treated in accordance with 36 CFR 800.13 (Protection of Historic Properties: Post-review discoveries). The archeological resource would be assessed for its eligibility for listing on the National Register in consultation with the SHPO and representatives of traditionally associated American Indian tribes and groups (if it is an American Indian archeological site), and a determination of the project effects on the site would be made. If the site would be adversely affected, a treatment plan would also be prepared as needed during the assessment of the site's significance. Assessment of inadvertent discoveries may require archeological excavations and/or archival research to determine resource significance. Treatment plans would fully evaluate avoidance, project redesign, and data recovery alternatives before outlining actions proposed to resolve adverse effects.</p> <p>If human skeletal remains are encountered, protocols under federal and state law would apply. All work shall stop in the vicinity of the discovery, and the find would be secured and protected in place. The appropriate county coroner (Mariposa or Merced) and Park Archeologist would both be immediately notified. If a analyses determine that the remains are American Indian, and that no further coroner investigation of the cause of death is required, the coroner would then be required to contact the NAHC (pursuant to Section 7050.5[c] of the California Health and Safety Code) and the County Coordinator of Indian Affairs. The remains would also be treated in accordance with the Native American Graves Protection and Repatriation Regulations at 43 CFR 10.4 (Inadvertent discoveries).</p>	
<p>Management actions involving moderate to severe ground disturbance (trail reroutes; formalization of social trails; excavations for subsurface utilities; development of campgrounds; removal of abandoned infrastructure and/or facilities, construction of buildings, structures, parking lots, and roads; topographic recontouring; decompaction and plant salvage; and actions that may focus visitor use at areas with sensitive surface resources) within or adjacent to the boundaries of known archeological sites shall be preceded by intensive surface survey and/or controlled subsurface testing as well as archeological and American Indian resource monitoring, as determined appropriate given past studies and findings.</p> <p>Gift shop demolition and removal should avoid ground disturbance. If mechanical demolition cannot avoid effects, alternative methods such as manual demolition and /or sling lift should be used to remove the piered structure.</p> <p>Within or adjacent to site boundaries, topographic recontouring should be achieved through fill and compaction rather than grading/cutting wherever possible in order to avoid ground disturbance.</p> <p>Initial limited testing shall be conducted in the area(s) proposed for ground disturbance, to first determine if the presence of site components can be verified. If so, the methods of achieving the proposed action may be modified and/or relocated, if possible. If effects could not be avoided, archeological treatment measures would be site-specific and contingent on previous studies' results and the level of work proposed.</p>	YNP, Project Manager
<p>Management actions involving minor ground disturbance within or adjacent to the boundaries of known archeological sites shall be conducted with an archeological monitor present to ensure that activities (restoration, revegetation of denuded areas, removal of hazard fuels or unwanted vegetation, etc.) do not adversely affect the integrity of site stratigraphy or horizontal artifact context. Monitoring may also be included as part of a treatment plan for individual resources following initial testing as per AR-MM-2.</p> <p>The archeological monitor shall record and be authorized to collect soil samples and artifactual/ecofactual material as warranted for analysis. If the monitor determines that any portion of the proposed action could have an adverse effect on the site, alternative methods of accomplishing the action shall be discussed with the restoration personnel.</p>	YNP, Project Manager
<p>The NPS shall conduct archeological data recovery excavations at CA-MRP-660/H, and possibly at -661/H depending upon final project design. These excavations shall incorporate measures to protect tribal cultural values. Excavations shall conform to standard archeological preservation practices as specified in the Secretary of the Interior's Standards for Treatment of Archeological and Historic Properties, and NPS guidance for management and treatment of archeological resources. The research design(s) for data recovery shall be consistent with the Yosemite Archeological Synthesis and Research Design and other current direction. NPS shall submit research design(s) and draft report(s) of findings for review by SHPO, traditionally associated tribes and groups, and professional peers within the agency. NPS shall submit copies of final reports to SHPO and traditionally associated tribes and groups, and incorporate digital versions of the reports into the Yosemite Digital Science Library. All resultant records, data, and archeological materials shall be archived into the Yosemite Museum Collections consistent with NPS standards for archeological materials and data.</p>	YNP, Project Manager
<p>Actions involving minor ground disturbance within or adjacent to the boundaries of known archeological sites shall be conducted with an archeological monitor present to ensure that restoration or construction actions do not result in unanticipated damage to archeological resources.</p>	YNP, Project Manager

Mitigation Measure	Responsibility
Management actions involving moderate to severe ground disturbance (e.g., trail reroutes; formalization of social trails; excavations for subsurface utilities; removal of abandoned infrastructure and/or facilities; construction of buildings, structures, parking lots, and roads; topographic recontouring; decompaction and plant salvage; and actions that may focus visitor use at areas with sensitive surface resources) within or adjacent to the boundaries of known archeological sites shall be preceded by intensive surface survey and/or controlled subsurface testing.	YNP, Project Manager
<b>Historic Properties</b>	
Avoidance, minimization, and mitigation of actions affecting historic properties will be addressed through a project specific memorandum of agreement (MOA) between NPS and the California State Historic Preservation Officer consistent with guidance in 36CFR 800.6(b). These efforts could include screening and/or sensitive design that would be compatible with cultural landscape resources. Should avoidance of adverse impacts not be possible, documentation and treatment would be identified to reduce the intensity of the impact. A draft MOA is included in Appendix G.	YNP, Project Manager, Contractor
Actions will be consistent with the Secretary of Interior's Standards for the Treatment of Historic Properties. The park would seek to first avoid, then minimize, and lastly mitigate any actions adversely affecting historic properties.	YNP, Project Manager, Contractor
Where historic road surfacing is modified, the overall roadway prism (extending from the base of the road fill to the inboard edge of the road) shall be retained so that extent of the road as historic feature is still intact. Exceptions include those portions of the road that will be slightly modified/regraded to restore sheet flow of storm water along the uphill side of the roads.	YNP, Project Manager, Contractor
In instances where drainage ditches divert water away from the sequoias, the ditches will be modified to restore the natural flow of storm water to the sequoias. In such instances, the extent of the fill slope along the roads will be retained but the cut slope portions will be modified in support of restoring natural hydrologic functions.	YNP, Project Manager, Contractor
To minimize the effect of new culvert construction on historic road character, new headwalls would be considered where the culverts are visible from the roads. The new walls should be stone (not veneer), constructed using compatible stone in a form and masonry pattern that is compatible with the nearby historic period masonry.	YNP, Project Manager
Prior to any ground disturbing activities associated with revetment, further analysis and possible documentation at each site would be required in order to assess potential adverse effects to historic resources.	YNP, Project Manager
Within three years of completion of the Undertaking, the NPS shall prepare an amendment to the Mariposa Grove Archeological District National Register nomination to update the nomination with currently available information, incorporate tribal cultural perspectives, complete ethno-historic research, and reflect any changes to the district resulting from the Undertaking. The NPS shall submit the amendment to associated American Indian tribes and groups and the SHPO for review and comment. Within six months of the receipt of the comments, the NPS shall address the comments and forward the amendment to the Keeper of the National Register.	YNP, Project Manager
Within three years of completion of the Undertaking associated with the proposed restoration of the Grove, the NPS shall prepare a National Register Nomination for the Mariposa Grove historic district that includes changes resulting from the Undertaking. The NPS shall submit the draft nomination to the SHPO and associated American Indian tribes and groups for review and concurrence before forwarding to the Keeper of the National Register of Historic Places. The NPS shall explore the feasibility of combining the historic and archeological nominations into one historic district.	YNP, Project Manager
Within three years of completion of the Undertaking associated with the proposed construction of a roundabout at the South Entrance Station, the NPS shall update the South Entrance Historic District Cultural Landscape Inventory to reflect changes to the district resulting from the Undertaking. The NPS shall submit the amendment to SHPO for review and concurrence.	YNP, Project Manager
<b>American Indian Traditional Cultural Resources</b>	
Actions involving ground disturbance within or adjacent to the boundaries of known ethnographic resources (including archeological sites) shall be conducted with a tribal monitor present to ensure that archeological data recovery, restoration, or construction actions do not adversely affect resources with religious or cultural significance.	YNP, Project Manager
The NPS shall pursue opportunities to engage tribal youth in the implementation of the Mariposa Grove/EIS. Such engagement may include participation in activities such as trail construction and ecological restoration.	YNP, Project Manager

Mitigation Measure	Responsibility
The NPS shall collaborate with the Tuolumne Band of Me-wuk Indians Four Seasons Native Plant Nursery to produce native plant materials for use in ecological restoration activities.	YNP, Project Manager
The NPS shall provide an opportunity for traditionally associated tribes and groups to perform traditional cultural activities at site CA-MRP-660/H prior to the commencement of construction activities.	YNP, Project Manager
The NPS shall ensure protection of California black oaks in the immediate vicinity of CA-MRP-661/H and the forested loop/island north of the site.	YNP, Project Manager
NPS American Indian Liaison should be contacted immediately upon discovery of human remains, and the and the discovery shall be treated in conformance with the Memorandum of Agreement with the State Historic Preservation Office, Appendix B.	YNP, Project Manager
<b><i>Park Operations</i></b>	
Install appropriate traffic signs.	YNP, Project Manager
Conduct a Minimum Requirement Analysis for all actions that would take place in Wilderness (e.g., repairs to the water line in Biledo Meadow).	YNP, Project Manager
Ongoing monitoring undertaken by Yosemite's interdisciplinary Visitor Use and Impacts Monitoring Program regularly assesses conditions in meadows and along riverbanks, providing important information on the success of restoration efforts. In addition, the park performs regular monitoring for invasive plants, stock use impacts, wildlife abundance and diversity, and visitor experience. To evaluate the success of particular restoration actions, monitoring plans will be implemented specific to each restoration project. Geophysical and biological parameters will be monitored over time to determine restoration success and recovery rates. Pre- and post-restoration vegetation and soil sampling and photo points are examples of monitoring to measure project success.	YNP, Project Manager
<b><i>Visitor Experience and Recreation</i></b>	
Fence construction staging areas and construction activity areas to visually screen construction activity and materials.	Contractor
Consolidate construction equipment and materials to the staging areas at the end of each work day to limit the visual intrusion of construction equipment during nonwork hours.	Contractor
Provide protective fencing enclosures around construction areas, including utility trenches to protect public health and safety.	Contractor
Limit construction activities to the off-season to allow for continued visitor access to the ski area during the winter.	YNP, Project Manager, Contractor
All new sources of lighting, or substantial modifications to structures with existing sources of exterior lighting, shall conform to the standards set forth in the Yosemite Lighting Guidelines.	Contractor
Restoration work provides many opportunities to teach other park employees and visitors about natural processes in Yosemite. Each restoration project incorporates an element of outreach or interpretation such as informative signs or self-guided nature trails. Biologists work closely with interpretive staff to disseminate messages to visitors regarding trails and areas that are currently closed due to ongoing restoration efforts.	YNP, Project Manager

## Appendix B- Memorandum of Agreement

**MEMORANDUM OF AGREEMENT  
BETWEEN THE NATIONAL PARK SERVICE AND  
THE CALIFORNIA STATE HISTORIC PRESERVATION OFFICER  
REGARDING THE RESTORATION OF THE  
MARIPOSA GROVE OF GIANT SEQUOIAS,  
YOSEMITE NATIONAL PARK,  
MARIPOSA COUNTY, CALIFORNIA**

**WHEREAS**, the National Park Service (NPS) has determined that existing infrastructure within the Mariposa Grove of Giant Sequoias (Grove), including buildings roads and parking areas, is affecting the long term health of the giant sequoias within the Grove; and

**WHEREAS**, the Grove was part of the Yosemite Grant, legislation passed by the U.S. Congress and signed by President Lincoln in 1864, which set aside Yosemite Valley and the Grove as the first public lands protected for all time for their scenic and natural values; and

**WHEREAS**, the NPS has developed the *Restoration of the Mariposa Grove of Giant Sequoias Environmental Impact Statement* to restore natural processes at key locations within the Mariposa Grove, and that this action constitutes an Undertaking as defined by the implementing regulations for Section 106 of the National Historic Preservation Act (NHPA), found at 36 CFR 800. A summary of the undertaking is provided as Attachment A to this Memorandum of Agreement (Agreement); and

**WHEREAS**, the NPS initiated consultation with the California State Historic Preservation Officer (SHPO), Advisory Council on Historic Preservation (Council), traditionally associated American Indian tribes and other groups on September 30, 2011, and has involved the public by using the public comment process of the National Environmental Policy Act, and the NPS will maintain ongoing consultation with all parties as required, including the following American Indian tribes and groups: American Indian Council of Mariposa County, Inc. (also known as the Southern Sierra Miwuk Nation), Bishop Paiute Tribe, Bridgeport Paiute Indian Colony of California, Mono Lake Kutzadika<sup>a</sup> Paiute Tribe, North Fork Rancheria of Mono Indians of California, Picayune Rancheria of the Chukchansi Indians, and Tuolumne Band of Me-Wuk Indians; and

**WHEREAS**, the NPS initiated consultation pursuant to the 1999 *Programmatic Agreement among the National Park Service at Yosemite National Park, the California State Historic Preservation Officer, and the Advisory Council on Historic Preservation Regarding Planning, Design, Operations and Maintenance, Yosemite National Park, California*, and at the request of the SHPO, the NPS agreed to consult (as confirmed by NPS in an April 11, 2012, letter) under the standard review process as identified under 36 CFR Part 800 because of the Undertaking's potential for adverse effects; and

**WHEREAS**, the NPS notified the Council by letter dated August 7, 2013 that the proposed Undertaking had the potential to adversely affect historic properties and that an MOA would be developed with the SHPO. In an email dated December 3, 2013, the Council stated that they are authorizing a "no participate letter" indicating that they do not intend to participate in

development of this Agreement. If any of the consulting parties contact the Council, the Council may provide technical advice and/or revisit this decision.

**WHEREAS**, the Area of Potential Effect (APE) was defined as the combined Mariposa Grove historic district and the South Entrance Station historic district, which includes the 4-square-mile area comprising the original 1864 Yosemite Grant, the Mariposa Grove Road, and the Mariposa Grove Archeological District (Attachment B of this Agreement provides a map that shows the extent of the APE including associated trails, roads, parking lots, and buildings); and

**WHEREAS**, the Mariposa Grove Museum was listed in the National Register of Historic Places in 1978; the Mariposa Grove Archeological District was listed in 1980; the SHPO concurred with the NPS that both the Mariposa Grove and the South Entrance Station were eligible for listing in the National Register of Historic Places in 2004; and the Mariposa Grove determination of eligibility was amended to include the Mariposa Grove Road between the South Entrance and the Grove in 2013; and

**WHEREAS**, through consultation, the NPS and SHPO agree that the Undertaking will constitute an adverse effect to the Mariposa Grove historic district as a result of the effects of the proposed actions to the historic road and trail system within the Grove; and

**WHEREAS**, the NPS and SHPO agree that the Undertaking will adversely affect archeological resources as a result of the construction of parking areas near the South Entrance Station and Grove picnic area and potentially adversely affect archeological resources in the lower Grove area; and

**WHEREAS**, the NPS and SHPO agree that the Undertaking will adversely affect resources of importance to traditionally associated American Indian tribes and groups; and

**WHEREAS**, this Agreement provides the mechanism to resolve the adverse effects of the Undertaking and complete any and all requirements of Section 106 of the National Historic Preservation Act (16 U.S.C. Section 470f) and its implementing regulations, 36 CFR 800, with regard to any activities relating to the Undertaking.

**NOW, THEREFORE**, the NPS and SHPO agree that the Undertaking shall be implemented in accordance with the following stipulations to take into account the effect of the Undertaking on historic properties, American Indian traditional cultural resources, and archeological resources and that these stipulations shall govern the Undertaking until this Agreement expires.

## **STIPULATIONS**

The NPS shall implement the following stipulations:

### **I. Stipulations for Mitigation Measures to resolve the adverse effects of the Undertaking**

#### **A. Update of National Register of Historic Places Nominations and Determinations of Eligibility**



- 1. Nomination Updates for the Mariposa Grove Archeological District.** Within three years of completion of the Undertaking, the NPS shall prepare an amendment to the Mariposa Grove Archeological District National Register nomination to update the nomination with currently available information, incorporate tribal cultural perspectives, complete ethno-historic research, and reflect any changes to the district resulting from the Undertaking. The NPS shall submit the amendment to associated American Indian tribes and groups and the SHPO for review and comment (30-day review period, or additional time as requested). Within six months of the receipt of the comments, the NPS shall address the comments and forward the amendment to the Keeper of the National Register.
- 2. National Register Nomination for the Mariposa Grove of Giant Sequoias.** Within three years of completion of the Undertaking associated with the proposed restoration of the Grove, the NPS shall prepare a National Register Nomination for the Mariposa Grove historic district that includes changes resulting from the Undertaking. The NPS shall submit the draft nomination to the SHPO and associated American Indian tribes and groups for review and concurrence before forwarding to the Keeper of the National Register of Historic Places. The NPS shall explore the feasibility of combining the historic and archeological nominations into one historic district.
- 3. Determination of Eligibility (DOE) Update for the Historic Districts Affected.** Within three years of completion of the Undertaking associated with the proposed construction of a roundabout at the South Entrance Station, the NPS shall update the South Entrance Historic District Cultural Landscape Inventory to reflect changes to the district resulting from the Undertaking. The NPS shall submit the amendment to SHPO for review and concurrence.

## **B. Additional Measures to Address Tribal Cultural Values**

- 1. Tribal Cultural Monitors.** Actions involving ground disturbance within or adjacent to the boundaries of known ethnographic resources (including archeological sites) shall be conducted with a tribal monitor present to ensure that archeological data recovery, restoration, or construction actions do not adversely affect resources with religious or cultural significance.
- 2. Youth Engagement.** The NPS shall pursue opportunities to engage tribal youth in the implementation of the Mariposa Grove restoration project. Such engagement may include participation in activities such as trail construction and ecological restoration.
- 3. Collaboration with Tribal Native Plant Nursery.** The NPS shall collaborate with the Tuolumne Band of Me-wuk Indians Four Seasons Native Plant Nursery to produce native plant materials for use in ecological restoration activities.
- 4. Traditional Cultural Activities.** The NPS shall provide an opportunity for traditionally associated tribes and groups to perform traditional cultural activities at site CA-MRP-660/H prior to the commencement of construction activities.

5. **Protection of Culturally Significant California Black Oaks.** The NPS shall ensure protection of California black oaks in the immediate vicinity of CA-MRP-661/H and the forested loop/island north of the site.

### C. Archeological Resources Treatments

1. **Archeological Data Recovery Excavations.** The NPS shall conduct archeological data recovery excavations at CA-MRP-660/H, and possibly at -661/H depending upon final project design. These excavations shall incorporate measures to protect tribal cultural values. Excavations shall conform to standard archeological preservation practices as specified in the Secretary of the Interior's Standards for Treatment of Archeological and Historic Properties, and NPS guidance for management and treatment of archeological resources. The research design(s) for data recovery shall be consistent with the Yosemite Archeological Synthesis and Research Design and other current direction. NPS shall submit research design(s) and draft report(s) of findings for review by SHPO, traditionally associated tribes and groups, and professional peers within the agency. NPS shall submit copies of final reports to SHPO and traditionally associated tribes and groups, and incorporate digital versions of the reports into the Yosemite Digital Science Library. All resultant records, data, and archeological materials shall be archived into the Yosemite Museum Collections consistent with NPS standards for archeological materials and data.

#### 2. Archeological Construction Monitoring

- a. **Minor Ground Disturbance.** Actions involving minor ground disturbance within or adjacent to the boundaries of known archeological sites shall be conducted with an archeological monitor present to ensure that restoration or construction actions do not result in unanticipated damage to archeological resources.
- b. **Moderate To Severe Ground Disturbance.** Management actions involving moderate to severe ground disturbance (e.g., trail reroutes; formalization of social trails; excavations for subsurface utilities; removal of abandoned infrastructure and/or facilities; construction of buildings, structures, parking lots, and roads; topographic recontouring; decompaction and plant salvage; and actions that may focus visitor use at areas with sensitive surface resources) within or adjacent to the boundaries of known archeological sites shall be preceded by intensive surface survey and/or controlled subsurface testing.
- c. American Indian resource monitoring shall be conducted pursuant to Stipulation I.B.1 of this Agreement.

#### 3. Inadvertent Discoveries

- a. In the event that either cultural resources are discovered, or historic properties are inadvertently affected, during implementation of the undertaking which

has been duly considered under the terms of this Agreement, the NPS shall submit written notification describing the circumstances of the discovery to the SHPO within two working days (e.g., letter or email notification).

- b.** The NPS shall train all members of restoration and construction teams in recognizing and proper handling of inadvertent discovery of archaeological resources. Training shall inform personnel about the types of archeological materials that are likely present in the specific project area, how to identify archeological materials, and the procedures for contacting the appropriate parties in the event that archeological materials are encountered during restoration or construction activities. If buried archeological resources such as flaked stone or groundstone, historic debris, building foundations, midden soils or human bone are inadvertently discovered during ground-disturbing activities, work shall stop in that area and within a 100-foot radius of the find until a qualified archeologist can assess the significance of the find.
- c.** Inadvertent discoveries shall be treated in accordance with 36 CFR 800.13 (Protection of Historic Properties: Post-review discoveries). The archeological resource shall be assessed for its eligibility for listing on the National Register in consultation with the SHPO and representatives of traditionally associated American Indian tribes and groups, and a determination of the project effects on the site shall be made. If the site will be adversely affected, a treatment plan shall also be prepared as needed during the assessment of the site's significance. Assessment of inadvertent discoveries may require archeological excavations and/or archival research to determine resource significance. Treatment plans shall be developed in consultation with the SHPO and traditionally associated tribes and groups and will evaluate avoidance, project redesign, and data recovery alternatives before outlining actions proposed to resolve adverse effects.
- d.** If human skeletal remains are encountered, protocols under federal and state law shall apply. All work shall stop in the vicinity of the discovery, and the find shall be secured and protected in place. The Park Law Enforcement Officer, county coroner, Park NAGPRA Coordinator, and Park Archeologist shall be notified immediately. If analysis determines that the remains are American Indian, and that no further coroner investigation of the cause of death is required, the coroner will then be required to contact the NAHC (pursuant to Section 7050.5[c] of the California Health and Safety Code). The remains shall also be treated in accordance with the Native American Graves Protection and Repatriation Regulations at 43 CFR 10.4 (Inadvertent discoveries).

## **D. Other Documentation**

- 1. Photo-documentation.** Prior to implementing any construction, deconstruction, or removal aspects of this Undertaking, the NPS shall photo-document those portions of the Mariposa Grove and South Entrance historic districts that will be directly affected

by the undertaking. Photo-documentation shall entail:

- a. 35 mm negatives (photos do not need to be from a large format camera),
  - b. Photo captions or narratives are not required, however information regarding time, photographer, etc. shall be recorded and submitted. Locations shall be a brief description with GPS coordinates, UTM CONUS 1984, zone 11N,
  - c. Two full sets of photos on 5"x7" archival paper are required; additional prints and contact sheets are not required. Prints and negatives shall be placed in archival polyester photograph/negative sleeves,
  - d. Two copies of photos on archival DVD-R or CD-R. Photos files shall be either RAW or uncompressed TIFF format, PC compatible, a minimum resolution of 2000 dpi on a 5"x7" sized file,
  - e. Photos shall be taken by a professional photographer with experience in structures or built landscape documentation or an NPS employee with professional photography experience or training in historic preservation, and
  - f. Photo documentation shall be of sufficient detail so that a similar structure may be reconstructed to appear similar in the future. At least one photo showing the broader surrounding context of each structure is required.
- 2. Archeological documentation.** Archeological documentation shall follow the State of California Historic Resource recording format.
- 3. Completion Reporting.** Within three years of the completion of the Undertaking, the NPS shall complete the following:
- a. **Completion Report.** Documentation shall consist of a completion report noting methods, contributing resource documentation, and detailed State of California historic resource records for archeological sites. Photographic documentation of archeological sites shall follow standards for State of California Historical Records. Information shall also be entered into the NPS List of Classified Structures and Cultural Landscapes Inventory databases as a means of tracking changes to contributing elements of the historic districts.
  - b. **Submission of products.** Five copies of the Completion Report, the negatives, prints, and associated records, shall be prepared according to NPS archival standards as specified by Yosemite Archives. Image files should be a minimum of 1200 dpi at 8"x10" size in RAW format. Three copies shall be accessioned into the Yosemite Museum Collections. The NPS shall send two archival copies and one digital copy of documentation to SHPO for their records and distribution to the California Historical Resources Information System. Yosemite National Park shall file a copy of the Completion Report in the Yosemite Archives.

- c. **Digital copies of products.** A digital copy of all materials produced for this project shall be included in the archival materials accessioned into the Yosemite Museum Collections, and incorporated into the Yosemite Digital Science Library.

#### **E. Salvage**

During field documentation efforts, the Yosemite historical architect, historical landscape architect, curator and/or preservation specialist shall identify any architectural or masonry elements, objects, and materials proposed for removal or demolition that may be reused in rehabilitating similar historic structures or landscapes, or that may be suitable for accessioning into the Yosemite Museum Collection.

#### **F. Interpretation**

NPS shall prepare interpretive materials pertaining to cultural, historical, and archeological resources. Interpretive materials shall be developed in conjunction with ongoing consultation with Yosemite's traditionally associated American Indian Tribes and groups. Interpretation shall include information related to American Indian traditional cultural resources and archeological resources within the Mariposa Grove and South Entrance historic districts and the Mariposa Grove Archeological District. The history of timber operations in the vicinity of the South Entrance Station shall also be addressed through waysides and other interpretive media and include interpretation of extant features such as logging machinery, structural remnants of the logging operation and remnant trees utilized in support of the logging operation. The history of Chinese involvement in Washburn Family operations, especially road construction, shall be incorporated into interpretive components along the Washburn Wagon Road.

#### **G. Site Clean-up and Materials and Features to be Left in Place**

1. **Historic Road Surfacing.** Where historic road surfacing is modified, the overall roadway prism (extending from the base of the road fill to the inboard edge of the road) shall be retained so that extent of the road as historic feature is still intact. Exceptions include those portions of the road that will be slightly modified/graded to restore sheet flow of storm water along the uphill side of the roads.
2. **Drainage Ditches.** In instances where drainage ditches divert water away from the sequoias, the ditches will be modified to restore the natural flow of storm water to the sequoias. In such instances, the extent of the fill slope along the roads will be retained but the cut slope portions will be modified in support of restoring natural hydrologic functions.

## **II. Standards and Special Conditions**

### **A. Definitions**

The definitions provided at 36 CFR 800.16 are applicable throughout this Agreement.

### **B. Project Standards**

The standards, guidelines, regulations, and codes cited below shall be followed in

execution of the Undertaking:

- 1. Professional qualification standards.** All historic preservation activities implemented pursuant to this Agreement shall be carried out by or under the direct supervision of individuals meeting the Secretary of Interior's Professional Qualifications Standards (48 FR 44738-39) for the discipline appropriate to the activity.
- 2. Standards for inventory, evaluation, registration, and documentation.** Any inventory, evaluation, registration, or documentation of historic properties completed as per this Agreement shall conform to the Secretary of the Interior's Standards and Guidelines for Archeology and Historic Preservation (48 FR 44716-44740) and to applicable guidelines and conventions established by NPS and SHPO.
- 3. Treatment standards.** Any work on historic buildings, structures, and sites shall use the Secretary of the Interior's Standards and Guidelines for the Treatment of Historic Properties.
- 4. Curation standards.** If applicable, curation of materials and records resulting from actions stipulated by this Agreement shall be in accordance with 36 CFR 79. Such materials and records shall be curated by NPS to the extent permitted by sections 5097.98 and 5097.991 of the California Public Resources Code.
- 5. Disclosure of archeological site information.** The signatories to this Agreement acknowledge that historic properties covered by this Agreement are subject to the provisions of section 304 of the National Historic Preservation Act, as amended, and section 6254.10 of the California Government Code (Public Records Act), relating to the disclosure of archeological site information. All actions and documentation prescribed by this Agreement must be consistent with these sections.

### **C. Discoveries and Unanticipated Effects**

If the NPS encounters a previously unidentified property that may be eligible for the National Register during the Undertaking, or if it appears that a known historic property will be affected in an unanticipated manner, the NPS and SHPO shall follow these procedures:

- 1. When unanticipated properties are found.**
  - a.** The NPS shall halt activities in the vicinity of the previously unidentified property and take all reasonable measures to avoid or minimize harm to the property.
  - b.** The NPS shall notify the SHPO within two (2) working days of the discovery and provide SHPO with a written assessment via electronic mail. The assessment shall evaluate the National Register eligibility of the property and describe actions proposed to resolve any potential adverse effects.

## **2. SHPO's recommendation regarding eligibility and proposed actions.**

- a.** The SHPO will respond to the NPS within two (2) working days of the notification via electronic mail.
- b.** The NPS shall take into account the SHPO's recommendations regarding National Register eligibility and proposed actions and take appropriate action. The NPS shall submit report of the actions to the SHPO within 30-days, or within additional time as requested.

### **III. Administrative Stipulations**

#### **A. Amendments**

Either signatory party may propose amendments to this Agreement. If a signatory proposes an amendment, the other party will consult on its appropriateness pursuant to 36 CFR 800.6(c)(7) and (8). This Agreement may be amended only upon the written agreement of both signatories. The amended Agreement will take effect on the date it is executed by both signatories.

#### **B. Termination**

The following process will be followed to terminate this Agreement:

- 1. Proposed termination.** A signatory party can propose termination of this Agreement in writing to the other signatory, explaining the reasons for proposing termination. The signatories will consult for 30 days to seek alternatives to termination.
- 2. Amendment in lieu of termination.** If the consultation results in an agreement on an alternative to termination, the signatories will proceed to amend this Agreement in accordance with Stipulation III.A.
- 3. Failure to agree.** If consultation does not result in agreement on an alternative to termination, the party proposing termination may terminate this Agreement by promptly notifying the other party in writing. Such termination will remove all force and effect from this Agreement.
- 4. Process to terminate.** Should this Agreement be terminated, the NPS will consult with SHPO to develop a new agreement in accordance with 36 CFR 800.14(b). Until and unless a new agreement is executed for the Undertaking, NPS will consult with SHPO in accordance with 36 CFR 800.4 - 6.

#### **C. Dispute Resolution**

Should any party to this Agreement object at any time to any actions proposed or the manner in which the terms of this Agreement are implemented, all work that is the subject of the dispute will stop until the dispute is resolved according to the procedures in this section and the NPS will consult with the objecting party(ies) to resolve the objection. If the NPS determines, within 30 days, that such objections(s) cannot be resolved, the NPS will:

1. Forward all documentation relevant to the dispute to the Council in accordance with 36 CFR Section 800.2(b)(2). Upon receipt of adequate documentation, the Council will review and advise NPS on the resolution of the objection within 30 days. Any comment provided by the Council, and all comments from the parties to the Agreement, will be taken into account by the NPS in reaching a final decision regarding the dispute.
2. If the Council does not provide comments regarding the dispute within 30 days after receipt of adequate documentation, the NPS may render a decision regarding the dispute. In reaching its decision, the NPS will take into account all comments regarding the dispute from the parties to the Agreement.
3. It is the NPS's responsibility to carry out all other actions subject to the terms of this Agreement that are not the subject of the dispute remain unchanged. The NPS will notify all parties of its decision in writing before implementing that portion of the Undertaking subject to dispute under this stipulation. The NPS decision will be final.

**D. Annual reporting requirement for this Agreement**

The park will submit an annual written report on the progress made toward the completion of the requirements of this Agreement and the Undertaking.

**E. Duration of this Agreement**

Unless terminated pursuant to Stipulation III.B, the duration of this Agreement is ten (10) years from the date of its execution or until the Undertaking is complete, whichever is shorter.

**F. Effective Date of this Agreement**

This Agreement will take effect on the date that it is executed by NPS and SHPO.



**EXECUTION** of this Agreement by NPS and implementation of its terms will be considered evidence that the NPS has taken into account the effects of this Undertaking on historic properties and has afforded the Council, SHPO, and tribes and groups an opportunity to comment.

**SIGNATORIES**

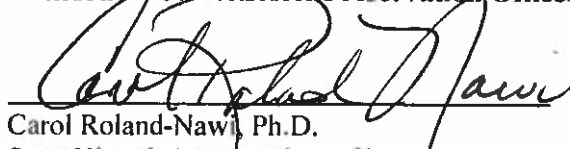
**National Park Service**



Don L. Neubacher  
Superintendent, Yosemite National Park

12/5/13  
Date

**California State Historic Preservation Officer**



Carol Roland-Nawi, Ph.D.  
State Historic Preservation Officer

12-6-13  
Date

**CONCURRING PARTIES**

**For the American Indian Council of Mariposa County (Southern Sierra Miwuk):**

\_\_\_\_\_  
Name Title Date

**For the Bishop Paiute Tribe:**

\_\_\_\_\_  
Name Title Date

**For the Bridgeport Paiute Indian Colony:**

\_\_\_\_\_  
Name Title Date

**For the Mono Lake Kutzadika<sup>a</sup> Paiute Tribe:**

\_\_\_\_\_  
Name Title Date

**For the North Fork Rancheria of Mono Indians:**

\_\_\_\_\_  
Name Title Date

**For the Picayune Rancheria of Chukchansi Indians:**

\_\_\_\_\_  
Name Title Date

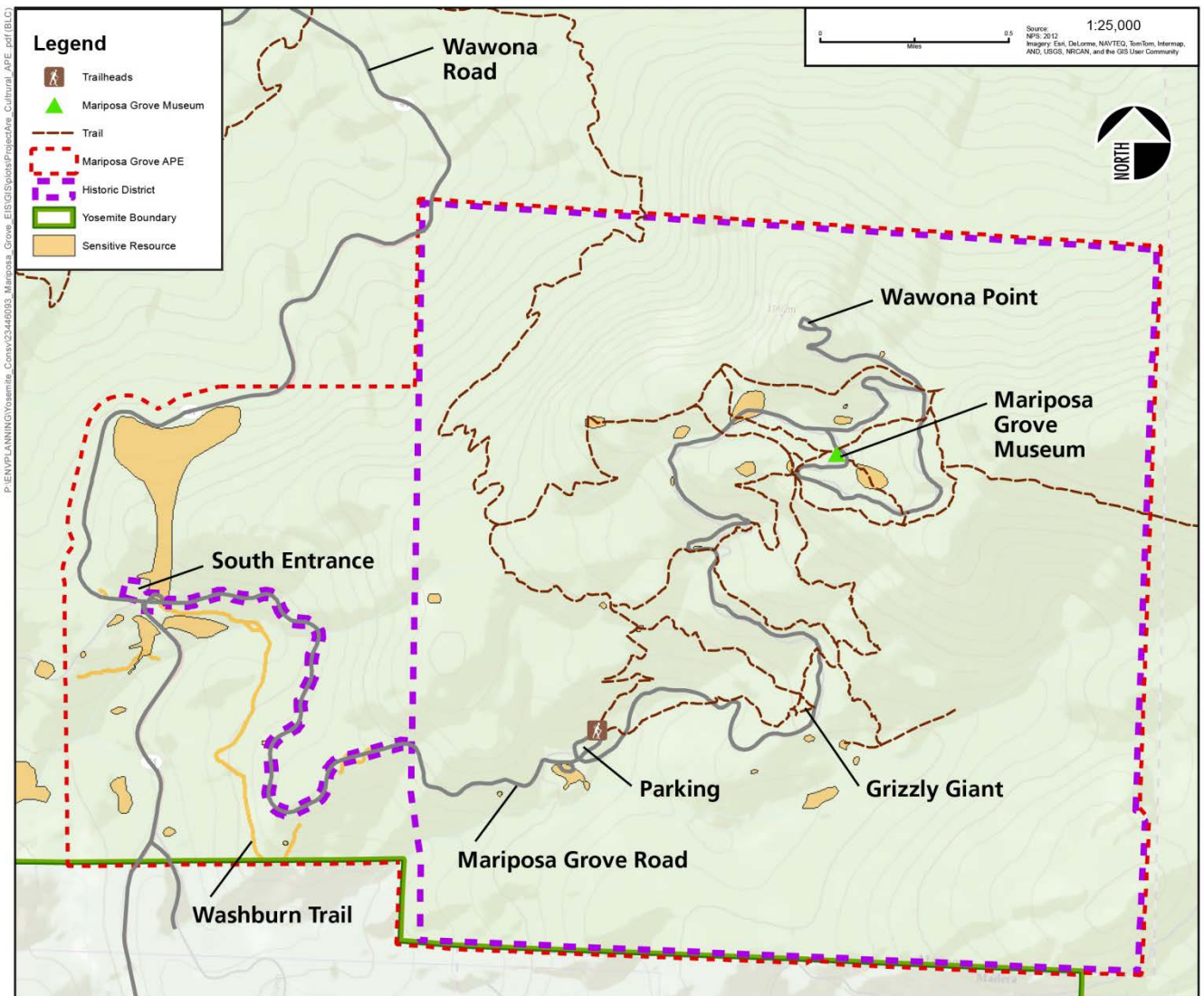
**For the Tuolumne Band of Me-Wuk Indians:**

\_\_\_\_\_  
Name Title Date

**Attachment A – Description of the Undertaking as proposed in the *Restoration of the Mariposa Grove of Giant Sequoias Final Environmental Impact Statement***

**Alternative 2, South Entrance Hub**, the National Park Service’s Preferred Alternative, will remove the majority of visitor parking, commercial tram staging and operations, and the concessioner-operated gift shop from Mariposa Grove to allow for comprehensive restoration of wetlands, soundscape, and giant sequoia habitat. New visitor services for the South Entrance will include visitor information and educational and other sales items. Most parking will be relocated to a South Entrance transit hub. A limited number of parking spaces could be provided in the lower Grove area as well as at the picnic area adjacent to Mariposa Grove Road when the shuttle is not in operation. Vault toilets will be renovated or replaced, and accessible trails will be established in the ecologically restored lower Grove area and at the iconic Grizzly Giant. The abandoned historic Washburn Wagon Road alignment to the Grove will be cleared of vegetation and rehabilitated as a pedestrian path from South Entrance parking lot to the Mariposa Grove Road picnic area. Where the Washburn Wagon Road ends in the vicinity of the existing picnic area, a new trail will be constructed for the remaining distance to the lower portion of the Grove, including a pedestrian bridge across Rattlesnake Creek. An accessible trail will be constructed through the lower Grove area, and an accessible overlook to the Grizzly Giant will be provided. This alternative includes options for realigning the entrance to the Grove to enhance restoration efforts and straighten the existing tight curve near the giant sequoias in the vicinity of the Three Sentinels, which will include a new drainage crossing structure to protect giant sequoias in that area from erosion and from placement of roadway embankment over sensitive root zones. At the South Entrance, the intersection of Wawona Road and Mariposa Grove Road will be realigned to the west of its current location, and a roundabout will replace the current T-intersection, if necessary.

**Attachment B - Area of Potential Effect, *Restoration of the Mariposa Grove of Giant Sequoias* Final Environmental Impact Statement**



Appendix C - Wetland Statement of Findings

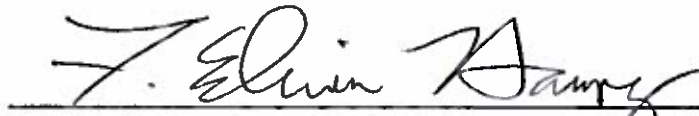
**Statement of Findings for Protection of Wetlands  
(Executive Order 11990)**

**Restoration of the Mariposa Grove of Giant Sequoias**

Recommended

 12/3/13  
Don L. Neubacher, Superintendent, Yosemite National Park Date

Certified for Technical Accuracy and Servicewide Consistency

 12/05/2013  
Forrest Harvey, Chief, National Park Service Water Resources Division Date

Approved

 12/10/2013  
Christine S. Lehnertz, Pacific West Regional Director Date

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## INTRODUCTION

The National Park Service (NPS) prepared the *Restoration of the Mariposa Grove of Giant Sequoias Final Environmental Impact Statement (Final Mariposa Grove EIS)* to restore habitat and natural processes critical to the long-term health of the Mariposa Grove ecosystem, including the giant sequoia trees, wetlands, and associated plant and wildlife communities. This Wetland Statement of Findings is a required component of the Record of Decision for an environmental impact statement, per NPS Director's Order #77-1: Wetland Protection, which establishes the policies, requirements, and standards for implementing Executive Order 11990 (Protection of Wetlands). A separately identifiable Wetland Statement of Finding is required when an alternative selected for implementation would result in adverse impacts on wetlands. This Statement of Findings:

- Presents the rationale for implementation of the proposed project with regard to wetlands, and documents the anticipated effects on wetland resources
- Describes the effects on wetland values associated with the Selected Action
- Provides a thorough description of mitigation measures
- Ensures “no net loss” of wetland functions or values

## THE PURPOSE AND NEED FOR ACTION

The Mariposa Grove of Giant Sequoias (figure F-1) is one of the most significant natural and cultural resources in Yosemite National Park. The primary purpose of the proposed project is to restore degraded habitat and natural processes critical to the long-term health of the giant sequoias, wetlands, and associated plant and wildlife communities in the Mariposa Grove, and improve the overall experience for visitors to Mariposa Grove. The following existing conditions have a negative effect on the ecological health and historic context of the Mariposa Grove:

- Road, trails, and other infrastructure are disrupting the natural hydrologic functioning of the Mariposa Grove
- Buildings and infrastructure are encroaching on individual giant sequoias and their roots, and reduce habitat for giant sequoia propagation
- Ongoing foot and vehicle traffic throughout the Mariposa Grove is damaging giant sequoia trunks, compacting soils, and exposing shallow giant sequoia roots, potentially making the trees less resilient and more susceptible to external stressors
- The risk of catastrophic fire remains high due to heavy fuel loading

In addition, current conditions diminish the quality of the visitor experience including:

- The road configuration at the South entrance to Yosemite is confusing and highly congested during periods of high use, creating safety concerns
- Frequent closures of the parking lot and road to the Mariposa Grove contribute to visitor frustration
- Shuttles from Wawona are often full, limiting boarding and increasing wait times for visitors
- Way-finding is in need of improvement
- Trails and other infrastructure do not meet accessibility requirements

- Vault toilets are inadequate and not fully accessible, and are the source of nuisance odors
- Operation of the commercial tram throughout the Mariposa Grove creates vehicle/pedestrian conflicts and affects natural soundscapes throughout the Grove
- Historic features at Wawona Point are in disrepair

## **WETLANDS IN THE MARIPOSA GROVE AREA**

Though the Mariposa Grove of Giant Sequoias occupies a small part of Yosemite National Park (less than 900 acres), the Mariposa Grove has exceptional ecological importance. Wetlands in the Grove form an almost continuous, dendritic network making up a significant portion (12.3%) of the Grove's watershed (figure F-2). Wetlands in the Grove provide important hydrologic support for the Merced River watershed and provide hydrologic functions including aquifer recharge, storm runoff abatement, sediment retention, prevention of erosion through streambank stabilization, and stream/river temperature moderation.

The Mariposa Grove encompasses a great diversity of habitats, plants, and wildlife. The area includes a rich mosaic of old growth mixed conifer forest (with trees of all age classes, standing snags, and large downed trees), streams, wetlands, and a number of special status plant and wildlife species including the Pacific fisher. The Pacific fisher is a candidate for listing under the Federal Endangered Species Act and has a high likelihood of listing prior to project completion. Several fens, which have a limited distribution in the Sierra Nevada, are present. The location of the giant sequoias strongly links to the presence of wetlands. About 82% of giant sequoias are located within 200 feet of delineated wetlands (Kuhn 2011). This supports conclusions by Halpin (1995) on the importance of topographic flow accumulation, and further signifies the importance of soil water availability within the rooting zone for giant sequoia.

### **Wetland Extent**

The NPS investigated and delineated wetlands in two areas: the Mariposa Grove (figure F-2), and near the park's South Entrance (figure F-3)<sup>1</sup>. Specific wetland classes identified within the project area consist of riverine wetlands (rivers, creeks, and streams) and palustrine wetlands (shallow ponds, marshes, swamps, and sloughs). The Mariposa Grove encompasses 90.3 acres of palustrine forested wetland, 1.6 acres of palustrine scrub shrub wetland, 8.8 acres of palustrine emergent wetland, and 2.0 acres of riverine wetlands (NPS 2011a). The surrounding mountain slopes are gentle and incised by approximately 6.1 miles of perennial and 2.8 miles of seasonal streams. Wetlands are continuous along the dendritic network of perennial (6.1 miles) and seasonal (2.8 miles) streams that drain the project area. In and near the South Entrance, 1.4 acres of palustrine forested wetland were delineated (NPS 2011a).

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<sup>1</sup> A qualified wetland specialist with nine years' experience as a wetland ecologist, nine additional years of experience as a botanist and restoration ecologist, a M.S. in restoration ecology, a professional certificate in wetland ecology, and U.S. Army Corps of Engineers wetland delineator training conducted the wetland delineation.



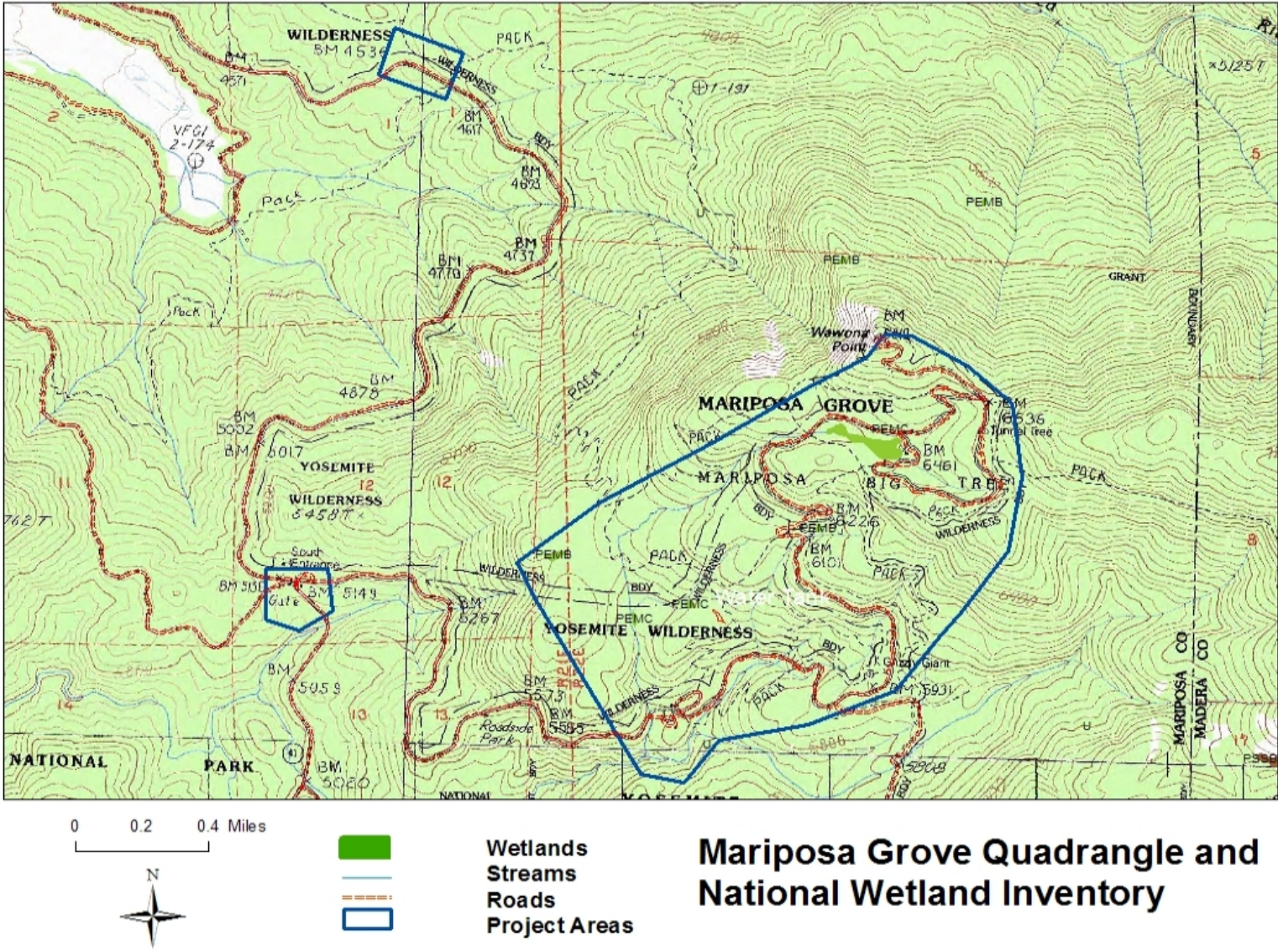
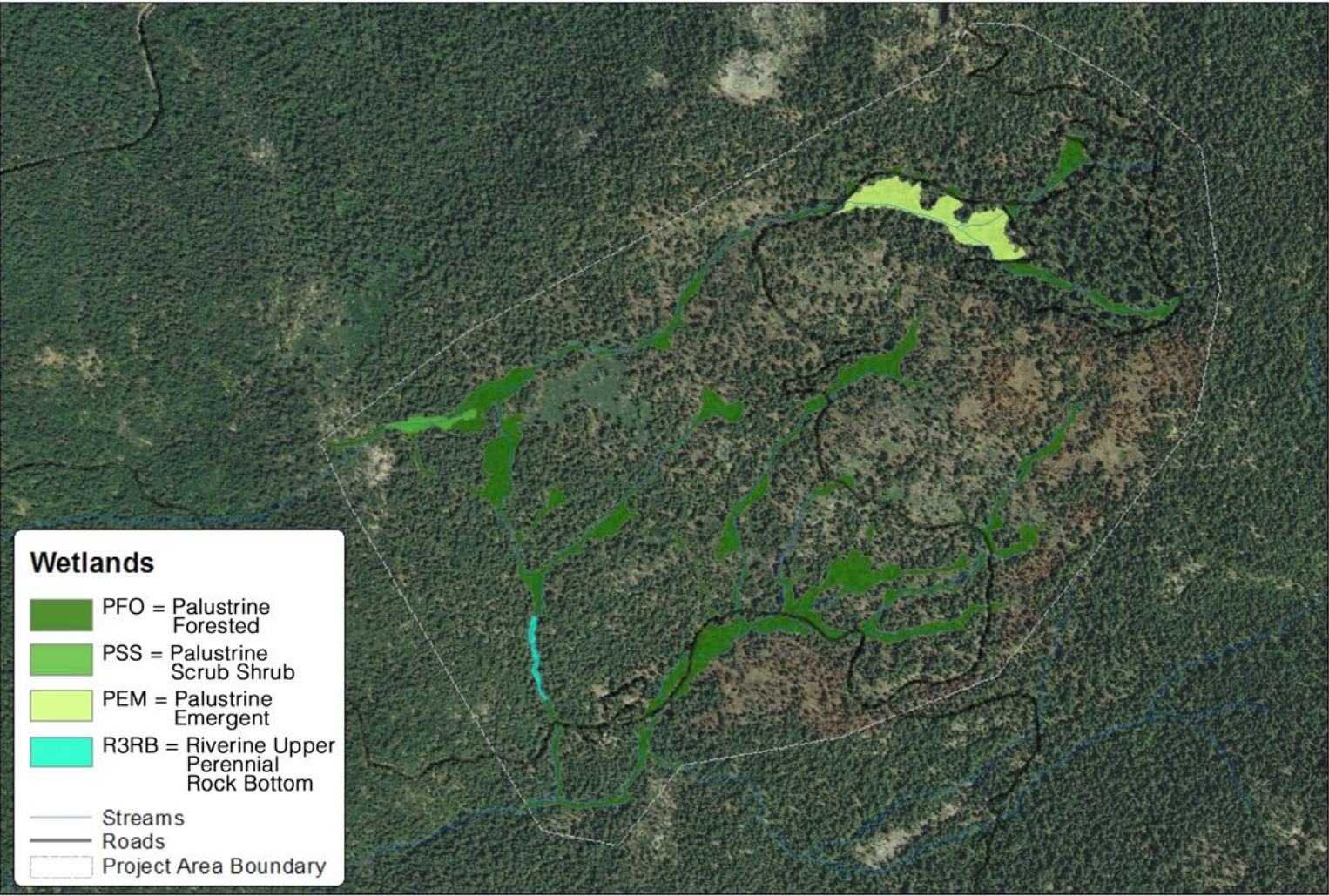


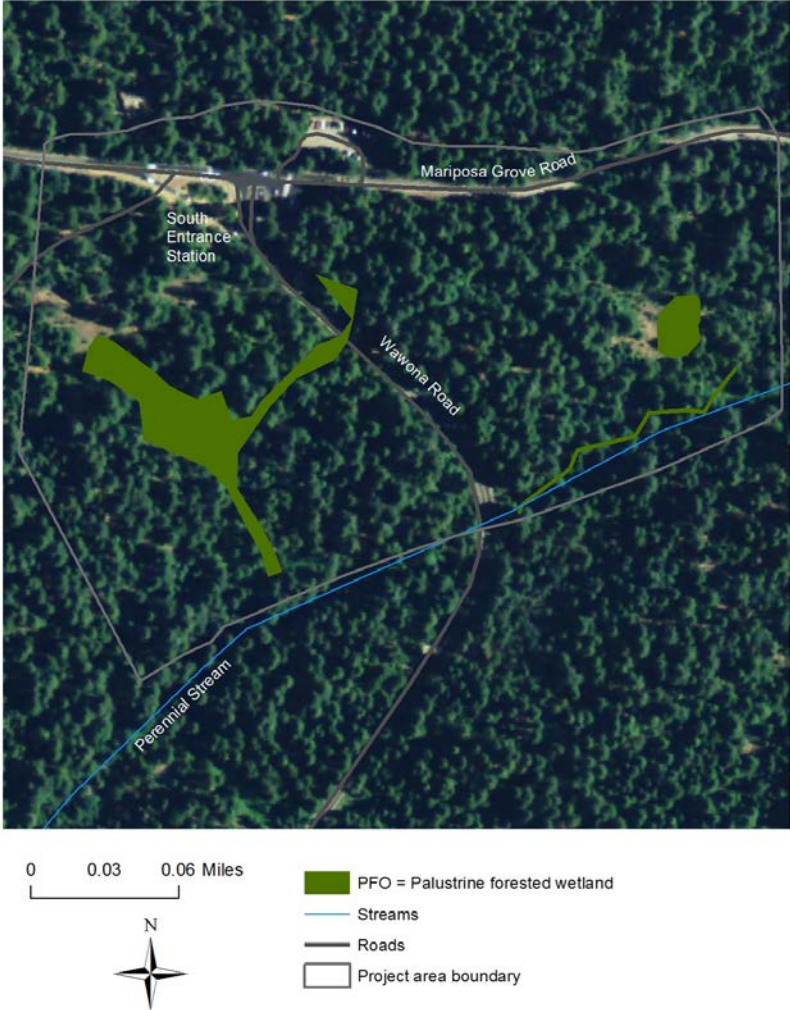
Figure F-1 – Mariposa Grove and South Entrance Vicinity Map (NPS 2011a)





### Wetlands Mapped in and near the Mariposa Grove of Giant Sequoias

Figure F-2 – Wetlands in and near the Mariposa Grove of Giant Sequoias (NPS 2011a)



**Figure F-3 – Wetlands at the South Entrance to Yosemite National Park (NPS 2011a)**



## **Existing Structures in Wetlands**

The Mariposa Grove Road crosses through delineated wetland in the lower Grove at several areas where the road climbs toward the upper Grove, and in the upper Grove largely along the upper Grove loop. Roads, parking areas, trails, and visitor facilities are located near giant sequoias and within wetland and rare plant habitat throughout the project area. Infrastructure and visitor use may negatively affect wetland and stream hydrology and function, wetland and rare plant communities, and giant sequoias.

## **ALTERNATIVES CONSIDERED**

To address the issues facing the Mariposa Grove and its visitors, and consistent with goals outlined in the 1980 *General Management Plan* for Yosemite National Park, the NPS developed a No Action Alternative and three action alternatives that include major actions to ecologically restore the Grove and improve visitor experience.

Many proposed actions are common to the action alternatives including ecological restoration, infrastructure removal or improvement, and actions to improve the visitor experience. These common actions include removal of the parking lot from the lower Grove area and subsequent ecological restoration of giant sequoia habitat; road and trail and culvert repair to improve hydrologic flows; hazardous fuel reduction treatments; repair/replacement of the leaking water distribution system; relocation of the water tank; and improvement of visitor orientation and accessibility. Other components vary among the three action alternatives.

### **Alternative 1**

Alternative 1, No Action, serves as a baseline from which to compare the other alternatives. Alternative 1 would continue the current level of maintenance and operations at the Mariposa Grove of Giant Sequoias. Infrastructure would remain concentrated in the lower part of the Grove and the commercial operation of the tram would continue and the gift shop would remain. Access to Mariposa Grove would remain challenging for visitors during peak use periods. Renovation, rehabilitation, or upgrading of existing facilities to improve functionality and accessibility would occur as emergency actions in response to system failures, rather than as planned and coordinated actions. The current level of interpretation and orientation would stay the same, and utilities and comfort stations would not be upgraded. Stressors on the giant sequoias, wildlife, special status species, and other natural and cultural resources in the Grove and at South Entrance would remain in place, and the visitor experience likely would continue to deteriorate as demand to access and experience the Grove increasingly exceeds the capacity of the current infrastructure to accommodate the number of day-use visitors.

### **Selected Action (Alternative 2)**

The Selected Action (Alternative 2 - South Entrance Hub), will remove the majority of visitor parking, commercial tram staging and operations, and the concessioner-operated gift shop from the Mariposa Grove to allow for comprehensive restoration of wetlands, soundscape, and giant sequoia habitat. Parking, shuttle facilities, and visitor services will be relocated to a South Entrance transit hub. Comfort stations will be renovated or replaced, and accessible trails will be established in the ecologically restored lower Grove area and at the iconic Grizzly Giant. The historic Washburn Trail from South Entrance will be extended as a pedestrian trail from its current terminus at the Mariposa Grove Road picnic area to the lower part of Mariposa Grove. The intersection of Mariposa Grove Road and Wawona Road at South Entrance will be realigned, and a roundabout would replace the current T-intersection to improve traffic flow, if necessary.

Under the Selected Action there will be a net gain of 1.00-acre of wetlands in highly valued giant sequoia habitat. To achieve these objectives there will be 0.37-acre of wetland impacts in lower value wetland habitat (Table F-1). Overall, there will be a 3.98-acre reduction of developed areas in the Grove. The reduction in development will form a natural buffer around wetlands and improve overall hydrologic flows throughout the Grove.

### **Alternative 3**

Alternative 3, Grizzly Giant Hub, would relocate public parking and visitor services from the lower Grove areas to a location outside giant sequoia habitat in the vicinity of Grizzly Giant. This would include removing the lower Grove area parking lot, gift shop, and commercial tram staging area and operations to allow for comprehensive restoration of giant sequoia habitat, wetlands, and soundscapes. A new road segment with two bridges would be constructed to skirt the lower Grove, and the existing road to Grizzly Giant would be removed. Accessible trails would be constructed in the lower and mid-Grove areas, and comfort stations would be upgraded or replaced. The intersection at South Entrance would be reconstructed as a modified T-intersection to improve traffic flow. All toilets in the Grove would be vault toilets.

Under Alternative 3 there would be a net gain of 1.00-acre of wetlands in highly valued giant sequoia habitat. Overall, there would be a 5.75-acre reduction of developed areas in the Grove. The reduction in development would form a natural buffer around wetlands and improve overall hydrologic flows throughout the Grove. There would be little permanent wetland loss (<0.03-acre). To achieve this large area of restoration, a new road and pedestrian hub would be constructed (mostly outside of giant sequoia habitat). The new road would be constructed in prime fisher denning habitat, due to a lack of alternative locations (Table F-1).

### **Alternative 4**

Alternative 4, South Entrance Hub with Modified Commercial Tram Service, would maintain the commercial tram operations for visitor access and enjoyment, but tram staging would be moved to a South Entrance Hub, similar to that described for the Selected Action, and the route and hours of operation would be reduced to provide a balance between visitor access and opportunities for quiet enjoyment and solitude in the upper part of the Grove. As in the Selected Action, the majority of public parking and visitor services would be relocated to the South Entrance. An accessible trail would be constructed through the lower Grove area, and an accessible overlook to the Grizzly Giant would be provided. The historic Washburn Trail from South Entrance would be extended to the Grove. The current T-intersection design of Mariposa Grove Road and Wawona Road at South Entrance would be retained.

Under Alternative 4, there would be a net gain of 0.77-acre of wetlands in highly valued giant sequoia habitat. To achieve these objectives there would be 0.37-acre of wetland impacts in lower value wetland habitat (Table F-1). Overall, there would be a 1.84-acre reduction of developed areas in the Grove. The reduction in development would form a natural buffer around wetlands and improve overall hydrologic flows throughout the Grove.

**Table F-1. Summary of Restoration, including Wetlands, by Alternative**

	Alternative 1: No Action	The Selected Action (Alternative 2: South Entrance Hub)	Alternative 3: Grizzly Giant Hub	Alternative 4: South Entrance with Modified Commercial Tram Service
<b>Wetland restoration</b>	N/A			
Lower Grove restoration		0.85 acre	0.85 acre	0.75 acre
Road narrowing/Trail conversion		0.15 acre	0.15 acre	0.02 acre
<b>TOTAL</b>		1.00 acre	1.00 acre	0.77 acre
<b>Wetland impacts</b>	N/A			
Water tank relocation (artificial wetland)		0.10 acre	0.00 acre	0.10 acre
South Entrance wetland		0.24 acre	0.00 acre	0.24 acre
Roadside wetlands (artificial wetlands)		0.02 acre	0.02 acre	0.02 acre
Piers associated with boardwalk		0.01 acre	0.01 acre	0.01 acre
<b>TOTAL</b>		0.37 acre	0.03 acre	0.37 acre
<b>Net change in development project-wide<sup>1</sup></b>	N/A			
Net reduction of developed area within Grove		-3.98 acre	-5.75 acre	-1.84 acre
New development at South Entrance		+4.72 acre	0.00 acre	+4.72 acre
New development at Grizzly Giant and bypass road		0.00 acre	6.25 acre	0.00 acre
<b>TOTAL</b>		0.74 acre addition of developed area projectwide	0.50 acre addition of developed area projectwide	2.88 acre addition of developed area

**Selection of the Preferred Alternative**

The Selected Action of the Final Mariposa Grove EIS best meets the goals and objectives of the project, which include protection and enhancement of wetland resources. Under the Selected Action, the NPS will move the existing parking area out of the Mariposa Grove to a site near the South Entrance to Yosemite and restore a total of 1.0 acre of high value wetland within the Mariposa Grove. A shuttle will take visitors to the entrance of the Grove. Essentially, the Selected Action removes existing development from areas in the Mariposa Grove with high ecological value and moves parking to a site of lower ecological value due to its logging history and lack of giant sequoia habitat. While Alternative 3 would enable 1.0-acre of wetland restoration in giant sequoia habitat and result in no wetland impacts, it would require construction of a new bypass road and parking area in prime fisher denning habitat. Alternative 4 is similar to the Selected Action, but the commercial tram operation would remain along with associated vehicle/pedestrian conflicts and impacts on natural soundscapes throughout the Grove.

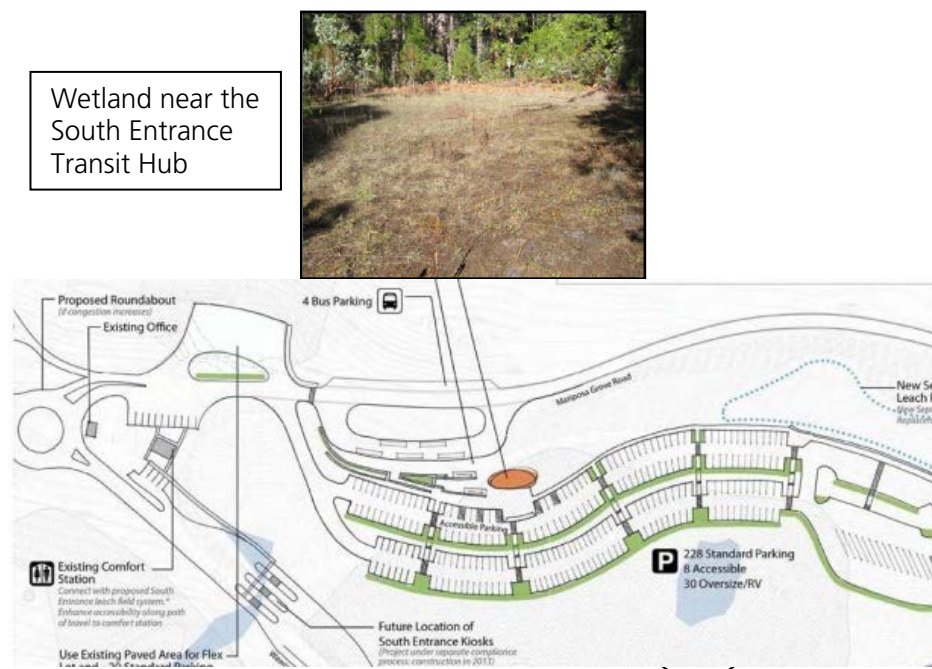
The Selected Action protects and enhances fisher habitat and has the lowest overall reduction of developed areas within the Mariposa Grove. In addition, the Selected Action best curtails vehicle traffic on the Mariposa Grove road and within the Grove, restores soundscapes by eliminating most private vehicle parking in the Grove, and discontinues operation of the fee-for-service commercial

<sup>1</sup> excluding areas needed for new leach fields

tram. All these actions will best address visitor and operational services that are adversely affecting giant sequoia (e.g. impeded hydrology, soil compaction in root zones, bark removal and bole damage), and provide the best opportunity to sustain the Mariposa Grove for the enjoyment of future generations.

**IMPACTS OF THE PROPOSED ACTION ON WETLANDS**

Under the Selected Action, there will be a total of 0.13-acres of permanent wetland loss and 0.24-acre of indirect impacts on wetlands. Permanent impacts will be associated with relocation of a water tank (0.1-acre), reduction of artificial roadside wetlands that could dry up with road improvements (0.02-acre), and installation of piers associated with boardwalk construction (0.01-acre). Substantial indirect impacts on wetlands will be associated with construction of a parking lot at the South Entrance near a 0.24-acre wetland (Figure F-4).



**Figure F-4 – Wetland at the South Entrance (0.24-acre)**

**Parking area construction at the South Entrance.** Construction of a parking area will result in impacts to a 0.24-acre palustrine emergent wetland (Figure F-4). The forest surrounding the 0.24-acre wetland at the South Entrance was disturbed by past logging activities.

Between the Draft and the Final EIS, the NPS redesigned the transit hub near the South Entrance wetland to avoid direct impacts to the wetland. Although the new design will avoid direct impacts, it is expected that there will be substantial indirect impacts on the wetland areas due to modifications of flows that sustain the wetland and potential to reduce the value of the wetland for wildlife due to proximity to the parking area. The NPS will explore options to direct an appropriate volume of treated or filtered run-off from the proposed parking lot into the wetland to regain flows that otherwise may be redirected away from the wetland.

This wetland is dominated by grasses, sedges, and forbs, with scattered small trees and tree seedlings. Three of the six dominant vegetative species across all strata have a wetland indicator status assigned by the U.S. Fish and Wildlife Service. Ponderosa pine and Kentucky bluegrass (*Poa pratensis*) are rated facultative upland species, and the grass *Muhlenbergia richardsonia* is rated a facultative species. Three *Carex spp.*, one *Juncus sp.*, and one *Epilobium sp.* were dominant in places. The NPS did not identify these five plants to species-level because of the season, most species in these genera are found in wetlands at this elevation in Yosemite. The other dominant species, incense cedar, white fir, and sticky cinquefoil (*Potentilla glandulosa*) are not rated. Kentucky bluegrass and incense cedar commonly grow in wetlands in the park. Overall, the vegetation was determined to be hydrophytic. Soils had a redox dark surface, with common mottles in a dark matrix.

Wetland hydrology was not present at the time of the site visit, which took place after the first rain and snow events following a historically dry winter and summer. The NPS assumed that hydrology is present to sustain the wetland, which forms an opening in an otherwise continuous forest. Wetland hydrology indicators included the geomorphic position at a terrace at the foot of a mountain slope and the presence of reduced iron in the soil. Wetland hydrology was present in adjacent areas of similar vegetation and soils during a wetland delineation conducted in summer of the previous year.

While the site was disturbed in the past by logging, the position of this wetland as a forest opening could provide a small area of hunting habitat for owls. The wetland could provide browsing opportunities for deer and other herbivores, especially in late season, though additional browsing opportunities are common in the area.

**Relocation of the water tank in the upper Mariposa Grove.** Relocation of the water tank could dry up part of an artificial wetland associated with the tank overflow to prevent freezing (0.1- acre).

**Artificial roadside wetlands resulting from berms and failed culverts.** Some roadside wetlands are likely to dry up once flows are restored to natural patterns (< 0.02 acre). These artificial wetlands were created on previously dry (upland) as a result of human activities and are low-value wetlands.

**Piers associated with the construction of boardwalks.** There will be a small loss of wetlands (< 0.01-acre) as a result of installation of small piers to extend the existing footbridge in the lower Grove to protect the wetland from trampling impacts and replacement of drainage culverts to accommodate larger flows. These actions are designed for the purpose of public enjoyment and education, and wetland protection.

There will also be site-specific temporary impacts on wetlands during the construction phase. All wetlands will be protected using best management practices (see Attachment A). The removal of impervious surfaces associated with existing buildings could temporarily increase groundwater infiltration by exposing soils. A temporary change in surface runoff during construction will not be noticeable in the Mariposa Grove and will have a minimal effect on function or value of the wetlands in the Mariposa Grove.

The repair of leaking water pipes could have small local impacts on water tables, as it will eliminate unintended leakage. It is difficult to quantify or locate site-specific underground leaks in this complex and large system, but overall, replacement of water lines could contribute to localized minor decreases in water levels leading to restoration of natural water levels.

**Beneficial wetland impacts.** There will be 1.00-acre of wetland habitat gain due to ecological restoration activities in the lower Grove (figure F-5) and removal of trails and narrowing of roads in the upper Grove (figure F-6).



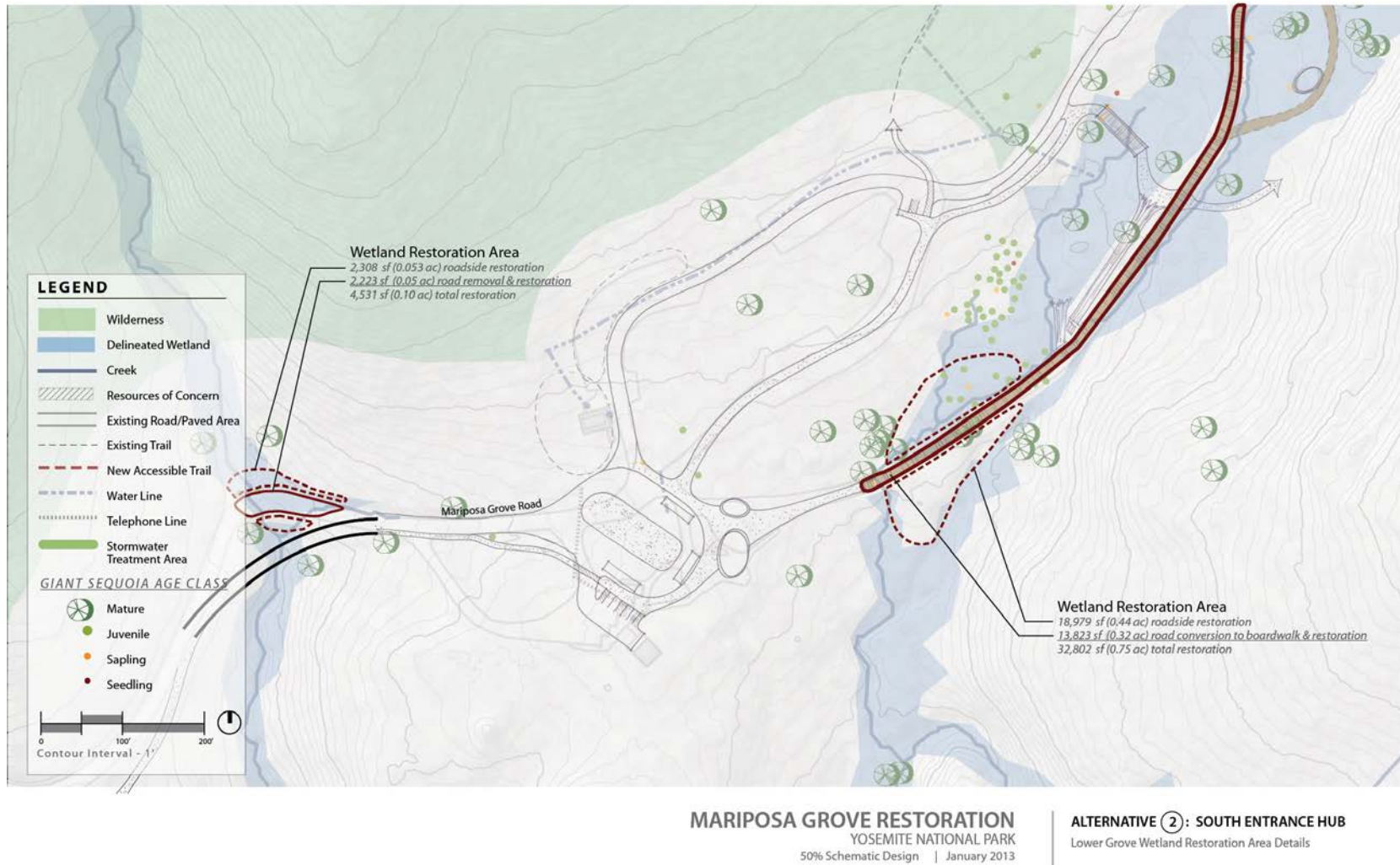
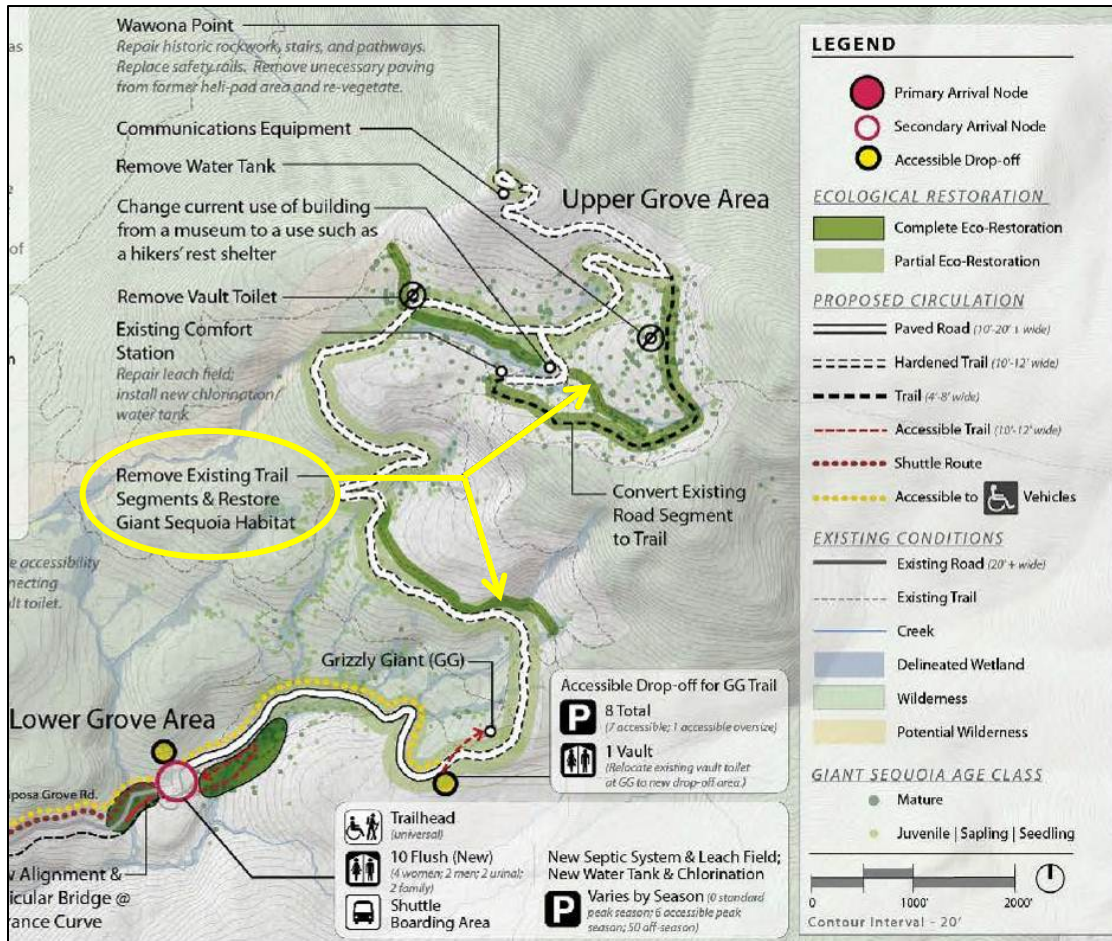


Figure F-5. Wetland Restoration proposed in the lower Grove under the Selected Action (Alternative 2) (0.85-acre)



**Figure F-6. Wetland restoration proposed in the upper Grove under the Selected Action (Trail removal and road narrowing will restore 0.15-acre of wetland habitat)**

Additionally, infrastructure and development will be removed from the Grove and subsequent ecological restoration will take place in natural areas outside of wetlands (3.93 acres, including wetland restoration). The principal values of this large wetland complex include important hydrologic support for the Mariposa Grove such as aquifer recharge, storm runoff abatement, sediment retention, prevention of erosion through streambank stabilization, and stream/river temperature moderation. Wetlands in this area are likely thousands of years old, and they encompass a great diversity of habitats, plants, and wildlife. The area supports quality habitat for the pacific fisher, a candidate for listing under the Federal Endangered Species Act with a high likelihood of listing prior to project completion. Prime denning habitat for the fisher includes and snags, multiple canopy layers, and few openings, conditions all found in the Mariposa Grove and confirmed by the presence of a nearby fisher den. The area supports a range of wetland types including several fens, which have a limited distribution in the Sierra Nevada. About 82% of giant sequoias in the Mariposa Grove are located within 200 feet of delineated wetlands (Kuhn 2011).

There will be substantial positive impacts to overall wetland functions in the Mariposa Grove. For example, removal of impermeable surfaces such as asphalt roads and trails will create natural buffers around existing and restored wetlands. Hydrologic connectivity (surface flow and shallow groundwater) will be restored by cleaning, repairing, and replacing dysfunctional culverts and

outsloping road trail surfaces. The watershed will be restored to a more natural configuration, infiltration in the Grove will increase, and stormwater runoff will decrease, resulting in beneficial impacts on surface water quality. Leaky water pipes in the upper Grove will be repaired and monitored. Repair of septic systems and leach fields will reduce the potential to introduce nutrients to shallow groundwater.

In the long term, removal of facilities and elimination of associated uses such as commercial tram service from the Mariposa Grove will protect and restore wetland habitat. Realignment of the Grove road northward out of the delineated wetland, and conversion of the original alignment to an accessible trail, will beneficially impact wetlands in that portion of the Grove. Closing the existing road in the Mariposa Grove will reduce operation activities and reduce the potential for inadvertent impacts on wetlands from trampling, although some recreational foot traffic in nearby wetlands will continue. Discharge of waterborne pollutants directly into wetland communities from road and parking areas will be reduced in the Mariposa Grove, but will increase at the South Entrance.

### **Cumulative Impacts**

Cumulative effects to wetlands are based on analysis of past, present, and reasonably foreseeable future actions within the project area in combination with the potential effects of the proposed actions. Past, present, and reasonably foreseeable future actions affecting wetlands include implementation of the Merced Wild and Scenic River Comprehensive Management Plan, Merced River Ecological Restoration at Eagle Creek Project, Wawona Meadow Restoration, South Entrance Kiosk project, and fuel reduction projects on adjacent Forest Service land.

The South Entrance Kiosk project (Categorical Exclusion 39501) is of particular importance, as it takes place directly adjacent to the Mariposa Grove project, and wetland impacts associated with the kiosk project will be compensated as part of the Mariposa Grove project. The U.S. Army Corps of Engineers authorization for the kiosk replacement project under Section 404 of the Federal Clean Water Act requires the NPS to create 0.6 acre of similar wetlands as part of the Mariposa Grove project to mitigate impacts under the South Entrance Kiosk project (see Compensatory Mitigation Section).

Alternative 1 (No Action), in conjunction with past and future actions, would continue to contribute to adverse cumulative impacts on wetlands due to existing infrastructure in the lower Grove wetlands, continued diversion of water within the Grove, and existing erosion and channelization and resultant sedimentation. Alternatives 2, 3, and 4 in conjunction with past and future actions may contribute to temporary negligible or minor local adverse impacts to wetlands; however, there would be long-term major cumulative beneficial impacts from wetland habitat restoration.

### **COMPENSATORY MITIGATION**

Ecological restoration within the Mariposa Grove under the Selected Alternative includes restoration of 1.00-acre of wetland restoration (figures F-5 and F-6). Following construction activities, artificial fill material will be removed and the area will be revegetated with appropriate wetland, riparian and upland native plant species. Ground surface treatment will include decompaction, salvaging top soil, seeding, and planting. Accepted erosion protection measures, including jute mesh and hydro mulch, may be used, if necessary, to prevent soil loss. The NPS will prepare a prescription for revegetating disturbed areas including riverbanks in construction specifications. This prescription will comply with the Yosemite *Vegetation Management Plan* (NPS 1997) and the *Invasive Plant Management Plan* (2008) and the *Invasive Plant Management Plan Update* (2011b). Park staff will conduct revegetation activities in disturbed sites immediately following construction to reduce the potential for non-native plant invasion. All plant materials will

be from genetic stock indigenous to Yosemite National Park, including trees, shrubs, and forbs salvaged from the construction site or by propagating container plants from seed or cuttings. Following restoration efforts, revegetated sites will be monitored to determine if revegetation efforts were successful and if additional remedial actions are necessary. Remedial actions could include the installation of erosion control structures, reseeded, and/or replanting the area, and controlling non-native plant species.

Avoidance of wetlands and adherence to mitigation measures described in the *Draft Mariposa Grove EIS* will minimize short-term impacts (listed below). Construction equipment staging areas will not be located adjacent to or within wetlands. Implementation of construction Best Management Practices will be employed to minimize impacts associated with erosion and sedimentation (Attachment A). Best Management Practices will include, but not be limited to, installation of silt fencing and sediment traps, application of water sprays to keep soil from becoming airborne, and revegetation of disturbed areas as soon as possible, where appropriate. The Selected Action will have a long-term major beneficial impacts on wetlands from the removal of facilities, decreases in vehicular traffic, and the restoration of natural surface and subsurface water flows throughout the Grove.

### **Compensation**

There will be 0.37-acre of wetland habitat compensation required under The Selected Action of the Mariposa Grove project. Wetland impacts will be associated with:

- Relocation of a water tank (0.1-acre)
- Construction of a parking lot at the South Entrance (0.24-acre)
- Artificial roadside wetlands that could dry up with road improvements (0.02-acre)
- Piers associated with boardwalk construction (0.01-acre)

The compensation for wetland impacts from the Mariposa Grove project will be accommodated within the one acre of wetland restoration in the Mariposa Grove illustrated in figure F-5 and figure F-6. In addition, the NPS intends to count 0.6 acre of wetland restoration (out of the remaining 0.63-acre of wetland restoration in the Mariposa Grove) as mitigation specified required under a previous project, the South Entrance Station Kiosk Replacement project (Categorical Exclusion 39501).

The U.S. Army Corps of Engineers authorization for the previous kiosk replacement project under specifically notes:

*In order to properly mitigate for the impacts to waters of the United States with the creation of this [kiosk replacement] project you shall create 0.6 acres of similar wetlands as part of the adjacent Mariposa Grove wetland restoration project by September 30, 2015. These 0.6 acres of wetlands shall be monitored for five years or until it is determined to be a success by our office having at least 75% absolute coverage of dominate by native vegetation. For this site to be considered successful it must function as a wetland on its own at full vegetative coverage for three consecutive years without human intervention.* [Letter dated August 22, 2012 from the U.S. Army Corps of Engineers Regulatory Division to Supt. Don Neubacher, Yosemite National Park (SPK-2012-00685)]



The Mariposa Grove project (Selected Action) and the South Entrance kiosk replacement project comprehensively require a total of 0.97 acre of wetland compensation. Wetland compensation will be accommodated within the 1.00 acre of wetland restoration within Mariposa Grove illustrated in figure F-5 and figure F-6.

### **WETLAND IMPACT ANALYSIS AND FUNCTIONAL ASSESSMENT**

Indirect wetland impacts under the Selected Action of the Draft Mariposa Grove EIS will take place near the South Entrance to Yosemite National Park. Impacts will take place in a palustrine emergent wetland in a portion of the park that was logged prior to designation as part of a national park. The 0.24 acre wetland to be impacted near the proposed parking lot could provide a small area of hunting habitat for owls. The wetland could provide browsing opportunities for deer and other herbivores, especially in late season. Alternative browsing opportunities are common in the area.

Wetlands that will be restored will enhance a portion of a large, complex, very high-value wetland that encompasses 90.3 acres of palustrine forested wetland, 1.6 acres of palustrine scrub shrub wetland, 8.8 acres of palustrine emergent wetland, and 2.0 acres of riverine wetland. The restored 1.00-acre wetland will be primarily palustrine emergent wetland, but it will be adjacent to the mix of additional wetland types. The principal values of this large wetland complex are hydrologic support for Mariposa Grove including aquifer recharge, storm runoff abatement, sediment retention, prevention of erosion through streambank stabilization, and stream/river temperature moderation. The area has never been logged. The Mariposa Grove supports quality habitat for the pacific fisher, a candidate for listing under the Federal Endangered Species Act with a high likelihood of listing prior to project completion. Prime denning habitat for the fisher includes snags, multiple canopy layers, and few openings, conditions found in the Mariposa Grove and confirmed by the presence of a nearby fisher den. The area supports a range of wetland types including several fens, which have a limited distribution in the Sierra Nevada. About 82% of giant sequoias in the Mariposa Grove are located within 200 feet of delineated wetlands (Kuhn 2011).

Overall, there will be 0.24-acre of indirect wetland impacts and 0.13-acre of permanent wetland impacts in wetland areas of low-moderate value, and 1.00-acre of wetland restoration in a very high-value wetland. In addition to specific wetland restoration, there will be substantial positive impacts to overall wetland functions in the Mariposa Grove. About 3 acres of wetland buffer and surrounding habitat will be restored in addition to direct wetland habitat gain. For example, removal of impermeable surfaces such as asphalt roads and trails will create natural buffers around existing and restored wetlands. Hydrologic connectivity (surface flow and shallow groundwater) will be restored by cleaning, repairing, and replacing dysfunctional culverts and outcropping road and trail surfaces. Overall, there will be a long-term, major beneficial impact on wetlands as a result of the Selected Action in the Draft Mariposa Grove EIS.

### **COMPLIANCE**

This document is required in order to comply with the National Park Service's Director's Order #77-1: Wetland Protection. Compliance with other agency regulations will be completed if appropriate for this project separately from this document. Separate compliance with other appropriate federal laws and regulations is required per NPS Director's Order #77-1: Wetland Protection and Procedural Manual. For example, NPS activities that involve the discharge of dredged or fill material into wetlands or other waters of the United will comply with Sections 401 and 404 of the Clean Water act and Section 10 of the Rivers and Harbors Act. If appropriate, the NPS may also have to comply with the Fish and Wildlife Coordination Act; the Endangered Species Act; the National Historic Preservation Act; and other relevant laws and regulations governing actions in wetlands and other aquatic environments.

## CONCLUSION

The Selected Action will restore 1.00-acre of wetlands in the Mariposa Grove. Construction activities will result in adverse impacts on 0.37- acre of wetlands. The NPS will explore options to direct an appropriate volume of treated or filtered run-off from the proposed parking lot into the wetland at the South Entrance to regain flows that otherwise may be redirected away from the wetland. The 0.37- acre of wetland impacts will be compensated with the ecological restoration of 1.00-acre of high-value wetlands in the core of the Mariposa Grove. The remaining 0.63-acre of wetland restored in the Grove will serve as compensation for 0.6-acre of impact to wetlands created by a separate project, already approved and in progress, which involves filling 0.6-acre of wetland for the construction of kiosks near the south entrance.

Individual permits with other federal and cooperating state and local agencies, for example under Clean Water Act Section 404 or 401, will be obtained or updated as appropriate prior to restoration or construction activities. There will be no change to the natural and cultural integrity of the park, or discernable effects to resource values identified in the 1980 Yosemite National Park *General Management Plan* (NPS 1980). The NPS finds the proposed action to be consistent with the policies and procedures of under Executive Order 11990 for the protection of wetlands and NPS Director's Order #77-1: Wetland Protection, including the "no-net-loss of wetlands" policy.

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**ATTACHMENT A**  
**BEST MANAGEMENT PRACTICES AND RESOURCE-SPECIFIC MITIGATION MEASURES**

Best Management Practices and resource-specific mitigation measures will be implemented, as appropriate, prior to, during, and/or after construction.

**Best Management Practices During Construction Activities**

The NPS (and its contractors) will implement the following Best Management Practices, as appropriate, prior to, during, and/or after construction activities. Specific tasks will include, but are not limited to, the following:

- Prior to entry into the park, steam-clean heavy equipment to prevent importation of non-native plant species, tighten hydraulic fittings, ensure hydraulic hoses are in good condition and replace if damaged, and repair all petroleum leaks. Implement compliance monitoring to ensure the project remains within the parameters of National Environmental Policy Act and National Historic Preservation Act compliance documents, USACE Section 404 permits, etc. Compliance monitoring will ensure adherence to mitigation measures and will include reporting protocols.
- Inspect the project to ensure that impacts stay within the parameters of the project area and do not escalate beyond the scope of the environmental assessment, as well as to ensure that the project conforms with all applicable permits or project conditions. Store all construction equipment within the delineated work limits. Confine work areas within creek channels to the smallest area necessary.
- Provide a project orientation for all construction workers to increase their understanding and sensitivity to the challenges of the special environment in which they will be working. Ensure equipment allowed within the river channel is equipped with a hazardous spill containment kit. Ensure that personnel trained in the use of hazardous spill containment kits are on site at all times during construction activities.
- A Storm Water Pollution Prevention Plan (SWPPP) shall be prepared by the construction contractor and implemented for construction activities to control surface run-off, reduce erosion, and prevent sedimentation from entering water bodies during construction. The SWPPP shall be submitted for park review and approval prior to construction. Store all construction equipment within the delineated work limits.
- Supervisory construction personnel shall attend an Environmental Protection briefing provided by the park prior to working on site. This briefing is designed to familiarize workers with statutory and contractual environmental requirements and the recognition of and protection measures for archeological sites, sensitive habitats, water resources, and wildlife habitats. The park shall develop a Communications Strategy Plan to alert necessary NPS and concessioner employees, residents, and visitors to pertinent elements of the construction work schedule.
- Develop an emergency notification plan that complies with park, federal, and state requirements and allows contractors to properly notify park, federal, and/or state personnel in the event of an emergency during construction activities. This plan will address notification requirements related to fire, personnel, and/or visitor injury, releases of spilled material, evacuation processes, etc. The emergency notification plan will be submitted to the park for review/approval prior to commencement of construction activities.

- Notify utilities prior to construction activities. Identify locations of existing utilities prior to removal activity to prevent damage to utilities. The Underground Services Alert and NPS maintenance staff will be informed 72 hours prior to any ground disturbance. Construction-related activities will not proceed until the process of locating existing utilities is completed (water, wastewater, electric, communications, and telephone lines). An emergency response plan will be required of the contractor.
- Avoid damage to natural surroundings in and around the work limits. Provide temporary barriers to protect existing trees, plants, and root zones, if necessary, as determined by vegetation management staff. Trees and other vegetation shall not be removed, injured, or destroyed without prior written approval. Ropes, cables, or fencing shall not be fastened to trees. All existing resource protection fencing (post and rope) shall be left in place and protected from heavy equipment.
- Remove all tools, equipment, barricades, signs, surplus materials, and rubbish from the project work limits upon project completion. Repair any asphalt surfaces that are damaged due to work on the project to original condition. Remove all debris from the project site, including all visible concrete, timber, and metal pieces. Grade disturbed areas and rake them smooth to eliminate tire tracks and tripping hazards.
- Locate, contain, and stabilize excavated and stored materials within upland staging areas and prevent re-entry into wetland or aquatic habitats.
- Use approved siltation and sediment control devices appropriate to the situation in grading areas to capture eroding soil before discharge to riparian channels.
- Delineate wetlands and apply protection measures during construction. Wetlands shall be delineated by qualified NPS staff or certified wetland specialists and clearly marked prior to work. Perform activities in a cautious manner to prevent damage caused by equipment, erosion, siltation, etc.

### **Resource-Specific Mitigation Measures**

#### *Hydrology and Water Quality*

Prepare an erosion control plan specifying measures to prevent erosion/sedimentation problems during project construction. Include a map of the project site delineating where erosion control measures will be applied. Include the following minimum criteria, adapted from the *Guidelines for Protection of Water Quality During Construction and Operation of Small Hydro Projects* (CVRWQCB 1983):

- Where working areas are adjacent to or encroach on live streams, barriers shall be constructed that are adequate to prevent the discharge of turbid water in excess of specified limits.
- Material from construction work shall not be deposited where it could be eroded and carried to the stream by surface runoff or high stream flows.
- All disturbed soil and fill slopes shall be stabilized in an appropriate manner.
- Surface drainage facilities shall be designed to transport runoff in a non-erosive manner.
- Wastewater contaminated with by-products from construction activities shall be contained in a holding or settling tank to prevent contaminated material from entering watercourses or wetlands.



- Waters shall be free of changes in turbidity that cause a nuisance or adversely affect beneficial uses. Increases in turbidity attributable to controllable water quality factors shall not exceed the following limits, as described in *The Water Quality Control Plan* for the Central Valley Regional Water Quality Control Board (CVRWQCB 1998). In determining compliance with the limits below, appropriate averaging periods may be applied, provided that beneficial uses will be fully protected:
  - Where natural turbidity is between 0 and 5 Nephelometric Turbidity Units (NTUs), increases shall not exceed 1 NTU.
  - Where natural turbidity is between 5 and 50 NTUs, increases shall not exceed 20%.
  - Where natural turbidity is between 50 and 100 NTUs, increases shall not exceed 10 NTUs.
  - Where natural turbidity is greater than 100 NTUs, increases shall not exceed 10%.
- Implement stormwater management measures to reduce nonpoint-source pollution discharge. This could include measures such as oil/sediment containment or street sweeping.
- Remove hazardous waste materials generated during implementation of the project from the project site immediately.
- Dispose of volatile wastes and oils in approved containers for removal from the project site to avoid contamination of soils, drainages, and watercourses. Keep absorbent pads, booms, and other materials onsite during projects that use heavy equipment to contain oil, hydraulic fluid, solvents, and hazardous materials spills.
- Final design and installation of site drainage improvements will be closely coordinated with the park's Resources Management and Science Division.
- Salvage hydric soils and use them as fill in wetland excavations to the maximum extent possible. Minimize use of fill materials with high permeability in wetland areas to prevent development of unnatural groundwater conduits.
- Incorporate trench plugs into new and abandoned utility corridors through wetland areas where required to prevent formation or continuation of groundwater conduits.

### *Vegetation*

- The contractor will develop a Revegetation Plan in conjunction with the park's Resources Management and Science Division, to be approved prior to construction activities.
- Ensure that all earth-moving equipment and hand tools enter the park free of mud or seed-bearing material to prevent the introduction of non-native plants. The NPS will inspect all equipment prior to use on the project.
- Map and treat noxious weeds prior to construction. Certify all seeds and straw material as weed-free. Ensure that imported top-soil is weed-free. The NPS will approve sources of imported fill material that will be used within the top 12 inches of the finished grade. Monitor and treat invasive plants for three years post-construction.
- Install temporary fencing (black silt fencing or orange construction fencing) around the entire project area to protect natural surroundings (including sensitive plants, trees, and root zones) from damage. Avoid fastening ropes, cables, or fences to trees.

- Use native seed mix or seed-free mulch to minimize surface erosion and the introduction of noxious weeds.
- If special-status plant species are identified within the construction disturbance zone, in particular within restoration and revegetation areas, avoid special-status plant populations during construction activities. If the project manager is unable to avoid adverse impacts to rare plants, immediately contact the Park Botanist prior to work. Adverse impacts to the Yosemite bog orchid, in particular, are not acceptable. The Park Botanist will work with the project manager to mitigate unavoidable impacts to other special-status plants in the vicinity.
- If it is not feasible for construction activities to avoid special-status plant species (with the exception of the Yosemite bog orchid, which must be avoided), species conservation measures will be developed in coordination with Yosemite National Park natural resources staff. Measures may include salvage of special-status plants for use in revegetating disturbed areas and transplantation of special-status plants wherever possible using methods and monitoring identified in the revegetation plan, monitoring to ensure successful revegetation, protection of plantings, and replacement of unsuccessful plant materials if practicable.
- Provide proper and timely maintenance for vehicles and equipment used during construction to reduce the potential for mechanical breakdowns.
- Use silt fencing at drainages to prevent construction materials from escaping work areas.

### *Wildlife*

Based on available anecdotal and scientific evidence, 78 amphibian, reptile, mammal, and bird species occur in the Mariposa Grove and South Entrance project area. Of these 78 species, 17 are special status species, including 10 bird species (northern goshawk, golden eagle, peregrine falcon, bald eagle, long-eared owl, great gray owl, California spotted owl, Vaux's swift, olive-sided flycatcher, and yellow warbler) and 7 mammal species (pallid bat, Townsend's big-eared bat, spotted bat, western red bat, western mastiff bat, Sierra Nevada mountain beaver, and Pacific fisher).

### Mitigation to Protect Key Habitat Features for Fishers, Bats, And Owls

- Schedule construction activities with seasonal consideration of wildlife lifecycles to minimize impacts during sensitive periods (i.e., after bird nesting seasons, when bats are neither hibernating nor have young, etc).
- Limit the effects of light and noise on adjacent habitat through controls on construction equipment.
- In construction zones, conduct owl and bird surveys and bat acoustic surveys and install carnivore cameras as needed to inform proper mitigation actions that will reduce impacts on wildlife.
- Avoid disturbing basal hollows (created by repeated fires), deep bark furrows, and cavities and crevices of tree crowns important for bats and other wildlife (Pierson et al. 2006).

Snags are an essential habitat element for the majority of special status species documented using the Mariposa Grove. Removal of snags may indirectly result in decreased rates of reproduction and increased rates of mortality for fishers (USDA Forest Service 2001), and spotted owls use cavities in snags for nesting and raising young. If hazard tree (snag) removal cannot be avoided:

- Remove snags only under consultation with the park biologist and park forester.
- A wildlife biologist should examine any trees and snags for nesting, denning, or roosting wildlife, or the potential for such use, prior to removal.

#### Mitigation to Protect Fisher Dens

Protect all known fisher natal (birthing) and maternal (kit rearing) den structures within Yosemite, and any den structures located in the future. This measure is particularly compelling because female fishers have been known to reuse past dens (i.e. same fisher returning to the same den the next season or another female using a den occupied by a different fisher from a previous season) (R. Sweitzer, pers. comm.).

- Protect verified fisher birthing and kit rearing dens from March 1 - June 30 with 700-acre buffers consisting of the highest quality habitat (CWHR size 4 or greater and canopy closure greater than 60%) in a compact arrangement surrounding the den site in the largest, most contiguous blocks available.
- For active dens, within this buffer, (1) enforce a night closure of any paved roads and (2) halt construction, restoration, fire management, or other disturbing activities until the cessation of denning season (June 30).

#### Mitigation Specific to the Pacific fisher

- Continue monitoring fishers in the park (in conjunction with fisher researchers working in and around Yosemite National Park) to establish whether fishers are actively foraging or denning near the project area. Establish buffers to prevent disturbance around any active dens.
- Add wildlife crossing structures at riparian crossings near South Entrance and Mariposa Grove along Wawona and Mariposa Grove roads as construction work is being conducted.
- Conduct fuels reduction activities outside of fisher denning season.
- Time construction and restoration activities to avoid the most sensitive time periods for fishers (i.e. during denning season (March 1 - June 30) and during juvenile dispersal (from early February onward)
- Adaptively manage for fishers through continued targeted surveys during key time periods during construction/restoration/fire management activities.
- Retain habitat features important to fishers including: large diameter black oaks, large diameter conifers, large diameter snags, large decayed logs, high canopy closure/multiple layer canopy, and coarse woody debris on the ground, in areas with moderate to steep slopes and drainages with running and/or pooled water (Zielinski et al. 2004).
- Retain and recruit large-diameter (>11 inches diameter at breast height (DBH)) snags (Freel 1991; Buskirk and Powell 1994) and large-diameter (>24 inches DBH) live conifer and oak trees with decadence such as broken tops or cavities (Freel 1991).
- Maintain dense canopy cover (>60%) in the vicinity of large trees (Buskirk and Powell 1994).
- Retain and recruit large woody debris, including large-diameter (at least 15-inches DBH by 15 feet long) downed logs (Freel 1991, Buskirk and Powell 1994) and complex structure near the ground (e.g., downed logs, large downed branches, root masses, live branches) (Buskirk and Powell 1994).

- Retain a mosaic of late-successional coniferous or mixed forests and perform fuel treatments in patches, allowing adequate dispersal habitat for fishers and avoiding creation of large, open areas that have no overstory or shrub cover.
- Identify additional protection measures as deemed necessary to avoid disturbance during construction or restoration-related activities.

**OWLS:** Conduct surveys in the spring (beginning March 15) to determine if spotted owls are nesting or foraging in the vicinity of the construction/restoration area. If owls are present, the park construction project manager will work with park biologists to determine appropriate measures to avoid disturbance, such as no construction activities between 30 minutes before dusk and 30 minutes after dawn, and an approximate 1,250-foot buffer of no disturbance (light or noise) around nest trees from March 15 through August 31.

**BATS:** If a project targets any trees for removal during the winter, a biologist will survey for roosting bats the preceding fall (September and October). If the biologist suspects hibernation in a tree, do not remove that tree until mid-April to mid-May. If a project targets any trees for removal during the summer, a biologist should survey for roosting bats within one week prior to removal to determine if a bat maternal colony occurs in the tree.

The following are additional Best Management Practices from Appendix 2 of NPS *Procedural Manual 77-1: Wetland Protection*:

1. **Effects on hydrology and fluvial processes:** Action must have only negligible to minor, new adverse effects on site hydrology and fluvial processes, including flow, circulation, velocities, hydroperiods, water level fluctuations, sediment transport, channel morphology, and so on. Care must be taken to avoid any rutting caused by vehicles or equipment.
2. **Effects on fauna:** Action must have only negligible to minor, new adverse effects on normal movement, migration, reproduction, or health of aquatic or terrestrial fauna, including at low flow conditions.
3. **Water quality protection and certification:** Action is conducted so as to avoid degrading water quality to the maximum extent practicable. Measures must be employed to prevent or control spills of fuels, lubricants, or other contaminants from entering the waterway or wetland. Action is consistent with state water quality standards and Clean Water Act Section 401 certification requirements (check with appropriate state agency).
4. **Erosion and siltation controls:** Appropriate erosion and siltation controls must be maintained during construction, and all exposed soil or fill material must be permanently stabilized at the earliest practicable date.
5. **Proper maintenance:** Structure or fill must be properly maintained so as to avoid adverse impacts on aquatic environments or public safety.
6. **Heavy equipment use:** Heavy equipment use in wetlands must be avoided if at all possible. Heavy equipment used in wetlands must be placed on mats, or other measures must be taken to minimize soil and plant root disturbance and to preserve preconstruction elevations.
7. **Stockpiling material:** Whenever possible, excavated material must be placed on an upland site. However, when this is not feasible, temporary stockpiling of excavated material in wetlands must be placed on filter cloth, mats, or some other semipermeable surface, or comparable measures must be taken to ensure that underlying wetland habitat is protected. The material must be stabilized with straw bales, filter cloth, or other appropriate means to prevent reentry into the waterway or wetland.

8. **Removal of stockpiles and other temporary disturbances during construction:** Temporary stockpiles in wetlands must be removed in their entirety as soon as practicable. Wetland areas temporarily disturbed by stockpiling or other activities during construction must be returned to their pre-existing elevations, and soil, hydrology, and native vegetation communities must be restored as soon as practicable.
9. **Topsoil storage and reuse:** Revegetation of disturbed soil areas should be facilitated by salvaging and storing existing topsoil and reusing it in restoration efforts in accordance with NPS policies and guidance. Topsoil storage must be for as short a time as possible to prevent loss of seed and root viability, loss of organic matter, and degradation of the soil microbial community.
10. **Native plants:** Where plantings or seeding are required, native plant material must be obtained and used in accordance with NPS policies and guidance. Management techniques must be implemented to foster rapid development of target native plant communities and to eliminate invasion by exotic or other undesirable species.
11. **Boardwalk elevations:** Minimizing shade impacts, to the extent practicable, should be a consideration in designing boardwalks and similar structures. (Placing a boardwalk at an elevation above the vegetation surface at least equal to the width of the boardwalk is one way to minimize shading.)
12. **Wild and Scenic Rivers:** If the action qualifies as a water resources project pursuant to Section 7(a) of the Wild and Scenic Rivers Act, then appropriate project review and documentation requirements under Section 7(a) are required.
13. **Endangered species:** Action must not jeopardize the continued existence of a threatened or endangered species or a species proposed for such designation, including degradation of critical habitat (see *NPS Management Policies 2006* and guidance on threatened and endangered species).
14. **Historic properties:** Action must not have adverse effects on historic properties listed or eligible for listing in the National Register of Historic Places.

Refer to the *Restoration of the Mariposa Grove of Giant Sequoias Project Environmental Assessment* Appendix B for a complete list of Standard Mitigation Measures and resource-specific mitigation measures applicable to the proposed action. The proposed action has been designed to avoid or mitigate harmful effects to wetlands.

## DETERMINATION OF NO IMPAIRMENT

### *Restoration Plan for Mariposa Grove of Giant Sequoias*

Yosemite National Park

December 2013

#### **Impairment Prohibition**

The National Park Service (NPS) *Management Policies 2006* (§ 1.4) requires analysis of potential effects to determine whether or not proposed actions would impair a park's resources and values. The fundamental purpose of the national park system, established by the *Organic Act* and reaffirmed by the *General Authorities Act*, as amended, begins with a mandate to conserve park resources and values. NPS managers must always seek ways to avoid, or to minimize to the greatest degree practicable, adverse impacts on park resources and values. However, the laws do give NPS the management discretion to allow impacts on park resources and values when necessary and appropriate to fulfill the purposes of the park. That discretion is limited by the statutory requirement that the NPS must leave resources and values unimpaired unless a particular law directly and specifically provides otherwise.

The prohibited impairment is an impact that, in the professional judgment of the responsible NPS manager, would harm the integrity of park resources or values, including the opportunities that otherwise would be present for the enjoyment of those resources or values (NPS Management Policies 2006). Whether an impact meets this definition depends on the particular resources that would be affected; the severity, duration, and timing of the impact; the direct and indirect effects of the impact; and the cumulative effects of the impact in question and other past or planned future impacts.

An impact on any park resource or value may, but does not necessarily, constitute impairment. An impact would be more likely to constitute impairment to the extent that it affects a resource or value whose conservation is:

- Necessary to fulfill specific purposes identified in the establishing legislation or proclamation of the park, or
- Key to the natural or cultural integrity of the park or to opportunities for enjoyment of the park, or
- Identified in the park's general management plan or other relevant NPS planning documents as being of significance.

An impact would be less likely to constitute impairment if it is an unavoidable result of an action necessary to preserve or restore the integrity of park resources or values and it cannot be further mitigated. Impairment may result from visitor activities; NPS administrative activities; or activities undertaken by concessioners, contractors, and others operating in the park. Impairment may also result from sources or activities outside the park.

An impact would be less likely to constitute impairment if it is an unavoidable result of an action necessary to preserve or restore the integrity of park resources or values and it cannot be further mitigated. An impact that may, but would not necessarily, lead to impairment may result from visitor activities; NPS administrative activities; or activities undertaken by concessioners, contractors, and others operating in the park. Impairment may also result from sources or activities outside the park.

The park resources and values that are subject to the no-impairment standard include:

- The parks scenery, natural and historic objects, wildlife, and the processes and conditions that sustain them, including, to the extent present in the park: the ecological, biological, and physical processes that created the park and continue to act upon it; scenic features; natural visibility, both in daytime and at night; natural landscapes; natural soundscapes and smells; water and air resources; soils; geological resources; paleontological resources; archeological resources; cultural landscapes; ethnographic resources; historic and prehistoric sites, structures, and objects; museum collections; and native plants and animals;
- Appropriate opportunities to experience enjoyment of the above resources, to the extent that can be done without impairing them;
- The park’s role in contributing to the national dignity, the high public value and integrity, and the superlative environmental quality of the national park system, and the benefit and inspiration provided to the American people by the national park system; and
- Any additional attributes encompassed by the specific values and purposes for which the park was established.

### **Description of Park Purpose and Significance**

In 1864, the U.S. Congress passed landmark legislation granting the Yosemite Valley and the Mariposa Grove of Big Trees to the State of California (Act of June 30, 1864, 13 Stat., 325). Signed by President Lincoln, the statute decreed both Yosemite Valley and the Mariposa Grove of Big Trees to be set aside “... for public use, resort, and recreation; shall be inalienable for all time.” This was the first time Congress set aside public lands for the express purpose of preserving scenic and natural values.

The NPS Organic Act, passed by the U.S. Congress in 1916, provides fundamental management direction for all units of the National Park System. The Organic Act requires that NPS “shall promote and regulate the use of ...national parks...by such means and measures as conform to the fundamental purpose of the said parks....which purpose is to conserve the scenery and natural and historic objects and the wildlife therein and to provide for the enjoyment of the same in such manner and by such means as will leave them unimpaired for the enjoyment of future generations.” Fragile ecosystems such as that of the giant sequoia warrant special care if the groves are to survive and thrive.

Congress amended the Organic Act with the 1970 General Authorities Act, which affirms that all of the nation’s parks—whether they include natural, cultural, or historic resources—are united under the mission, purpose, and protection of the Organic Act. The 1978 Redwood National Park Expansion Act also amended the Organic Act, re-affirming the mandate and directing the NPS to manage park lands in a manner that would not degrade park values.

The management goals identified in the 1980 *General Management Plan* for the Mariposa Grove of Giant Sequoias include the following:

- Retain the Grove as the primary park location for visitor enjoyment and interpretation of giant sequoias
- Provide only those visitor facilities consistent with preservation of the giant sequoia ecosystem, and remove all other facilities not necessary for visitor enjoyment of the resource
- Upgrade facilities to eliminate resource impacts and meet current standards

## Impairment Determinations for the Selected Alternative

Impairment determinations are not necessary for visitor experience, socioeconomics, public health and safety, environmental justice, land use, and park operations, etc., because impairment findings pertain only park resources and values. These impact topics are not generally considered to be park resources or values according to the *Organic Act*, and cannot be impaired the same way that an action can impair park resources and values. Among the topics addressed in the Final EIS, those which are evaluated for impairment include vegetation, wildlife, wetlands, hydrology and water quality, and historic resources.

### **Vegetation**

The Mariposa Grove of Giant Sequoias covers an area of approximately 222 hectares (550 acres), including most of the existing roads, trails, and facilities. The Mariposa Grove is the largest of the three groves of giant sequoia within Yosemite National Park. Giant sequoias occur in the giant sequoia/sugar pine alliance, which is one of three upland forest types in the Grove along with the white fir – Sierran mixed conifer alliance and California red fir associations. The giant sequoia/sugar pine alliance is dominated or co-dominated by giant sequoia (*Sequoiadendron giganteum*). Associated tree species include sugar pine (*Pinus lambertiana*), Jeffrey pine (*P. jeffreyi*), white fir (*Abies concolor*), ponderosa pine (*P. ponderosa*), and incense cedar (*Calocedrus decurrens*). Two oak species, California black oak (*Quercus kelloggii*) and canyon live oak (*Q. chrysolepis*), and Pacific dogwood (*Cornus nuttallii*) also occur in some locations. Pockets of shrub species include whitethorn ceanothus (*Ceanothus cordulatus*), greenleaf manzanita (*Arctostaphylos patula*), bush chinquapin (*Chrysolepis sempervirens*) and huckleberry oak (*Q. vaccinifolia*).

The implementation of the Selected Alternative will result in temporary adverse impacts on vegetation because of vegetation removal associated with the construction of new infrastructure at the South Entrance, the removal of existing buildings and infrastructure from the lower Grove area, and roadway improvements. The adverse impacts associated with new construction are generally outside of the Grove, and thus would impact vegetation that is considered to be less sensitive. Mitigation measures and best practices will be utilized as described in Appendix A.

Over the long term, there will be long-term major beneficial impacts from the termination of commercial tram services and the removal of developed areas in the Grove that will result in 3.98-acres of ecological restoration through the reduction of impervious surfaces within the Mariposa Grove. Restoration of hydrological flows will have long-term beneficial impacts on vegetation within the Mariposa Grove. Second-growth vegetation at the South Entrance will experience moderate long-term adverse impacts from greater use and development of parking and other facilities.

Overall, because there will be beneficial effects on the giant sequoia ecosystem due to the removal of infrastructure within the Grove and active restoration efforts, and no permanent adverse impacts on vegetation outside of the Grove, the Selected Alternative will not result in impairment.

### **Wildlife**

Wildlife in the Mariposa Grove and South Entrance area is diverse and abundant, reflecting the wide range of Yosemite National Park habitats. The nine vegetation associations that occur in the Mariposa Grove partly define the types of wildlife habitat. These habitat types include Sierran mixed conifer, white fir, montane hardwood conifer, montane hardwood, ponderosa, montane chaparral, wet meadow, barren, and Jeffrey pine. The mixed conifer hardwood habitat type of the project area adjacent to and surrounding the Mariposa Grove supports an especially rich diversity of wildlife species. The mixture and interface of vegetation types provide complex forest structure with numerous



ecological niches. The uniqueness of the Mariposa Grove supports a distinct assemblage of wildlife species.

Construction activities within the Mariposa Grove will result in some adverse impacts on wildlife due to changes to habitat, as described above under Vegetation. Beneficial impacts from restoration-related activities will restore areas of wildlife habitat within the Mariposa Grove. Operation-related adverse impacts on wildlife will be reduced in the Mariposa Grove as a result of changes in traffic and use patterns, but will increase at the South Entrance from increases in traffic and use patterns as a result of the new entrance facility.

### ***Special-status Plants and Animals***

There are no federally listed threatened or endangered wildlife species in the Mariposa Grove project area, though a number of other special-status plant and animal species are present, including the giant sequoia, California spotted owl (*Strix occidentalis occidentalis*), pallid bat (*Antrozous pallidus*), and the Pacific fisher (*Martes pennanti*) (a candidate for listing under the Endangered Species Act). Relocation of the transportation hub from the Mariposa Grove to the South Entrance will have a beneficial impact on the Pacific fisher, as visitor use and vehicles will be concentrated farther away from prime fisher denning habitat. Restoration actions proposed as part of the Selected Alternative will substantially increase the size and continuity of prime special-status species habitat in the Mariposa Grove.

Overall, because there will be beneficial effects on wildlife and wildlife habitat due to the removal of infrastructure within the Grove and active restoration efforts, and most adverse impacts on habitat will be temporary and outside of the Grove, the Selected Alternative will not result in impairment of wildlife resources.

### ***Wetlands***

Wetlands are transitional areas between terrestrial and aquatic ecosystems, where water is usually at or near the soil surface. Wetlands have many distinguishing features, the most notable of which are the presence of standing water or soil saturation (for at least a portion of the growing season) and plants adapted to or tolerant of saturated soils. Wetlands are considered highly valued resources because they perform a variety of hydrological and ecological functions vital to ecosystem integrity.

Prior to construction of the road through the Mariposa Grove and the South Entrance areas, wetlands in this area formed what had been a continuous dendritic network. Currently, the Mariposa Grove Road fragments the former contiguous wetland, altering wetland hydrology and other functions. Incense cedar, white fir, giant sequoia, and other trees rooted in wetlands provide over 30 percent cover throughout most of the area's wetlands, primarily in wide valleys where topography flattens out. Many wetlands have a thick understory of shrubs, such as western azalea (*Rhododendron occidentale*) and red-twig dogwood (*Cornus sericea*), forbs, and emergent vegetation. In these areas, soils are dark brown sandy loams along wetland edges, grading into deep black silt loams toward the wetland centers. Most wetland areas in the project area are saturated to the ground surface. Currently, infrastructure such as roads, parking areas, trails, and visitor facilities lies within some of the identified wetland areas, and may be negatively affecting wetland and stream hydrology and function. In addition, the leaking water supply pipeline from Biledo Spring in the Sierra National Forest loses an estimated 39,000 gallons of water per day within the Grove.

The Selected Alternative will have long-term major beneficial impacts on wetlands due to the removal of facilities and subsequent ecological restoration on a total of 1.0- acre of high value wetlands in the

Mariposa Grove, reduction of vehicular traffic, and the improvement of water flows in the Grove that sustain wetlands. Construction activities will result in indirect impacts to a 0.24- acre wetland at the South Entrance. Adherence to mitigation measures described in the Record of Decision (see Appendix A and final Statement of Findings for Wetlands), and avoidance of wetlands where possible during final design will minimize or avoid short-term impacts.

Most of the adverse effects on wetlands associated with implementation of the Selected Alternative are short-term and can be effectively mitigated. Long-term beneficial effects will result from ecological restoration activities and the reduction of vehicular traffic in the Grove. Therefore, there will be no impairment of wetland resources as a result of implementing the Selected Alternative.

### ***Hydrology and Water Quality***

Surface hydrology in the Mariposa Grove and South Entrance area includes approximately 6.1 miles of perennial and 2.8 miles of intermittent drainage channels, and the occurrence of small emergent palustrine forested wetlands along channel floodplain areas (NPS 2011f). Runoff from rain or snowmelt originating from the Mariposa Grove is intercepted by several creeks flowing generally southwest and eventually discharging to the South Fork of the Merced River.

The implementation of the Selected Alternative will result in construction-related impacts that include minor but temporary increased pollutants in stormwater runoff discharged to surface water. Restoration-related impacts will improve flow patterns and water quality. Operations-related activities will have minor beneficial impact on water quality due to decreased vehicle use and removal of the tram fueling facilities from the Mariposa Grove, potentially offset by negligible adverse impacts from a potential new leach field at the lower Grove area and a larger leach field at the South Entrance. Overall, there will be a long-term moderate beneficial impact on hydrology and water quality. Therefore, there will be no impairment on hydrology and water quality as a result of implementing the Selected Alternative.

### ***Cultural Resources***

The following historic districts are within the project area:

- The Mariposa Grove historic district includes the approximately 4-square-mile area described in the original 1864 Yosemite Grant. The historic district was recently expanded to include the Mariposa Grove Road between the western grant boundary and the South Entrance historic district (NPS 2004b, 2012c; California Office of Historic Preservation 2013). The Mariposa Grove historic district also encompasses the Mariposa Grove Archeological District.
- The South Entrance historic district includes “the cleared area for the housing unit on the north side of Wawona Road and the area in the vicinity of the T-shaped intersection of the Wawona Road and the Mariposa Grove Road, sufficient to include the comfort station and check station” (NPS 2004c).

The Mariposa Grove and the South Entrance Station historic districts were previously determined eligible for listing in the National Register (Hart 1975; NPS 2004b and 2004c), and the expansion of the Mariposa Grove district boundary to include Mariposa Grove Road received concurrence from the California State Historic Preservation Officer (SHPO) in February 2013. Additional information on the contributing elements of these districts, data sources, and references are provided in the final EIS.

The Mariposa Grove Museum, constructed in 1930 and rebuilt in 1980, is a one-story log building situated in the upper Grove area within the Mariposa Grove historic district. The building was designed to mirror the design of the previous buildings at the site (Hart 1975, NPS 2004b). The museum was individually listed in the National Register in 1978 (NPS 2004b), and also is considered eligible as a contributor to the Mariposa Grove historic district under National Register Criteria A and C for its regional significance in the categories of exploration/settlement and social/humanitarian, and for its local significance in architecture. The periods of significance for this property are 1864, 1881, and 1930, which correlate to the years when major construction occurred (Hart 1975 and NPS 2004b).

The proposed ecological restoration and code-compliance actions included in the Selected Alternative will adversely affect contributing elements of the Mariposa Grove and the South Entrance historic districts. The actions will have no adverse effect on the Mariposa Grove Museum.

If unabated, the following actions could constitute an adverse effect on the Mariposa Grove historic district:

- Relocation of Mariposa Grove Road out of the wetland in the lower Grove area, removal of the road fill within the wetland, and installation of a new trail that is compliant with Architectural Barriers Act Accessibility Standards (ABAAS). The trail will minimize impacts on the wetland including the use of boardwalks, where needed.
- Relocation of a smaller parking area and a comfort station, and creation of a shuttle turnaround area to the northeast of the existing bus parking area.
- Engineered hydrology and roadway improvements that involve major road alignment shifts, such as straightening of the curve in Mariposa Grove Road near the Three Sentinels, and construction of a new road drainage-crossing structure at the Three Sentinels.
- Narrowing of historic roads to less than eight feet wide along the upper Grove loop road.
- Eradication of road prisms for topographic and hydrological or wetlands restoration (e.g., at the Sentinels and in the lower Grove area wetlands).

In addition, construction of new facilities near the South Entrance will impact portions of two archaeological sites. One of those sites has been recommended as eligible for listing in the National Register, and the other site is assumed eligible until further evaluation occurs. About 1,100 feet of the historic Washburn Wagon Road will be removed during construction of parking facilities, and the remaining segment of the historic road will be rehabilitated as a pedestrian trail.

Adverse effects on cultural properties which could result from implementing this project have been resolved through consultation with the California SHPO in accordance with the National Historic Preservation Act implementing regulations at 36 CFR Part 800. Mitigation actions that were identified through consultation will be implemented through a project-specific Memorandum of Agreement (MOA) that was developed collaboratively with the SHPO. The executed MOA is included with the Record of Decision.

The NPS notified the Advisory Council on Historic Preservation (Council) by letter dated August 7, 2013 that the *Mariposa Grove/EIS* had the potential to adversely affect historic properties and that an MOA would be developed with the SHPO. In an email dated December 3, 2013, the Council stated that they were authorizing a “no participate letter” indicating that they did not intend to participate in development or review of the MOA.

If subsequently any of the consulting parties were to contact the Council, the Council may provide technical advice and/or revisit their decision.

### **Finding**

All elements of the Selected Alternative are appropriate for accomplishing restoration of the Mariposa Grove of Giant Sequoias. There are no foreseeable impacts which could affect any park resource or value whose conservation is (1) necessary to fulfill specific purposes identified in the establishing legislation or proclamation of the park, (2) key to the natural or cultural integrity of the park or to opportunities for enjoyment of the park, or (3) identified in the 1980 *General Management Plan for Yosemite* or other relevant NPS planning documents as being of significance.

In conclusion, as guided by this analysis, good science and scholarship, advice from subject matter experts and others who have relevant knowledge and experience, and the results of public involvement activities, it is the Superintendent's professional judgment that there will be no impairment of park resources and values from implementation of the Selected Alternative.